

Mechanisms and impacts of an incentive-based conservation program with evidence from a randomized control trial

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Conservation Biology

DOI:
[10.1111/cobi.13508](https://doi.org/10.1111/cobi.13508)

Published: 01/10/2020

Peer reviewed version

[Cyswllt i'r cyhoeddiad / Link to publication](#)

Dyfyniad o'r fersiwn a gyhoeddwyd / Citation for published version (APA):
Wiik, E., Jones, J. P. G., Pynegar, E., Bottazzi, P., Asquith, N., Gibbons, J., & Kontoleon, A. (2020). Mechanisms and impacts of an incentive-based conservation program with evidence from a randomized control trial. *Conservation Biology*, 34(5), 1076-1088.
<https://doi.org/10.1111/cobi.13508>

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1 This paper is a Registered Report. Stage 2 was accepted for publication in Conservation Biology 7/2/2020. Stage 1
2 was accepted in principal by Conservation Biology 1/7/2019, available on Open Science Foundation
3 <https://osf.io/xdtw7>
4

5 **Exploring mechanisms and impacts of an incentive-based conservation program with evidence from a Randomized**

6 **Control Trial**

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15 **Article impact statement:** Randomized Control Trials can not only evaluate program impacts, but can also explore
16 mechanisms through exploring intermediate outcomes

17 **Running head:** Mechanisms and impacts

18 **Keywords:** pre-analysis plan, pre-registration, payments for ecosystem services, causal inference, impact evaluation,
19 matching, theory of change, robust

20 **Word count (abstract to end of references, excluding tables and figure legends):** 6359 (special permission granted
21 by editor to exceed 600 words)

22 **Acknowledgements:** We thank colleagues at Fundación Natura Bolivia especially Maria Teresa Vargas and Tito
23 Vidaurre. We are also grateful to Kelsey Jack who designed the initial randomization in 2010. This research was
24 funded by grant RPG-2014-056 from the Leverhulme Trust and grants NE/I00436X/1 and NE/L001470/1 from the
25 UK's Ecosystem Services and Poverty Alleviation program. We thank Hannah Fraser, and two anonymous reviewers
26 who gave very helpful comments on the manuscript at Stage 1 of this registered report. We acknowledge the

27 support of the Supercomputing Wales project, which is part-funded by the European Regional Development Fund
28 (ERDF) via Welsh Government.

30 **Abstract**

31 **Conservation science needs more high-quality impact evaluations, especially ones which explore the mechanisms**
32 **for success or failure. Randomized Control Trials (RCTs) provide particularly robust evidence of the effectiveness of**
33 **interventions (although they have been criticized as reductionist and unable to provide insights into mechanisms)**
34 **but there have been very few such experiments investigating conservation at the landscape scale. We explored**
35 **the impact of Watershared, an incentive-based conservation program in the Bolivian Andes, using one of the few**
36 **RCTs of landscape-scale conservation in existence. There is strong interest in such incentive-based conservation**
37 **approaches as some argue that they can avoid the negative social impacts sometimes associated with protected**
38 **areas. We focused on social and environmental outcomes, using responses from a household survey in 129**
39 **communities randomly allocated to control or treatment. We controlled for incomplete program uptake by**
40 **combining standard RCT analysis with matching methods, and investigated mechanisms by exploring intermediate**
41 **and ultimate outcomes according to the underlying theory of change. Previous analyses, focusing on single**
42 **biophysical outcomes, showed that over its first five years Watershared did not slow deforestation or improve**
43 **water quality at the landscape scale. Here we show that it has influenced some intermediate outcomes (including**
44 **targeted production systems and perceptions of the condition of forest), while having no impact or unexpected**
45 **impact on other outcomes. By publishing this study as a Registered Report we bring an unusual degree of**
46 **transparency in conservation research. We suggest that pre-registration of analysis, ideally combined with peer**
47 **review, is particularly beneficial with complex analyses involving multiple outcomes as it avoids the temptation**
48 **for cherry picking and reduces publication bias against negative results. This paper also demonstrates how**
49 **Randomized Control Trials can give insights into the pathways of impact, as well as whether an intervention has**
50 **impact.**

52 Introduction

53 There is considerable interest in using positive incentives to encourage sustainable land management, conserve
54 forests, and protect biodiversity. Those promoting these incentive-based conservation approaches, which include
55 payments for ecosystem services (PES) (Jack et al. 2008), suggest they can both effectively deliver environmental
56 outcomes and result in better social outcomes than strict protected areas (Sims & Alix-Garcia 2017). Synthesis of the
57 existing evidence base suggests PES-type interventions have, if anything, only a modest impact on environmental
58 outcomes, and impacts on social outcomes are even more uncertain (Liu & Kontoleon, 2018; Samii et al. 2014). More
59 and better quality evaluations are needed, especially those which can cast light on the mechanisms by which
60 outcomes are, or are not, delivered (Miteva et al. 2012; Börner et al. 2016, 2017).

61 Randomized control trials (RCT) randomly allocate experimental units to treatment and control groups and are
62 therefore often considered to provide particularly robust evidence of the effectiveness of interventions (Ferraro
63 2009). However, in the context of conservation policies, RCTs are rare (Pynegar et al. 2019). To our knowledge there
64 have been two RCTs of incentive-based conservation interventions implemented at scale. Jayachandran et al. (2017)
65 showed that carbon payments slowed deforestation rates in Uganda. The RCT in Bolivia of the Watershed
66 intervention (Bottazzi et al. 2018) has been used to evaluate the impact of incentivizing farmers to keep cattle out of
67 riparian forest and reduce deforestation on water quality (Pynegar et al. 2018), deforestation rates (Wiik et al. 2019),
68 and environmental values (Grillos et al. 2019). A third landscape-scale RCT in conservation explored the impact of
69 unconditional livelihood payments on deforestation rates in Sierra Leone (Wilebore et al. 2019).

70 Evaluation of such socioecological interventions is inherently complex because whether or not the incentives and
71 associated social processes will produce the desired land-use change is uncertain and, even if achieved, these land
72 use changes may (or may not) result in the desired social and environmental ultimate outcome. Impacts may also
73 differ between strata of society (Daw et al., 2016) and take time to materialize. There is interest in other disciplines,
74 such as public health, in bringing lessons from qualitative impact evaluation into Randomized Control Trial analysis
75 (Bonell et al. 2012). In qualitative impact evaluation, the focus is on building and validating a theory of change (which
76 identifies the mechanisms by which the intervention delivers intermediate and ultimate outcomes of interest; White
77 2009) rather than a narrow focus on ultimate outcomes. The existing published papers which use an RCT to evaluate
78 the impact of landscape-scale conservation interventions mostly report ultimate environmental outcomes of the

79 intervention (e.g. deforestation rates) but say little about social outcomes (and how these might differ between
80 different groups), and the causal linkages between the intervention and intermediate and ultimate outcomes.

