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Developing feasible person-centred care alternatives to emergency department responses for adults with epilepsy: a discrete choice analysis mixed methods study

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Abstract

Background: Calls have been made for paramedics to have some form of care pathway that they could use to safely divert adults with epilepsy away from emergency departments and instigate ambulatory care improvements. Different configurations are possible. To know which to prioritise for implementation/evaluation, there is a need to determine which are acceptable to service users and likely NHS feasible.

Objective(s): 1) Identify configurations being considered; 2) understand service users' views of them and current provision; 3) identify what sort of care service users want; and 4) determine which configuration/s is considered to achieve optimal balance in meeting users' preference and being NHS feasible.

Design: Service providers were surveyed to address objective 1. Interviews with service users addressed objective 2. Objective 3 was addressed by completing Discrete Choice Experiments. These determined users' care preferences for different seizure scenarios. Objective 4 was addressed by completing 'Knowledge Exchange' workshops. At these, stakeholders considered the findings on users' stated preferences and judged different pathway configurations against Michie's 'APEASE' feasibility criteria.

Setting: This project took place in England. The survey recruited representatives from neurology and neuroscience centres and from urgent and emergency care providers. For the interviews, recruitment occurred via third-sector support groups. Recruitment for the Discrete Choice Experiments occurred via the North-West ambulance service and public advert. Workshop participants were recruited from neurology and neuroscience centres, urgent and emergency care providers, support groups and commissioning networks.

Participants: Seventy-two services completed the survey. Interviews were conducted with 25 adults with epilepsy (and 5 relatives) who had emergency service contact in the prior 12 months. Discrete Choice Experiments were completed by 427 adults with epilepsy (and 167 relatives) who had ambulance service contact in the prior 12 months. Workshops were completed with 27 stakeholders.

Results: The survey identified a range of pathway configurations. They differed in where they would take the patient and their potential to instigate ambulatory care improvements. Users had been rarely consulted in designing them. The Discrete Choice Experiments found users

want a configuration of care markedly different to that offered. Across the seizure scenarios,

users wanted: their paramedic to have access to their medical records; for an epilepsy

specialist (e.g., an epilepsy nurse, neurologist) to be available to advise; for their GP to receive

a report; for the incident to generate an appointment with an epilepsy specialist; for the care

episode to last less than 6-hours; and, there was a pattern of preference to avoid conveyance

to emergency departments and stay where they were. Stakeholders judged this configuration

to be NHS feasible within 5-10 years, with some elements being immediately deployable.

Limitations: The Discrete Choice Experiment sample was broadly representative, but those

reporting recent contact with an epilepsy specialist were over-represented .

Conclusions: Users state they want a configuration of care that is markedly different to

current provision. The configuration they prefer was, with support and investment, judged to

likely be NHS feasible.

Future work: The preferred configuration should now be developed and evaluated to

determine its actual deliverability and efficacy.

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List of abbreviations

A&E Accident and Emergency Department

AMPDS Advanced Medical Priority Dispatch System

APEASE Acceptability, Practicability, Effectiveness, Affordability, Side-effects, and Equity

CCG Clinical Commissioning Group

COVID-19 coronavirus disease 2019

CP care pathway

DCE Discrete Choice Experiment

ED Emergency department

ENS epilepsy nurse specialist

FTE Full Time Equivalent

GCSE General Certificate of Secondary Education

GP general practitioner

HS&DR Health Services and Delivery Research (*HS&DR*) Programme

IMD Index of Multiple Deprivation

IQR Interquartile range

JRCACL Joint Royal Colleges Ambulance Liaison Committee

KE Knowledge Exchange

LSOA Lower Super Output Area

n Number

NASAT National Ambulance Strategy and Transformation group

NASH National Audit of Seizure Management in Hospitals

NEAD non-epileptic attack disorder

NGT Nominal Group Technique

NHS National Health Service

NICE National Institute for Health and Care Excellence

NIHR National Institute for Health Research

NWAS North-West Ambulance Service NHS Trust

NW CRN North-West Coast Comprehensive Research Network

PPI Patient and public involvement representative

PRF Patient Report Form

PWE people with epilepsy

Q question

SMILE Self-Management education for adults with Epilepsy

SO significant other

UK United Kingdom

UTC Urgent Treatment Centre

WP Work Package

Plain English summary

Ambulances often attend to people with epilepsy. Most are taken to hospital A&E departments.

This typically has little benefit since most patients are already diagnosed and visit A&E with

non-emergency states.

To change things, NHS organisations want an "alternative care pathway" for

paramedics to use. It could mean the person is not taken to A&E, but cared for elsewhere.

Our project brought stakeholders together to develop an alternative care pathway that includes

things important to patients and carers, but is also NHS feasible.

Seventy NHS organisations first told us via a survey and a workshop which pathways

they were considering and which might be feasible.

Thirty people with epilepsy and family members and friends were then interviewed.

They explained what is wanted after a seizure and problems with current care. One problem

was that going to A&E does not lead to them getting a follow-up appointment with an epilepsy

specialist to check their treatment is right.

Using 'Discrete Choice Experiments', around 430 people with epilepsy who recently

contacted the ambulance service and 170 of their family and friends were asked to make

choice between alternative packages of care, to say which pathway they would prefer in

different seizure situations.

The results were clear. People wanted care different from what NHS organisations told

us was available. The choice experiment showed everyone prefers pathways where:

paramedics have access to their medical records; an epilepsy specialist is available to advise

the paramedic; the GP gets a report, and they get an appointment with an epilepsy specialist

in the future. Everyone wants to avoid long episodes of care (6-hours) and after a typical

seizure people with epilepsy want to stay at home.

Three workshops were run with paramedics, epilepsy specialists and managers. They

said the alternative care pathway wanted by users could be NHS feasible. There is a need to

now implement/ evaluate it.

Word count: 310/300

vii

Scientific summary

Background

Emergency department (ED) visits for epilepsy are common, costly, often clinically unnecessary, and typically lead to little benefit for epilepsy management. An alternative care pathway (CP), which diverts people with epilepsy (PWE) away from ED when '999' is called and leads to care elsewhere, could potentially generate savings, and instigate improvements in the person's ambulatory care. This project sought to identify the optimal configuration, ensuring the CP is both acceptable to service users and NHS-feasible.

A key method used was Discrete Choice Experiments (DCEs). They involved users being presented with hypothetical seizure scenarios and making a number of choices to say which CP configuration, described according to a fixed set of characteristics (attributes), they would prefer.

The project's aims were as follows:

Aims and objectives

Work Package (WP) 1:

- Systematically identify alternative CPs being considered by NHS services and describe extent to which service users have been involved in their design;
- Understand decision-making processes of PWE and their significant others for seeking
 ED care, and their concerns and expectations regarding alternative CPs;
- Identify attributes of post-seizure care that PWE and their significant others (close family, friends) consider important.

WP2:

- Determine users' and significant others' preferences for post-seizure care using DCEs and identify subgroup differences;
- Estimate utility of different CP configurations to service users and subgroup differences.

WP3:

 Hold expert workshops at which stakeholders, informed of the DCE evidence, would identify the optimal alternative CP/s for seizures that could be recommended for implementation and evaluation.

Methods

WP1

WP1a. Survey of service providers

England's ambulance services, epilepsy services, and a random sample of its EDs were surveyed (April-June 2019). They were asked what alternative CPs they were considering and extent to which they had consulted users.

WP1b. Interviews with service users

Semi-structured interviews conducted in Southeast England with a purposive sample of PWE (April to September 2019). They also completed a ranking exercise to identify the characteristics (attributes) of post-seizure care they considered most important.

Participants recruited from third sector user groups and via a research newsletter. To be eligible, the person needed to: be aged ≥18; have been diagnosed with epilepsy for ≥1 year; had contacted the emergency services in the previous 12 months; and able to provide informed consent and complete an interview in English. PWE were invited to be interviewed along with a significant other.

WP1c. Knowledge Exchange event

WP1b and 1c findings were used to select a set of candidate attributes that could be used to describe CPs by within the DCE. To ensure attributes were features of alternative CPs and the levels likely NHS feasible, a one-day 'Knowledge Exchange' event was run (October 2019). Participants were representatives from ambulance and epilepsy services. They were identified for participation via WP1a.

WP2

WP2a. DCE design panel and pilot

A DCE design panel used evidence from WPs 1a-c to generate the DCE survey, using a D-efficient experimental design generated *Ngene (Choice Metrics, 2018, Ngene 1.2.1)*. The survey's purpose was to obtain data of users care preferences for three separate scenarios. Namely, a 'typical seizure at home', a 'typical seizure in public', and an 'atypical seizure'. It,

and vignettes describing the different seizure scenarios, was iteratively refined and finalised based on piloting.

WP2b. Formal DCE

A sample of n=348 adults with epilepsy (and their significant others) from the target population was sought to complete the DCE. They filled in the DCE via an online platform.

Participants were recruited via 2 routes between July and November 2020: 1) from the Merseyside area via the North-West Ambulance service; and 2) nationally via public advert.

PWE needed to: be aged ≥18 years; have a diagnosis of epilepsy; have been seen by the ambulance service in prior 12 months; and be able to provide informed consent and independently complete the survey in English. Significant others needed to be aged ≥16.

Data was analysed using a random effects logit model. Preference weights were estimated for each attribute. Data from PWE and significant others was analysed separately, thus creating 6 seizure contexts for which preferences were modelled (3 seizure scenarios x 2 participant types).

WP3

To identify which CP configuration/s represented the optimal balance between user preference and NHS feasibility, three online 'Knowledge Exchange' workshops were run.

Attendees were representatives from the ambulance service, from epilepsy services and commissioning. Service user representatives were also present. Commissioning and managerial representation was secured via national professional bodies.

The DCE findings from WP2 were disseminated and attendees introduced to Michie et al.'s APEASE feasibility criteria. Nominal group techniques were then utilised, with stakeholders sharing views on the extent to which they considered the attribute levels favoured by users to be NHS feasible. The groups then specified the levels for each attribute they believed represented the optimal balance.

Results

WP1.

WP1a. Survey of service providers

Clinical leads and managers from 72 (82.8%) of the invited services responded. Sixty-percent were considering or using an alternative CP change; only 21.2 % had consulted service users on it.

A range of CP configurations were reported. Some involved caring for PWE at home, 'on scene' or in some instances conveying them to an urgent treatment centre. The potential of configurations to improve ambulatory care varied.

WP1b. Semi-structured interviews with service users

Thirty service users (25 PWE, 5 significant others) were interviewed. The average age of PWE was 37 years; mean years was diagnosed 21.

Participants provided insights into the challenges service users experience and disruptions they experience due to inadequate information transfer and coordination between ambulatory and urgent and emergency care services. Interviews highlighted some initial concerns users had with some possible CP configurations.

The ranking exercise provided an approximation of the factors contributing to the 'decision calculus' users use when considering post-seizure care options. Six attributes appeared most important: i) whether the ambulance crew would have access to their medical records or care plan; ii) where the CP would take them; iii) how long it would take for them to be assessed, monitored and treated during the emergency episode; iv) extent to which the emergency care provider could request advice from a epilepsy specialist (e.g., epilepsy nurse, neurologist); v) whether the CP would mean their usual care provider/s would be informed of the incident; and, finally, vi) whether any follow-up from a epilepsy specialist would be instigated.

WP1c. Knowledge Exchange event

Thirteen representatives attended the workshop (n=6 paramedics, n=4 neurologists, n=2 epilepsy nurse specialists and n=1 user group representative).

Participants agreed the 6 attributes identified by WP1b were all characteristics of an alternative CP, plausible and could be 'traded'. Much of the event focused on identifying attribute levels that were considered feasible.

WP2

WP2a. DCE design panel and pilot

The panel decided that the 6 attributes identified in the formative work should be used to describe the CP options within the DCEs. Accordingly, DCEs for the three seizure scenarios were developed with the intention that participants would be randomised to each complete DCEs for 2 of 3 seizure scenarios, achieving a 1:1:1 allocation ratio.

The 6 attributes and their associated levels (between 2 to 4) had the potential to generate 288 possible CP configurations. Use of an efficient experimental design meant that

for each of the seizure scenarios a person would consider 24 CPs that were paired into 12 binary choices.

The presentation of the DCE was finalised following pilot interviews. The final labels used for the attributes were: i) 'The paramedic has access to medical records or a care plan'; ii) 'What happens next'; iii) 'Time'; iv) 'Epilepsy specialists today'; v) 'GP told'; vi) 'Additional contact with an epilepsy specialist'.

WP2b. Formal DCE

Useable submissions to the DCE survey were secured from n=594 participants (n=427 PWE; n=167 'significant others'). Most (81.1%) were recruited via the public advertisement route.

When participants from the two recruitment routes were merged to form a single sample, it was broadly representative of the target population. Two exceptions were its younger age and higher proportion reporting recent contact with an epilepsy specialist.

The main ways that the significant other participants knew someone with epilepsy was that they were the patient's parent. The characteristics of the PWE known by significant others differed from those of PWE taking part themselves (e.g., more learning disability).

Across the 3 seizure scenarios, both PWE and significant others preferred CP configurations that differed from the way care is currently provided. Using coefficients from the random effects logit models, the expected utility to service users for all possible CP configurations was calculated for the 6 seizure contexts. CPs were then ranked; rank 1= most preferred; 288= least preferred. The highest rank that the CP configuration approximating current care achieved was 220/288.

There was similarity across the seizure contexts in terms of which attribute levels featured in the top ranked configurations. In fact, 3 of the 6 contexts shared the same top ranked configuration.

For all 6 contexts the highest ranked CP configurations included: the paramedic having access to medical records or a care plan; an epilepsy specialist (e.g., epilepsy nurse, neurologist) being available to advise the attending paramedic; the patient's GP being notified of the incident; and an appointment with an epilepsy specialist within 2-3 weeks being booked for the patient.

The only attributes that varied within the top ranked configurations were 'What happens next' and 'Time'. For 5 of them, the top configuration involved the patient staying 'where they were'. For the remaining one – namely, for an 'Atypical seizure' when considered by a significant other – it involved the patient being conveyed to an urgent treatment centre.

Different attributes had different levels of effect on preference. Providing crews with access to the medical records or care plan of the patient being attended to and having a specialist able to advise the paramedics had the strongest and consistent positive effect.

Not all intended subgroup analyses could be completed due to insufficient cases. Those which could, showed social deprivation, recruitment route, presence of an intellectual impairment, contact with an epilepsy specialist in the prior 12 months, familiarity with the seizure scenario and whether the person with epilepsy had a care plan were not significantly related to preference.

WP3

Twenty-seven stakeholders attended a workshop. They included 10 ambulance clinicians, 8 epilepsy specialists, 5 commissioners and 4 PPI representatives.

Stakeholders believed the attribute levels preferred by service users were broadly feasible in the next 5-10 years. They identified those were most investment/work was required for them to be deliverable.

Stakeholders were of the view that there was sufficient commonality in users' preferences across the 6 seizure contexts for a single CP to be deployed.

The groups were of the same position as to which configurations represented the optimum. They comprised of the following. Ambulance clinicians having access to medical records. The person typically staying where they were. The time taken being less than 6 hours (be it 1, 2 or 3 hours). Crews being able to be advised by a specialist (an epilepsy nurse, neurologist) on the day. For the person's GP to be notified. And, finally, for the incident to result in an appointment being made for the patient to have a follow-up appointment with an epilepsy specialist (be it within 1 week or 2-3 weeks).

When attribute levels were restricted to these, the number of CP configurations for consideration reduced from 288 to 18. Evidence from WP2b showed these 18 included the configurations most preferred by service users for each scenario. Moreover, the evidence indicated all 18 would be expected to hold more utility to users than the configuration representing current care.

Conclusions

By working collaboratively with service users from the target population, clinicians and commissioners, this project has provided clear answers to a pressing service delivery question. It provides evidence indicating that for common seizure scenarios, users appear open to paramedics not conveying them to ED and how poorly current care aligns with their preferences. Our project has also shown what post-seizure care service users appear to want

and that limited differences exist for different seizure scenarios. This appears to support the deployment of a single CP configuration. Our study also provided evidence on the estimated improvement in utility that would result from individual attribute changes. This could be used to prioritise CP changes.

Importantly, service providers and commissioners were found to be of the view that the CP configuration favoured by users could be NHS feasible within 5-10 years and they identified which attribute levels require the most work.

It is important to now take the evidence this project has captured on people's stated preferences and views and seek to implement one of the possible 18 CPs configurations and evaluate it to determine its actual feasibility and efficacy in practice.

Implications for NHS service commissioning, policy, and practice

- The project identified a refined set of CP configurations that are considered optimal and the most promising candidates for formal evaluation.
- Pressures on acute services have intensified since our project was completed. This
 may incentivize ambulance services to use our findings and implement some form of
 alternative CP before an evaluation has occurred.
- Not all ambulance services would have the infrastructure and/or relationships with partner organisations to immediately implement the entire CP configuration considered optimal. Commissioners, policy makers, and service providers could support the development of the systems – such as shared record initiatives – to permit it to be offered.
- Identifying eligible people for the DCE survey via the NHS ambulance service was
 time-consuming compared to using public adverts. The could be made for efficient by
 embedding processes within NHS records systems to temporarily 'strip' them,
 including free-text fields, of confidential data. This would enable trained individuals not
 involved in a person's care to screen anonymised records.

Recommendations for research

- Using the attribute levels specified by stakeholders as representing the optimum, one
 of the possible 18 CPs configurations should be evaluated for its efficacy.
- Any evaluation should consider short (e.g., rates of recontact, death) and longer-term outcomes (e.g., proportion of PWE 'unknown' to specialists brought to their attention).
- A cluster-randomised controlled trial would likely provide the most rigorous evidence.
 However, an alternative, faster evaluation approach may be needed to ensure evidence is generated in an acceptable timeframe.

• Other ways to reduce unnecessary ED attendance warrant research attention. One is

how to address ambulance crews' requests for support in identifying persons suitable

for non-conveyance. Attention is also needed on users' seizure first aid confidence

and knowledge.

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Chapter 1 Introduction

Overview

Emergency department (ED) visits for epilepsy are common, costly, often clinically unnecessary, and typically lead to little benefit for epilepsy management. A care pathway (CP) for epilepsy, which diverts people with epilepsy (PWE) away from ED when '999' is called and leads to care elsewhere, could potentially generate savings and instigate improvements in the person's ambulatory care. A range of alternative CP configurations are possible and being considered.

This project sought to identify the optimal configuration for epilepsy, ensuring the CP is both acceptable to persons (from a particularly vulnerable target population) and feasible for delivering by the National Health Service (NHS). Whilst beyond the scope of the current project, our *ultimate* aim is to work with the ambulance service to implement the most promising CP, rapidly evaluate it and use the evidence to transform service organization nationally.

The current project had three-linked Work Packages (WPs) and used mixed methods. In WP 1, NHS bodies were surveyed about what CPs they are considering for adults with epilepsy. We also conducted semi-structured interviews with PWE and their family and friends (significant others). These explored the elements of post-seizure care that are important to them and what concerns and expectations they have regarding an alternative CP.

In WP 2, a national survey of PWE and their significant others was completed that used Discrete Choice Experiments (DCE). It recruited people who had had recent contact with the ambulance service for epilepsy. It aimed to identify the relative importance they placed on different care characteristics (attributes) under common seizure scenarios and the 'trade-offs' they were willing to make. The DCE method also allowed us to estimate the likely uptake of different CP configurations by PWE if they were implemented.

In WP 3, we ran Knowledge Exchange with key stakeholders (ambulance clinicians and managers, neurologists, nurse specialists, commissioners and user representatives) and shared the DCE findings with them. They were asked to discuss which configuration struck the best balance between meeting users' needs and NHS feasibility.

To maximise the impact of the project and its ability to influence practice, those considering alternative CPs for epilepsy were informed of the project, updated on its progress and had an opportunity to contribute.

The project's aims were as follows. To:

Aims

Work Package 1:

- a) Systematically identify alternative CPs being considered by the NHS for epilepsy and describe the extent to which service users have been involved in their design;
- b) Understand the decision-making processes of PWE and their significant others for seeking or not seeking ED care, and their concerns and expectations regarding alternative CPs;
- c) Identify the attributes of post-seizure emergency care that PWE and their significant others consider important and identify if this differs by the context in which the seizure occurs.

Work Package 2:

- d) Determine patient and significant others' preferences for post-seizure emergency care using DCEs and identify subgroup differences;
- e) Estimate utility of different CP configurations to service users and subgroup differences.

Work Package 3:

f) Hold expert workshops at which stakeholders, informed of the DCE evidence, would identify the optimal alternative CP/s for seizures that could be recommended for implementation and evaluation.

Review of the Evidence

The following sections provide a qualitative, (unsystematic) review of the evidence. It helps explain the background and rationale for the project. Please note that sections of this chapter have been reproduced from McKinlay et al.¹ under licence CC-BY-4.0.

NHS context and the need to manage demand on services

Like other health systems around the world, the NHS has been operating within a context of rising demand, slow funding growth and increasing operating costs. In 2015/16 this culminated in an aggregate funding deficit of £1.85 billion for NHS providers and commissioners.^{2, 3} The NHS Long-Term Plan ⁴ and the Five Year Forward View ⁵ challenged the NHS to make substantial savings, whilst, at the same time, work with service users to improve care experience, outcomes, and reduce health inequalities.

Avoidable attendances and epilepsy identified as an area where opportunities exist to reduce demand

One way proposed to generate savings and manage demand is by finding innovative ways to reduce clinically unnecessary use of expensive emergency health services. ⁶ Visits to Type 1 EDs that are clinically unnecessary are termed "avoidable attendances". ⁷ These refer to those where the patient does not require the full facilities of a Type 1 ED to manage their health problem. A Type 1 ED (hereafter referred to as ED) is one that offers a consultant-led 24 hour service, with full resuscitation facilities and designated accommodation for the reception of accident and emergency patients. ⁸ In the UK, the terms ED and Accident and Emergency (A&E) department are often used interchangeably, the latter being particularly common in lay parlance.

Different estimates regarding the proportion of attendances at EDs that are 'avoidable' are available. Using their definition (now adopted by NHS Digital ⁹) which is based on actual care received, O'Keeffe et al. ⁷ conservatively estimated ~15% of adult attendances are 'avoidable'. Based on 2018/19 attendance data, this equates to ~2.2M first ED attendances.¹⁰

Epilepsy has been identified as one condition that accounts for some of these 'avoidable' visits ¹¹ and where health inequalities are implicated. ¹²

Epilepsy and its epidemiology

Epilepsy is the recurring tendency to have unprovoked seizures. With a prevalence of $\sim 1\%$, ¹³ this chronic relapsing condition is the United Kingdom's (UK) second most common serious neurological disorder. It affects people across the age spectrum. Antiseizure medication is the mainstay of treatment. PWE, particularly the $\leq 48\%$ who continue to experience seizures, ¹⁴ are at increased risk of injury, psychological and social disadvantage, and premature death. ^{15, 16}

Use of emergency hospital services for epilepsy and societal impact

In the UK, up to 20% of PWE visit an ED each year. ¹⁷⁻¹⁹ In England, there are around 100,000 such visits to ED each year. ²⁰ In 2015/16, these cost the NHS ~£70 million. ^{21, 22}

One reason costs are high is because half of the PWE visiting EDs are admitted to hospital;^{19, 20, 23-25} 85% of admissions for epilepsy occur on such an unplanned basis.²⁶ Epilepsy and convulsions are the second leading cause of unplanned hospital admissions amongst chronic ambulatory care sensitive conditions.²⁷

Re-admissions further drive costs up; $^{28, 29} \le 60\%$ of PWE reattend ED within 12 months. This rate of return is higher than seen for other chronic relapsing conditions, such

as asthma and diabetes.^{31, 32} Amongst chronic ambulatory care sensitive conditions, epilepsy is the second most common cause of unplanned hospital admissions (17%).²⁵

Use of emergency hospital services for epilepsy is often clinically unnecessary

Seeking emergency care for a suspected seizure, including those caused by epilepsy can be clinically appropriate, even lifesaving. Reasons include a first seizure and status epilepticus.

35 Most PWE attending ED for a seizure do not attend for such reasons.

Our group leads the UK-wide National Audit of Seizure management in Hospitals (NASH) initiative.^{36, 37} Data from >8,000 seizure-related ED attendances from 85% of UK acute hospitals was examined for the first and second rounds of NASH. Most PWE attending ED were found to have already diagnosed, rather than new epilepsy and to be presenting with a non-emergency state not requiring the full facilities of ED.

Data ^{23, 38} indicates the leading presentations for epilepsy are a person with established epilepsy who has: i) experienced an uncomplicated seizure that is in line with their usual presentation; ii) experienced a seizure in public who cannot be 'left at scene' (e.g., because they are alone, in a post-ictal state, been incontinent or had a minor injury); or iii) experienced a seizure that has self-terminated, but which is different to the person's 'normal' seizure/s.

Whilst potentially dramatic and frightening, seizure presentations such as those above do not require the person to be cared for within an ED.³⁹⁻⁴¹ They will typically only require rest and reassurance and will return to baseline health without medical intervention. Respiration following a seizure usually rapidly returns to normal after convulsion cessation. Oxygen support post seizure will rarely be required,⁴² with supplemental oxygen only recommended if a person's oxygen saturation level is <94%.⁴¹ Patients will often be left confused and aching (this is the post-ictal state), but this is not a cause for concern and usually resolves relatively rapidly leaving the patient alert.

As well as being typically unnecessary from a clinical perspective, an ED visit after the aforementioned seizures risk iatrogenic harms arising from unnecessary investigations and interventions. All They can also be disruptive to the lives of patients, their families and hospital service functioning. The third and latest round of NASH shows that whilst most (~93%) ED visits for seizures last less than 4 hours, a high proportion (~50%) do result in some sort of hospital admission (albeit for less than 24 hours).

Unmet need in those with epilepsy visiting ED

Whilst the acute episodes leading PWE to visit ED do not typically require ED facilities, many of the presentations are expressions of a need for an improvement in the person's ambulatory care.

NASH ²⁰ found most (~65%) people visiting ED were *not* under the care of a health care professional specialising in epilepsy but were often requiring their support. Many patients were, for instance, on suboptimal drug treatment and thus at increased risk of experiencing avoidable seizures, side-effects, psychosocial dysfunction, and avoidable death.⁴⁶

Some PWE visiting ED also appear in need of enhanced self-management support, such as that provided by epilepsy nurse specialists (ENS). This could mean the PWE and their families can learn more about their condition and how to manage seizures by themselves.^{30,47-49} Unlike for other chronic conditions, there is no routine course PWE can go on to learn about epilepsy once diagnosed. Consequently, knowledge and self-management confidence can be low, particularly in those PWE who are older and those with low levels of formal education.^{50,51}

Momentum to reduce ED visits for epilepsy by introducing alternative care pathway

The policy agenda ^{4, 52, 53} and the publicity given to the NASH findings ^{21, 54} created a vigour to reduce visits for seizures and enhance patient outcomes. Systematic examinations of the literature ⁵⁵ show there is no evidence on how to do this. An idea which has been gaining traction is for the ambulance service to assume a greater role.⁵⁶

The reason for this is that most (~90%) people who visit EDs for seizures have been transported there by an emergency ambulance.^{24, 36, 37} Suspected seizures are the 7th most common call-out.⁵⁷ At present, ambulances convey nearly every person they attend to who has experienced a suspected seizure to ED.⁵⁷⁻⁵⁹ This is despite most not demonstrating a clinical need for it and ambulance care guidelines not recommending it.

Dickson et al.⁵⁷ reviewed the ambulance records for suspected seizure incidents presenting to one regional English ambulance service and found medical emergencies were uncommon. The seizure had self-terminated before the emergency vehicle arrived in >90% of cases and airways were clear. Breathing was found to be normal in >96% of cases and in only 8% of cases were emergency drugs administered (by the crew or a significant other beforehand). Despite this, ambulance crews still advised transport to ED in 89% of cases.

The Joint Royal Colleges Ambulance Liaison Committee (JRCALC) guidelines⁴¹ describe ambulance clinicians permitted scope of practice. They acknowledge the complexity of the management of seizures. Nonetheless, they state that the "overall risk of adverse events is low and most patients do not require the facilities of a hospital emergency department" (p.197). For those patients who are no longer seizing, JRCALC stipulate only that those who are pregnant, those who have experienced a first seizure and those treated with benzodiazepines should always be conveyed to ED (unless they have a care plan that states otherwise).

Conveyance decisions and factors behind high conveyance rate for epilepsy

A sizeable research literature exists on how ambulance clinicians decide whether to convey a person to ED. Two recent systematic reviews ^{60,61} – which between them considered evidence up until April 2018 – have drawn this literature together. They show the complex nature of conveyance decisions, with multiple factors, beyond patient need, potentially affecting them. Oosterwold et al.'s ⁶¹ conceptual framework (Reproduced in Supplementary File 1) summarises the macro, meso and micro factors.

Oosterwold et al.'s framework does not assert the importance or interplay between the different factors. It does, though, highlight the quality of evidence on each and opportunities for intervention. One factor associated with high quality evidence and which helps explain the attention being given to alternative CPs, is paramedics often lack access to alternatives to ED. This is highlighted by the following quotes from paramedics:⁶²

"We struggle for alternatives to ED. While we might be directed towards primary care, in practice they are lacking."

"There was a big investment in a new urgent care centre locally but they won't take people who've had a seizure. I've had patients...in a postictal state who need maybe half an hour until they come round...but [the centres] have this crazy idea that if somebody's had a seizure then they need to have a CT scan...Sometimes there is no alternative but to take them to ED."

Other key factors that have been stated as contributing to high rates of conveyance and compound problems are: the limited external support ambulance crews receive with their conveyance decisions; time pressures; and the limited access crews have to information about the medical history of the person they are managing.

In terms of medical history, crews will typically not have access to the person's full medical record. Instead, they will rely on information provided by informants on-scene and those who called for the ambulance.

Crews do increasingly have some access to NHS Summary Care Records.⁶³ However, in their standard form these provide limited information pertinent to seizure care (i.e., only medications and allergies). A minority of PWE will implement procedures to overcome this limitation to information sharing, often at their own expense (e.g., by carrying a document, wearing medical alert jewellery, phone apps). However, crews still report finding information on the person's history to be a challenge.⁶² There is a National Institute for Health and Care

Excellence (NICE) quality standard which states persons with epilepsy should have an agreed, written emergency care plan.⁶⁴ It only applies to adults with a history of prolonged or repeated seizures.

With regards time pressures, some paramedics describe how under current funding arrangements they can feel able to only spend a limited amount of time 'on scene' to assess patients and permit them to recover. As such, transporting a person to ED can represent the most time-efficient management option. Dickson et al.⁵⁷ found that within one regional ambulance service, the mean time clinicians spent on scene for people presenting with seizures was 27 minutes. The following quotes ⁶² show how time can sometimes impact upon paramedics conveyance decisions:

"As a practitioner, if I don't hit my times I'll be pulled in by my manager, so it does pile the pressure on, forcing crews to think, 'just put them on the truck and take them to hospital".

"If someone has a seizure outside of the home, we wouldn't take them home... It's not necessarily the right option for that patient... But by taking them home, which is further away, we will be tied up for longer."

There is a vision therefore of what could help: ambulance service access to some form of alternative CP whereby those seeking help for seizures judged not to require ED could be cared for within less costly, alternative environments. The exact nature of the CP is not entirely clear, and most efforts are in the early stages. However, what is apparent is different English regions and services are considering different formats, and development is occurring in an uncoordinated way.

Via positions that members of our team hold (e.g., professional bodies, scientific advisory committees, and patient support organisations), we were aware of a range of packages envisioned. They included the introduction of policies for ambulance crews to leave patients at scene with the offer of a telephone call from a general practitioner (GP), a pharmacist practitioner, or a nurse – within 24, 48, 72 or indeed 120 hours. Other regions were considering allowing ambulance crews to transport patients home after seizures rather than taking them to ED. Others were looking to work with Urgent Treatment Centres so those with seizures can be cared for within them.

'Urgent Treatment Centre' is the label that, following the Urgent and Emergency Care Review, has been given to most English walk-in centres, minor injury units and urgent care centres in an effort to reduce confusion.⁶⁶ Further details on them is provided in Supplementary File 2.

Alternative care pathways and the ambulance service in general

The Keough Urgent and Emergency Care Review ⁶⁷⁻⁶⁹ envisioned that demand on acute services could be reduced by expediting the transformation of the ambulance service. Rather than ambulances transporting most people to hospital, it envisions ambulances becoming mobile treatment centres, treating more patients at scene and making greater use of alternative CPs.

Alternative CPs are not new. Ambulance clinicians have not been obliged to transport everyone they see to ED since ~1997. Snooks et al. ⁷⁰ developed some of the first CPs in 1999 and piloted them with the London Ambulance Service. These were so-called 'See and Treat' protocols. In brief, crews were provided with protocols for different presentations. They would select the applicable protocol and work through a series of questions to establish if the presentation satisfied certain criteria. If they did, they were guided towards alternatives to ED. This ranged from them contacting the patient's primary care team, advising the patient to contact NHS Direct, asking the patient to arrange an appointment with their GP, or offering advice.

'See and Treat' CPs are now common ⁷¹⁻⁷⁸ and other alternative response options have also become available, such as 'hear & treat' (i.e., where advice is given to patients over the telephone and they are signposted to other care providers). ^{79, 80}

Recently, there have also been attempts to widen the aims of 'See and Treat' CPs so they not only avoid unnecessary ED conveyances, but more explicitly seek to improve patient outcomes. An illustration is the CP for hypoglycaemia developed by diabetes specialist nurses. Patients with acute hypoglycaemia for whom an ambulance has been called are assessed and treated on scene by paramedics, rather than being transported to ED. Patients are then referred directly by ambulance staff to the specialist nurses, who subsequently contact the patient by telephone.

What is known about the use and risks and benefits of alternative CPs

As is often the case with behaviour change interventions,^{85, 86} the design and implementation of CPs has been 'theory-lite'. The evidence on the utility of alternative CPs is nevertheless generally positive, albeit not definitive.⁸⁷⁻⁸⁹

In their review of potential revisions to the urgent and emergency care system, the Nuffield Trust, for instance, identified greater ambulance/paramedic triage in the community as having the most positive evidence.⁵⁶ Some CP proponents highlight headline data suggesting their introduction helped ambulance services manage their own increasing demand. It is estimated that ambulance trusts saved themselves ~£74M and EDs ~£63M in 2015/16 by decreasing ED conveyance compared to 2011/12.⁹⁰ In 2018/19, England's

ambulance services managed >8M '999' calls; 6% of these received telephone advice ('hear & treat'), 31% were treated at scene ('see & treat'), 63% were conveyed to ED and the remaining 6% were transported to a lower-level facility ('see & convey elsewhere'). 91

Further supporting the use of alternative CPs is the significant expert support that exists for paramedics' ability to manage patients without conveyance. There is also evidence that paramedics are willing to use CPs ⁹³ and that they can do this safely. The Prehospital Outcomes for Evidence Based Evaluation programme project looked at all types of presentations to the ambulance service ⁹⁵ and found that within 3 days of non-conveyance, 83% of non-conveyed cases experienced no subsequent health event (9% of patients recontacted the ambulance service, 12.6% attended ED, 6.3% were admitted and 0.3% died; patients could experience more than one event).

Finally, some studies have also indicated that CPs can be associated with increased patient satisfaction,^{87, 88} with reports that it can be frustrating to be conveyed to ED when not needed.⁹⁶⁻¹⁰³ For example, an initial evaluation of the aforementioned hypoglycaemia CP found patients benefitted: 88% of patients reported greater understanding of their condition and 73% felt better able to self-manage future episodes. ^[72] In some cases, the uptake of CPs has though been lower than anticipated ⁷⁰ and, to date, epilepsy is a presentation that has received little attention. ¹⁰⁴

Potential of an alternative care pathway for epilepsy

There are several reasons for the momentum to introduce an alternative CP for epilepsy.

Firstly, the rate of transportation for seizures and subsequent hospital admissions is high and has remained so, despite wider NHS initiatives.²⁵ It is probable therefore that this presentation will continue to be a challenge for the NHS.

Secondly, paramedics have indicated that they are keen (if they receive additional training and the necessary support) to take on more responsibility for managing seizures. This is important as acceptability of an intervention to those expected to deliver it is key to intervention feasibility. 106

Thirdly, changes to how ambulance services are funded may mean the use of CPs becomes financially incentivised and paramedics might feel able to spend more time 'on scene'.¹⁰⁷

Finally, and most importantly, an alternative CP has the potential to work and improve patient outcomes. Qualitative research ¹⁰⁸⁻¹¹⁰ provides the beginnings of a theoretical basis for the use of an alternative CP in epilepsy. On the basis of this work, possible mechanisms by which the intervention could reasonably make a difference are that it may: increase awareness and likelihood that paramedics will consider non-conveyance and referral pathways as an

option in appropriate cases; increase paramedics' clinical knowledge of how to make appropriate non-conveyance decisions; increase paramedics' knowledge of alternative care providers that are acceptable to service users; and increase paramedics' confidence about making a non-conveyance decision and reducing anxiety about risk.

By paramedics operating as part of an integrated healthcare team, some of the CPs importantly have the potential to reduce health inequalities and improve the support PWE receive. This is likely to come by the CP introducing a mechanism by which PWE 'in need' are brought to the attention of specialist epilepsy services.

Despite indications that specialist input could help those attending ED,¹¹¹⁻¹¹³ and NICE recommending it,¹¹⁴ most PWE (~80%) attending ED do not currently receive it. Most (~60%) are also not referred on either.²⁰ PWE who are older, those not known to the service and those live in the most deprived areas are the least likely to be referred.¹¹⁵ The only communication regarding the event that typically occurs is a letter sent by the ED to the persons GP stating that the episode occurred.⁴⁵

Ensuring that PWE in need of specialist care receive it is a longstanding challenge in the UK. Potential reasons why persons are not always identified and supported are: i) primary care is not remunerated (as it is for other conditions) to identify PWE with uncontrolled seizures, where there is diagnostic uncertainty or treatment failure; ii) there are fewer neurologists per head than in other developed nations;¹¹⁶ and iii) there are fewer nurse specialists than recommended.¹¹⁷ An indication of the challenge is only ~50% of PWE in the UK are currently seizure-free.¹⁴ Trial evidence indicates this should be ~70%.¹¹⁸ Importantly, it is those in the most socially deprived areas who fare worst. Ashworth et al.¹¹⁹ found the difference in the proportion of PWE living in the least and most deprived quintiles who were seizure free was 12%.

Current configuration of care for those presenting with established epilepsy

Whilst there is some variation between English regions, the information so far presented allows one to provide a broad indication as to the configuration of care an adult who presents to the ambulance service for established epilepsy is likely to receive. The ambulance crew managing them will typically not have access to relevant information about the person's medical history and most (~70%) would ultimately be conveyed to ED. The time being cared for in ED would be ~3-4 hours. The person's GP would typically be notified of the event by letter, but the person will not be seen by or referred on to an epilepsy specialist (such as an epilepsy nurse or neurologist).

Acceptability of alternative care pathways to target population is unknown

Whilst a CP for epilepsy has much potential, it is unclear whether any of the CPs being considered could deliver on it. This is because their acceptability to patients and their significant others is unknown since they are not being involved in CP design. Acceptability of an intervention to its intended recipients and providers is a fundamental criterion an intervention needs to satisfy if it is to be positioned to achieve its intended outcome.¹⁰⁶

CPs for epilepsy are seemingly being developed in a largely 'top-down' fashion. This is despite evidence that decisions about whether or not to access health care services can be informed by how a patient or significant other perceives their situation ¹²⁰⁻¹²² and that patients/significant others and health professionals' can sometimes have different views about what constitutes an 'emergency' situation. ¹²³⁻¹²⁶ It is possible therefore that the nature and content of the envisioned CPs will not align with what patients and their significant others would consider to meet their needs.

To our knowledge, only one epilepsy CP has been reported on to date. Piloted for 11-months by the Yorkshire Ambulance Service, it allowed paramedics, when they felt it appropriate, to not convey adults with known epilepsy to ED but instead directly refer them to an ENS (who would telephone the patient within 5 days). ¹²⁷

An evaluation of this CP underscored the opportunities that existed to improve the management of those from the target population. Telephone consultations, for example, between the nurse specialist and patients lasted for only a median of 10 minutes. Despite this, independent review of the nurses' notes revealed positive action/ outcomes occurred in most cases. Examples included: contacting the patient's pharmacist or GP to optimise medication, arranging an appointment in the neurology clinic, referring the patient to a psychotherapy service and booking the patient an appointment in the ENS clinic.

The problem was that over the 11-month evaluation period, less than 10% of eligible PWE attended to by paramedics were put onto the CP. The reasons for this low uptake rate were not explored. An explanation is the CP's configuration was not acceptable to PWE. To date, it has been assumed all the target population do not want to be conveyed to ED and will readily accept any alternative to ED that is offered. The actual evidence on the preferences of PWE is unclear.

We certainly know not all people who experience a seizure will attend ED. Around 48% of PWE in the UK experienced a seizure in the past year, but less than half attended ED. 17-19 This includes people who do not seek emergency care in the first instance, and others declining a visit ED even after an ambulance has attended. 128, 129 Figure 1 provides a representation of this.

However, this does not mean that it can be assumed all PWE do not want to be conveyed to ED when it is clinically safe. The following points suggest a need to be cautious.

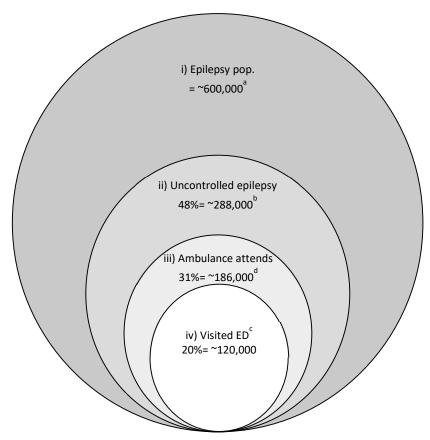


Figure 1. Indication of experience of seizures and use of ambulance service and attendance at hospital emergency departments by people with epilepsy in England

Notes: Reproduced from McKinlay et al.¹ with permission. Segments of figure are not to scale; a Based on ~1% of UK population having epilepsy ¹³³; b Moran et al. ¹³¹ indicates 48% of people with epilepsy will have had a seizure in prior 12 months; b When a call is received by ambulance service described as relating to a 'convulsion', 'fit', 'seizure', the call handler endeavors to ask standardized questions to gauge, such things as severity and potential aetiology. For those using Advanced Medical Priority Dispatch System, according to Protocol 12, one question is "Is s/he an epileptic?". Most callers should be able to answer question as most (~70%) seizure calls made by relative, friend or carer 57. Audit data from two regional ambulance services (North-West Ambulance Service; Yorkshire Ambulance Service) indicates that in 2018 of those attended to ~70% of those who indicate a history of epilepsy are conveyed to ED, and 30% are not; d Hart and Shorvon 17 found that ~20% of PWE had attended an ED in the prior 12 months.

Firstly, the characteristics of PWE who visit ED might mean they are less ready to accept *not* being transported to ED during the intense and worrying moments of a seizure and aftermath. Compared to the wider epilepsy population, they have lower epilepsy knowledge, report more clinical anxiety, report greater perceived epilepsy stigma and are more likely to live in a socially deprived area.^{30, 132-136} Up to 20% also have an intellectual disability.^{36, 37}

In the few studies that have interviewed PWE about their visits to ED it has been found some PWE express a need for immediate access to urgent care when they have a seizure. This includes them explaining how they and their significant others (to whom care decisions are often delegated when the patient is unconscious or lacks capacity) are often fearful of seizures, including the possibility of death and brain damage. They also say they are unsure about how to manage them.^{48, 49} This, they say, leads them to call for an ambulance when they are about to have, or have had, a seizure. For many, this is an established pattern of behaviour. One study found the median years diagnosed for PWE visiting ED was 11. Some telling quotes from interviews ^{137]} with PWE and significant others include:

"Cancer, you're awake. I know you can die, but you're awake. I'd prefer something like that...Having epilepsy, you're going into a fit. You don't know if you're going to wake up or die. That's why I call [999]!" (Person with epilepsy)

"[I was] just worried because I don't know anything about epilepsy...I only know the bad things...I know you can die... I am so worried I decided just to ring an ambulance...better safe than sorry." (Significant other to person with epilepsy)

Another important piece of evidence comes from work with paramedics. ¹⁰⁹ It highlights that although some PWE do not want to be conveyed to ED, others may.

"when they talk to us about what their preference is it's mixed ... many been taken to hospital before. They know that that's the pattern and they expect it... they feel nervous if you start talking about them staying at home ... Some feel very vulnerable and want to go through the motions of seeing the paramedic, the doctor, the nurse..."

Each of the CPs being considered around the country requires financial expenditure. This is difficult to justify. This is because it is unclear whether the outlay would translate into a service that PWE and significant others would use and benefit from.

How to make the development of alternative pathway/s more rational and cost-efficient

Whilst it is beyond the scope of the current project, our *ultimate* aim is to work with the ambulance service to implement the most promising CP for PWE, rapidly evaluate it and use the evidence to transform service organisation nationally. However, as patients and significant others from the target population have yet to be consulted, it is not known what sort of alternative CP/s has the potential to be most effective and should be prioritised for evaluation/implementation.

What is needed is information about the target population's preferences for seizure care, including what elements are most important to them, what things do they not want and to what extent would they be willing to give up one or more elements for the presence of others. A clearer understanding of their decision-making processes for seeking or not seeking ED care is also needed, as is information on any concerns and expectations they may have regarding alternative CPs. It would also be important to understand whether this differs according to seizure presentation. Together this information would help establish to what extent the target population is open to the possibility of alternative management and could be used to co-design a CP. It could be designed to encapsulate the features of most importance to patients and their significant others.

Patient preference information is defined by the US Food and Drug Administration as "qualitative or quantitative assessments of the relative desirability or acceptability to patients of specified alternatives or choices among outcomes or other attributes that differ among alternative health interventions" (p.6).¹³⁸ It reflects what treatment characteristics matter to patients, how much these matter and how patients make 'trade-offs' between them.

From an economist's perspective there are two approaches to the measurement of preferences: revealed and stated. The former is derived from observed market activities. Stated preferences in contrast are derived by asking persons for their views, such as via surveys. An obvious advantage of the latter approach is that it can permit one to explore people's preferences for products which remain hypothetical. In the current project, the focus has been on such stated preferences obtained by using Discrete Choice Experiments (DCEs).

Discrete Choice Experiments

DCEs are one of the most popular and robust quantitative ways by which to obtain stated preferences.^{140, 141}

The DCE method is an attribute-based survey methodology. It is underpinned by random utility theory and relies on the assumptions of economic rationality and utility maximization. These state that any 'good', including health care packages, can be described by their constituent characteristics – known as 'attributes' – and that the extent to which an individual prefers a good will depend on the levels these attributes take. In the case of a health care package, attributes could include both process attributes (e.g., where

the ambulance takes you; the health care professional responsible for your care) and outcome attributes (e.g., likelihood of follow-up).

Following the above stated theories, if a person is presented with alternative 'goods' described by a set of attributes it is assumed the person will make 'trade offs' between attributes to select the good that yields his/her highest individual benefit, known as utility. Within a DCE, a person's stated preferences are therefore elicited by presenting them with a scenario (e.g., having X health condition) and asking them to choose which of two (or more) care packages they prefer. Each care package is described according to the same attributes (e.g., where the ambulance takes you) and in terms of levels that vary (e.g., emergency department, urgent treatment centre). Changing the levels (using an experimental design) produces a set of alternative care package options (choice sets), that respondents are asked to choose between.

By observing how participants change their responses across choice tasks, DCEs allow one to infer the extent to which different care attributes and levels are driving preference, the direction of their effect, and the extent to which persons will accept certain 'trade-offs' between attributes.

To help show what a DCE looks like we present an example in Appendix 1. It has been annotated to highlight key DCE terms.

DCEs have increasingly been used to determine healthcare preferences, including for epilepsy. 144-146 They have been recognised as a suitable method for eliciting evidence of patient preferences to inform regulatory benefit-risk assessments of medicines. 147, 148 Chief amongst the reasons for this is that they offer a robust methodology to estimate which attributes are important in decision making.

There is also good evidence that when a DCE is designed well, the preferences expressed within them can show good congruence with real-world behaviour. ¹⁴⁹⁻¹⁵¹ Quaife et al. ¹⁵² recently completed a meta-analysis on this topic. With a pooled sensitivity estimate of 88%, they found DCEs to be particularly good at predicting who would 'opt-in' to use a product or service that a respondent does not currently use. Specificity was less impressive, indicating DCEs were less good at predicting who will 'opt-out' and not choose not to use a product or service. This did though appear to be influenced by how many choices the person had to make in the DCE.

Some key design considerations for DCEs

Good practice guidelines for designing, conducting and reporting DCEs are available.^{139, 153,} ¹⁵⁴ One of the first and critical stages is identifying the attributes that will be used to describe the options within the DCE that people are asked to choose between and for which the DCE

will provide quantitative preference weights for. The levels that the attributes take will also need determining and should be theoretically feasible.

Coast et al. ¹⁵⁵ provide guidance for the selection of the attributes to ensure random utility theory, the psychological basis for DCEs, is not violated. Firstly, it is important that the attributes include all those that might be important for an individual in coming to a decision. Ignoring an important attribute risks an underspecified model. Selecting and defining the attributes necessitates an adequate understanding of the target population's perspective. ¹⁵⁶ If evidence is not already available, qualitative research can be completed with the target population to model their likely decision calculus.

Secondly, the attributes should not be too close to the latent construct that the DCE is investigating. For example, where utility is the underlying latent construct, an attribute within the DCE that is labelled as utility or expresses overall satisfaction with the good should not be included.

Thirdly, attributes should not be intrinsic to a person's personality and should be capable of being manipulated experimentally. For example, attitude towards taking a medicines is a characteristic of the person, rather than the good.

Using DCE evidence to inform service design

As highlighted by Ryan and Farrar,¹⁵⁷ DCE's can provide crucial information for service and policy designers and those allocating resources. Evidence on service user preference by itself is, however, potentially insufficient to help choose with confidence which CP configuration amongst the various options is best positioned to achieve its goals and should be prioritised for implementation/ evaluation. This is because other feasibility factors are important.