81 The Bolivian organization Natura Bolivia began to develop the incentive-based conservation program now known as
82 Watershared in 2003 (Asquith & Vargas 2007). Watershared aims to establish a reciprocal relationship between
83 environmental service users (municipal governments, and water cooperatives) and services providers (upstream
84 farmers and cattle-owners) by using in-kind incentives for forest protection and exclusion of cattle from riparian
85 forest to protect biodiversity and improve downstream water quality (Bottazzi et al. 2018). As of 2016, Watershared
86 had 210,000 hectares (4500 households) under conservation agreements (Asquith 2016). We use the Watershared
87 Randomized Control Trial as a rare opportunity to fully analyze the impacts of an incentive-based conservation
88 program. The RCT includes 129 communities randomly allocated to treatment (households were offered
89 Watershared agreements) or control (households were not offered agreements). Using a large household survey
90 conducted at baseline (in 2010) and endline (in 2015/16) we explore both intermediate outcomes (e.g. perceived
91 importance of forest, livelihood changes such as cattle exclusion from riparian forest) and indicators of ultimate
92 outcomes (e.g. perceived forest condition, incidence and frequency of diarrhea). We use the theory of change
93 underpinning the intervention to structure the evaluation. This paper is submitted as a registered report (Parker et
94 al. 2019).

95 **Methods**

96 ***Watershared Randomized Control Trial***

97 In 2010, Natura decided to roll out Watershared in a new protected area (Area Natural de Manejo Integrado Río
98 Grande y Valles Cruceños) as a randomized control trial (Fig. 1) to evaluate the impact of the intervention on
99 deforestation rates, the quality and quantity of water available for local communities, environmental values, and
100 local livelihoods. They selected the 129 communities in the five main municipalities overlapping the protected area,
101 and these were randomly allocated to control (conservation agreements not offered) or treatment (agreements
102 offered) subsequent to blocking by municipality, community size, and cattle numbers. Consent to conduct the trial
103 was granted by municipal mayors on the understanding that the program would subsequently be implemented in all
104 communities. The experiment was not blinded because participants unavoidably knew whether they belonged to a

105 control or treatment community. In 2016 the experiment ended, and agreements were offered in control
106 communities.

107 The Watershared intervention operates through combining incentives with environmental education; a key feature
108 of the intervention is promoting the message that watershed protection is in everyone's interest (Bottazzi et al
109 2018). Natura gave an environmental education presentation to all treatment and control communities prior to
110 recruiting treatment participants, so the randomization primarily tested the effect of the incentives. Reinforcement
111 of the education messages would have occurred more strongly in treatment communities, where there were
112 multiple visits to offer and monitor the conservation agreements from 2011 to 2015.

113 ***Watershared agreements***

114 There were three levels of Watershared agreements. Level 1 and 2 agreements applied to forested land within 100m
115 of a stream or waterway while Level 3 agreements applied to any forested land (details in Bottazzi et al. [2018]). In
116 all three levels, land clearance or timber extraction were not permitted. In addition, cattle had to be excluded from
117 land under level 1 agreements (while level 2 required working towards removing cattle). The value of incentive
118 packages ranged from the equivalent of US\$1/ha/year to US\$10/ha/year, and farmers with level 1 agreements
119 received an additional 100 US\$ worth of in-kind incentives at signing. Transportation costs of the materials to
120 communities were covered by the program. Agreements were for an initial 3 years, were renewable, and were
121 offered in treatment communities twice per year. Program technicians monitored level 1 and level 2 land annually by
122 walking transects across the parcels to verify compliance; level 3 agreements were monitored using remote sensing
123 (forest cover). Where blatant noncompliance was detected, the materials that farmers had been given were
124 removed and redistributed to the community. As with many incentive-based conservation interventions, not all
125 conservation funded with Watershared agreements is additional (i.e. some would have happened anyway in the
126 absence of the scheme; a common issue with PES-type programs [Ezzine-de-Blas et al. 2016]). Bottazzi et al. (2018)
127 estimated that a maximum of 30% of agreements to exclude cattle and 14% to avoid deforestation appear to be
128 additional.

129 ***Watershared Household survey***

130 The household survey was a structured questionnaire with > 100 questions (Bottazzi et al. 2017). The baseline
131 household survey was carried out by Natura in 2010 and the endline survey by Natura and Bangor University staff

132 between October 2015 and June 2016. The aim was to deliver the baseline household survey to all households in all
133 communities (Bottazzi et al. 2017). This was mostly achieved; while the baseline reached 2623 households, only 57
134 previously unsurveyed households were found in the endline survey (Supporting Information 1). However, the
135 endline was incomplete (S1) because 8 communities did not have any households with data from both baseline and
136 endline surveys; these were excluded from the analysis (Fig. 1a).

137 Out of all households surveyed in both baseline and endline in treatment communities (n = 970), 456 households
138 took up *Watershared* agreements and 514 did not (i.e. 47% uptake). The allocation to control and treatment was not
139 perfect as 32 out of 702 households in control communities had agreements (Fig. 1b); however, 28 of these
140 agreements were in land owned in treatment communities. Uptake percentages varied across communities from 0%
141 to 100%, which in part reflects high percent uptake in a few small communities (Fig. 1b). Uptake of the program was
142 influenced by barriers to entry (Grillos 2017), individual motivations (Bottazzi et al. 2018), and whether or not
143 households were available to attend the meetings in which the program was presented (Wiik et al. 2019).

144 The consent form used in both baseline and endline surveys is archived alongside the data (Bottazzi et al. 2017). The
145 endline survey was assessed under the Bangor University Research Ethics Framework. Natura were involved in the
146 research (and paid the enumerators), which is a potential conflict of interest because they are also the implementers
147 of the *Watershared* program that this work evaluates. However, the independent Bangor University team trained
148 the enumerators, designed the survey, managed and cleaned the data, and conducted the analysis.

149 ***Selection of outcome variables***

150 There are a large number of potential outcome variables from the survey which could be explored. We
151 systematically selected outcome variables for analysis based on there being a clear hypothesized mechanism linking
152 to *Watershared* objectives (S2), based on the program's underlying theory of change (see Fig. 2). The outcome
153 variables selected include intermediate outcomes seen to contribute to the attainment of *Watershared* ultimate
154 outcomes (e.g. number of water intakes protected from cattle, perception that forest delivers benefits) and self-
155 reported indicators of the ultimate *Watershared* outcomes (e.g. diarrheal disease in children, perception in forest
156 condition). In total, we identified 11 main outcome variables of interest (some of which have more than one
157 indicator) (Fig. 2).

158 One outcome had already been evaluated. Pynegar (2018) found no effect of the intervention as implemented on
159 diarrheal incidence and frequency. We accept this finding and do not reanalyze. However, we conduct a secondary
160 analysis exploring the impact of the intervention on the subset of households that report having an individual water
161 intake, which households plausibly have more control over.