Table 1 outlines Michie et al.'s ¹⁰⁶ so-called APEASE criteria for determining the potential of different interventions. It highlights key factors that can, to differing extents, be important in determining promise and has been used by a range of bodies to help select interventions. ¹⁵⁸

The factors include affordability, practicability, effectiveness, acceptability, side-effects and equity. To expand further, is the intended intervention likely to be acceptable to all those involved – including to those expected to deliver it and their employing organisations? The latter will, for instance, need to be willing to assume any potential risks and consequences that may occur from the intervention if something goes wrong.

Is the envisioned intervention practicable – can the service wanted by the intended users be implemented in the NHS? Is there the required capacity and information sharing resources? Thirdly, how effective and cost-effective will the service be in achieving the desired objectives? Fourthly, can it be afforded within budget? It arguably does not matter how acceptable or preferred an intervention is if it cannot be afforded. On a related point, if

responsibility for commissioning an intervention is shared by different groups, will it be possible to get them all to agree to fund it? Fifthly, how far does one anticipate that the intervention might lead to unintended adverse outcomes? And finally, equity. How far is the intervention likely to increase or decrease known differences between the more advantaged and disadvantaged in our society?

Table 1 APEASE criteria

Item		Detail			
A	<u>A</u> ffordability	Interventions often have an implicit or explicit budget. It does not matter how effective, or even cost-effective it may be if it cannot be afforded. An intervention is affordable if within an acceptable budget it can be delivered to, or accessed by, all those for whom it would be relevant or of benefit.			
P	<u>P</u> racticability	An intervention is practicable to the extent that it can be delivered as designed through the means intended to the target population. For example, an intervention may be effective when delivered by highly selected and trained staff and extensive resources but in routine clinical practice this may not be achievable.			
E	Effectiveness (and cost-effectiveness)	Effectiveness refers to the effect size of the intervention in relation to the designed objectives in a real-world context. It is distinct from efficacy which refers the effect size of the intervention when delivered under optimal conditions in comparative evaluations. Cost-effectiveness refers to the ratio of effect (in a way that has to be defined, and taking account of differences in timescale between intervention delivery and intervention effect) to cost. If two interventions are equally effective then clearly the most cost-effective should be chosen. If one is more effective but less cost-effective than another, other issues such as affordability, come to the forefront of the decision-making process.			
A	<u>A</u> cceptability	Acceptability refers to the extent to which an intervention is judged to be appropriate by relevant stakeholders (public, professional and political). Acceptability may differ for different stakeholders. For example, the general public may favour an intervention that restricts marketing of alcohol or tobacco but politicians considering legislation on this may take a different view. Interventions that appear to limit agency on the part of the target group are often only considered acceptable for more serious problems.			
S	Side-effects/ safety	An intervention may be effective and practicable, but have unwanted side- effects or unintended consequences. These need to be considered when deciding whether or not to proceed.			
E	<u>E</u> quity	An important consideration is the extent to which an intervention may reduce or increase the disparities in standard of living, wellbeing or health between different sectors of society.			

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Given the other potentially important factors raised by the APEASE model, a DCE could be seen as providing robust evidence on service user acceptability. This could then be used as the basis for discussions by informed stakeholders who would be asked to evaluate potential CP options against all the APEASE criterion. They could then advise which configuration is judged to strike the optimal balance between patient acceptability and NHS feasibility.

Current study

To achieve the project objective, we conducted a project comprised of three WPs (Figure 2). In WP 1a the CPs being considered by NHS bodies around England for epilepsy were systematically identified. In WP1b patients and significant others were asked to describe the reasons they attend ED, their priorities for care post-seizure and how this might differ by the context in which the seizure occurs, and gave qualitative feedback on some CPs known to be being considered. During WP 2a the DCE was methodically designed and in WP2b completed by a sample of PWE who had had recent ambulance contact and their significant others. They were recruited by one regional ambulance service and nationally by public adverts. The DCEs determined their care preferences for three common seizure presentations to ED. In WP 3, Knowledge Exchange workshops were conducted at which the findings from WP 2b were shared with stakeholder representatives. They were then asked which CP preferred by PWE and their significant others was considered NHS feasible and should be prioritised for implementation/ evaluation.

According to conceptual frameworks, such as that of Greene et al., 159 the purpose of the mixed-methods approach was both 'development' (seeking to use the results from one method to help develop or inform the other method) and 'expansion' (seeking to extend the breadth and range of inquiry by using different methods for different inquiry components). Data collection and analysis for WPs 1a and 1b were completed concurrently and independent from one another. From WP1c onwards, the design was sequential and dependent. During WP2a, the findings from the earlier stages were integrated to develop the DCE.

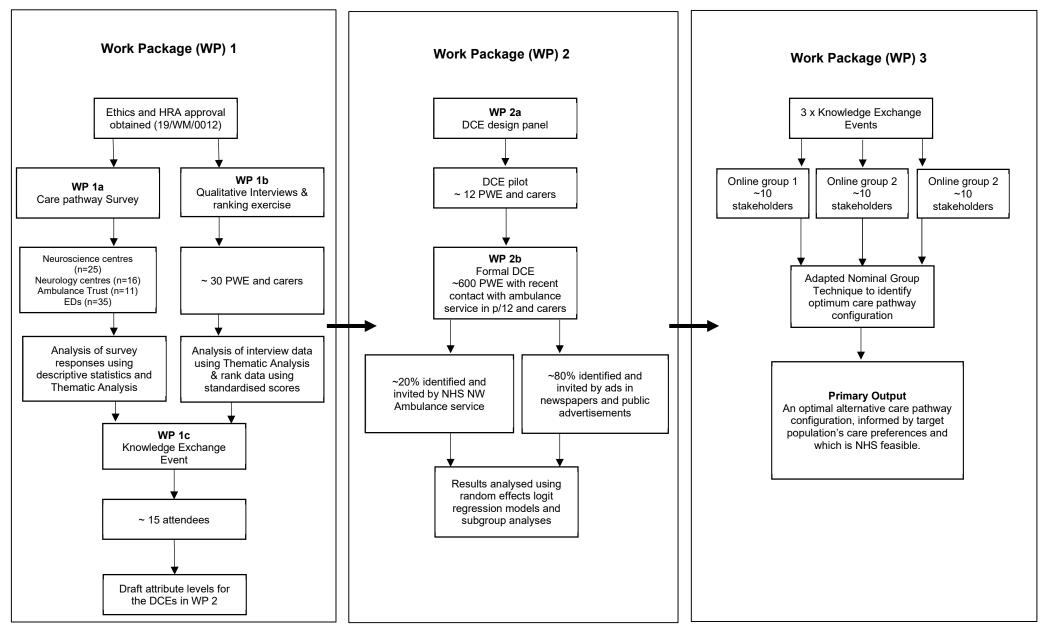


Figure 2 Research project process diagram (partly revised from original due to COVID-19 pandemic)

Notes: DCEs, Discrete Choice Experiments; EDS, Emergency departments; HRA, health research authority; NHS, National Health Service; PWE, People with Epilepsy; WP, Work Package.

Chapter 2 Survey of service providers

Introduction

In the formative work to design the Discrete Choice Experiment (DCE) it was important to consider the features of the alternative care pathways (CPs) already being considered by service providers. As noted in Chapter 1, a range of CPs for epilepsy are being considered across England. It was not, however, possible to readily identify all of them. No single body was coordinating their development or consideration and almost all activity was occurring outside of the formal research literature. It was also not clear which type of organisations or professions were leading CP initiatives.

To systematically determine what CPs were being considered, Work Package (WP) 1a comprised a cross-sectional survey of NHS regional neuroscience centres, ambulance services and emergency departments (EDs) in England. We asked them to what extent service users had/were involved in any service design changes. Additional questions were included to understand the extent to which their attempts to reduce unplanned hospitalisations for different ambulatory care sensitive chronic conditions aligned with the evidence on their burden.

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Materials and methods

Design

A short piloted online survey ran from 1st April to 30th June 2019. It used a set of responsive open and closed questions. As the language for alternative CPs is still evolving and not fixed, the survey asked respondents whether the NHS organisation they were representing (or the local services they worked with) had made or were planning any changes to any policies, schemes or pathways that relate to the management of those with epilepsy (or indeed seizures generally), with a view to minimising ED visits (Appendix 2).

If a change was reported to have occurred by the respondent or was planned, they were asked about its nature, to what extent service users had been involved, and how, if at all, they anticipated the change would address health inequalities. Respondents could upload a copy of any associated paperwork and inform us of what their experience with the change had been.

The time frame specified within the questionnaire for changes that had been made was the past 5 years. The time frame for future changes was the next 12 months. Five years

was chosen as this corresponded with the timing of dissemination to local sites of findings from the first National Audit of Seizure Management in Hospitals (NASH).

Services not reporting or planning changes were asked why and shown three known care innovations and asked if they comprised usual practice within their organization. Respondents were asked, where necessary, to consult with managers of their service to ensure responses incorporated both current and planned redesign.

All respondents were asked about the extent to which reducing unplanned hospitalizations for chronic ambulatory care sensitive conditions (generally and then by condition) was a priority for their organisation.

Survey respondents were able to indicate if they wanted to be informed of opportunities to take part in subsequent WPs.

Ethical approval was not required as the survey was deemed a service evaluation. 161

Recruitment

Personalised invitations to participate, followed by two reminders, were sent to the clinical leads/directors of England's n=10 regional ambulance trusts (and to the Isle of Wight NHS Trust who provide its ambulance service), ¹⁶² n=25 regional neuroscience centres ¹⁶³ and n=16 neurology centres. ^{164, 165} Invites were also sent to a random sample of 25% (n=35) of England's 'Type 1' EDs ¹⁶⁶ (stratified by geographical area and attendance size). ¹⁶⁷

Respondents could delegate completion of the survey to someone else within their service.

Analysis

Characteristics of the responding organisations were examined using descriptive statistics and representativeness judged against publicly available information.

To determine the different types of CPs being considered and the proportion of responding institutions considering each, the first 50% of submitted surveys was selected and imported into NVivo 10. The responses given within these were read by a qualitative researcher (AM) to identify recurrent types of CP. This was used to develop an initial thematic coding framework capturing the main types. The framework was then applied to the full data corpus to identify and code all responses. Responses that reflected CPs insufficiently identified by the original coding framework were used to modify the framework. Frequent discussions between the researcher and a multidisciplinary research team helped ensure interpretations and conceptualisations of the data were credible, valid and shared.

Results

Sample

Seventy-two (82.8 %) services responded -36 (85.7 %) neurology and neuroscience centres, 26 (74.3 %) EDs, and 10 (90.9 %) ambulance services. The survey took respondents a median of 8 minutes to complete (interquartile range [IQR] 5 to 16.75).

Responding services were spread across England (Figure 3) and their characteristics similar to non-participating sites (Supplementary File 3). Responding individuals were doctors (72.2 %), paramedics (13.9 %) and nurses (13.9 %). Analyses relating to service changes are based on responses from the 68 (94.4 %) services who responses included no missing data.

Priority

The pooled response indicated reducing unplanned hospitalizations associated with chronic ACSs was a "high priority" (median 4; IQR= 3 to 5). In ranking 8 different ambulatory care sensitive conditions, 'epilepsy and convulsions' was given a pooled median rank of 3 (IQR=2–4). Neurology/neuroscience centres gave it a median rank of 2 (IQR=1 to 3), ambulances services 3.5 (IQR= 2.75 to 5) and EDs 4 (IQR= 3 to 5).

Service changes

Forty-one (60.3 %) services said they or service(s) they worked with had made and/or were planning a service change(s) (Appendix 3). Thirty-four (50.0%) reported a change(s) had occurred. Neurology/neuroscience sites (n= 30, 93.8 %) were most likely to report changes, EDs (n = 4, 15.4%) were least likely.

Types of change

Eleven change types were identified. Table 2 describes them. Most addressed the care of those with established, rather than new epilepsy. They fell into three categories according to which part of the patient's care journey they focused on:

Before emergency help is sought

Seventeen (25 %) services reported such changes. These related to care planning; attempting to prevent a person's condition from requiring emergency help. The most widely made change was the introduction of Rapid Access clinics, providing specialist epilepsy support to patients between routine appointments as needs arose. Less common changes included: implementing education for PWE on seizure first aid; and – to enable more proactive and risk-stratified care – access by specialist services between appointments to data on a person's seizure control and medication.

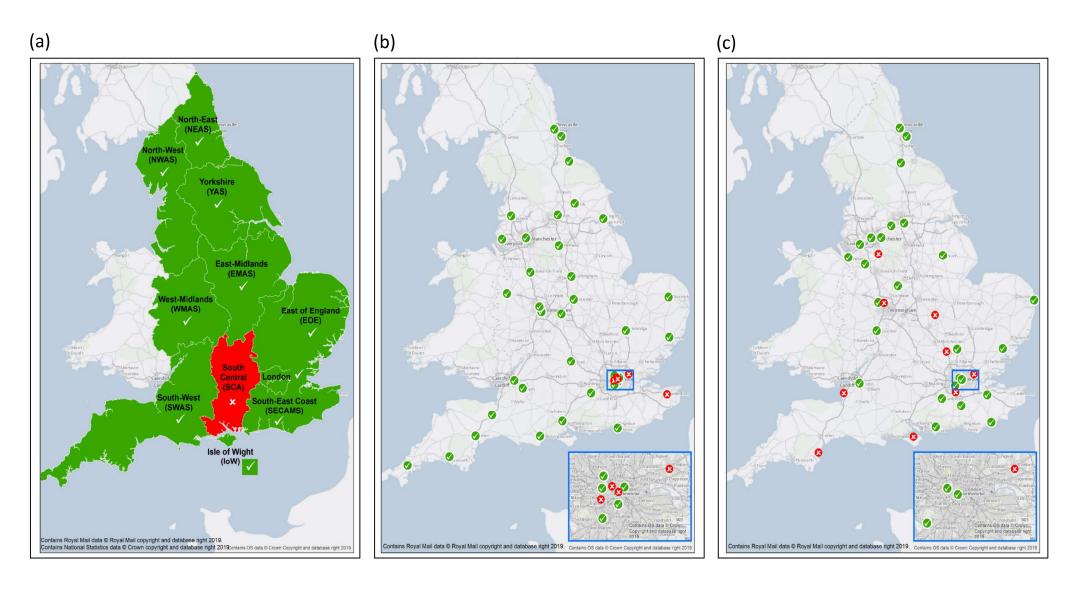


Figure 3. Geographical location of (a) regional ambulance services, (b) neuroscience centres and neurology services and (c) emergency departments by their survey participation status

 Table 2 Implemented and planned changes reported by the services

Change focus	Type of service change	Description of change	Services reporting the change (n, %)			
			Ambulance	ED	Neuro	Total
			N=10	N=26	N=32	N=68
Before emergency help is sought	1. Rapid Access clinics	To help manage changes in severity or presentation, including an ability to address concerns between any scheduled appointments with specialist (wait time aim: ~1-2 weeks). Mode of delivery included telephone hotline, email, and face-to-face appointments or combinations thereof. Personnel delivering them was typically ENS.	0	0	10 (31.3)	10 (14.7)
	2. Educating patients and carers	Introduction of programmes to educate patients and carers on seizure first aid to increase confidence and skills and ameliorate unnecessary emergency calls for uncomplicated seizures. In some instances, this included ensuring patients (or care home if patient within one) carried a seizure care plan to aid those helping them, including ambulance crews.	0	0	6 (18.8)	6 (8.8)
	3. Educating frontline staff	For paramedics it was on seizure types, alternatives to ED and red flags to support decision-making and improve staff confidence. For ED staff, focus was on differentiating non-epileptic attack disorder and on criteria for referral to onward services.	0	1 (3.8)	4 (12.5)	5 (7.4)
	4. Collaborative working	Increased working between epilepsy specialists and other services caring for persons at an increased risk of seizures/epilepsy (e.g. neuro-oncology, stroke, learning disabilities) to proactively identify patients that may need support from or referral to the epilepsy service. Changes included more straightforward referrals pathways, promoting awareness of the specialist service and participation in multidisciplinary team meetings by epilepsy specialists.	0	0	4 (12.5)	4 (5.9)
	5. Sharing of seizure and medication data	Epilepsy services described efforts to access data on their patient's condition between scheduled appointments to identify need for review. Changes included provision of a portal where patients could upload seizure data themselves, the use of wearable seizure detection devices, and accessing data held within primary care medical records on patients' antiepileptic prescription and collection to identify issues with non-adherence and errors.	0	0	2 (6.3)	2 (2.9)
		Individual services reporting at least one of	these = 17 (25.	0%)	I	I

Type of service change	Description of change	Services reporting the change (n, %)			
		Ambulance	ED	Neuro	Total
		N=10	N=26	N=32	N=68
6. Acute epilepsy service	ENS and/or consultant available to review attendees face-to-face or virtually during the emergency episode admissions. Eligibility criteria varied. For some services focus was on those with intractable epilepsy and/ or those with intellectual disabilities.	0	0	9 (28.1)	9 (13.2)
7. Protocols to redirect away from ED	Use of protocols, with flow-charts to support decision making when managing seizures, with recommendation of non-conveyance to ED of persons with certain presentations. For those not conveyed to ED, protocols recommended leaving patients at home, 'on scene' or, in some instances, urgent treatment centres. A few protocols included mechanisms by which patients could be referred on to other services. In some instances, this was in the form of ambulance crews having access to a directory of local services and their contact details. In one instance, an e-referral system allowed crews to electronically notify GPs of the attendance and its details. In two areas, patients could be referred to the epilepsy service, with an ENS contacting the patient within 1-5 days by telephone. Eligibility criteria differed. In one area, it was open to anyone with established epilepsy. In another, it was only for patients already under the epilepsy service and in certain geographical locations.	5 (50.0)	0	2 (6.3)	7 (10.3)
8. Medical record accessible to front-line staff	Paramedic access to information on patients' medical history from their medical record. The extent of coverage, comprehensives and ease of access varied. In some instances, it was in the form of access to a generic 'Summary Care Record' which as a standard includes demographics, current medication and allergies. In other instances, access was to a seizure care plan that described the patient's usual seizure presentation/s and next of kin to help the ambulance crew interpret the normality of the presentation and facilitate nonconveyance where appropriate. In some cases, paramedics had direct access to the information whilst on scene via internet enabled mobile devices. In other instances, they needed to communicate with colleagues at a 'clinic hub' who communicated the information to them over the phone. ED staff access to information on patients' medical history from their medical	3 (30.0)	0	2 (6.3)	5 (7.4)
	6. Acute epilepsy service 7. Protocols to redirect away from ED 8. Medical record accessible to	6. Acute epilepsy service ENS and/or consultant available to review attendees face-to-face or virtually during the emergency episode admissions. Eligibility criteria varied. For some services focus was on those with intractable epilepsy and/ or those with intellectual disabilities. 7. Protocols to redirect away from ED Use of protocols, with flow-charts to support decision making when managing seizures, with recommendation of non-conveyance to ED of persons with certain presentations. For those not conveyed to ED, protocols recommended leaving patients at home, 'on scene' or, in some instances, urgent treatment centres. A few protocols included mechanisms by which patients could be referred on to other services. In some instances, this was in the form of ambulance crews having access to a directory of local services and their contact details. 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Change focus	Type of service change	Description of change	Services reporting the change (n, %)				
			Ambulance	ED	Neuro	Total	
			N=10	N=26	N=32	N=68	
		being that care decision could be expedited, and unnecessary investigations and admissions avoided.					
	Individual services reporting at least one of these = 19 (27.9%)						
Follow-up care	9. Expansion of established epilepsy service	Increased capacity to allow for shorter waiting times (aim ranged 1-8 weeks) for those with established epilepsy who were referred following an ED attendance and/ or to allow more regular patient reviews. Services noted offering additional telephone appointments, several had introduced face-to-face clinics within primary care settings to increase ease of patient access. One service also allowed EDs to directly book patients into follow-up slots to reduce time associated with booking process. Several other services had implemented a process whereby the epilepsy service was automatically notified of ED attendances for seizures. In some instances, they were notified of visits only by patients under their care. In other, it was all patients. These patients' ED attendance record would be reviewed and the person contacted by the epilepsy service if needed.	0	1 (3.8)	13 (40.6)	14 (20.6)	
	10. 'First seizure' clinics	Established or expanded (be it locations and/or clinic slot spaces) first seizure clinic to which acute and community services could refer. This typically included introduction of (or clarification) of referral criteria, mechanisms and proposed management of patients to promote consistency of care and avoid unnecessary tests and earlier discharge from ED if appropriate. Expansion was seen as allowing shorter-wait times and thus facilitated discharge. Aimed wait time 2-4 weeks.	0	3 (11.5)	7 (21.9)	10 (14.7)	
	11. 'NEAD' clinic	Introduction of specialist non-epileptic attack disorder clinic which accepted referrals from ED.	0	0	1 (3.1)	1 (1.5)	
	Individual services reporting at least one of these =23 (33.8%)						

Notes: ED, emergency department; ENS, epilepsy nurse specialist; GP, general practitioner; NEAD', non-epileptic attack disorder; Neuro, regional neuroscience centre or neurology centre.

When person is being cared for by the emergency services

Nineteen (27.9%) services reported these changes. A key change reported was, as anticipated, the introduction by ambulance services of alternative CPs to support non-conveyance to ED and alternative care arrangements for PWE with uncomplicated seizure presentations. Protocols, with flow-charts, were available for the CPs with a view to supporting crews decision making. For those not conveyed to ED, protocols recommended a range of differing actions from leaving patients at home, 'on scene' or in some instances conveying to an urgent treatment centre.

A few of the protocols also included mechanisms by which patients could be referred on to other services. In some instances, this was in the form of ambulance crews having access to a directory of local services and their contact details. In one instance, an e-referral system allowed crews to electronically notify GPs of the attendance and its details. In two areas, patients could be referred to the epilepsy service, with an epilepsy nurse specialist (ENS) contacting the patient within 1-5 days by telephone. Eligibility criteria differed. In one area, it was open to anyone with established epilepsy. In another, it was only for patients already under the epilepsy service and in certain geographical locations.

The other common service change under this category was the introduction or expansion of an acute neurology service. Here an ENS or neurologist was available to review PWE once they were within the ED, either face-to-face or virtually. The aim being to facilitate discharge and identify support needs.

Follow-up care

Twenty-three (33.8%) services reported these changes, with most expanding neurology services for those with established epilepsy. These sought to reduce waiting times for ED referrals (aim 1 to 4 weeks). Some services offered telephonic clinics, others face-to-face appointments but within primary care locations to increase accessibility. To further minimise referral times, one neurology service allowed EDs to directly book patients into their service's appointment slots. Two other services had implemented processes to automatically notify them of seizure-related ED attendances.

Usual practice

Nine (33.3 %) of the 27 services that had not made, and did not plan, any changes, reported usual practice comprised at least one of the three presented service innovations (Appendix 3). Five (18.5%) said epilepsy services were automatically informed of patients attending ED. Three (11.1%) used protocols to divert people presenting with an uncomplicated seizure away from ED; Two 2 (7.4%) reported medical records for PWE were accessible to ambulance staff.

Service user involvement

Of the 34 services that had implemented a change, only 7 (21.2%) had consulted service users.

Discussion

The survey received an excellent response rate. It demonstrated the extent to which 'calls' for change to the care of people presenting with seizures have been heard and are starting to be responded to. Neurological and ambulance services in particular appear to be making significant efforts to bring about change.

With respect to the changes made by services, eleven types were reported. These varied in complexity and the part of the patient's care journey they targeted. Most focused on established epilepsy, corresponding with its burden on ED. The changes typically targeted known limitations to current service provision from which ED use might arise. This included: inequality in referrals from acute to specialist epilepsy services; 115 variable seizure first aid training provision; 168 limited information sharing between specialist, acute and primary care services; 2 and the challenge of a comparatively small specialist workforce 169 being able to promptly learn of and respond to exacerbations in a patient's condition.

As anticipated, one of the key planned or implemented changes was the use of alternative CPs by ambulance services. The survey showed nearly all the responding ambulance services were either considering or had implemented an alternative CP. In addition, two neuroscience services noted this as well. The survey also confirmed the lack of consistency and equity in the nature of the CPs being considered or used.

Specifically, the described CPs differed in terms of where the non-conveyed person would be taken. In some instances, they would remain at home, 'on scene' or in some instances taken to an urgent treatment centres. The CPs differed in the extent to which they would help potentially stimulate improvements in the person's subsequent ambulatory care. Only a few included mechanisms by which a patient would be referred for follow-up. Moreover, who it was that they were referred to, the timing of this and who was eligible to be referred also differed. The CPs noted and attributes and the levels that defined them will be used in WP2b to contribute to the design of the DCE.

Another important finding from the survey was that despite being a statutory obligation, few services had consulted service users on the proposed or intended changes. Moreover, in describing the changes and their benefits, most respondents did not report that the service change had been evaluated. Thus, even having surveyed providers, it remains unclear which

CP configuration is best positioned to deliver benefits and to what extent it is acceptable to service users. This underscores the importance of the current project's ultimate intention.

In the next chapter, service users are interviewed about their decision making for seeking care post-seizure care. Their initial views of on some of the alternative CPs captured by the service provide survey are also explored.

Chapter 3 Qualitative interviews with service users

Introduction

Little is known about the views of people with epilepsy (PWE) regarding post-seizure care. It is not known what drives their decision making and how this might vary depending on contextual factors, such as location and seizure type. To date, only a handful of studies have been conducted with the target population.^{137, 170-173} Even less is known about the views of their family and friends (to whom care decisions are often delegated when the patient is unconscious or lacks capacity).¹³⁷

The aforementioned information is needed to help design the planned Discrete Choice Experiments (DCEs). It indicates the attributes of post-seizure care that PWE and their significant others regard as important and should be considered when designing the DCE. Therefore, WP 1b comprised a qualitative study with patients from the target population and their significant others.

Led by LR and MM at King's College London, it explored service users decision-making processes for seeking or not seeking ED care when a seizure occurs. Service users' expectations and concerns regarding potential alternative care pathway (CP) configurations being considered, or indeed any experiences they might already have had of any of them, were also explored.

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Methods

Study design

Qualitative interviews were completed with PWE, with or without the presence of one of their significant others. Methods were guided by the COREQ checklist ¹⁷⁴ [32] and Coast et al.'s ¹⁵⁵ checklist for DCE formative work.

Feelings of stigma, the sensitive nature of the topic, lack of driving licences, and anxiety about travelling due to seizures meant interviews, rather than focus groups were considered the preferable data collection mode.

The study received ethics approval by the King's College London Psychiatry, Nursing and Midwifery Ethics Committee (LRS-18/19-10353).

Participants were reimbursed with a £20 shopping voucher for their time.

Recruitment

To be eligible, people needed to: be aged ≥18 years; have a diagnosis of epilepsy for ≥1 year; be prescribed an antiseizure medication; have had emergency service contact in the previous 12 months for epilepsy (be it a visit to ED and/or ambulance contact) live in the South-east area of England; be able to provide informed consent; and participate in a qualitative interview in English. They could have any epilepsy syndromes or seizure type. No medical records were accessed to confirm eligibility. All was based on self-report.

Persons with severe current psychiatric disorders (e.g., acute psychosis) or lifethreatening medical illness were excluded, as were those who resided within a care or nursing home or had no fixed abode. We excluded persons living in care or nursing homes since in these circumstances it is typically not the patient or their significant others who are responsible for care decisions when a seizure occurs.

Purposive recruitment methods were used with the intention of capturing a comprehensive range of perspectives and recruitment was to continue until there was no new variation in observations (data saturation). Purposive sampling is a type of nonprobability sampling. Here a researcher selects participants from their sampling frame because they have characteristics that the researcher wants present with a view to enabling a research question to be answered. It is not about creating a representative sample with the intention of making generalisations. We sought to ensure variation in age and sex of participants, as well as for those who had had recent seizures at home and in a public place to be adequately represented. Based on previous DCE design work, 145, 155 we anticipated obtaining interview data from ~20-30 PWE.

To identify significant other participants, participating PWE were asked if they wanted to choose a significant other/informal carer to take part with and be interviewed with. Despite greater social isolation, up to 90% of PWE still identify a spouse, parent or friend who can act as an informal carer for them. ¹⁷⁵ Joint interviews and eliciting the concerns of both parties to the same event is regarded as particularly appropriate for studying complex health decisions. ^{128, 129}

The first recruitment process involved AMc contacting by mail PWE who took part in the SMILE (Self-Management education for adults with Epilepsy) trial in the South-East of England and asking them if they were interested in future projects.¹¹6 SMILE was a phase III trial comparing a 2-day education course to treatment as usual alone. Inclusion criteria were ≥2 seizures in the prior 12 months, having established epilepsy, being prescribed antiepileptic medication and an ability to independently complete questionnaires in English. At 12-month follow-up no differences between trial arms on the primary (quality of life) or secondary outcome measures were found.¹¹¹¹ The number of people expressing an interest in future projects was ultimately lower than anticipated, with AMc receiving permission to send invites

to 47 PWE. Of these, only 15 responded and were screened; eight were found to be eligible for the current study and were ultimately interviewed.

The second recruitment process was completed with the assistance of Epilepsy Action, a user-led charity in the UK. They assisted with recruitment by advertising the study on social media platforms, at in person community events in South-East England and in their newsletters. Interested PWE were asked to contact AMc to register their interest. Of the 37 people who made contact, 21 were eligible, of whom 4 subsequently dropped out. This process provided a further 17 participants for the current study.

Recruitment concluded at 25 interviews, as no new themes were identified.

Procedure

One-off interviews were held with the participants in locations (home, public place, or a university office) and at times of their choosing. Interviews were conducted by AMc – a female postdoctoral researcher with a mixed methods psychology PhD. She has experience of conducting interviews with PWE. No non-participants were present during the interviews.

An interview guide was used which was developed by AMc, AN, LR and MM (two research psychologists, one neurologist, and one medical sociologist respectively). Interview guides were reviewed by two PWE and one ambulance staff member, who provided insight based on their experience and then further refined by pilot interviews with two further PWE. The topic guide is shown in Appendix 4.

All participants provided written informed consent and interviews were audio-recorded. No field notes were taken. No prior relationships existed between the research team and participants. Participants were aware that the researcher was not affiliated with their usual care provider.

Interviews began by asking participants for contextual information about their epilepsy and recent seizures and episodes of ED care. The interviewer then sought evaluative information, asking respondents to describe positive and negative perceptions concerning emergency care and any alternative methods of care they have experienced. The researcher explored the decision-making processes that surrounded patients and significant others' seeking or not seeking ED care following recent seizures and the reasons for their choices.

Strategic data was then obtained from respondents by describing some aspects of possible alternative CPs and asking them for their views. They were asked what they thought may be positive aspects and their concerns if they had been offered them following a stated seizure of theirs. As WP 1b occurred at the same time as WP 1a, the CPs discussed with the interviewees included ones already known about by the team (Appendix 4).

Finally, at the end of the interview, AMc worked with each participant with epilepsy to complete a ranking exercise to prioritise the importance of care attributes. The findings from it are reported in Chapter 4.

Data analysis

Data collection and analyses proceeded in an iterative manner. Audio recordings were transcribed verbatim. Transcripts formed the data-set. These were anonymised to protect participant confidentiality. They were not returned to participants for comment or correction.

To analyse the data a framework approach ¹⁷⁸ was employed as it is suited to policyoriented research examining patient experiences. ¹⁷⁹ Transcripts were read with themes and codes identified. Data were then managed using NVivo 12.

Following preliminary analysis, two matrices were developed by AMc and MM to summarise individual cases, with 7 coded categories relating to: decision-making (self-care, decisions by self/ambulance/public, informing others); care preferences (experiences of using emergency services, satisfaction, suggestions); and 3 categories regarding views and experiences relating to potential CPs. Initially, both AMc and MM summarised cases to examine consensus, with AMc completing coding. A constant comparative approach was used to interrogate the data and identify factors influencing individual participant decisions and preferences.

Where necessary, quotes with potentially identifiable information were edited to preserve anonymity and ensure clarity of meaning.

Results

Participants

Twenty-five people (15 female, 10 male), along with 5 of their significant others, completed one-off interviews between April and September 2019. Interview duration ranged from 28 to 168 minutes (mean: 69).

Supplementary File 4 describes the sample's characteristics in detail. In brief, the mean age of participants with epilepsy was 37 years (range 19 to 73). Participants' described their ethnicity in the following ways: White British (n=22); White other (n=2); Black Caribbean (n=1). The sample was well educated, with n=18 (72%) having post-secondary level qualifications [beyond General Certificate of Secondary Education (GCSE) level] (this compares to ~44% in the UK ¹⁸⁰) and all had seen an epilepsy specialist in the prior 12 months (compared to an expected 48% based on findings from the National Audit of Seizure Management in Hospitals ⁴⁵). Their mean years diagnosed with epilepsy was 21 (range 4 to 50); 17 (68%) were at the time being prescribed two or more antiseizure medications. Fifteen

participants said they had a comorbid health condition (physical health condition: 11, mental health condition: 7), with 3 reporting dissociative seizures

Twenty of the participants said they had a friend or family member who helped them with their epilepsy (parent: 11, child: 2, partner: 9).

Qualitative findings from interviews relating to decision making and preference

Decision-making and care preferences after a seizure

Deciding to use emergency services after a seizure was often described by participants as being due to what they themselves perceived to be an unusual seizure presentation or because they had experienced an injury of some type.

"If I have an injury off the back of the seizure, then she will call the ambulance...If it does get out of control, like for example, if it's longer than is usual or if I go back-to-back seizures then she will call the ambulance, because one seizure is fine for me, I can just rest and relax."

(p19 Male, age 30s)

"Because it was something completely different from my normal scenarios, it was best to call emergency services." (p18, Male, age 20s)

A number of participants did though also express a desire to receive seizure aftercare from the emergency services for reasons which would likely be judged as not medically necessary. For example, one participant explained that her family contacted the ambulance because they believed she always needed oxygen after a seizure. Although it is not possible to assess the medical necessity for this without access to the patient's medical notes, it does remain the case that oxygen support is rarely required following a seizure:^{41, 42}

"I need kind of prolonged oxygen, and not every ambulance carries that, or has a policy of providing it after a seizure... that helps me recover and not go into kind of seizure after seizure." (p25, Female, age 40s)

Seizure characteristics

Losing consciousness was reported as resulting in their informal carer calling emergency services for some participants. For example,

"If I'm having a fit, a major fit, [my husband] always calls... Because he wants to be on the safe side. And I don't have these sort of fit[s] very often. I have maybe one or two a year of those big ones." (p3, Female, age 50s)

Assessments by ambulance staff sometimes gave reassurance of safety, and participants were therefore reassured that further care was not needed. Where participants remained conscious, many did not wish to receive further care.

One participant described an event where an ambulance was called by an emergency service call operator when he became less responsive during the phone call, "They just buzzed the ambulance. I cannot really remember" (p27, Male, age 30s). He said on that occasion, ambulance staff arrived to do basic checks, and offered to take him to a hospital, which he declined as he felt it unnecessary after a focal seizure.

Seizure location

Seven participants said one of their significant others could intervene and provide support after a seizure at home: "Most of my seizures are nocturnal, so when [my husband] is near...he knows to put me on my side... he just waits for the seizure to pass" (p2, Female, age 40s). Most described their informal carers as being 'experts on their epilepsy', sometimes with years of experience, first aid knowledge, or having had prior guidance from ambulance staff.

An informal carers presence often meant they completed a safety assessment and sometimes administered emergency medication. As a result, calling the emergency services was not thought necessary:

"Mum deals with it as much as she can before having to call paramedics." (p18, Female, age 20)

However, not all significant others were confident in seizure care. One participant wanted more training options for her husband to provide emergency care:

"[My husband] should be trained more on what to do... they did give me midazolam before that he could put inside of my mouth. But... he's not going to want to give it to me."

(p29, Female, age 60s)

Some participants described technology that enabled them to receive assistance at home or in public. This included a wearable device for detecting seizures that one participant

used to alert a family member of seizure occurrence. Participants aged over 40 (particularly "young-old", aged 60–74) were less likely to report use or awareness of any such technologies.

"If I have a seizure and I am at home alone... I've fortunately, got my device on me that monitors me when I have a seizure, my dad will actually get texts." (p1, Male, age 20s)

Having seizures in public was described as challenging, particularly if the person was alone. They described how the call for help in these instances would typically arise because of the good intentions of members of the public. Some had implemented strategies to try to ensure the care they received in these instances aligned with their need:

"It's frightening for people, especially if you are not just having tonic clonic seizures.....they don't know very much about complex partial seizures....I carry [epilepsy ID/seizure first seizure aid] cards around with me of my own that I've made up to help people, and for my own safety..." (p8, Female, age 50s)

In public areas, formal protocols of good practice (often held by public transport providers or supermarkets) occasionally influenced decisions about calling emergency services. At times, this conflicted with the preferences of PWE and their supporters: "It's just because he'd had it on the bus so automatically, they had to [call an ambulance]." This significant other felt medical attention was not required: "[Ambulance staff] just come, check him all over and asked, "Did we want to take him to the hospital?" We said "No." He's got no cuts or nothing." (p7, significant other).

Another participant described being taken to ED despite having uncomplicated seizures at school. She then had a formal care plan put in place, supported by her usual care providers, which included explicit guidance on what constitutes appropriate care after a tonic clonic seizure. She described how the plan's implementation reduced future subsequent ED use during school hours. Five PWE also said they had a formal care plan with guidance on post-seizure care that was sometimes helpful in managing decisions regarding the need for ED when in public.

One participant advocated that care plans are helpful for ambulance staff to be better equipped to provide individualised care:

"If [ambulance staff] were made aware of the relevant details for each person and they were aware of the recovery time and so therefore what to expect of that person, it might be easier for them to communicate, as they'd have more understanding." (p20, Female, age

Alternative care pathways

When discussing alternative CPs, participants highlighted how they felt the appropriateness of the different configuration options would vary on an event-by-event basis:

"There shouldn't be a set rule of that, yeah, you must go to A&E or yes, you must go to the Urgent Care Centre, it all depends on after doing the observations they do in the ambulance, where they think you should go and also how, depending on how the individual is feeling."

(p19, Male, age 30s)

Experiences of alternative care pathways

When asked if an alternative CP had ever been offered to them by ambulance staff, 6 PWE with informal carer support reported having previously being offered to remain where they were or to be taken home. This option was described as being "safe" and reassuring.

A few participants reported occasions where they continued their journey after ambulance staff assessment. One recalled: "I remember in the past being, you know, [them] saying that 'You must go' and I'm saying, 'No, I can't, I don't need to." She was therefore thankful to carry on with her day after she had recovered from her seizure and described having "... a very good experience because somehow they realised what I wanted, and took me to [location redacted] which is where I was going, which was incredible, because that meant me not having to be hours in A&E [Accident and Emergency department], and the worry of somebody coming to meet me and things like that" (p5, Female, age 50s).

One participant who frequently had experienced seizures in public reported having regular contact with the local ambulance service who were aware of his preference to avoid ED:

"As soon as you put my name into the system, it flags. They know it's related to me or even certain description. They know 'Okay, this is what we do... if we can try and keep you in the community, that's what we'll do. We'll try and keep you away from hospital as much as possible." (p1, Male, age 20s)

Some participants said other attributes of care, such as medication advice and follow-up were more important to them than avoiding ED per se. One participant, who had been diagnosed with epilepsy 6 years prior and had 5 tonic clonic seizures in a short space of time, noted: "I'd like [from the episode] to get scheduled back in with a neurologist because the last time I saw a neurologist was... the initial diagnosis." (p12, Male, age 20s).

Participants were mixed in their views as to who the follow-up should be done by. Some wanted it to be with someone with epilepsy-specific knowledge, some for it to be done by their GP. Either way, it was important for participants that a system of follow-up was in place and that the system was responsive:

"An appointment should be booked with the GP afterwards as like a follow-up service...What it should be is it should be classed as an emergency appointment in a few days or ... they should call it like an A&E follow-up." (p20, Female, age 20s)

"The epilepsy nurse specialist, have been a great help to me in the past... to have their reassurance and their knowledge, expertise... that would be most, you know, comforting, really." (p10, Female, age 50s)

When it came to epilepsy nurse specialists, participants expressed concerns about their availability:

"There's not enough of these epilepsy nurses, they're very, very busy, because more people have got the epilepsy now." (p29, Female, age 60s)

Views about an Urgent Treatment Centre as an alternative to ED

Four participants preferred to avoid ED unless they felt there was no other option and were therefore supportive of attending an urgent treatment centre (UTC) instead. Some were favourable of UTCs due to perceived ease of access. In reference to the idea of a UTC one participant explained:

"That would be nice to know if there was plenty of the walk-in centres around, that if I did have a seizure outside in public or something, even with my family, if I do cut myself or put myself in danger in some way or another, that if it's really close by, I could go to that." (p7, Male, age 20s)

Participants did express some concerns, however, regarding the extent to which UTCs could provide an alternative to ED, mainly because of their more limited opening hours (i.e., typically 8am until 8pm, rather than 24 hours). Several participants for instance described how their seizures were predominantly nocturnal:

"They're only open 12 hours a day. So, if I had the seizure at night, it wouldn't be helpful." (p25, Female, age 40s)

Others had concerns about what would happen if their visit overran the closing time of the UTC:

"If I had a seizure at... [Laughter] well, like, 4:30pm and they closed at 6:00pm, would that be the best idea?" (p17, Male, age 20s)

Three participants expressed worry about transportation after a seizure:

"My...query would be would an ambulance take me there? Would I have to get there?" (p26, Female, age 30s)

Discussion

This qualitative study explored both service users' post-seizure care decision making and their views of alternative CPs. The recruitment approach enabled the study to be rapidly completed and at low cost. It maximised on the return from previous investment by the NIHR in the SMILE trial. ¹⁸¹ It did though, ultimately result in the recruitment of a sample that was not wide ranging in some potentially relevant characteristics. Not only were participants only from South-East England, but those who were well-educated formed the majority of the sample and all had had recent contact with an epilepsy specialist. It is possible that nature of the sample ultimately recruited did not enable us to obtain the full range of views about the topic. The noted characteristics of our participants may help explain why our findings show participants decision-making was mostly concordant with medical guidelines, with injury and (perceived) unusual seizure presentations being reported to be the main indicators for their ED attendances.

Despite the nature of the sample recruited we still found potential evidence of unwanted and/or unnecessary use of emergency services following a seizure. This included potentially erroneous beliefs on the need for ED and treatments by several participants, such as routine access to oxygen following a seizure.

More than half of participants had experienced seizures in public, which may partially explain some instances of unwanted emergency service use. We found how some participants tried to triage themselves away from ED, seeking to retain autonomy by using ID cards, medical alert bracelets and digital technology. Care plans were also seen by those who had them to enhance patient autonomy by issuing guidance to others on seizure aftercare. 182, 183

In line with literature on other presentations, the prehospital assessment that occurs on scene was described by participants as being critical for giving patients reassurance.¹⁸⁴

We presented participants with two hypothetical CP options during interviews: conveyance to a UTC instead of ED, or to remain where they were, with subsequent telephone follow-up from a specialist nurse. Our findings highlight the value many patients receive from epilepsy nurse specialist support ^{170, 185} but concerns were raised about their availability.

Concerns identified about UTCs included their ability to manage a deterioration in a person's status. Participants also had concern regarding opening hours. They were informed that UTCs are to be open for a minimum of 12 hours a day. Most (65%) seizure presentations by those with established epilepsy occur between 8am and 8pm, peaking between 12 and 2pm (T Baldwin, Yorkshire Ambulance Service, 30/5/2019). Nevertheless, patients still raised concerns.

Strengths of the qualitative study include the breadth and depth of issues covered with participants. It is the first study to explore service users' views on alternative CPs.

Whilst the sample ultimately recruited may not have included the full range of views about the topic, the evidence it provided on attributes of care that are important to PWE do nonetheless still represent the best evidence to date on this topic and the interviews generated rich qualitative evidence to support the design of the DCE, as is recommended.¹⁸⁶

In the next chapter we describe how the findings from this qualitative chapter and the previous service provider survey were brought together to help develop the DCE.

Chapter 4: Formative research to develop Discrete Choice Experiments

Introduction

This chapter reports on the formative mixed-method research that contributed to the development of the Discrete Choice Experiment (DCEs) to be used in Work Package (WP) 2b.

As with any preference elicitation technique, the validity of a DCE depends heavily on the formative work preceding it. 186 The DCE was to obtain evidence on the preferences of service users for seizure scenarios where opportunities for more non-conveyance exists. 23, 38 Namely, after a person with established epilepsy has experienced: i) a seizure at home that is in line with their usual presentation ('Home typical seizure'); ii) a seizure in public that is in line with their usual presentation ('Public typical seizure'); and iii) a seizure that has self-terminated, but which is different in some way to the person's 'normal' seizure/s ('Atypical seizure').

In Chapter 1 we outlined a range of issues that require attention when developing a DCE. Importantly, there is a natural limit to the number of attributes and levels that can be used within a DCE. The more there are, the more complex the choice task becomes and the potential for participant burden and missing data increases. As evidence on which attributes were key was not available, in the current chapter we report how we engaged with service users to help us better understand their decision calculus. We also report how we engaged with service providers themselves to ensure the levels used for the attributes were likely plausible (i.e., NHS feasible and anticipated to be safe). Finally, to help ensure participants were interpreting the attributes and levels as intended and that DCE's presentation was optimised we describe how it was piloted.

Methods

The formative work was extensive, sequential (see Figure 2, WP 1b, 1c and 2b) and informed by best practice recommendations. 155, 186

Attributes of importance to service users were first identified via the ranking exercise appended to the qualitative interviews. These were then refined and levels for them developed via a Knowledge Exchange event with service providers (WP 1c) during which the findings from WP1a and 1b were shared. A draft DCE survey was then developed and piloted with service user representatives (WP 2a) and further refinements made. The process was overseen by a multidisciplinary DCE design panel who considered the evidence from the

different stages and refined the DCE accordingly. The panel included expertise in DCEs (EH, DH), emergency medicine (SG), neurology (AGM), paramedical science (MJ), general practice (JMD) and psychology (AN), as well as having service user representation.

Ranking Exercise Methods

Design

Towards the end of the interviews reported in Chapter 3, PWE were invited to complete a ranking exercise (Appendix 4). Using an approach previously deployed by the investigative team, ¹⁸⁷it here involved participants being presented with five care attributes potentially relevant to the choice of care pathway (CP), identified by the research team based on findings from previous studies, policy and clinical experience. These were printed on 'show cards', along with brief descriptors. Participants were asked to consider these and state whether they felt anything important was missing. The qualitative interviewer (AMc) helped participants recall characteristics they mentioned during their interview and wrote them onto 'show cards'. The five attributes were:

- 1) 'Where the ambulance takes you',
- 2) 'The health care professional responsible for care when you get there',
- 3) 'How long you have to wait before you see that healthcare professional',
- 4) 'Tests that can be carried out immediately'
- 5) 'Number of people who are referred on to a health professional with specialist training in epilepsy'.

Participants were asked which of those on display were the most important in their view and would likely most affect their choice of care post-seizure. To then help reduce the number of care attributes to a number manageable for a DCE and improve face validity, participants were asked to rank those selected in order of importance. Participants were encouraged to "think aloud" when making their choices. Interim analysis of the ranking scores was completed to identify any areas that required further exploration within the subsequent interviews to assist with the assessment of attributes for use within the DCE.

Analysis

All ranked attributes were analysed quantitatively in Excel by EH using standardised rank scores for each attribute.

Rank score = (#attributes - rank + 1) / n

Where:

rank = rank position (1 = most important)
n = number of attributes selected by the participant

Additional attributes nominated by individuals were categorised according to a thematic framework by EH and assessed against a set of pre-defined suitability criteria (Table 3). The framework was developed by EH, with assistance from AMc and the wider research team.

Table 3 Pre-defined criteria used to determine which attributes were suitable for use

Inclusion	Exclusion			
Attribute is:	Attribute is:			
Important to patients and policy makers;	Too close to the latent construct (i.e.,			
Plausible;	utility derived from the CP);			
Capable of experimental manipulation /	Intrinsic to personality;			
being traded (e.g., tangible	Overlapping with alternative attribute (if			
characteristic rather than a viewpoint).	so, consider combining attributes);			
	A characteristic of the seizure scenario			
	itself;			
	Independent of CP or need for			
	emergency care.			

Notes: Criteria were adapted from Coast et al. 155

Results

Twenty-three of the people with epilepsy who were interviewed completed the ranking exercise. Five had a significant other present when completing it.

In addition to the pre-specified attributes, the participants together nominated 13 additional attributes for consideration (Table 4). Four were nominated by more than one participant.

When asked to select which were most important to their choice regarding post-seizure care, the average number of attributes selected was 4.84 (range 3 to 5). Waiting time was the most selected (n=20). Care provider had the highest rank score of the pre-defined attributes (3.68), whilst safety was the highest ranked self-nominated attribute (Table 4).

Table 4 Attribute ranking exercise results

Pre-defined Attributes	Count	Mean
	selected	score
Care provider	19	0.67
Where the ambulance takes you / Location of care	19	0.63
Waiting time	20	0.63
Tests	18	0.47
Follow-up	19	0.39
Self-nominated attributes	Count	
	nominated	
Reassurance	3	-
Contacting next of kin	2	-
Safety	2	-
Linked communication*	1	-
Care plan awareness*	1	-
Education	1	-
Check over	1	-
Right equipment	1	-
Going home	1	-
Training	1	-
Immediate help	1	-
Trust	1	-
Patient group/support	1	-

Notes: Mean score = mean rank score (max 1 = most important). *Following interim analysis and qualitative exploration with participants, 'Linked communication' and 'Care plan awareness' were grouped together as they were deemed to represent the same attribute.

Decisions and reflections of DCE design following ranking exercise

DCE panel decisions and reflections following interim analysis

The interim analysis of the ranking scores led the DCE design panel to request further qualitative exploration with subsequent participants of: i) the types of tests they were considering as important; ii) how they understood reassurance as a construct of care being provided; iii) what their understanding was of the term 'linked communication', and iv) what overlap there was between the nominated attribute 'care provider' and location of care (where the ambulance takes you).

i) Types of tests people were considering

For some people, being in a place that has access to tests 'just in case needed' was reported as important. For other participants they wanted the tests for monitoring of their condition and for the information from them to assist with their own self-management or for discussion with their routine care providers. The tests mentioned as being valued most frequently included: magnetic resonance imaging; 'brain scans' more broadly; laboratory tests/ blood tests; electrocardiogram and blood pressure checks.