162 Four outcomes were analyzed for a subset of households (Fig. 2) rather than the full dataset. Diarrhea frequency and
163 incidence among children was only analyzed for households that have their own drinking water intake and have
164 children. Hectares of irrigated land was only analyzed for those who reported having access to irrigation in both
165 baseline and endline surveys. The extent and method by which water intakes are protected was only analyzed for
166 those who reported protecting their water intake in the endline survey (there was not a baseline question on this
167 variable). Hectares of improved grazing land was only analyzed for those who said they owned cattle in baseline and
168 endline surveys.

169 ***Data analyses***

170 Our data analyses focused on testing, within the theory-of-change framework, the individual hypotheses within the
171 11 outcome categories of survey questions (Fig. 2). Within each category, we identified one main analysis where we
172 would expect to see a change driven by the intervention if successful, and in some cases, also secondary analyses
173 where changes may either be premature to detect, or indicative more of a detail within a process than an
174 overarching mechanism or success of Watershared (Fig. 2). In our analyses, we followed a hierarchy by which the
175 main analysis within a category was given most weight in evaluating the program (e.g. whether intakes are protected
176 more or less in treatment communities, is more important than when intakes were protected). The results from all
177 analyses were evaluated against the theory-of-change logic. Where results conflict with this logic, we evaluated the
178 strength of evidence based on robustness checks. If results were robust, this casts doubt on the theory of change.

179 We tested our hypotheses using two analytical approaches; one estimated the average treatment effect
180 (Glennester & Takavarasha, 2013) of the program as it was rolled out, and the other estimated the program effect
181 specifically on those who participated (Fig. 3). The first, As-Randomized analysis, compared outcomes in all
182 households in treatment communities with all households in control communities, regardless of uptake. The second,
183 As-Treated analysis, compared outcomes in Treated households (households in treatment communities who
184 participated, regardless of which incentives they selected [Supporting Information]) with statistically matched

185 Control households (matched Control = households in control communities likely to have participated, had they had
186 the opportunity, excluding those who signed agreements). The distinction between the As-Randomized and As-
187 Treated analyses is important due to the incomplete uptake of Watershared. For example, overall impacts of
188 interventions may be low not because the intervention lacks efficacy but instead because of low levels of uptake or
189 poor implementation and compliance (Glennister & Takavarasha 2013).

190 Some of our perception-based variables represent an observation of community-wide change and so blur the
191 distinction between As-Randomized and As-Treated analyses (e.g., a perception of how the community is managing
192 its forest can be the same for a participating and non-participating household). In these cases, the difference
193 between the As-Randomized and As-Treated analyses tests whether participation in the program changes how a
194 person perceives their environment.

195 Before stage 1 review of this registered report we completed three phases of data preprocessing (Fig. 3). Phase I
196 involved choosing variables for use in matching (in the As-Treated analyses) and for use as control variables in the
197 final outcome regressions (both analyses). We selected variables that we hypothesized to influence both uptake and
198 outcomes of the program. Candidate variables were considered based on previous work exploring the uptake of the
199 Watershared intervention (Grillos 2017; Bottazzi et al. 2018; Wiik et al. 2019). We avoided variables with a lot of
200 missing data (S4). The final set included variables capturing community cohesion, wealth, education, and
201 predisposing environmental attitudes (Table 1). Baseline data for an outcome, where available, were used as control
202 variables in outcome regressions as per some difference-in-differences analyses, but not as matching variables to
203 avoid regression to the mean (Daw & Hatfield 2018) (S4). In phase II (S5), we developed propensity score models,
204 based on the variables selected, to predict selection bias for households in control communities based on modeled
205 participation in the program among households in treatment communities. In phase III (S6), we used the selected
206 variables and the propensity scores (a primary and secondary version) to match Treated households with the best
207 available counterfactuals from the control households through a genetic matching algorithm. We used the R
208 packages Matching (Sekhon 2011) to perform the matching, cobalt (Greifer 2019) to evaluate balance visually, mgcv
209 for regressions (Wood 2011, 2017), and ggplot2 for plots (Wickham 2016).

210 The final two phases (outcome regressions; phase IV, and robustness checks; phase V) were carried out after stage I
211 review was complete. Since we tested many outcomes, there was an increased probability of encountering at least

212 one false positive (finding a significant impact on an outcome when there is, in fact, none). We therefore applied the
213 Benjamini Hochberg (1995) method to control the false detection rate (FDR) at a level of 0.05, ranking p values based
214 on the p value from the primary analysis within outcome categories (Fig. 2; also see S8 for full description of the
215 multiple testing procedures). These methods were reviewed as part of our stage 1 plan.

216 The regressions used for hypothesis testing (as opposed to robustness checks) were those that included the primary
217 propensity score (S5, S6) and, in the case of matched analyses, the regressions run on the least restrictive caliper
218 while still attaining adequate balance (a caliper limits the difference between any one pair of observations to within
219 a given standard deviation, meaning that Treated observations deemed too different from any one Control were
220 discarded) (S5). Regressions including the secondary propensity score and additional matching outputs were used as
221 robustness checks (S6, S7) as per recommended best practice (Ho et al. 2007). For example, we would not expect
222 robust results to be changed by using a slightly different set of Control observations, or a subset of Treated
223 households (where a caliper results in losing Treated households).

224 In the As-Randomized analyses (Phase IV), the outcome was regressed on the experimental group (control or
225 treatment) plus control variables, including the baseline data for an outcome where available. Our control variables
226 included those used in matching to control for non-independence of observations (Wan 2019), add precision to our
227 effect estimate, correct for remaining biases (Ho et al. 2007; Hill 2008; Streiner 2015), and allow evaluation of
228 heterogeneous treatment effects based on variable interactions (Ferraro & Hanauer 2014). All regressions were
229 undertaken using generalized additive models (GAMs) (Wood 2017); families were fitted to the response expectation
230 (e.g. the binomial family with a logit link for binary outcomes; S8).

231 As-Treated regressions were similar except for being undertaken on the matched Control and Treated subsets of
232 data as per the matching protocol. The protocol resulted in four possible datasets: the combinations of 1) matching
233 with and without a caliper; and 2) matching with two versions of the propensity score (S6). For the outcomes that
234 were analyzed with the full data set (Fig. 2), we tested all four datasets in four regressions. For the outcomes only
235 appropriate to explore with a smaller subset of data (e.g. those who own cattle, or have children, Fig. 2), we ran only
236 two regressions because applying a caliper resulted in losing too many Treated observations (S6).

237 To explore the extent to which the intervention may benefit socio-economic groups differently and our expectation
238 that some outcomes may be more feasible to achieve for some households than others, we explored a number of
239 outcome interactions based on education and wealth indicators (Table 1). We also included an interaction between
240 perception of water quantity or quality and the experimental group (control or treatment or matched Control or
241 Treated) to examine whether the program had different impacts on those who are more influenced by these issues
242 (Table 1).