Whilst it was acknowledged that the type of tests health professionals could carry out immediately if needed was important to patients, the design panel considered it implausible as an independent characteristic of a CP. Essential tests would be provided based on clinical necessity and were intrinsic to the emergency care episode.

ii) 'Reassurance' as a construct of care being provided

Participants described how *reassurance* was derived from various actions, including the ability for "someone" (be it the paramedic or another healthcare professional) to: instruct the significant other what to do; intervene to stop recurrent seizures; monitor vital signs or provide immediate care in the case of injury.

The design panel considered that this evidence indicated *reassurance* represented the utility derived from receiving emergency care, and so excluded this additional attribute from the selection process.

iii) Understanding of the term 'linked communication'

Upon questioning, people reported *reassurance* (also self-nominated) when they were cared for by one health service and found the records from their usual service were also available to the healthcare team there. One participant expressed this as meaning he "felt less alone and there was a team of people supporting" him. The term 'linked communication' was also interpreted by some participants as a characteristic of decision-making, with some saying they wanted their healthcare professionals to involve them more in the process of their healthcare.

Based on the above evidence, the design panel determined that 'linked communication' would need to be specifically described in the DCE to ensure the survey measured preferences for a tradable characteristic of a CP, rather than 'experience' of accessing specialist services/decision-making. It was noted, however, that the findings of the WP1a survey (Chapter 2) found regional variation regarding linked communication/ access to medical records. The DCE design panel, therefore, proposed defining the attribute as: *Access to care plan / medical notes*, and proposed further discussion at the WP 1c Knowledge

Exchange Event to gain a clearer understanding of the importance and plausibility of this characteristic.

iv) Overlap between attributes

Overlap was noted as existing between the predefined attributes 'care provider' and 'follow-up'. Participants reported that an important aspect of 'care provider' was them being someone "with specialist training in epilepsy". When considering follow-up, people wanted to ensure that this was by "someone who is connected to a neurologist". Pre-defined attributes were also combined with self-nominated care characteristics by one participant: "care provider" (safe), Waiting time (monitoring), Tests (reassurance).

DCE panel decisions and reflections following completion of entire ranking exercise Attributes selected

The DCE design panel requested that the 6 attributes described as version 1.1 in Table 5 be taken forward for discussion at the Knowledge Exchange event for potential use within the DCE. The panel's decision was based on the following.

All five pre-defined attributes were selected within the ranking exercise at least once by participants. However, after considering the findings from further qualitative exploration, the panel excluded the pre-defined attributes 'Care provider' and 'Tests' from use within the DCE. This was because they overlapped with the predefined attribute 'Location of care' and as such were not independent characteristics of a CP.

The panel noted that the attribute 'Location of care' would require detailed introduction at the beginning of the DCE experiment to ensure respondents understood the names and features of the potential level for this attribute (e.g., what an 'Urgent Treatment Centre' was).

The panel also recommended that the attribute 'Waiting time' be modified to the more neutral term 'Time'. Moreover, they said the prose accompanying should be expanded to include time spent being assessed, monitored, and treated. This was because some PWE expressed value in being in a safe location, monitored by a health care professional.

The attribute 'Follow-up' was identified as being a broader construct than initially described and so was separated to create 3 attributes. One relating to immediate specialist care at the time of the incident, one to future specialist care, one to non-specialist/primary care involvement.

 Table 5 Overview of attribute selection and refinement process

V1.0	V1.1	V1.2	V1.3	V1.4
Attributes presented	Attributes presented	Revised Post 1c for	Presented at	Final Used in WP2b
in or emerging from ranking exercise	at Knowledge Exchange Event	use at DCE Development Panel	Cognitive Interviews	Used In WP2D
Where the ambulance takes you Where the ambulance takes you (e.g., A&E, Urgent treatment centre) Care Provider The healthcare professional responsible for your care when you get there Tests The type of tests the health professional could carry out immediately if needed	Location of care Where you are assessed and treated. Levels (3): At home / on the scene Urgent Treatment Centre Emergency Department.	What happens next Where you go once the paramedic has assessed you. Levels (3): You remain at home/ at the scene (<2 hours) You are taken to an Urgent Treatment Centre (2-3 hours) You are taken to a hospital A&E department (4+ hours)	What happens next Where you go once the paramedic has assessed you Levels (3): You remain at home / the scene Urgent Treatment Centre A&E Department	What happens next Where you go once the paramedic has assessed you. Levels (3): Stay where you are Urgent Treatment Centre A&E Department
Waiting time How long you have to wait before you see the healthcare professional	Time The time you spend being assessed, monitored and treated Levels (3): 1-hour 2-3 hours 4 hours +		Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today Levels (4): 1-hour 2-hours 6-hours	Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today. Levels (4): 1-hour 2-hours 6-hours
Follow-up Referral to see a health professional with specialist training in epilepsy	Involvement of Specialist Services Involvement of a health professional with specialist training in epilepsy	Involvement of Specialist Services Involvement of a health professional with specialist training in epilepsy	Involvement of Specialist Services Involvement of a health professional with specialist training in epilepsy	Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency

Levels (3): None; Within 24-hours by phone; Involved in care episode at location of care (by telephone if home).	Levels (3): No Yes: Someone with specialist training is involved in your care (by telephone if home / at the scene) Yes: Someone from an epilepsy team in your area (by telephone if home / at the scene)	Levels (3): No Yes: Someone with specialist training is involved in your care (by telephone if home / at the scene) Yes: Someone from an epilepsy team in your area (by telephone if home / at the scene)	healthcare professionals treating you today Levels (2): No Yes
Follow-up How long you have to wait for follow-up by epilepsy specialist services after this episode	Future contact with an epilepsy specialist. Length of time between the paramedic attending and contact with an epilepsy doctor or nurse.	Future contact with an epilepsy specialist. Length of time between the paramedic attending and contact with an epilepsy doctor or nurse.	Additional contact with an epilepsy specialist. The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.
Levels (4): Not referred; Within 5-days by telephone; 2-4 weeks; 4 weeks +	Levels (3): • Within 5-working days • 2-3 weeks • Over 4 weeks	Levels (3): Within 5-working days 2-3 weeks Over 4 weeks	Levels (3): No Within a week 2-3 weeks
Contact with your GP. The paramedic attending will contact your GP to inform them of the care you have received	Contact with your GP. Your GP will be notified that an ambulance was called out to you	Contact with your GP. Your GP will be notified that an ambulance was called out to you	GP told. Your GP will receive a written report from the ambulance service.
Levels (2): No Yes	Levels (2): • Yes • No	Levels (2): • Yes • No	Levels (2): • Yes • No

Self-nominated during ranking part 1: "Awareness of care plan" "Linked communication"	Access to care plan. The paramedic attending is able to access your care plan (and record the care you receive) in your epilepsy case notes	The paramedic has access to your [a] care plan The paramedic attending is able to access a plan that explains what you require when you have a seizure.	The paramedic has access to a care plan or medical records They can read about what you require when you have a seizure.	The paramedic has access to medical records or a care plan. They can read about what you require when you have a seizure.
	Levels (2): No access to care plan Yes, access to care plan.	Levels (2): No: access to care plan Yes: access to care plan	Levels (2): No Yes	Levels (2): No Yes

With regards the 12 self-nominated attributes, the panel considered that only one of them – namely 'Access to care records' – satisfied the eligibility criteria for use within the DCE.

Attribute levels

Based on findings from the WP 1a survey (Chapter 2), as well as their own expertise and clinical experience, the design panel generated draft levels for the V1.1 attributes (Table 5). They asked for these to also be considered at the WP 1c Knowledge Exchange event. In generating the levels, the panel sought to ensure the levels accounted for relevant major anticipated changes in the future – such as longer ED waiting times and more integration of services and sharing of patient records. Potential interactions, properties of the experimental design (e.g., number of choice sets) and implications for analysis (e.g., continuous/categorical levels) were also discussed when deliberating the levels.

Three attributes (i.e., Location of care, Time, and Involvement of Specialist Services) were assigned 3 levels, two attributes (i.e., 'Contact with your GP', 'Access to care plan') were binary, and one (i.e., 'Follow-up') had 4 levels.

Instructions for DCE survey

Led by AM, AN and EH, the panel generated draft instructions for the DCE and draft vignettes for the 3 seizure presentations that the DCEs were to be completed for (Table 6). The panel was of the view that the vignettes modelled the clinical situations faced by ambulance clinicians and did not include any details that indicated an obvious clinical driver for conveyance to ED.

With regards the instructions, it was agreed that different versions of the DCEs would need to be generated – one for completion PWE and one for completion by significant others. The language used in the two versions would need to slightly differ (e.g., for the attribute Location of Care "Where you are assessed..." would need to be "Where they are assessed...").

Knowledge Exchange Event Methods

Design

A Knowledge Exchange (KE) event with service provider representatives was completed. It involved representatives attending a one-day, in-person, workshop. They were asked to use their clinical experience and expertise to help refine the draft attributes, ensure the levels were plausible and provide feedback on the vignettes. The team had successfully used this approach for a previous DCE project.¹⁴⁵

Table 6 First iteration of hypothetical seizure scenario vignettes

V1.1

Attributes presented at Knowledge Exchange Event

Home typical seizure:

"You do not have a fever, you were not feeling unwell before the seizure You have not been drinking alcohol or taken drugs. Not significantly injured (see previous version) Imagine you have a seizure at home. You have fully recovered and someone you know is with you. The seizure lasted no more than usual and stopped by itself. Someone called an ambulance and the paramedic is with you. Which of the following options would you prefer?"

Public typical seizure :

"You do not have a fever, you were not feeling unwell before the seizure. You have not been drinking alcohol or taken drugs. Imagine you have a seizure in a public place. You have fully recovered. The seizure lasted no more than usual and stopped by itself. Someone called an ambulance and the paramedic is with you. Which of the following options would you prefer?"

Atypical seizure:

"You are feeling unwell. For example, you may have a fever, abnormal pulse, high blood sugar, or a swollen face or tongue. The paramedic may also be concerned about past medical issues you have had in the past. You may also have wounds that need assessing or treating. You have not been drinking alcohol or taken drugs. Imagine you have a seizure. You have fully recovered and someone you know is with you. The seizure was different to usual, it may have lasted longer, and you may also have been feeling unwell before or after. Someone called an ambulance and the paramedic is with you. Which of the following options would you prefer?"

KE has been defined by Wilkins and Cooper ¹⁸⁸ as comprising a two-way exchange between researchers and research users, to share ideas, research evidence, experiences and skills. It goes beyond just telling people things and should be seen as a process of listening and interaction, with a goal to generate mutual benefit.

Approval for this formative work was provided by the Health Research Authority and the National Research Ethics Service Committee West Midlands–Solihull (19/WM/0012).

Recruitment

To take part, representatives needed to: be able to provide informed consent; be aged ≥18 years; live in the UK; work within the ambulance service (front-line or managerial role) or as a neurologist or epilepsy nurse specialist; and be able to be attend and participate in the scheduled event.

Representatives were identified from those services that took part in the WP 1a survey and said they and/or their service wanted to be informed about future parts of the project. A total of n=69 respondents expressed an interest. A sampling framework was created to support the recruitment of representatives from different regions of England.

Using the framework, invitations were posted and/or emailed to designated contacts at n=10 ambulance services and n=10 neurology services. Packs included a covering letter and participant information sheet. Persons were told participation would be anonymous and their responses would not be linked back to their organisation or service. It was possible for recipients to pass the invite onto someone they considered more suitable for participation or to ask us to. Recipients could respond to the invitation by using an enclosed response slip or by contacting the team by phone or email. Repeat invites were sent to services if no response is received from them within 2 weeks. Ultimately, we sent n=26 separate invitations after some services responded and asked us to invite someone else they nominated from their organisation.

To help ensure the voice of service users was present in all formative discussions, a representative from Epilepsy Action was also present during the meeting.

All those participating provided written informed consent and reimbursed for travel.

Process

The event was held in London in October 2019. Discussions were, at different time points, facilitated by AN and EH. In advance of the event, participants had been sent a copy of the Participant Information Sheet, a consent form and an agenda for the day.

On the day, participants first heard short presentations from the research team (AN, AM, AMc, EH). These covered the project's background, an introduction to the DCE method

and a summary of the findings from the formative research conducted to date. Participants were then presented with the V1.1 attributes.

For each attribute, participants were asked to verify the attribute represented a characteristic of a CP, whether the levels were plausible and described appropriately (i.e., how they might describe the attribute to patients). During discussion, EH specifically enquired about the experimental potential of the attributes to ensure the utility function was adequately described and that attributes were capable of being traded. Finally, participants were asked for their views on the scenario vignettes.

Field notes were taken and the session audio-recorded for subsequent full transcription and analysis.

Knowledge Exchange Event Results

Participants

We formally invited 26 representatives. Fifteen confirmed a willingness to take part and were booked to attend; 13 ultimately attended and participated. Attendees included n=6 paramedics, n=4 consultant neurologists, n=2 epilepsy nurse specialists and n=1 user group representative. All came from different organisations and there was wide geographical spread as planned. The event lasted 6 hours, with breaks included.

Feedback from participants on draft attributes and levels

Participants agreed the 6 candidate attributes were all characteristics of an alternative CP. Overall, the attributes were considered likely pertinent to patients (and health professionals and policy makers), plausible, capable of being traded and suitable for inclusion in the DCE.

Participants had the following specific feedback for the different attributes.

1) Access to care plan

KE participants advised that based on their experience service users might be unfamiliar with the term 'care plan'. It was highlighted that many people do not have one. Moreover, the content of any such plan may vary between regions.

2) Location of care

Concern was raised that the attribute, as presented, might incorrectly raise an expectation amongst DCE participants that all treatment forms could be delivered at all three attribute levels. It was also considered that what treatment could be provided would depend on the role and experience of the attending ambulance clinician and where the patient was located geographically since infrastructure varies.

For these reasons, participants suggested the attribute be refined to 'What happens next' and that any reference to 'treatment' be removed. They also said that within the attribute description it be stated that 'What happens next' refers to the period *after* the patient has been initially assessed by the attending ambulance clinician. This was because an alternative CP would only be appropriate if the attending clinician had deemed this to be clinically safe.

The participants also had feedback relating to the proposed levels. Ambulance representatives stated that whilst it was identified as possible via the WP 1a survey, transporting a patient home who had had a seizure in public, rather than conveying them to ED was not widely offered or feasible. Thus, they recommended changing the level 'At home /on the scene' to 'Stay where you are'.

In the context of an atypical seizure presentation there was some discussion as to whether all three levels for the attribute were plausible. One epilepsy specialist representative was of the view that after an atypical seizure conveyance to ED was *always* necessary. This was, in part, because they believed it should mean they receive input into their care from an epilepsy specialist. For them, using the levels of 'Stay where you are' and 'Urgent Treatment Centre' were therefore inappropriate for the atypical seizure scenario.

3) Time

KE participants advised restricting the level used for this attribute to 2-hours when the attribute 'Where next' took on the level of 'Stay where you are' and to 3-hours when it took on the level of 'Urgent Treatment Centre'. When 'Where next' took on the level of 'ED', the representatives said "4-hours +" should be used. These changes they said would make the attribute levels more feasible and realistic. They did acknowledge though that there might be instances during periods of "'winter pressures'" when these times might not be achievable for various reasons.

4) Involvement of specialist services

Views as to the feasibility of the different levels for this attribute varied, partly reflecting the different extents to which it was part of current practice in different regions. Participants from the ambulance service highlighted how the challenge of them contacting specialist services varied depending on the locality that they were operating within. Participants from epilepsy specialist services wanted to emphasise that working hours and capacity needed to be accounted for within the levels for this attribute. The level "Within 24-hours by phone" was not considered plausible by all epilepsy specialists.

5) Follow-up.

It was highlighted that the patient may be accessing the CP in a different geographical area to the one that their specialist epilepsy service was located in. Clarity on this being future contact with the patient's specialist service (rather than that of the emergency care region) was important, as some people may not be aware that there is a local service. It was advised that the description should focus on the length of time between the emergency episode and contact with an epilepsy doctor or nurse.

6) Contact with your GP.

Participants from the ambulance service described how what happens at present in regards this comprises more of a notification to the patients GP of the incident, rather than a full 'report'. It was recommended that the attribute be reworded to reflect this.

Feedback from participants on seizure scenario vignettes

KE participants identified the vignettes as being realistic. There was some debate over the use of the term *paramedic* within them. Not all attending ambulance personnel are paramedics. However, the consensus was that 'paramedic' was from the patient perspective likely the best term and so should remain unchanged.

Decisions and reflections of DCE design panel following Knowledge Exchange exercise

The panel welcomed the KE participants' feedback. They accepted most of their suggestions. The changes served to create V1.2 of the attributes in Table 5. The details are as follows:

1) Access to care plan

The panel agreed the DCE would require an introduction that provided a detailed explanation of the term 'care plan' to participants and what they can contain. They also stated that the care plan attribute would need to explicitly refer to access to medical records since this is an aspiration for current practice and for many this is what 'care plan' in an emergency comprises.

2) Location of care

The panel, with input from clinicians within the research team, endorsed all the changes recommended by the KE participants. The exception to this was the comment from one epilepsy specialist that suggested the level 'Stay where you are' should not be used for the atypical seizure presentation. The reasons for the panel declining that last suggestion were as follows.

Firstly, the parameters of the atypical seizure presentation to be used within the DCE were restrictive. The presentation as described does not meet the requirements for ED care on clinical grounds (i.e., it was an epileptic seizure in a person with established epilepsy from which they had recovered from, but which was different in some way to their usual experience. No injuries were incurred).

Secondly, the DCE was only asking for a person's care preferences in a hypothetical situation. It was not making recommendations as to the suitability of the approach.

Finally, one reason the representative expressed a need for all atypical seizure presentations to visit ED was based on the view that not going to ED would deprive the person from input from an epilepsy specialist. This does not though reflect clinical reality. Whilst NICE guidelines ¹¹⁴suggest this should happen in some form, most people with established epilepsy who visit ED are not seen or referred to a specialist. ⁴⁵ Moreover, within the DCE it was still possible for a person to stay where they were or be conveyed to a urgent treatment centre and *still* receive specialist follow-up.

3) Time

The panel accepted the recommendations of the representatives. They noted that the experimental design would need to allow for conditions between 'Time' and 'Location of Care' to ensure the choices remained plausible.

4) Involvement of specialist services

On reflection the panel said this attribute should be refined to focus on specialist advice *during* the care episode, thus minimising overlap with the other attribute 'Follow-up'.

5) Follow-up

The panel agreed that the attribute should not indicate that health professional with specialist training in epilepsy would be known to the patient.

When presented to the KE participants the attribute 'Follow-up' had 4 draft levels (i.e., Not referred; Within 5-days by telephone; 2-4 weeks; and 4 weeks +). The panel on reflection stated that the level for this attribute of "Not referred" be removed given the earlier noted NICE recommendation of follow-up in all cases. The panel also suggested collapsing the remaining levels to help reduce the size of the experiment to a more manageable number of choice-sets.

6) Contact with your GP.

The language used for this attribute was amended in line with the participants suggestion.

Creating survey on basis of panel decisions

EH, AM and AN developed a draft version of the DCE survey and a standardised set of instructions for piloting (experimental design reported in Chapter 5). This was hosted by the Qualtrics XM online survey platform. It included a welcome page, a Participant Information Sheet and consent page. A filter was embedded to determine whether the participant had epilepsy themselves or was a significant other. It then presented 24 DCE choice sets and a limited set of non-DCE questions. The latter, described in detail in Chapter 5, sought information on participants' characteristics.

The instructions explained the context of the survey to participants and introduced them to the attributes and levels. Participants were asked to use their imagination as best they could if they (or the person with epilepsy they know) had not found themselves in one of the seizure scenarios used in the DCE. To promote consistency in the way significant other participants completed the DCE, instruction was also made with regards 'positionality'. They were asked to answer the DCE regarding how *they* would prefer for the person with epilepsy they know to be cared for.

To maximise engagement, accessibility and reduce reading burden, ¹⁸⁹ a 7-minute professionally produced animated video was developed that relayed most of the instructions. Participants were to be requested to watch it before completing the survey. The animation was narrated and included subtitles and developed with the input of service users, researchers and clinicians.

Pilot interviews

Design

The pilot involved working closely with persons from the epilepsy population to iteratively refine the draft of the DCE survey. It sought to identify any changes required to ensure survey length was acceptable and that participants completed the task as intended.

Pilotees were asked to complete the draft of the online DCE survey in the presence of a research associate (AM). Using the cognitive interview technique, pilotees were encouraged to 'think aloud' [147] when making their choices. They were also asked to consider their preferred presentation of the attributes (e.g., use of text, pictograms). Interviews were audio recorded and field-notes taken.

Recruitment

The pilotees were identified from the Patient and Public Involvement (PPI) group that was established for the project with the support of Epilepsy Action. Persons on it were all aged ≥18 years and either had epilepsy or were a significant other to someone with epilepsy. Beyond

being willing and able to independently serve on such a group in English, no other eligibility criteria were applied. Recruitment continued until data saturation was achieved.

Results

Pilotees

Twelve PPI members were enrolled and provided feedback on the DCE survey. Saturation in terms of feedback was occurring after around 6 pilot interviews. However, to verify the refinements made to the DCE based on their feedback were sufficient, an additional 6 PPI members completed the DCE.

Feedback received and changes made to DCE survey

The survey was well received by the PPI members and their understanding of the majority of the DCE and wider non-DCE was as intended. Respondents did nonetheless request some changes which the panel made. The changes served to create the finalised attribute set which is labelled V1.4 in Table 5. The set is also presented in Figure 4, this time along with the images used to represent the attributes levels.

The changes made based on PPI feedback were as follows. Firstly, greater clarity of meaning for the two attributes describing current and future involvement of a health professional with specialist training in epilepsy was requested. PPI members instructed that 'Involvement of specialist services' be changed to 'Epilepsy specialist today', whilst 'Future contact with an epilepsy specialist' should be changed to 'Additional contact with epilepsy specialist'.

There was variation in how the PPI members interpreted the two 'yes' levels for the attribute 'Involvement of specialist services today'. Consequently, the panel decided to simplify this to a single 'Yes' level.

PPI members also challenged the levels used for the attribute "Additional contact with epilepsy specialist". They had commonly experienced 'No' follow-up following instances of urgent care and so requested that this level be included to help ensure face validity. The panel made this change. Finally, following the recommendation of PPI members, *Contact with GP* was simplified to *GP told*.

In addition to the above changes requested by PPI members, the DCE panel also decided it was necessary to amend the survey in view of the COVID-19 which had started to impact the UK whilst piloting was occurring. Government requests to 'socially distance' were starting and changes in the way people were using emergency services were becoming evident. Therefore, respondents were asked to make their choices based on their preferences for care outside of the pandemic, termed 'normal times' in the survey. Feedback

The paramedic has access to medical records or a care plan They can read about what you require when you have a seizure.	✓ Yes	× No		
What happens next Where you go once the paramedic has assessed you.	You stay where you are	Urgent Treatment Centre	A&E Department	
Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today.	∑ 1 hour	2 hours	SSS 3 hours	SSSSS 6 hours
Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency healthcare professionals treating you today.	✓ Yes	× No		
GP told Your GP will receive a written report from the ambulance service.	✓ Yes	× No		
Additional contact with an epilepsy specialist The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.	× No	✓ Yes within 2-3 weeks	✓ Yes within a week	

Figure 4 Finalised attributes and levels used in all DCEs (V1.4) along with images

was specifically received on this amendment to wording from pilotees. The animation was also updated and the close of the survey was updated to include a signpost to information on COVID-19 and epilepsy.

Discussion

This chapter has transparently and thoroughly described a substantial body of formative work to develop the DCE survey.

The breadth and depth of the formative work completed is in line with good practice. 139, 153, 154 Strengths include: i) its systematic approach to attribute development and refinement that ensured those selected were important to service users, but also NHS feasible and capable of experimental manipulation; and ii) the mixed methods approach to attribute selection and scenario development, that enabled greater interpretation of the relationship between attributes and the decision-making process and maximised face validity.

Potential limitations were that the sampling frames used to recruit PWE and significant others for the qualitative investigation were subject to bias. It is also not clear what the implications are that not all of the service provider representatives invited were able to attend the Knowledge Exchange workshop. The findings from the workshops provided part of the evidence base that was to be considered when the DCE was designed. For instance, we only wanted to use attribute levels that were considered plausible for delivery. It is possible that those who did not attend might have shared unique views on this and that this could have changed the evidence base informing the attribute levels to be used in the DCE. We would say though, that the sample did still include representatives from across the country and from different organisations. It is not possible to present this on a map due to a concern about permitting some individuals to be identified.

In the next chapter we describe the methods and recruitment of participants for the formal DCE survey and the experimental design used to generate the DCE choice sets.

Chapter 5 DCE: Experimental design and survey methods

Introduction

In Chapter 4 the development and finalised selection of attributes and levels for the Discrete Choice Experiments (DCEs) was reported. In the current chapter, we report on the methods used to design and administer the survey, including the design of the DCE and details of how people with epilepsy (PWE) and significant others were recruited.

A key ambition was to maximise the representativeness of the sample recruited, whilst also aiming to permit adequately powered subgroup comparisons to be completed. Only a few studies have been conducted with the target population. This may in part be because identifying PWE who have had contact with the emergency servces can be challenging, particularly those who have been seen by the ambulance service, but not conveyed.

Specifically, well-documented challenges to information sharing mean specialist services ¹⁹¹ and general practitioners (GPs) are not necessarily informed of ambulance attendances to, and Emergency Department (ED) visits by, the PWE for whom they care. Not all ambulance services directly inform GPs of attendances they make to patients (in part because some services do not have electronic recording systems). ¹⁹² There is also no central, 'live' system that can be accessed and searched to identify PWE who have had ambulance attendances or visits to EDs in England. Hospitals do maintain local electronic records of attendances at their EDs, but (historically at least) the coding within them has been insufficient to allow efficient idenification of PWE from them (see ¹⁹³).

Method

Design

The DCE survey was cross-sectional. A person with epilepsy could take part with or without one of their significant others and vice versa. PWE and significant others completed the survey independently and the responses of any patients and significant others known to each other were not linked.

Eligibility criteria

To participate, patients needed to: be aged ≥18 years; have had had contact with the ambulance in the prior 12 months for epilepsy; and have already been diagnosed with epilepsy at the time of this contact. We recruited significant others of such people who were aged ≥16 years. We excluded persons with a terminal condition, a severe psychiatric disorder and those who lived in a care facility.

The full inclusion and exclusion criteria are described in Table 7. These are provided according to the route by which a person was recruited. The key difference between the eligibility for the two recruitment routes is where in England the person needed to live.

Sample size

Definitive sample size calculations for DCEs require the finalised design of the DCE to be known. Therefore, to permit decisions regarding recruitment to be made in advance of the formative work being completed we estimated the likely design of the DCE and used Orme's commonly used formula. Orme's formula is: $(n^*t^*a)/c$ must be ≥ 500 , where n is the number of respondents, t the number of choice tasks, a the number of options per task, and c the number of analysis cells (for main effects, the largest number of levels for any one attribute).

We estimated that for each seizure scenario the DCE would involve: the person being asked to choose between two CP options (a= 2); that they would complete around nine choice tasks (t= 9); and that three would be the maximum number of levels for any one attribute (c= 3). Using these parameters, the required number of participants providing complete data for each of the seizure scenarios was calculated as n=84. As the intention was for data to be obtained for three seizure scenarios, but participants would be randomised to complete a combination of just two, a minimum sample of 126 participants would be required. To allow for variation in the actual number of choice tasks and levels ultimately used, we increased this to 150. It was then further inflated to 174 to accommodate for the ~15% of participants that (based on prior epilepsy DCEs) were anticipated to have insufficient data for inclusion in the analyses. $^{145, 197, 198}$

As one of the study's planned subgroup analyses was a comparison of the care preferences of PWE (and significant others) who had and had not been conveyed to ED in the prior 12 months (see 'Analysis' section), it was necessary to recruit 174 PWE (and significant others) who had visited ED in the prior 12 months and 174 PWE (and significant others) who had not. This meant the target sample size for the DCE was n=348.

Deviations from original recruitment protocol

Original recruitment plans

When the study was designed and commissioned in 2018 the intention had been that DCE participants would be recruited only from the Merseyside region of England with persons being

Table 7 DCE survey participant inclusion and exclusion criteria

Route 1: Via Ambulance Service		Route 2: Via Public adverts	
People with epilepsy	Significant others	People with epilepsy	Significant others
Aged ≥18 years (no upper limit)	Aged ≥16 years (no upper limit)	Aged ≥18 years (no upper limit)	Aged ≥16 years (no upper limit)
Lives in North West England	Lives in North West England	Lives in England	Lives in England
Able to provide informed consent and independently complete a questionnaire in English	Able to provide informed consent and independently complete a questionnaire in English	Able to provide informed consent and independently complete a questionnaire in English	Able to provide informed consent and independently complete a questionnaire in English
Dx. epilepsy, Rx. ASM	Close family member or friend to person with Dx. epilepsy, Rx. ASM, aged ≥18 years	Dx. epilepsy, Rx. ASM	Close family member or friend to person with Dx. epilepsy, Rx. ASM, aged ≥18 years
Any syndrome or seizure type	Any syndrome or seizure type	Any syndrome or seizure type	Any syndrome or seizure type
Been seen by ambulance for epilepsy in prior 12 months (conveyed or not) (checked against medical record)	Person with epilepsy been seen by ambulance for epilepsy in prior 12 months (conveyed or not) (checked against medical record)	Been seen by ambulance for epilepsy in prior 12 months (conveyed or not) (self-reported)	
Ineligible: ➤ Severe current psychiatric disorders (e.g., acute psychosis) ➤ Life-threatening medical illness ➤ Resides within a care or nursing home or has no fixed abode	Ineligible ➤ Severe current psychiatric disorders (e.g., acute psychosis ➤ Life-threatening medical illness	Ineligible: ➤ Severe current psychiatric disorders (e.g., acute psychosis) ➤ Life-threatening medical illness ➤ Resides within a care or nursing home or has no fixed abode	Ineligible ➤ Severe current psychiatric disorders (e.g., acute psychosis ➤ Life-threatening medical illness

Notes: Dx, diagnosed; Rx, prescribed, ASM, anti-seizure medication.

identified and invited to participate by the North-West Ambulance Service NHS Trust (NWAS). For the reasons stated in the introduction to this chapter, the ambulance service was considered the part of the English health system best positioned to identify persons from the target population.

The plan was participants would complete the DCE via an online survey platform. This would permit use of features such as responsive questioning, animations and embedded randomisation and so help minimise participant burden and support DCE completion. Participants would be able to access the platform by themselves at a time of their choosing or by having a face-to-face appointment with a researcher. The latter would have an internetenabled tablet computer for the participant to use.

Need to deviate from original recruitment plans

It was ultimately not possible for recruitment to proceed entirely as described in the previous section because of the COVID-19 pandemic. On 11th February 2020 the project's Sponsor stated that non-COVID-19 research could only continue if 'social distancing' could be maintained. This precluded offering any face-to-face research appointments to participants. Further complications arose on 20th March 2020 when NWAS paused their support for the project. They needed to redirect resources to efforts related to COVID-19. The pause occurred at a time when NWAS had just completed an intensive participant screening process for the current project and had identified persons to be invited into the study. However, they had not physically dispatched invitation letters to them.

The above events and the uncertainty regarding how the pandemic would evolve meant it was unclear when NWAS would be able to dispatch the invitation letters. This was concerning because the time between the seizure incidents that had led to people being identified by NWAS and them being formally invited to participate in the survey was continuing to increase. This could have with potential, negative implications for uptake. Access to further NIHR 'Service Support Costs' for non-COVID research was also prevented.

Thus, with agreement from the HS&DR and the project's Steering Committee, it was decided the survey would proceed but: i) participants would be able to only complete the DCE survey online by themselves; and ii) an additional recruitment route outside of the NHS' infrastructure would be established to supplement recruitment. The NWAS recruitment route would remain in place and become active once/if permitted.

The two recruitment routes used

Route 1 - Via Ambulance Service

NWAS is the second largest of England's 10 regional NHS Ambulance Trusts. It acted as a Participant Identification Centre for the survey. Figure 5 shows the process by which they identified and invited participants. The specifics are as follows.

NWAS first completed an electronic search of the emergency calls it had received in the prior 12 months to identify incidents coded under Advanced Medical Priority Dispatch System (AMPDS) Protocol 12 and assigned an 'e' suffix. Protocol 12 is used to record and manage calls which are described as relating to a convulsion. The 'e' suffix indicates the incident was related to a person who was reported by the caller to have epilepsy or a previous diagnosis of fitting. Further details on NWAS' characteristics, the AMPDS system and which of Protocol 12 sub coded incidents were eligible is provided in Supplementary File 5.

NWAS restricted its search to mean they only identified persons with a Protocol 12 incident who were aged ≥18 years and living within ~30 miles of Liverpool city centre. The latter was necessary for two reasons. Firstly, to make the original plan of a researcher travelling to some participants practicable. Secondly, the Service Support Costs provided by the North-West Coast Comprehensive Research Network (NW CRN) to reimburse NWAS for the time spent identifying participants was only for persons resident within the footprint of the NW CRN. Supplementary File 6 provides a map of the catchment area. Approximately 4.1M people reside within 30 miles of Liverpool city centre.

Based on prior health DCEs ¹⁹⁹ and work with the target population, ^{47, 200} we anticipated 30-60% of the PWE invited by NWAS might participate. We used the lower estimate for uptake of 30% and the target sample sizes for PWE who had (i.e., n=174) and had not experienced conveyance to ED following ambulance attendance (i.e., n=174) to determine how many individuals NWAS needed to identify and invite. Namely, n=580 people who had not been conveyed to ED following attendance and n=580 people who been conveyed to ED following attendance. As conveyance and non-conveyance to ED do not occur at the same rate, the time periods that NWAS would need to search within to identify sufficient persons from these two groups was permitted to differ.

Having completed the electronic search, two NWAS research paramedics (DW; KH see acknowledgements) then reviewed the ambulance report (called then Patient Report Form, [PRF]) for each of the identified incidents by hand. This was to exclude persons ineligible. Those who remained had their status checked against the NHS 'Spine' service to further exclude any persons who had died and/or who had 'opted-out' from contact for research.

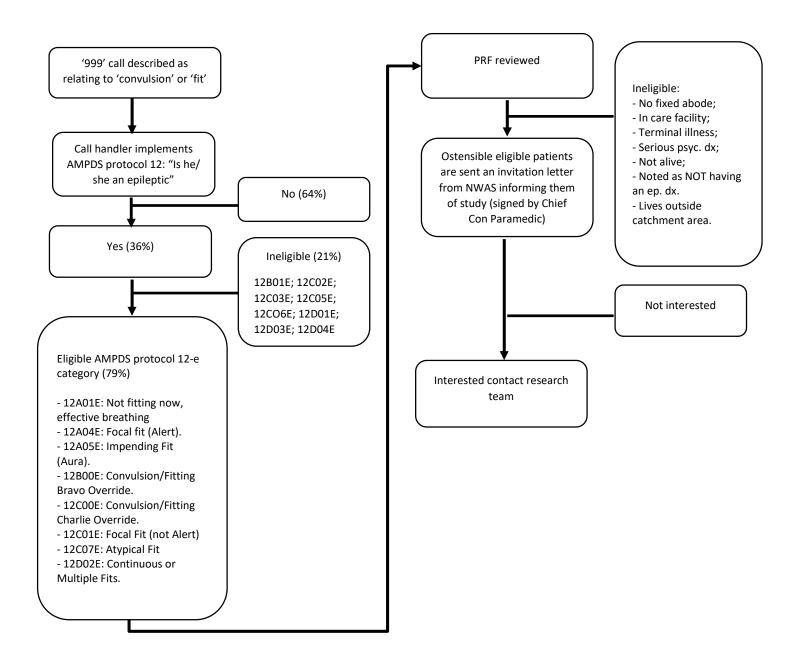


Figure 5. Illustration of identification and recruitment process for participants via ambulance service (with indicative figures based on prior years)

Notes: AMPDS, Advanced Medical Priority Dispatch System; dx, diagnosis; ep, epilepsy NWAS, North-West Ambulance Service NHS Trust; PRF, Patient-report form; psych., psychiatric diagnosis; 12B01E, Fitting with effective breathing (not verified), Epileptic or previous diagnosis of fitting, <35 years; 12C02E, Fitting during pregnancy – epileptic or previous diagnosis of fitting; 12C03E, Diabetic Patient Fitting – Epileptic or previous diagnosis of fitting; 12C05E, History of stroke or brain tumour – epileptic or previous diagnosis of fitting; 12C06E, Overdose/ poisoning (ingestion) – epileptic or previous diagnosis of fitting; 12D01E, Not breathing (after Key Questioning) – epileptic or previous diagnosis of fitting; 12D02E, Fitting agonal/ineffective breathing – fitting history; 12D04E, Fitting effective breathing (not-verified) – epileptic or previous diagnosis of fitting >35.

Persons who continued to be eligible were posted an invitation pack by NWAS. This included a covering letter – signed by NWAS' chief consultant paramedic – informing them about the study. A repeat invite was sent ~3 weeks later.

To identify significant other participants, invited PWE were asked to identify a significant other to take part with should they wish this to happen. They were asked to pass on recruitment documents to them contained within their invitation pack.

PWE and significant others interested in participating were asked to visit the survey page. A short, simple web address was provided. They could also contact the research team by phone, email, or by using a FREEPOST return slip included in their invitation pack. Those wanting to access the survey and take part were asked to provide – via the survey page – eConsent.²⁰¹

Each person completing the survey had the option of providing their personal details to the research team to receive a £20 shopping voucher.

Approval for this recruitment route was provided by the Health Research Authority and the National Research Ethics Service Committee West Midlands–Solihull (19/WM/0012).

Route 2 – Via public adverts

A range of participant advertisements were created for distribution via different platforms (Supplementary File 7). The specifics are as follows.

In October 2020, colour advertisements (17cm x 3 columns wide) were placed in the print and online versions of 15 of England's largest regional newspapers operated by Reach PLC. The papers had a median circulation of 13,000 (interquartile range [IQR]= 12,000 to 18,000). An advert appeared in at least one newspaper for each of England's local government region, except for London (due to cost). In addition, major service user organisations affiliated in some way with epilepsy circulated the adverts within local meetings and via newsletters and on social media. Organisations included Epilepsy Action, Epilepsy Society, Brain and Spine Foundation, and the Stroke Association.

Persons interested in participating were directed via the adverts to a duplicate version of the survey page that had been created for those recruited via route 1. This permitted us to be able to differentiate how participants were recruited. Within electronic adverts, a hyperlink to the survey page was provided, whilst within paper versions of adverts, the link was a 'tinyURL'.

To maximise recruitment, participants completing the survey had the option of providing their personal details so they could be entered into a prize draw to win one of four £50 shopping vouchers.

Ethical approval for this route was provided by the University of Liverpool's Health and Life Sciences Research Ethics Committee (Ref: 7766).

Procedure

Administration

Participants completed the survey via the XM Qualtrics platform. The survey included both the DCE and a limited set of non-DCE questions.

For both recruitment routes, versions of the survey were created for people taking part as a person with epilepsy and for those participating as a significant other. The main difference between the versions was the wording used for the questions and the inclusion in the significant other version of some non-DCE questions about their own background.

The survey was designed to be completed within ~30 minutes. To minimise burden, participants were able to start, stop and then return to the survey. Having started the survey, they had up to 7 days to complete it before the submission was 'locked'.

Technical telephone support was available to participants of both routes Monday to Friday, between 9am and 5pm.

Seizure scenarios DCEs were completed on

In Chapter 4 we presented the finalised design of the DCE survey As described there, DCEs were created for three hypothetical seizure scenarios. Namely, a person with established epilepsy who has experienced a:

- i) seizure at home that is in line with their usual presentation ('Home typical seizure');
- ii) seizure in public that is in line with their usual presentation ('Public typical seizure');
- iii) seizure that has self-terminated, but which is different in some way to the person's 'normal' seizure/s ('Atypical seizure').

For each scenario the participant was presented with a vignette describing the situation and asked to make 12 forced, pairwise choices. Each choice involved them identifying which of two CP options they would prefer. The two CP options were always unlabelled (i.e., Option A, Option B). The latter approach is common in health DCEs. It is considered most suitable when investigating trade-offs between attributes.²⁰² The finalised vignettes used for PWE and significant others are repeated in Table 8.

To minimise cognitive burden, each participant was asked to complete DCE questions for just two of the three seizure scenarios and thus make 24 forced, pairwise choices. The scenarios a participant was asked to complete DCEs on were randomly determined. The combinations they could be asked to complete DCEs on were:

 Table 8 Seizure scenarios used in DCEs for different participant types

	Participant type			
Scenario	People with epilepsy	Significant others		
Public typical	Story about a seizure in public	Story about a seizure in public		
seizure	Imagine you have an epileptic seizure in public. Its last no longer than usual, and you start to recover as usual. You do NOT experience an injury that requires urgent or emergency treatment. Somebody called an ambulance. The paramedic arrives and assesses you. During normal times (i.e. pre COVID-19), which of the two care packages below would you prefer?	Imagine the person you know has an epileptic seizure in public. Its last no longer than usual, and they start to recover as usual. They do NOT experience an injury that requires urgent or emergency treatment. Somebody called an ambulance. The paramedic arrives and assesses them. During normal times (i.e. pre COVID-19), which of the two care packages below would you prefer them to get?		
Home typical seizure	Story about a seizure at home Imagine you have an epileptic seizure at home. Its last no longer than usual, and you start to recover as usual. You do NOT experience an injury that requires urgent or emergency treatment. Somebody called an ambulance. The paramedic arrives and assesses you. During normal times (i.e. pre COVID-19), which of the two care packages below would you prefer?	Imagine the person you know has an epileptic seizure at home. Its last no longer than usual, and they start to recover as usual. They do NOT experience an injury that requires urgent or emergency treatment. Somebody called an ambulance. The paramedic arrives and assesses them. During normal times (i.e. pre COVID-19), which of the two care packages below would you prefer them to get?		

Atypical	Story about a seizure different to usual	Story about a seizure different to usual
seizure		
	Imagine you have an epileptic seizure (or seizures) that is different in	Imagine the person you know has an epileptic seizure (or seizures) that is
	some way to what you	different in some way to what they usually experience. For example, it
	usually experience. For example, it might start differently, last longer,	might start differently, last longer, or be a different type. The seizure (or
	or be a different type.	seizures) stop. They do NOT experience an injury that requires urgent or
	The seizure (or seizures) stop. You do NOT experience an injury that	emergency treatment.
	requires urgent or emergency treatment.	Somebody called an ambulance . The paramedic arrives and assesses them.
	Somebody called an ambulance . The paramedic arrives and assesses	During normal times (i.e. pre COVID-19), which of the two care packages
	you.	below would you prefer them to get?
	During normal times (i.e. pre COVID-19), which of the two care	
	packages below would	
	you prefer?	

- i) 'Atypical seizure' and 'Public typical seizure',
- ii) 'Home typical seizure' and 'Atypical seizure'
- iii) 'Public typical seizure' and 'Home typical seizure'.

The ratio used for randomisation to the different combinations was 1:1:1.

To attenuate order effects, participants were further randomised so that half received the combination of scenarios in the order described above ('standard presentation order') and the other half received them the other way around ('reverse presentation order').

All randomisation processes were completed using Qualtrics' inbuilt automated randomisation function. The randomisation process was independent for the two recruitment routes and separate for PWE and significant others.

Instructions and guidance participants received on how to complete DCEs

Participants were instructed how to complete the DCE with the support of an animated video. It can be viewed via the following link: https://www.youtube.com/watch?v=T3TU4tZ46lk. The storyboard is in Appendix 5.

Before the DCE questions were presented, all participants were shown 4 epileptic seizure type descriptions developed by Chapman et al.²⁰³ (see Appendix 6, questions 4 to 6). They were asked to select any they (or the PWE they knew) had ever experienced. If they selected more than one type, they were asked to select their 'typical' seizure type. Based on pilot testing, it was stated to participants that "By usual, we mean what some people call their 'normal', 'run of the mill' type of seizure."

Non-DCE questions

Appendix 6 details all the questions asked and their order.

The non-DCE questions for PWE related to: their demographics (age, sex, postcode); epilepsy profile (seizure frequency in prior 12 months, seizure types, years diagnosed, prescription of emergency rescue medication); comorbidities (intellectual impairment; non-epileptic attack disorder); knowledge of, and confidence in, seizure first aid; service use (including number of ED visits and number of ambulance attendances in prior 12 months); and experience (including perceived difficulties accessing specialist care).

They were also asked: who was most likely to call for an ambulance when they had a seizure; how often they were with someone who could help when they had a seizure; whether they had any way of letting health care professionals know what care they required in an emergency situation (e.g., via an 'emergency care plan'); the extent of their willingness to 'wait'

to see different health care providers; and, their familiarity with the hypothetical seizure scenarios.

Finally, at the end of the survey, participants were asked about their experience of COVID-19 and whether they believed the pandemic and its implications had changed their willingness to access different types of NHS service.

Significant others were asked the same set of questions as PWE, but the wording was changed where necessary so that they were answering about the person with epilepsy that they knew.

Analysis

Data quality checks and curation

A member of the research team (PD) screened out any persons submitting a survey response that included any answer/s indicating they were ineligible (e.g., <18 years old, did not live in England, insufficient contact with the ambulance service). Persons who did not submit sufficient DCE responses (defined as completion of at least one choice task from one of the DCEs) were also excluded.

For each participant, an area-based measure of social deprivation was calculated to indicate the relative social deprivation of the area in which they lived. It was calculated by using the postcode the person reported via the survey and linking this with the Index of Multiple Deprivation (IMD) 2019 score ²⁰⁴ for their Lower Super Output Area (LSOA). Each person was classified according to the deprivation quintile they lived in (1 being the most deprived). For participants for whom an IMD was missing (because they did not supply a sufficiently complete or valid postcode) multiple imputation was performed as per Goodman and Gatward's approach. ²⁰⁵

Describing sample

Reasons for exclusion, the extent of missing data and the outcomes of randomisation were calculated. These will be reported on in Chapter 6, as will the characteristics of the samples recruited by the different recruitment routes and as a whole.

As data was provided by participants from two separate recruitment routes, a decision was needed about what data management approach would provide data from people most representative of the target population. Therefore, the characteristics of the participants recruited from the different routes needed to be compared to the parent population. High quality data on the characteristics of the target population (i.e., segment iii of Figure 1) is not available. What is available is data from the latest round of the National Audit of Seizure Management in Hospitals (NASH-3)⁴⁵ on the characteristics of persons with established

epilepsy prescribed antiseizure medication who are seen at ED for a seizure (i.e., segment iv of Figure 1). We compared the samples from the two different routes, and when combined, to the NASH-3 data. As will be seen when the results are presented in Chapter 6, it was judged appropriate to merge the data from the two recruitment routes to maximise representativeness."

Preference data

Experimental design

The six attributes identified in the formative work, with associated levels, resulted in 288 possible CP configurations. Twenty-four of these were paired into 12 questions, in which respondents had to choose between two possible CPs, using an efficient design generated by Ngene experimental design software (Choice Metrics, 2018, Ngene 1.2.1); using the Derror measure for an efficient design for the MNL model. This reduced the number of pairwise choices required for robust estimation whilst incorporating conditions on location and time, that emerged during the formative work. The Ngene syntax used is in Supplementary File 8.

To ensure the CPs used in the design were plausible 'Location of care' and 'Time' were specified as individual attributes (V1.3 in Table 5), with conditional levels, rather than being combined as previously decided (V1.2 in Table 5). All 3 DCEs ('Atypical seizure', 'Home typical seizure', 'Public typical') used the same design (12 pair-wise choices that a participant would be asked to make) to describe CP options in the given seizure scenario. Figure 6 provides an example of what one of the pair-wise choice questions in the DCE looked like.

Base case analysis

The DCE data for each of the different seizure scenarios and for PWE and significant others was analysed separately. Responses to each of the DCEs were analysed in STATA, V13 (StataCorp LP, College Station, TX) using a random effects logit model. It allowed for multiple observations (12-binary choices) from the same respondent.²⁰⁶ The regression model estimated preference weights for each attribute that indicate the importance of the attributes and the direction of effect.

The following model was used to analyse the responses:

```
\begin{split} &U_i = \beta_0 + \beta_1 (\text{care plan}) + \beta_2 (\text{no convey}) + \beta_3 (\text{convey UTC}) + \beta_4 (\text{convey ED}) + \beta_5 (\text{time}) + \\ &\beta_6 (\text{epilepsy specialist today}) + \beta_7 (\text{GP told}) + \beta_8 (\text{no future specialist}) + \beta_9 (2-3 \text{ week specialist}) \\ &+ \beta_{10} (1 \text{ week specialist}) + \epsilon \\ &U_i = \text{utility derived by individual} \\ &\beta_0 = \text{constant term} \end{split}
```

Q1) Story about a seizure at home

Imagine you have an epileptic seizure at home.
It lasts no longer than usual, and you start to recover as usual.
You do NOT experience an injury that requires urgent or emergency treatment.
Somebody called an ambulance. The paramedic arrives and assesses you.
During normal times (i.e. pre COVID-19), which of the two care packages below would you prefer?

	Option A	Option B
The paramedic has access to medical records or a care plan They can read about what you require when you have a seizure.	× No	✓ Yes
What happens next Where you go once the paramedic has assessed you.	Urgent Treatment Centre	You stay where you are
Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today.	SSSSSS 6 hours	\$\frac{2}{3}\text{hour}
Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency healthcare professionals treating you today.	× No	√ Yes
GP told Your GP will receive a written report from the ambulance service.	✓ Yes	× No
Additional contact with an epilepsy specialist The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.	✓ Yes within 2-3 weeks	✓ Yes within a week



Figure 6 Example of a pair-wise choice question used within the DCE survey (for a participant who had epilepsy themselves).

Notes: The DCE for a seizure scenario contained 12 such choice questions. For these the attributes in the grey shaded left-hand column stayed constant, but the levels (i.e., the descriptions for Open A and Option B) varied.

 β_i = estimated coefficient for each attribute (variable)

 ε = error term (assumed to vary by seizure scenario)

The reference level of effects coded attributes (e.g., what happens next: stay at home) were calculated as: as -1* (sum ß of other levels). Confidence intervals (95%) were determined by 1,000 bootstrap replications.