243 ***Deviations from pre-registration***

244 We opted to undertake all outcome analysis using truncated values of highly skewed predictors, contrary to what
245 was stated in the Supplementary Information of Stage 1. This was because we felt this added an unnecessary
246 complication (testing whether outliers were biasing our estimates for each of 98 individual models).

247 **Results**

248 Checks suggest that results are robust as there are no inconsistencies in the direction of effects for any models (SI 9).
249 Robustness checks also confirmed the significance (or lack of) of the main analysis for As-Randomized analyses.
250 There is slightly less agreement in the significance for As-Treated results (Fig. 4). This may be because power is
251 reduced in As-Treated results due to lower sample sizes.

252 When presenting results, we talk both about Treated households and Treatment households. Treated households
253 are those in treatment communities which signed Watershared agreement. They are always compared against a
254 counterfactual of households in control communities matched on socio-economic predictors of uptake of
255 Watershared agreements. These results are those from the As-Treated analysis. Treatment households are all those
256 in treatment communities. They are always compared against households in control communities (without
257 matching). These results derive from the As-Randomized analysis.

258 For some outcomes there were significant treatment effects in the direction hypothesized (Fig. 2, 5, Fig. SI 9).
259 Treated households and Treatment households had significantly more small fruit trees (a mean of 50 and 25
260 respectively), and more fruit trees in production (mean of 100 and 150, respectively), than their counterfactuals.
261 Treated and Treatment households were also more likely to perceive positive trends over the last 5 years in water
262 quantity and forest condition. They also were more likely to perceive that the wider community care more about the
263 forest (Fig. 2, 5, Fig. SI 9). The intervention may also have had an effect of increasing the area of improved grazing

264 land; while the results of the main model were not significant following p value correction, the models used in the
265 robustness checks did show a significant effect (Fig. 2, 4, Fig. SI 9).

266 We did not find evidence of a treatment effect on whether or not a household perceives gaining benefits from forest
267 (Fig 2, 5, Fig. SI 9). However, given that the vast majority (over 90% in all groups) of respondents perceived benefits
268 at baseline, there was little scope for increase. Nor were there treatment effects on irrigation access or irrigated land
269 extent or perceptions of changes in water quality over time.

270 There was no convincing treatment effect (i.e. effects were not significant after p value correction) on whether
271 intakes were protected from cattle, or the strength of protection of main water intakes from cattle access (Fig.2, 4).
272 However, our analyses on the nature of intake protection suggest that Treated and Treatment households were
273 more likely to use barbed wire than traditional methods to protect intakes, and to have protected intakes more
274 recently than their counterfactuals.

275 For some outcomes there were significant treatment effects in the opposite direction to our hypotheses. At endline,
276 control respondents were about 20% more likely to be members of water committees than Treated or Treatment
277 households (Fig. 2, 5). There was weaker evidence of a treatment effect against hypothesis for outcomes associated
278 with diarrhea. The frequency of diarrhea was higher in treatment groups in both analyses (although the effect was
279 not significant in robustness checks in the As-Treated analysis; Fig. 2, 4). There was also some evidence that
280 incidence of diarrhea was higher in the Treatment group (although this was not significant after p-value correction
281 and the effect was not seen in the As-Treated analysis). This result may be an artefact of subsample bias or a lack of
282 power in this subgroup. The diarrhea analysis was conducted on a small subset of the data (only those households
283 with children and their own water intake). In the As-Randomized analysis, only 7 incidents of diarrhea were reported
284 in the control group (N = 61); this was further reduced after matching in the As-Treated analyses. It followed that in
285 some models there was perfect separation.

286 **Discussion**

287 Data analysis involves multiple decisions as researchers seek to reveal the truth from complex, often messy, data
288 (Fraser et al. 2018). Studies revealing the lack of reproducibility in fields such as pre-clinical medicine (Freedman et
289 al. 2015) and psychology (Open Science Collaboration 2015) have resulted in much needed scrutiny of how these

290 decisions are vulnerable to confusion, or even corruption. While conservation science has so far avoided a scandal of
291 reproducibility, a recent study of researchers in ecology and evolution (Fraser et al. 2018) revealed a worrying
292 prevalence of cherry picking (failing to report results which are not significant), or reporting unexpected findings as if
293 they were hypothesized from the start (Hypothesizing After Results Are Known; HARKing). Pre-registration of
294 analysis can avoid these problems as long as the study is adequately powered to detect differences of interest.
295 Submitting planned research for peer review as a registered report goes one step further and also reduces
296 publication bias (Parker et al. 2019). The multiple outcomes available for analysis from the Watershed RCT were
297 inevitably vulnerable to cherry-picking and HARKing. By publishing this as a registered report, we reduced both the
298 temptation to use, and the impression we may have used, questionable research practices to tell a better story.
299 Ideally, of course, pre-registration should precede data collection. Data collection for this RCT began in 2010 and was
300 complete in 2015, before pre-registration was widely advocated. However we submitted Stage 1 before looking at
301 any outcome variables meaning the study was accepted in principle based on the introduction and methods alone.
302 This study is one of the first registered reports in conservation science.

303 While large-scale RCTs of interventions are receiving increasing attention (for example the 2019 economics Nobel
304 prize was awarded to Kremer, Banerjee and Duflo for their experimental work on alleviating poverty), they remain
305 rare in conservation (Pynegar et al. 2019). Our paper is the first we know of which uses a Randomized Control Trial
306 to look at outcomes from across the theory of change to give insights into the mechanism by which a conservation
307 intervention works, or does not work. Watershed ultimate aims are to reduce the rate of forest clearance and
308 degradation, improve livelihoods, and improve water quality and quantity. Our previous analyses of the intervention,
309 looking simply at biophysical measures of ultimate outcomes, revealed minimal impact on deforestation (Wiik et al.
310 2019) and water quality (Pynegar et al. 2018). Those analyses alone say little about why the intervention may not
311 have resulted in a change in those outcomes, or whether measurable impact might be detected given time. Looking
312 closely at intermediate outcomes, as we do in this paper, provides valuable insights to answer such questions about
313 mechanisms.

314 Watershed aims to conserve forest by increasing the awareness of the benefits forests provide and increasing
315 farmers' investment in improved grazing (reducing forest grazing) and alternatives to cattle ranching (such as fruit
316 production). Over 90% of respondents already perceived benefits from forests, so it is unsurprising that the

317 intervention did not increase this. The intervention appears to have increased the area of improved grazing, and also
318 significantly increased fruit tree production (although this was not yet apparent in market values, which we
319 predicted owing to lags in fruit tree maturation). Watershared also provided cement and irrigation tubing to increase
320 irrigated agriculture. However, due to their relatively high cost, they were less popular than barbed wire and fruit
321 trees (and field observations suggest these materials were often used to improve drinking water systems). It is
322 therefore unsurprising that the program had no significant impact on irrigation capacity. Previous remote-sensing
323 analysis of forest area showed no landscape-scale impact of Watershared on deforestation (Wiik et al. 2019).
324 However, our results suggest that the intervention is having an impact on some relevant intermediate outcomes.
325 The program's theory of change may thus be correct, but it is perhaps still too early to detect ultimate impacts.