Marginal rates of substitution – the rate at which respondents are willing to give up a unit change in one attribute in exchange for a unit change in another while maintaining the same level of utility – were planned for the one continuous attribute in the DCE (e.g., 'Time'), subject to a test for linearity. We did not plan MRS on categorical attributes as the output would be arbitrary in the absence of a standardized interval scale that could be easily interpreted by stakeholders attending the knowledge exchange event. The model assumed 'Time' was linear and continuous. This was tested by specifying a random effects logit model with the 'Time' attribute included using effects coding (Supplementary File 9) and visual inspection of the output. Total utility for alterative care pathways was estimated as the sum of the β coefficients for each attribute level. Care pathways were then ranked by total utility within each model.

Subgroup analysis

Preference heterogeneity was assessed using log likelihood ratio tests of the restricted model (base case) versus unrestricted models (defined by subgroups).

A-priori self-reported characteristics of interest were: (1) whether the PWE had made any visits to the ED in the prior 12 months; (2) social deprivation (with participants grouped according to how socially deprived the area is within which they live); (3) contact with an epilepsy specialist within the prior 12 months; and (4) whether they (or the person they know in the case of carers) self-reported an intellectual disability. During the formative work and DCE design we identified three further subgroups that may influence preferences: (5) problems accessing specialist services, (6) having a care plan, and, (7) experience of the hypothetical scenario.

Modifications to the study protocol and that participants completed the DCE in the context of a pandemic, meant it also became desirable to explore the potential impact of: (8) the route by which the participant was recruited; and (9) participants' views and experiences of COVID-19.

Subgroup analyses were conducted only when each group within the specified analysis had ≥30 participants within it. Statistical significance for the post-hoc analyses was

adjusted using Bonferroni correction for multiple comparisons within each seizure scenarios, with alpha set at 0.01.

Ranking of care package configurations according to preference

Using the coefficients (β) from the respective regression models, the expected utility for each of the 288 configurations was calculated for each of the 3 different seizure scenarios by sample (PWE or significant other), as described above.

Utility can be understood as the total value a CP configuration offers a person, estimated by summing the gains or losses associated with the attribute levels the configuration has. The expected utility model was parameterized using the preference weights elicited in the DCE and attribute level selection to represent all 288 possible configurations. The β coefficients for each attribute level (derived from the DCE regression analysis) were summed to estimate the total utility for each configuration:

Expected utility = $\Sigma(\beta)$

 β = value of the attribute coefficients represented in the individual CP.

We also investigated the contribution of individual attribute levels, by measuring the change in total utility observed by a change in a single level, whilst all other attributes remained equal. This is expressed as a percentage.

The 288 configurations were ranked according to expected utility. A rank of 1 indicates the configuration most favoured for that scenario, whilst a rank of 288 indicates the least favoured. Ranks were constructed separately for each seizure scenario and by both PWE and significant others. Thus, 6 different sets of ranks were generated. The rank of each CP configuration across all six models was compared visually, using a heatmap generated in Microsoft Excel.

To determine how current ambulance care was meeting participants preferences, we selected from the 288 CP configurations the one deemed to best approximate current care and its ranking for the different seizure scenarios is reported. Based on evidence presented in the earlier chapters, the configuration chosen to represent current care was, according to the 6 attributes and levels, comprised of: i) 'The paramedic has access to medical records or a care plan': No; 'i) 'What happens next': A&E; iii) 'Time': 3 hours; iv) 'Epilepsy specialists today': No; v) 'GP told': Yes; and vi) 'Additional contact with an epilepsy specialist': No. It is represented in Supplementary File 10.

We anticipated service providers would be keen to understand the possibility of implementing a single CP configuration for seizures when non-conveyance was deemed clinically safe (rather than needing to offer slightly different care package configurations

depending on the specifics of the seizure scenario and the person the crew was primarily liaising with 'on scene'). To support such discussions, we determined the top-ranked care package configuration for the different seizure contexts and estimated its uptake within the other seizure contexts, by estimating: $P = \exp(\text{utility } CP_i)/\Sigma \exp(CP_j)$.

Discussion

In this chapter we reported the finalised design of the DCEs and the recruitment methods. This includes the rapid revisions made to recruitment that were required when COVID-19 pandemic began impacting the UK. In providing this set of information we conform to reporting guidelines.²⁰⁷ In the next chapter we describe the sample of participants ultimately recruited.

Chapter 6 DCE survey results: Participants

Introduction

This chapter describes who responded to the Discrete choice experiment (DCE) survey, from which route they were recruited, and the quality of data received.

Results

Identification and invitation

Route 1 - Via North-West Ambulance Service

Prior to this route being paused by the North-West Ambulance Service NHS Trust (NWAS) due to COVID-19, NWAS had screened N=2634 incidents and identified n=981 individuals for invite. Of these, n=456 (46.5%) people were identified because of an incident that resulted in conveyance to an emergency department (ED) and n=525 (53.5%) individuals were identified due to an incident that ended with non-conveyance.

The leading reason for an incident not resulting in a person being identified for invite was that the individual had already been identified based on an earlier incident (25.7%) (Figure 7). Other key reasons included: that the person resided within a care facility (19.8%); and that the person was not noted on the Patient Report Forms (PRF) completed by the ambulance crew at the time as having diagnosed epilepsy (18.4%). In 14.7% of cases the PRF for the incident could not be retrieved or the writing was illegible.

Following the NIHR's project 'Restart',²⁰⁸ the ambulance recruitment route was reactivated and (after a further 'status' check) invitation packs were dispatched on 31st July 2020. A repeat was sent approximately 3 weeks later.

The time between the incidents that had led these persons to contact NWAS and them being sent an invitation ranged from 10 to 21 months. The wide range reflects the different periods of time needed to identify enough persons for invite. To identify sufficient people following a conveyed incident for invite, NWAS needed to screen 5 months of incidents (i.e., June 2019 to October 2019). In contrast, to identify a sufficient number of non-conveyed individuals, NWAS needed to screen 11.5 months of incidents (i.e., October 2018 to October 2019).

Having been sent an invitation pack, n=18 persons informed the research team they were unable to complete the survey online. A further n=4 persons informed the team they were ineligible.

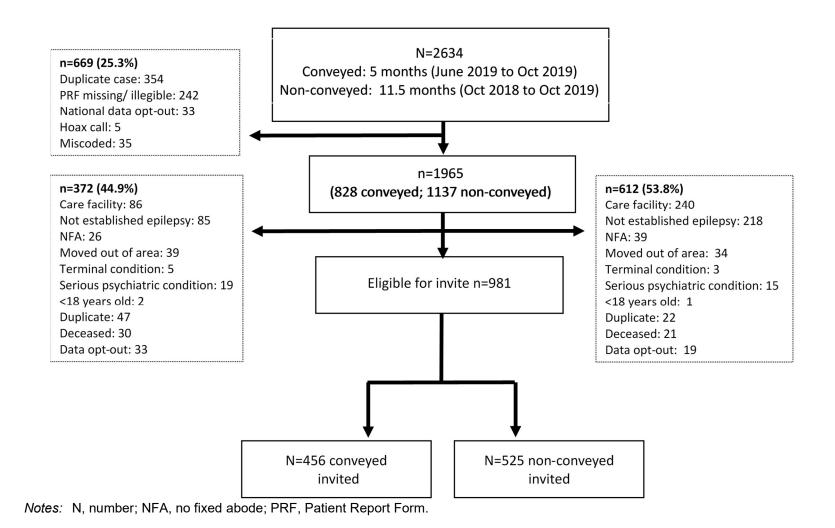


Figure 7 Flow chart of screening process and identification of individuals for invitation via ambulance service

Route 2 – Via public adverts

Recruitment via public advertisement began on 13th July 2020. The major user organisations circulated adverts via their newsletters and social media between 20th July 2020 and 16th November 2020. This included utilising Facebook's paid advertisement feature to increase the visibility of the advert. The newspaper adverts appeared between 9th and 16th October 2020. The median page number the adverts appeared on was 9 (interquartile range [IQR]= 5 to 19). Alongside the print adverts, the newspapers ran electronic versions on their digital platforms. These resulted in a total of 585 'clicks' through to the survey landing page.

Further details as to when and where adverts appeared in different newspapers is provided in Supplementary File 11.

Participants

Recruitment

Submissions to survey

Recruitment via the ambulance service route ran for 5 months and via the public advertisement route for 5.5 months. Both closed to new recruits on 25th November 2020. During these time periods, there were a total of n=1,687 submissions via the two recruitment routes (n=156, 9.2%, via the ambulance service route; n=1532, 90.8%, via public advertisements). Supplementary File 12 shows recruitment by time.

Usable submissions to survey

Figure 8 provides a participant flow chart. It shows that of the submissions received, n=772 (45.7%) did not involve the person answering a single question after having consented to participate. Hence, there were n=916 (54.3%) submissions that could be considered for analysis (n=662 PWE; n=254 'significant other').

Of the n=916 submissions, n=205 (22.4%) (n=148 by PWE; n=57 by 'significant others') needed to be excluded as they were submitted by persons whose answers indicated they were ineligible. A further n=117 (12.8%) submissions (n=87 by PWE; n=30 by 'significant other') were excluded as they did not involve the person answering a single DCE question.

From the two-recruitment routes there were thus useable submissions to the DCE survey from n=594 participants (n=427 PWE; n=167 'significant others'). Of these, most (81.1%; n=358 PWE, n=124 'significant others) were recruited via the public advertisement route and 18.9% (n=69 PWE, n=43 'significant others') via the ambulance service route.

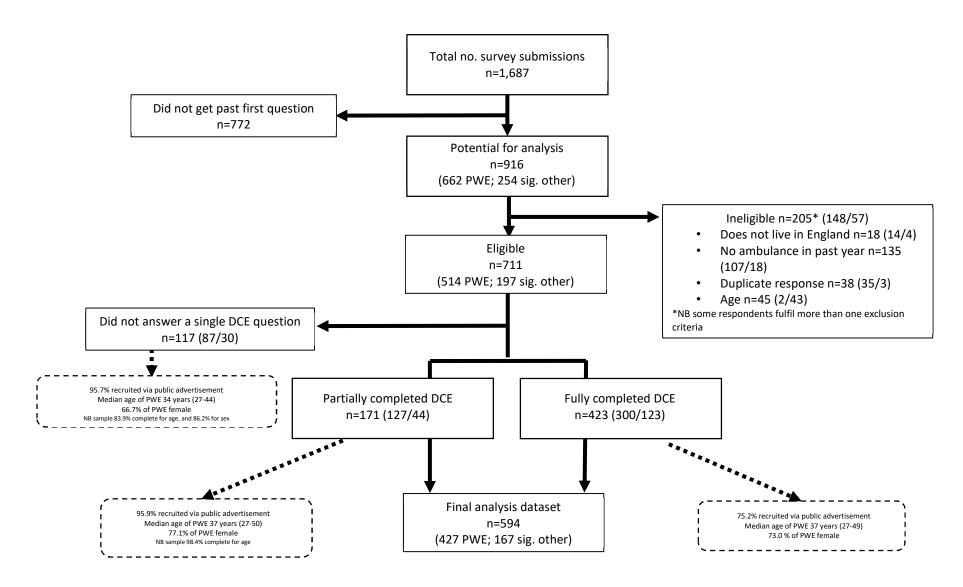


Figure 8. Responses to survey by participant type, recruitment route and extent of completeness of response to DCE

Notes: DCE, Discrete Choice Experiment; PWE, person with epilepsy, sig. other, significant other

Response rate

The estimated response rate for recruitment via the ambulance service route was 11.7% (112/954). The denominator here is the number of invites dispatched by the ambulance service (n=981) minus the noted n=4 invites sent to persons who said they were ineligible and the n=23 submissions from persons who were ineligible. The calculation assumes the remaining invites were received by persons who were eligible, that they were sent to the correct address and treats responses by PWE and significant others as independent.

It was not possible to calculate a response rate for the public advertisement route since the denominator is unknown.

Characteristics of participants by recruitment route, sample representativeness and justification for merging

The headline characteristics of the samples recruited by the two different routes and their representativeness relative to the target population (as indicated by NASH-3) is shown in Table 9. The full characteristics of the samples are shown in Appendix 7.

The age of the PWE taking part in the survey, or being reported on by significant others, was similar across the two recruitment routes. Via ambulance the service the median was 34 years (IQR= 26 to 49). Via the public advertisement route, it was 35 years (IQR= 26 to 49). However, the sex of PWE taking part in the survey, or being reported on, did differ by recruitment route.

Specifically, persons taking part via the ambulance service route were more likely to be male (48.6% of participants) than those participating via the public advertisement route (29.4% of participants). Significant other participants were also more likely to take part by the ambulance service route than by the public advertisement route. Of the participants who took part via the ambulance route, 38.4% were significant others, compared to 25.7% of the participants taking part via the public advertisement route.

Table 9 shows that combining the n=594 participants from the two recruitment routes created a sample which was more like the target population. It had a more similar proportion of PWE in it (or that were being represented) that had an intellectual impairment (16.8%). It also had broadly the same amount of people in the different quintiles of deprivation represented within in, including from the most deprived one (28.2%). Merging the samples also meant the proportion of male PWE taking part or being represented (33.3%) better aligned with the target population data.

Figure 9 shows the geographical distribution of the participants in the merged sample. It shows a spread of participants from across England's regions, with persons from the North West being overrepresented due to the two recruitment routes both having operated there.

Table 9 Headline characteristics of samples recruited by the two routes and their representativeness individually and when combined

	Route 1	Route 2	Combined	NASH-3
	Via	Via		
	ambulance service	public adverts		
Analysis dataset	N=112	N=482	N=594	N=1,676
Participant type, n (%)				
Person with epilepsy (PWE)	69 (61.6%)	358 (74.3%)	427 (71.9%)	1,676 (100%)
Significant other	43 (38.4%)	124 (25.7%)	167 (28.1%)	
Age of PWE, Median (range)				
Reported by people with epilepsy	36 (26-51)	37 (27-49)	37 (27-49)	
Reported by significant other participants	32.5 (26-46)	28 (23-39)	29 (24-41)	
Combined	34 (26-49)	35 (26-48)	35 (26-48)	43 (29-58)
Missing	1	45	46	
Sex of PWE, Female n (%)				
Reported by people with epilepsy	37 (53.6%)	280 (78.2%)	317 (74.2%)	
Reported by significant other participants	20 (47.6%)	30 (37.0%)	50 (40.7%)	
Combined	57 (51.4%)	310 (70.6%)	367 (66.7%)	783 (46.8%)
Missing	1	43	44	
Intellectual disability in PWE, Yes n (%)				
Reported by people with epilepsy	7 (11.1%)	27 (11.4%)	34 (11.4%)	
Reported by significant other participants	18 (42.9%)	19 (23.5%)	37 (30.1%)	
Combined	25 (23.8%)	46 (14.5%)	71 (16.8%)	297 (17.8%)
Missing	7	165	172	
PWE' Index of Multiple Deprivation, n (%)				
Reported by people with epilepsy				
Quintile 1	24 (38.1%)	60 (25.5%)	84 (28.2%)	517 (30.9%)
Quintile 2	12 (19.1%)	56 (23.8%)	68 (22.8%)	395 (23.6%)

	Route 1	Route 2	Combined	NASH-3
	Via	Via		
	ambulance service	public adverts		
Analysis dataset	N=112	N=482	N=594	N=1,676
Quintile 3	11 (17.5%)	40 (17.0%)	51 (17.1%)	304 (18.1%)
Quintile 4	13 (20.6%)	44 (18.7%)	57 (19.1%)	292 (17.4%)
Quintile 5	3 (4.8%)	35 (14.9%)	38 (12.8%)	168 (10.0%)
Missing	6	124	129	
PWE seen epilepsy specialist in prior 12 months, Yes n (%)				
Reported by people with epilepsy	48 (76.2%)	205 (87.2%)	253 (84.9%)	
Reported by significant other participants	36 (85.7%)	76 (93.8%)	112 (91.1%)	
Combined	84 (80.0%)	281 (88.9%)	365 (86.7%)	815 (48.6%)
Missing	7	166	173	

Notes: N, number; PWE, person with epilepsy; NASH-3, National Audit of Seizure Management in Hospitals, audit round 3.

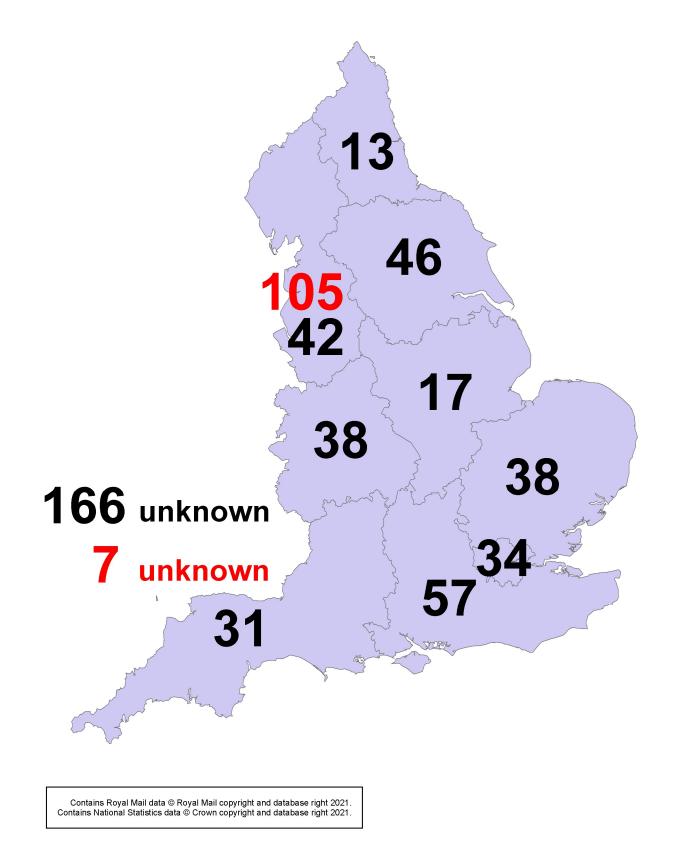


Figure 9. Distribution of participants in the final analysis dataset by English region that they reside in

Notes: Map separates England into local government region. The figures in red relate to individuals recruited via the ambulance service route, whereas figures in black indicate individuals recruited via the public advert route. Postcodes for 173 individuals (n=166 from public advert route; 7 from the ambulance route) were partial and did not permit confidence in determining local government region.

Even after merging the samples, the median age of the participants (35 years, IQR= 26 to 48) remained 8 years younger than the average for the target population. Another important difference was the much higher proportion of participants in the survey samples that had purportedly seen a health professional specialising in epilepsy in the prior 12 months. Potential reasons for this difference are proposed later in the chapter.

Further characteristics of the merged sample

The full characteristics of the n=594 participants are shown in Appendix 7.

The median years that PWE taking part (or being represented by a significant other) had been diagnosed with epilepsy was 12 (IQR= 4 to 26) and most (51.5%) reported having experienced 10 or more seizures (of any type) in the prior 12 months.

Most (64.8%) experienced multiple seizure types, with 79.6% selecting the tonic-clonic seizure description as best representing the type that typically led them or the person they knew to have contact with the ambulance service. A significant minority (16.8%) of PWE were noted as having an intellectual impairment.

Most (74.4%) were found to have had 1 to 3 contacts with the ambulance service in the prior 12 months for epilepsy. There was evidence of non-conveyance amongst the sample, with 36.8% of participants reporting fewer ED visits than ambulance contacts.

The main ways the significant other participants knew someone with epilepsy was that they were their parent (59.4%), followed by being their spouse/ partner (24.4%). The demographics, epilepsy profile and service use reported by PWE who took part in the survey and that reported by significant others on behalf of a PWE differed in some respects.

Specifically, significant other participants tended to be representing PWE who were: younger; more likely to be male; more likely to have an intellectual disability; and more likely to be prescribed a rescue medication. The people being represented were also: more likely to be said to be in the company of someone who they knew when ambulance contact occurred; tended to have had more contact with the ambulance service; and when this occurred, for this to result in conveyance to ED (Table 10).

Randomisation and completion of allocated DCEs

Scrutiny of the randomisation outcome data showed that the randomisation function worked well. Each combination of seizure scenarios and presentation order was equally represented in the data-set with useable data (Supplementary File 13).

Three-hundred of the PWE (70.3%) and 123 of the 'significant others' (73.7%) answered all of their 24 DCE questions (12 x two seizure scenarios). The remainder of the participants answered between 1 and 23 of the 24 that they were asked to do.

Table 10 Comparison of the characteristics and epilepsy profile of the people with epilepsy taking part in or being represented in the survey

	Reported by PWE themselves (n=427)	Reported by significant others (n=167)
Age of PWE, Median (range)	37 (27-49)	29 (24-41)
Missing	2	44
Sex of PWE, Female %	74.2%	40.7%
Missing	0	44
PWE has an intellectual disability, Yes %	11.4%	30.1%
Missing	128	44
Rescue medication prescribed to PWE, Yes %	26.5%	39.8%
Missing	129	44
Ambulance contacts in p/12 months, %		
1-3	77.2%	67.5%
4-6	13.8%	17.1%
7-9	4.4%	6.5%
10 or more	4.7%`	8.9%
Missing	129	44
ED contacts in p/12 months, %		
0	15.3%	8.9%
1-3	64.5%	66.7%
4-6	13.6%	12.2%
7-9	3.7%	4.1%
10 or more	3.0%	8.1%

	Reported by PWE themselves (n=427)	Reported by significant others (n=167)
Missing	129	44
When ambulance comes, how often is PWE with someone who could help, %		
Never	7.4%	1.7%
Rarely	16.8%	9.9%
About half the time	20.5%	14.9%
Most of the time	35.4%	32.2%
Always	19.9%	41.3%
Missing	130	46

Notes: n, number; p/12 months, past 12 months; PWE, person with epilepsy

Of a potential 1188 DCEs (i.e., 594 participants allocated 2 each), 88% were completed. DCE completion rate ranged from 85% for the 'Home typical seizure' scenario when completed by PWE, to 91% for the DCE with the 'Atypical seizure scenario' when completed by significant others. Seventy-six percent of participants started their second DCE. Participants were most likely to continue to a second DCE if they completed the 'Home typical seizure' scenario first. They were least likely to continue if the 'Home typical seizure' scenario came second (Supplementary File 13).

Familiarity with seizure scenarios

The majority of participants reported that they (or the person that they knew in the case of significant others) had "often" or "sometimes" been in each of the DCE seizure scenarios (Appendix 8).

The extent of familiarity with the individual scenarios was similar for PWE; 69 to 73% said they had been in each of them. In contrast, significant other participants reported more familiarity with the 'Atypical seizure' scenario (82%) than the 'Public typical seizure' (66%) or 'Home typical seizure' (67%) scenarios.

Experience of and feelings towards COVID-19

During the 5.5 month period of recruitment, the median daily COVID-19 infection rate was 3497 (IQR= 343 to 33470) (Supplementary File 14).²⁰⁹

Less than 7% of the participants believed they themselves had at some point contracted COVID-19 (Supplementary File 15). Both PWE and significant others did, however, 'agree' that COVID-19 had reduced their willingness to use ED after a seizure or for the person they knew to do so. For significant others, COVID-19 also meant they were less willing for the PWE that they knew to use Urgent Treatment Centres or to attend a hospital outpatient appointment after a seizure. COVID-19 did not appear to impact on the preferences of either PWE or significant others for the seeing of a general practitioner.

Discussion

The DCE survey secured usable stated preference data from approximately 600 people with epilepsy who had recent contact with the ambulance service and their significant others.

Participants were recruited from all regions of England and the sample appeared broadly representative of the target population in most respects, except for age and extent of recent access to specialist services. It included both participants who had experience of conveyance and non-conveyance in the prior 12 months. Most participants reported they were completing DCEs on seizure scenarios that they could relate to.

As expected, significant other participants were often representing a part of the target population with a different epilepsy profile than that reported by people with epilepsy taking part themselves.

The high rate of contact with an epilepsy specialist in the prior 12 months in the recruited sample requires comment; 86% reported having had contact. The NASH-3 initiative reported 52% of people with established epilepsy attending ED have not had such contact. The difference between our sample and NASH-3 may indicate those who taking part in the DCE represent those who are more supported from the target population. It might though more likely reflect a difference in the methods used by us and NASH in obtaining this information. This is discussed further in Chapter 9.

Finally, it was apparent that whilst suspected COVID-19 infection rates were low within the sample, the pandemic had changed participants willingness to use certain services. In the next chapter we report on the stated preference data, including efforts to explore what potential impact the noted changed willingness might have had for stated post-seizure care preferences.

Chapter 7 DCE survey results: Preference data

Introduction

This chapter reports on preference data elicited by the Discrete Choice Experiments (DCEs). The aim of the DCE study was to determine patient and carer preferences for post-seizure emergency care, estimate uptake of different care package (CP) configurations, and explore potential subgroup differences.

Results

DCE responses

As described in Chapter 6, the survey responses from 594 participants were eligible for analysis; 72% of which were from people with epilepsy (PWE).

Each participant was asked to complete DCEs on two different seizure scenarios.

The participants were therefore altogether asked to complete a total of 1188 DCEs. Of these, 1047 (88%) were completed.

Model Specification: Testing for non-linear effects

Table 11 shows the results of testing the linearity of the attribute 'Time'. Model A uses a continuous specification for time, in which the results would be interpreted as linear. However, Model B suggests that when time is categorised (using effects coding to allow for estimation of all four levels), the size/direction of the coefficients moving between levels is not as expected (not linear). The most pronounced example is for significant others responding to the 'Home typical seizure' scenario; this indicates strongest preferences of 2-hours, rather than 1-hour as would be anticipated.