326 Watershared aims to improve water quality by encouraging people to keep cattle out of rivers by providing barbed
327 wire, and materials to build cattle drinking troughs. While there was no evidence of the intervention increasing the
328 number of water intakes protected from cattle nor cattle drinking points separated from rivers ($p < 0.05$), Treated
329 and Treatment households were more likely to use barbed wire to protect water intakes and to have done this more
330 recently, suggesting that more intakes might have been protected at baseline in control communities (we lack data
331 on this; however it would be surprising to invest in protecting intakes already protected). Regardless of a potential
332 baseline imbalance, it is clear that water quality-related outcomes did not materialize. The lower membership of
333 water committees in treatment than control groups may have been because households perceived issues with water
334 quality had been dealt with by the intervention (but this deserves further investigation).

335 It is interesting that the As-Treated and As-Randomized analyses gave quite similar results. This suggests that
336 identified effects of Watershared were felt by the wider population in treated communities and not just those who
337 entered agreements. This is not surprising given that several outcomes either related to outcomes independent of
338 individual actors (such as perceptions of the wider environment), or related to shared resources (such as water
339 intakes).

340 One of the key challenges in conservation impact evaluations is dealing with spillovers (Baylis et al. 2016). When
341 benefits of a program flow from treatment to control communities (through biophysical or social processes), the
342 measured difference in outcomes of interest between the groups is reduced, making an impacts of the intervention
343 harder to detect. Accepting the risk of such spillover is inherent to any study such as ours, which treats communities

344 within a continuous social-ecological system as randomization units; however, as spillovers make it harder to detect
345 an intervention effect, we believe that our identification of significant effects is conservative.

346 Overall, we show that the Watershed intervention has changed land use practices and environmental perceptions.
347 Following the theory of change, it seems plausible that some ultimate outcomes may yet materialise. However the
348 impact of the intervention would likely have been enhanced with spatial targeting (Pynegar et al. 2018), increased
349 technical support, and higher additionality (Bottazzi et al. 2018).

350 Given the importance of improving the effectiveness of conservation interventions, especially those which aim to
351 deliver better social outcomes alongside environmental benefits (Sims & Alix-Garcia 2017), more robust evaluations
352 are sorely needed (Snilsveit et al. 2019). While RCTs certainly are not practical or desirable in every situation and
353 have well understood limitations (Deaton & Cartwright 2018), we show that the criticism that RCTs are inherently
354 reductionist and cannot give insights into mechanisms is unjustified. By using the Watershed RCT to explore
355 outcomes from across the intervention's theory of change we have provided understanding of what is, and is not,
356 changing on the ground because of the intervention. Such an analysis is inevitably complex. Pre-registration (ideally
357 alongside a peer review commitment to publish whether the results are positive or negative), is particularly
358 important in such circumstances. We hope that pre-registration becomes the norm in conservation science, as it is
359 increasingly so in other applied disciplines.

360 **Supporting Information**

361 Household survey coverage (Appendix S1), outcome selection rationale (Appendix S2), definition of Treated
362 households (Appendix S3), matching variable selection rationale (Appendix S4), propensity score construction and
363 selection (Appendix S5), matching protocol (Appendix S6), multiple testing adjustment (Appendix S7), outcome
364 regression details (Appendix S8), outcome regression supplementary results (Appendix S9), and supplementary
365 literature (Appendix S10) are available online. The authors are solely responsible for the content and functionality of
366 these materials. Queries should be directed to the corresponding author.

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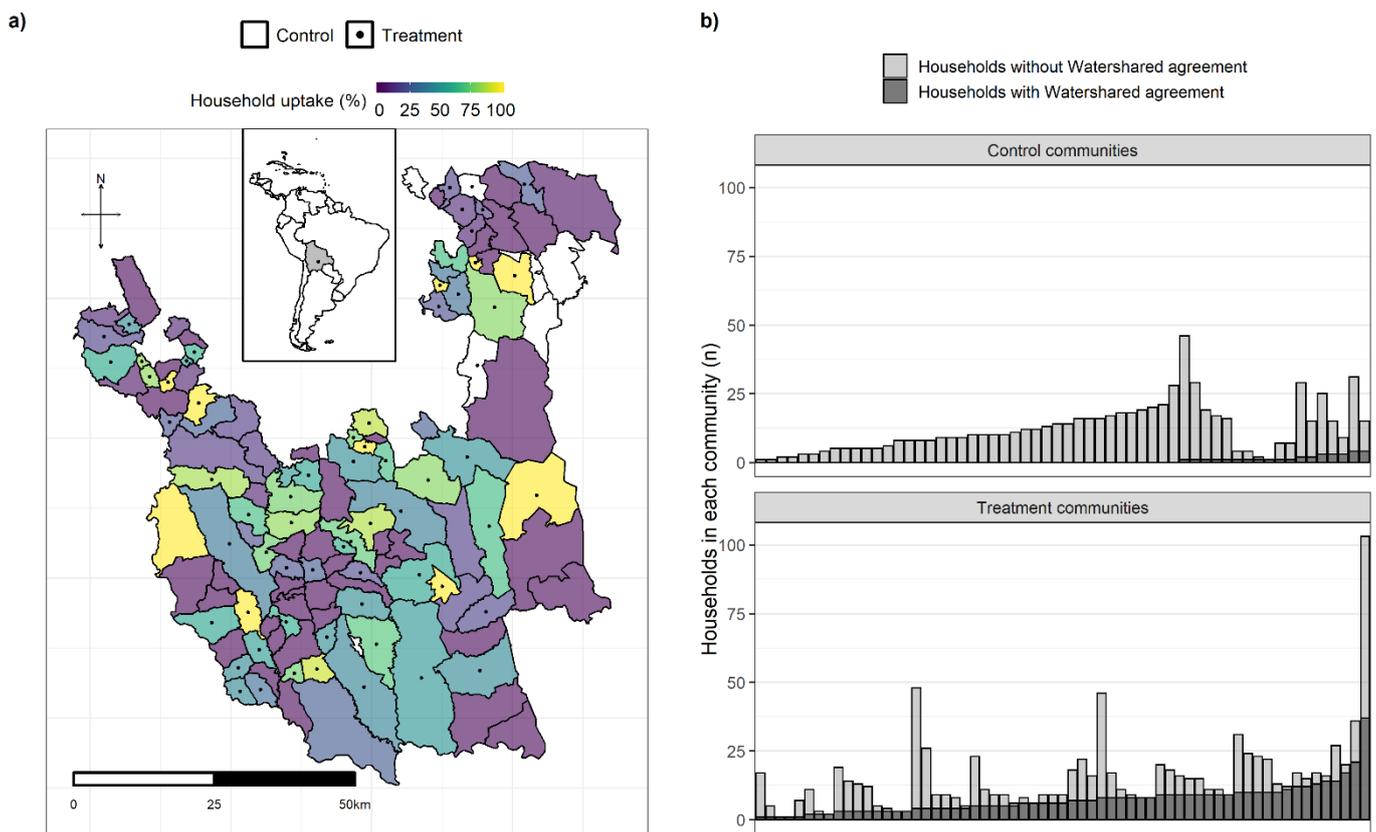
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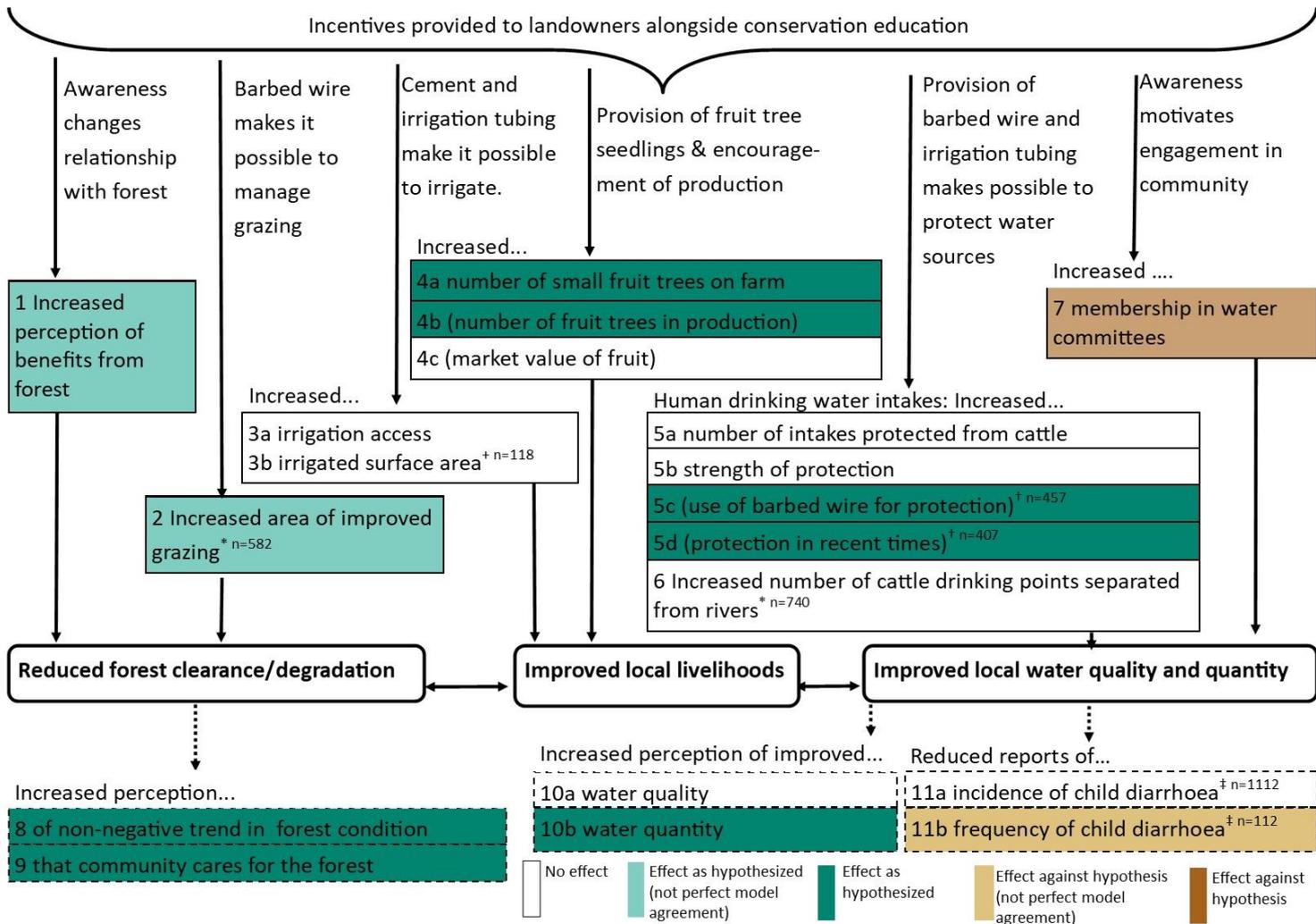
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471 **Figure 1:** a: Locations of the 64 control communities (Watershared agreements not offered) and 65 treatment
472 communities (Watershared agreements offered) within the Area Natural de Manejo Integrado Río Grande y Valles
473 Cruceños protected area. White communities are those for which there are no households with both baseline and
474 endline data; omitted from our analysis. b: The distribution of the number of households per community (and the
475 number which took up Watershared agreements) in control (top) and treatment (bottom) communities, ordered by
476 number of households with agreements.

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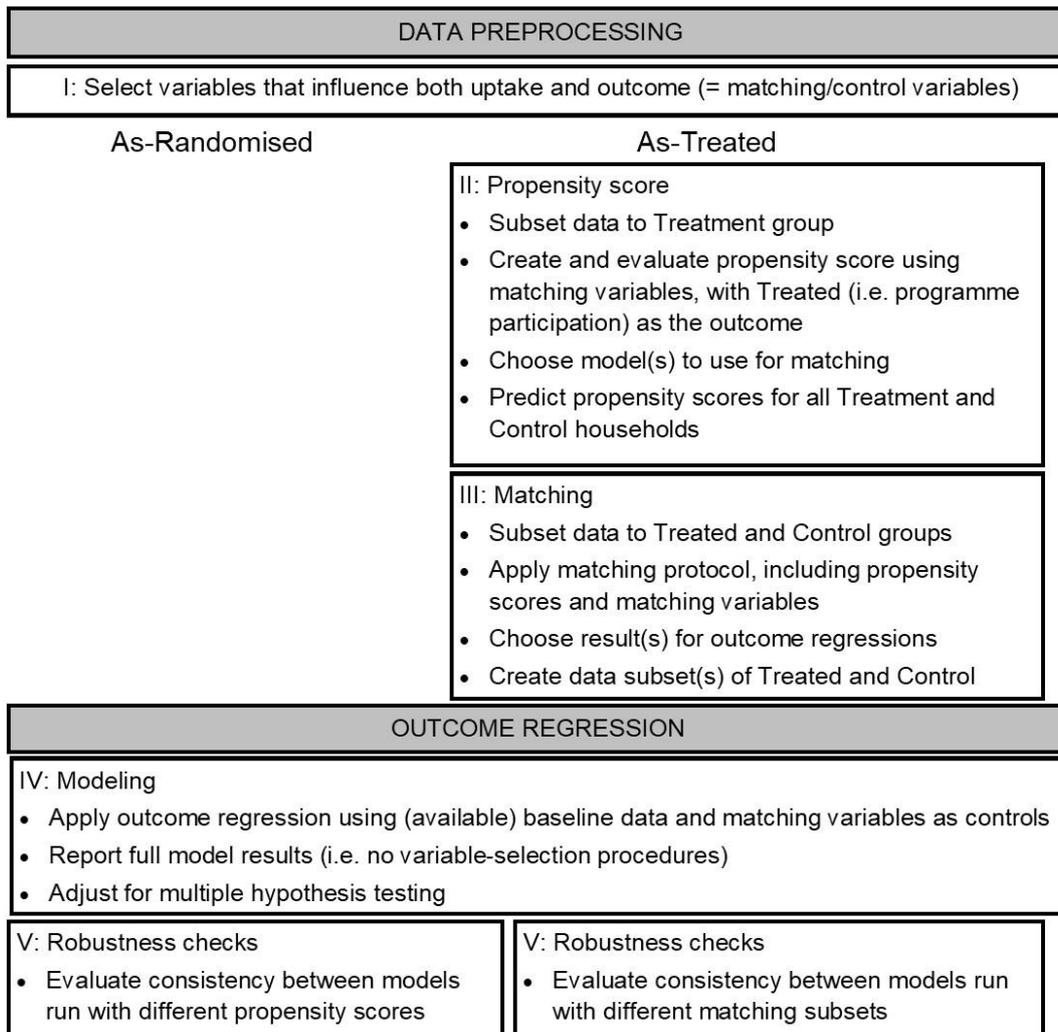
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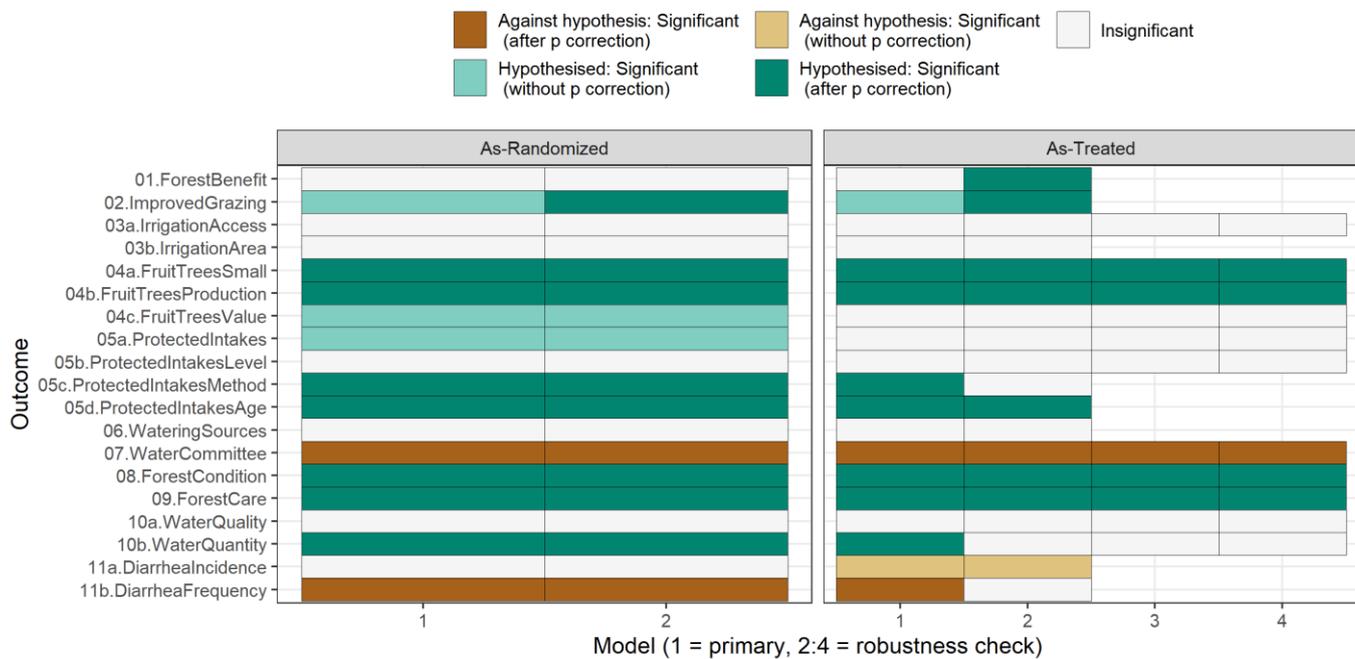
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Figure 2: The simplified theory of change linking the Watershared intervention with intermediate outcomes (square boxes), ultimate outcomes (rounded boxes) and indicators of these ultimate outcomes (square boxes with dashed lines). The hypothesized direction of the effect of the intervention is indicated for each outcome tested in our analysis. Some analyses are only relevant for a sub-set of data: *: Households who own cattle; +: Households who have irrigation access; †: Households reporting protected drinking water intakes; ‡: Households with children and personal water intake. Brackets indicate outcomes for which we expect limited impact (e.g. the number of fruit trees in production may not yet be affected as they will not yet have had time to reach maturity). The colors show the results of the regression analyses (for As-Treated models only, Fig. SI 9.3 shows the same results from the As-Randomized models) with green indicating results which support our hypothesis and browns indicating results against our hypotheses. Less saturated colors show outcomes for where there was some disagreement in the significance between the models used as robustness checks (Figure 4).



490 **Figure 3:** Outline of methods workflow for the As-Randomized models and As-Treated models. Phases I, II, and III
 491 show pre-processing undertaken for Stage 1 of this registered report (they were completed before initial peer
 492 review). Stages IV and V occurred at Stage 2.



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Figure 4: Robustness checks based on comparing the significance of intercept differences between control and

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treatment groups for the As-Randomized and As-Treated analyses for the primary model and subsidiary models (max

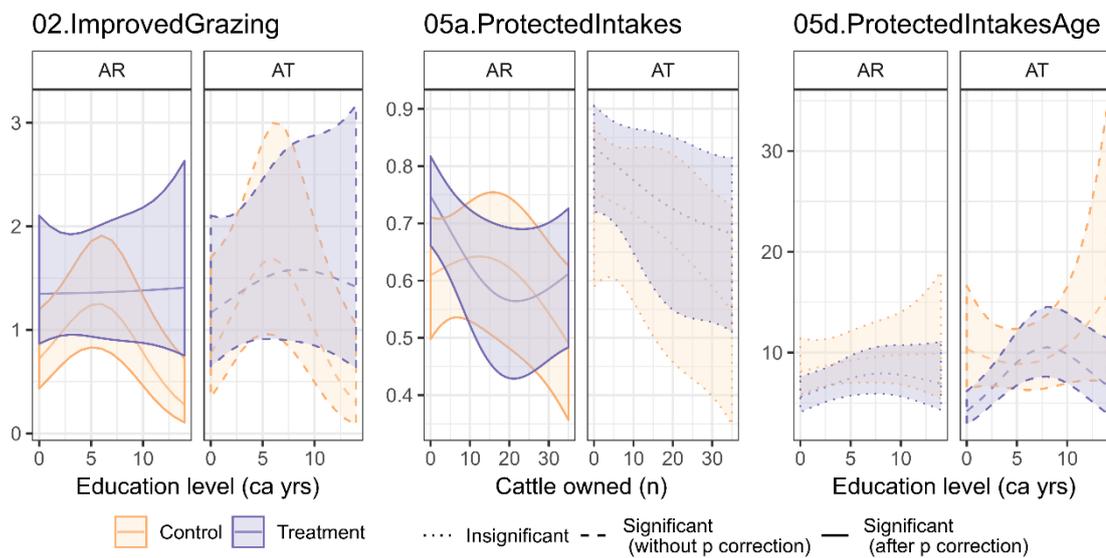
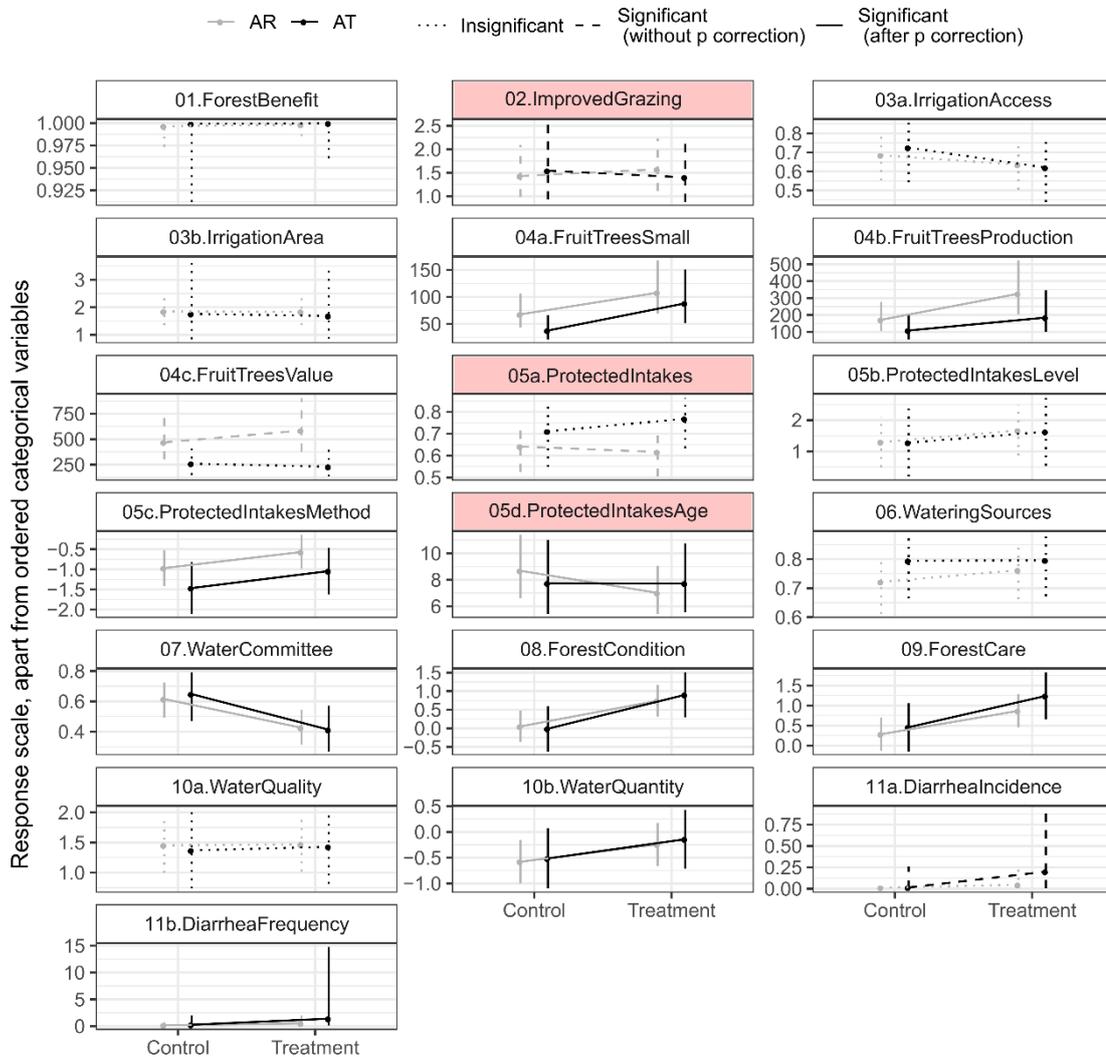
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4 in As-Treated due to matching protocols). P-value correction uses the Benjamini-Hochberg threshold (see

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Methods).

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Figure 5: The differences in intercept values (line plots with confidence bars) and interaction slopes (line plots with confidence bands, where the x axis is a continuous variable) between control and treatment groups for both As-Randomized (AR) and As-Treated (AT) analysis. Only interactions where at least one analysis shows significance are

503 shown. The predictions are based on mean values for continuous predictors, and common values for factor
504 predictors (e.g., perceiving benefits from forest). 95% confidence intervals relate to the entire prediction, rather than
505 the control-treatment difference.

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508 **Table 1:** Variables selected for matching variables and control variables in the final-outcome models, indicating
 509 which will be interacted with the experimental group (treatment or control, or treated or matched control) in
 510 outcome regressions (Stage 2) (NA = Variables not interacted).

Variable	Category	Mechanism	Outcomes for which variable is interacted with experimental group
Community work frequency (n/yr)	Community cohesion	Likely to be related to motivation to participate and adhere to agreements due to social norms	NA
Generations in a community (n)	Community cohesion	Likely to be related to level of engagement in the community and also ability to participate and follow through with agreements	NA
Land owned (ha)	Wealth	Likely to be related to ability to afford to invest time and effort in conservation	Water committee membership; Diarrhea; Irrigation implementation
Forest ownership (binary)	Wealth	Likely to be related to owning eligible land and being able to afford to invest time and effort in conservation	NA
Cattle owned (n)	Wealth	Likely to be related to ability to afford to invest time and effort in conservation	Cattle and human drinking water management; Improved grazing
Number of rooms in home	Wealth	Likely to be related to ability to afford to invest time and effort in conservation	NA

			Cattle and human drinking water
Education level (approx. yrs)	Education	Likely to be related to capacity to engage with the conservation program	management; Improved grazing; Diarrhea; Irrigation implementation; Water committee membership
Perceived benefits from forest (binary)	Environmental attitudes	Related to motivation to engage with conservation	NA
Perceived problems in water quality, quantity (binary)	Environmental attitudes	Related to motivation to engage with conservation	Human and cattle drinking water management

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