Visual inspection of plots of the effects coded coefficients illustrates this deviation from the linear assumption by seizure contexts (Appendix 9). The base case model was therefore respecified as:

```
U_i = \beta_0 + \beta_1 (care plan) + \beta_2 (no convey) + \beta_3 (convey UTC) + \beta_4 (convey ED) + \beta_5 (time one) + \beta_6 (time two) + \beta_7 (time three) + \beta_8 (time six) + \beta_9 (epilepsy specialist today) + \beta_{10} (GP told) + \beta_{11} (no future specialist) + \beta_{12} (2-3 week specialist) + \beta_{13} (1 week specialist) + \epsilon U_i = utility derived by individual \beta_0 = constant term \beta_i = estimated coefficient for each attribute (variable) \epsilon = error term (assumed to vary by seizure scenario)
```

Table 11 Regression coefficients for time (linear) and time (categorical)

	Peo	ple with epile	epsy	Si	gnificant othe	ers
Model statistic	Atypical seizure	Home typical seizure	Public typical seizure	Atypical seizure	Home typical seizure	Public typical seizure
Number of observations	2817	2692	2733	1139	1108	1044
Number of respondents	258	239	252	105	97	96
Model A (time continuous)	ß coeff	ß coeff	ß coeff	ß coeff	ß coeff	ß coeff
β coefficient of time [continuous]	172*	237*	214*	217*	279*	263*
Model B (time categorical, effects coded input)	ß coeff	ß coeff	ß coeff	ß coeff	ß coeff	ß coeff
β coefficient of time_one [1 hour]^	0.164	0.295	0.080	0.844	-0.174	0.060
β coefficient of time_two [2 hours]	0.284	0.192	0.135	0.295	0.833*	0.509
β coefficient of time_three [3 hours]	0.079	0.175	0.331	-0.370	0.265	0.228
β coefficient of time_six [6 hours]	-0.526*	-0.662*	-0.545*	-0.770*	-0.924*	-0.797*

Notes: Coefficients for time reported only. ^omitted level calculated as -1* (sum β of other levels of original effects coded result); *p<0.05 based on 95% CIs. Full model specification: xtlogit pref care_plan urgent_treatment_centre, emergency_department, time | time_two time_three time_six, specialist_today, GP_told, specialist_2to3weeks, specialist_5days

Whilst it was no longer appropriate to calculate *willingness to wait* (marginal rate of substitution of time), the impact on total utility of each level change was calculated as the percentage change in utility score for a categorical level change, all other attributes remaining equal, within each model.

Statistical significance of attributes and direction of their influence on preference

The results of the regression models for the preferences of PWE and significant others in the different seizure scenarios are presented in Tables 12 and 13 respectively. The β coefficient illustrate the magnitude of preference of the attribute level. Where an attribute level does not reach statistical significance, we cannot state with certainty that that characteristic would influence a person's preference for a CP.

 Table 12 Regression models for people with epilepsy participants (with 'Time' treated categorically)

				Se	eizure scenar	io			
	A	typical Seizur	е	Hon	ne typical sei	zure	Pub	lic typical seiz	ure
Attribute [level]	ß coeff	95%	95% CI°		95% CIº		ß coeff	95%	% CIª
Access to medical records / care plan (0=no; 1=yes)	0.460*	0.346	0.653	0.539*	0.410	0.783	0.565*	0.435	0.435
Convey [no – stay where you are]^	0.067	-0.290	0.400	0.543*	0.230	0.984	0.407*	0.134	0.748
Convey [urgent treatment centre]	0.044	-0.148	0.257	-0.259*	-0.497	-0.064	-0.097	-0.291	0.078
Convey [emergency department]	-0.111	-0.293	0.062	-0.284*	-0.516	-0.109	-0.310*	-0.518	-0.147
Time [1 hour]^	0.164	-0.610	0.970	0.295	-0.572	1.179	0.080	-0.649	0.791
Time [2 hours]	0.284	-0.088	0.716	0.192	-0.240	0.665	0.135	-0.249	0.559
Time [3 hours]	0.079	-0.425	0.549	0.175	-0.348	0.743	0.331	-0.090	0.806
Time [6 hours]	-0.526*	-0.738	-0.416	-0.662*	-0.921	-0.558	-0.545*	-0.754	-0.449
Epilepsy specialist advises today (0=no; 1=yes)	0.591*	0.536	0.751	0.372*	0.298	0.529	0.353*	0.283	0.487
GP told (0=no; 1=yes)	0.426*	0.367	0.557	0.261*	0.189	0.397	0.268*	0.199	0.390
Epilepsy specialist in future [no]^	-0.277*	-0.401	-0.208	-0.290*	-0.427	-0.213	-0.187*	-0.305	-0.114
Epilepsy specialist in future [2-3 weeks]	0.163	-0.126	0.470	0.153	-0.136	0.499	0.127	-0.121	0.393
Epilepsy specialist in future [within 1-week]	0.114	-0.116	0.371	0.137	-0.127	0.398	0.060	-0.149	0.277
Constant	-0.021			-0.099*			-0.042		
Number of observations	2817			2692			2733		
Number of respondents	258			239			252		
Observations per group – min	1			1			1		
Observations per group – average	10.9			11.3			10.8		

Observations per group – maximum	12		12		12	
Wald chi ² (10)	374.67		582.64		435.33	
Log likelihood	-1687.92		-1443.0		-1604.31	

Notes: ß coeff, Beta Coefficient; CI, confidence interval; ^aCls generated by 1,000 bootstrap replications; [^]omitted level calculated as -1* (sum ß of other levels of original effects coded result); ^{*}p<0.05 based on 95% CIs. P-value of effects coded attributes are relative to the effects mean.

 Table 13 Regression models for significant other participants (with 'Time' treated categorically)

				S	eizure scenar	io			
	A	typical Seizu	re	Hon	ne typical sei	zure	Pub	lic typical sei	zure
Attribute [level]	ß coeff	95%	95% CIª		95% CIª		ß coeff	95%	6 CIª
Access to medical records / care plan (0=no; 1=yes)	0.456*	0.261	0.779	0.360*	0.035	0.710	0.584*	0.344	0.937
Convey –no - stay where you are]^	-0.376	-0.977	0.125	0.729*	0.039	1.684	0.311	-0.323	1.037
Convey [urgent treatment centre]	0.275	-0.041	0.644	-0.194	-0.760	0.258	-0.023	-0.448	0.385
Convey [emergency department]	0.101	-0.177	0.391	-0.535*	-0.993	-0.223	-0.288	-0.667	0.017
Time [1 hour]^	0.844	-0.307	2.149	-0.174	-2.490	1.564	0.060	-1.790	1.454
Time [2 hours]	0.295	-0.305	0.928	0.833*	0.152	2.183	0.509	-0.178	1.395
Time [3 hours]	-0.370	-1.168	0.309	0.265	-0.842	1.514	0.228	-0.648	1.270
Time [6 hours]	-0.770*	-1.172	-0.575	-0.924*	-1.380	-0.736	-0.797*	-1.210	-0.573
Epilepsy specialist advises today (0=no; 1= yes)	0.826*	0.727	1.104	0.356*	0.200	0.606	0.551*	0.408	0.822
GP told (0=no; 1=yes)	0.354*	0.249	0.549	0.303*	0.145	0.567	0.336*	0.203	0.549
Epilepsy specialist in future [no]^	-0.381*	-0.574	-0.268	-0.219*	-0.448	-0.075	-0.263*	-0.463	-0.139
Epilepsy specialist in future [2-3 weeks]	0.395	-0.031	0.873	0.171	-0.636	0.837	0.163	-0.462	0.686
Epilepsy specialist in future [within 1-week]	-0.014	-0.378	0.366	0.048	-0.497	0.803	0.100	-0.326	0.661
Constant	-0.143*			0.031			-0.071		
Number of observations	1139			1108			1044		
Number of respondents	105			97			96		
Observations per group – min	1			1			1		
Observations per group – average	10.8			11.4			10.9		

Observations per group – maximum	12		12		12	
Wald chi ² (10)	170.31		327.38		184.02	
Log likelihood	- 662.46		-512.11		-575.86	

Notes: ß coeff, Beta Coefficient; CI, confidence interval; aCls generated by 1,000 bootstrap replications; ^omitted level calculated as -1* (sum ß of other levels of original effects coded result); *p<0.05 based on 95% CIs. P-value of effects coded attributes are relative to the effects mean.

Preferences of people with epilepsy

Across the 3 seizure scenarios, PWE consistently preferred a CP that involved the paramedic having 'access to medical records or a care plan' (Table 12). They also consistently wanted the 'Time' it took to be assessed monitored and treated to be less than six hours, for an epilepsy specialist to be available to advise their emergency healthcare professional on their care on the day of the incident, for their GP to be notified of the incident and they wanted the CP to intiate a future appointment being booked for them with an epilepsy specialist. They did not have a significant preference as to whether this appointment occurred within 1 week of the incident or within two to three weeks.

There was some slight divergence across the seizure scenarios when it came to preference for 'What happens next'. Specifically, for 'Atypical seizure' none of the levels reached statistical significance. However, for a 'Home typical seizure' and a 'Public typical seizure', PWE significantly prefered to 'stay where they are' and avoid being conveyed to ED. For a 'Home typical seizure', PWE also expressed a significant preference to avoid being conveyed to an urgent treatment centre (UTC).

Preferences of significant others

Significant other participants, like PWE, had a consistent preference for a CP that: involved the attending ambulance clinician having access to the patient's care plan or medical record; for the duration to be less than six hours; for an epilepsy specialist to be available to advise the emergency healthcare professionals on the day of the incident; for the patient's GP to be notified; and for a future appointment to be arranged with an epilepsy specialist (Table 13). Like PWE, significant others did not have a significant preference as to whether this appointment occurred within 1 week or within two to three weeks.

When it came to 'Time', significant others consistently wanted the 'Time' it took to be assessed monitored and treated to be less than six hours. Uniquely, for a 'Home typical seizure', significant others also expressed a significant preference for the time it took to be assessed monitored and treated at home to be two hours (but, less than six).

With regards 'What happens next', for a 'Public typical seizure' and an 'Atypical seizure' none of the attribute levels reached statistical significance. However, for a 'Home typical seizure', significant others did express a statistically significant preference for the patient to 'stay at home' and avoid conveyance to ED.

Highest ranking care package configurations

Figure 10 shows the top ranked CP configuration (i.e., rank 1) for each of the 6 different seizure contexts. There was similarity across the seizure contexts in terms of which attribute levels featured in the top ranked configurations. In fact, three of the contexts had the same top ranked configuration. Thus, only 4 different CP configurations appear in the figure despite there being 6 contexts. The configurations are labelled A to D.

The 3 contexts that had the same top ranked CP configuration – namely, A – were when PWE considered an 'Atypical seizure' and when significant others considered a 'Home typical seizure' and a 'Public typical seizure'. The probability of preferring the alternative (highest ranked) CP over the current practice configuration ranged from 0.75 to 0.94.

For all contexts, the highest rank configuration included: the paramedic having access to medical records or a care plan; an epilepsy specialist being available to advise the attending paramedic; the patients GP being notified of the incident; and an appointment with a specialist within 2-3 weeks being booked for the patient. The only attributes that varied within the four top ranked configurations were 'What happens next' and 'Time', which is explained by the differences in statistical significance of these attributes between across scenarios.

With respect to 'What happens next', none of the top-ranked configurations for the six scenarios involved the person being conveyed to ED. For 5 of them, the top configuration involved the patient staying 'where they were'. For the remaining one – namely, for an 'Atypical seizure' being considered by a significant other – the top configuration involved the patient being conveyed to a UTC. For this scenario, significant others did not have a significant preference for any location but the location with the greatest positive coefficient was UTC.

The preferred 'Time' level varied between the contexts. PWE preferred 2 hours for an 'Atypical seizure', as did significant others for a 'Home typical seizure' and a 'Public typical seizure'. For a 'Home typical seizure' PWE preferred 1 hour, as did significant others for an 'Atypical seizure'. For the remaining context – namely a 'Public typical seizure' – PWE preferred 3 hours.

How care package configuration approximating current care positioned within rankings

The top ranked configurations differed in important ways from how current care is typically configured. The only attribute level within all the top ranked configurations consistent with much of current practice was that participants wanted the patient's GP to be notified of the incident. It is unsurprising therefore that for all 6 seizure contexts, the CP configuration representing current care was amongst those least favoured.

		Pe	ople with epile	psy	Si	gnificant other	'S
		Atypical	Home	Public	Atypical	Home	Public
		seizure	typical	typical	seizure	typical	typical
			seizure	seizure		seizure	seizure
	Top ranked configuration	А	В	С	D	Α	Α
	The paramedic has access to medical	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*
	records or a care plan						
	What happens next				Urgent		
		Stay	Stay	Stay	Treatment	Stay	Stay
vels		where you	where you	where you	Centre	where	where
e le	Time	are	are*	are*	2	they are*	they are 조호
Attribute levels	Time	2 hours	1 hour	3 hours	1 hour	2 hours*	2 hours
Att	Epilepsy specialists today	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*
	GP told	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*	✓ Yes*
	Additional contact with an epilepsy	✓ Yes	✓ Yes	✓ Yes	✓ Yes	✓ Yes	✓ Yes
	specialist	within 2-	within 2-	within 2-	within 2-3	within 2-	within 2-
	·	3 weeks	3 weeks	3 weeks	weeks	3 weeks	3 weeks

Figure 10 Top ranked care package configuration for the different seizure contexts

Notes: The labels for the top ranked configurations have been given solely for the purpose of the present report. They were not labelled as such within the DCE. *p<0.05 based on 95% Cls.

For PWE, the highest rank the current care configuration achieved across the 6 contexts was 230/288. For significant others, the highest rank it achieved was 220. The only CP configurations that ranked lower than the current care configuration were those which did not involve the patient's GP being notified of the incident (Supplementary File 16).

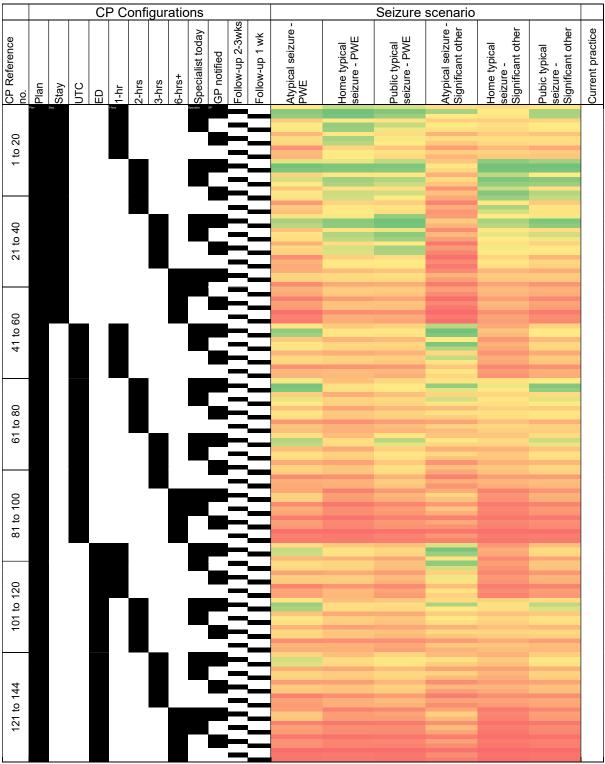
Figures 11 a and b show a heatmap of the rankings by seizure scenario and participant type and where current care appears (horizontal line Figure 11 b). This data visualization shows how preference varies across the 288 CPs and indicates even minor changes (i.e., single attribute level changes) would be estimated to result in a CP configuration that was typically more favoured by participants than current care. It also confirms how not all attribute level changes would be equal in the extent to which they result in a CP that aligns with participant preference.

Estimated uptake of top ranked care package configurations across seizure contexts. We estimated the uptake of each of the top-ranked configurations across all the other seizure contexts. Table 14 shows the proportion of people for the different seizure scenarios that would be estimated to favour configuration A, B, C, D or current care if these were all available. It shows configurations A to D would all be expected to have reasonable uptake across the 6 scenarios. Each would be expected to be selected more often by services users than current care.

Table 14 Probability of selection top-ranked configuration and current care configuration by seizure context

Seizure	context	Proportion	n estimated	to select diff	erent care p	ackage			
		configurations							
Participant type	Seizure scenario	Current	Α	В	С	D			
		care							
PWE	Atypical seizure	4	27	24	22	23			
	Home typical seizure	3	27	30	27	13			
	Public typical seizure	4	26	24	31	15			
Significant other	Atypical seizure	1	15	26	8	50			
	Home typical seizure	2	47	17	27	7			
	Public typical seizure	3	34	22	25	16			

Notes: PWE, people with epilepsy. The labels for the top ranked configurations have been given solely for the purpose of the present report. They were not labelled as such within the DCE.



Notes: Green = highest rank/most preferred; Red = lowest rank/least preferred.

(b)

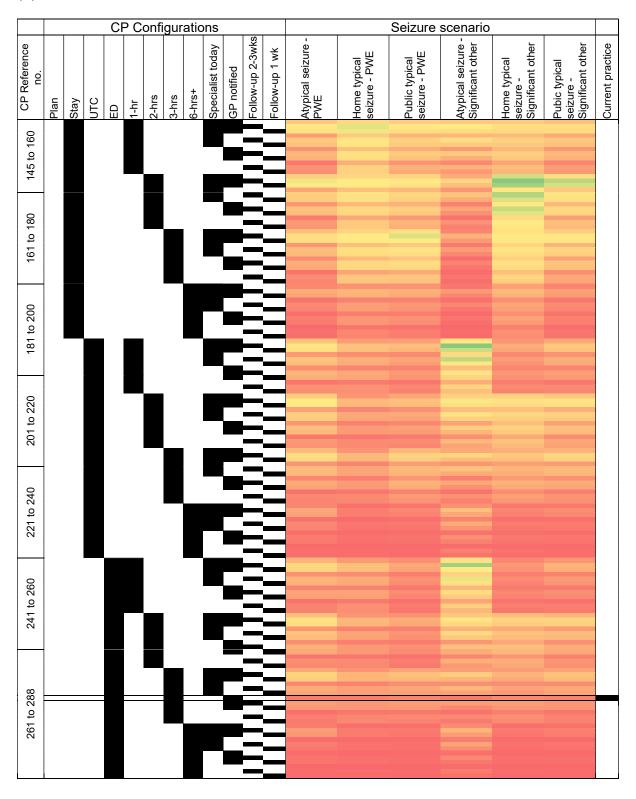


Figure 11 Heatmap of the ranking of 288 care pathway configurations across the 6 seizure contexts according to extent to which they align with service user preference. a) Care pathway configurations ranked 1 to 144; b) Care pathway configurations ranked 145 to 288

Notes: Green = highest rank/most preferred; Red = lowest rank/least preferred; Vertical black line at rank 271 represents current care configuration.

Subgroup- analysis

Planned analyses

A priori subgroup analyses could be completed for 17 of the 21 (7 subgroups x 3 seizure scenarios) planned with PWE. None could be completed for significant others due to insufficient cases. The results are summarised in Appendix 10.

It was found that for the seizure scenario 'Home typical seizure' whether a person had visited ED in the prior 12 months was associated with preference. Those who had visited ED in the prior 12 months had a statistically significant preference to avoid ED, whereas those who had not did not show a statistically significant preference to avoid it. Whether a person had or had not visited an ED in the prior 12 months was not associated with their preference for the 'Atypical seizure' scenario. Its association with preferences for the 'Public typical seizure' scenario could not be tested due to insufficient cases.

The following factors were not found to be significantly related to preference: social deprivation; whether the PWE reported an intellectual impairment; whether someone had had contact with specialist services in the prior 12 months; whether they reported experience of the seizure scenario; and whether they had a care plan.

What was found to be important was whether they reported having had previous problems accessing specialist services. It was associated with their preferences for care in the 'Atypical seizure' scenario and the 'Public typical seizure' scenario (Appendix 10).

Specifically, for an 'Atypical seizure' PWE who reported no problems accessing specialist services had a significant preference for assessment, monitoring, and treatment, of two-hours, and a follow-up appointment with an epilepsy specialist within 1-week. In contrast, participants who had experienced problems preferred to be conveyed to a UTC and spend less time being assessed, monitored, and treated (1-hour). However, they did prefer to wait longer for follow-up with an epilepsy specialist (i.e., 2-3 weeks rather than within 1-week). In the scenario of a 'Public typical seizure', those who reported no problems accessing services had a significant preference to avoid going to the ED, compared to those who reported problems, where none of the options for 'what happens next' made a statistically significant contribution to preference.

Post-hoc analyses

Post-hoc subgroup analyses were, for the most part, only possible for PWE (Appendix 10). These showed the routes by which PWE had been recruited were not significantly associated with preference. Willingness to access health services (A&E, UTC, Outpatient department, GP) during the pandemic had no impact on preferences for CPs, except for when PWE considered a 'Home typical seizure'. For that scenario, the attribute 'What happens next' was no longer associated with preference for participants who said they were less willing to use an UTC due to COVID-19.

Discussion

The DCE successfully elicited the preferences of PWE and their significant others across 3 different seizure scenarios. In the main, the preferences they expressed did not appear to be obviously influenced by them completing the DCE in the context of the pandemic.

In all instances, participants preferred care where: the paramedic had access to medical records or a care plan; where a health professional with specialist training in neurology was available to advise crews; where the GP receives a report from the ambulance service; and where the incident results in an appointment being arranged for them with an epilepsy specialist in the future. In terms of 'What happens next', there was a pattern for both participant groups to want to avoid conveyance to ED and preferring to remain where they were, or in one instance to go to a UTC instead. With regards to 'Time', everyone wanted to avoid the longest care duration of 6-hours in all seizure scenarios.

The findings provide important insights for discussions regarding implementation. Firstly, the ideal CP configuration for the seizure contexts differed markedly from current care in almost all respects.

Secondly, not all attributes had equal strength of influence on participants' preference. The DCE findings state the expected magnitude of benefit for utility of different individual attribute changes. The attribute levels which had the most consistently strong patterns of influence were having a specialist advise the emergency clinicians on the day and providing crews with access to medical records or a care plan.

Thirdly, whilst there were some slight differences in the care preferences of people for the different seizure scenarios, the findings do suggest commonality across them. This, along with the finding that care preferences do not appear markedly different between certain specified subgroups; means a *single* CP configuration might theoretically be deployable for all the seizure scenarios and service users. A single configuration might be pragmatically attractive to service providers.

In the next chapter we describe how we held expert workshops at which stakeholders, informed of the DCE evidence, were asked identify the optimal alternative CP/s for seizures that could be recommended for implementation and evaluation.

Chapter 8 Knowledge Exchange events

Introduction

In seeking to identify which care pathway (CP) configuration/s should be prioritised for implementation and evaluation it was anticipated that factors beyond patient preference would also be important. Factors such as known or expected affordability, practicability, effectiveness, side effects, equity and acceptability to providers. Therefore, in this chapter we report on Knowledge Exchange (KE) workshops that were completed with people whose professional positions meant they could develop, fund, implement, support or run an alternative CP for seizures. The workshops sought to disseminate the Discrete Choice Evidence (DCE) to them and then utilize their expertise and experience to help understand which CP/s was judged to represent the optimal balance between service user preference and National Health Service (NHS) feasibility.

Methods

Design

The design adopted was relatively novel. It was informed by experience within the investigator team of completing KE endeavours and findings from the literature. Wilkins and Cooper's²¹⁰ definition of KE noted in Chapter 2 informed our approach. Our study design asked stakeholders to consider and debate the findings from the DCEs on service user preference, for them to share their views on the feasibility of users preferred attribute levels and to then identify together what they considered to be the optimal CP configuration/s.

Because of the following assumptions, a group, rather than individual approach to KE was considered preferable: a group of people should be less likely to arrive at a wrong decision than a single individual is; a group is more likely to lend some authority to the decision produced; and decisions are improved when opinions are openly discussed, potentially challenged and views need to be justified.²¹¹

Eligibility criteria

For the workshops we sought a group of informed individuals/'experts' deemed to have a high level of knowledge and clinical experience of epilepsy, neuroscience and urgent and emergency care policy and practice. Persons from the following groups were considered the key stakeholder groups in this regard: ambulance clinicians, epilepsy specialists (neurologists, epilepsy nurse specialists [ENS], neuropsychiatrists), emergency medicine consultants, general practitioners, commissioners, and managers.

To take part, persons needed to be aged ≥18 years, live in the UK and be able to provide informed consent and participate independently in English in a workshop.

At each workshop we sought to have persons from each of the different groups represented. Evidence suggests heterogeneity in a decision-making group can lead to a better performance than homogeneity in terms of considering all relevant aspects of the topic. ²¹² We also sought to have representatives from a range of different English regions present at each workshop. This was important since ambulance regions can differ in their non-conveyance rates. ⁹³ Moreover, infrastructure relevant to CP has historically differed between regions. ²¹³

In addition to the participant groups noted above, at each workshop we also sought to have at least one service user representative and for them to be an active participant. Their representation was primarily with the intention of helping the other participants, where needed, interpret the reasons for the preferences that service users expressed within the survey. It was not about seeking further evidence on the preferences of service users.

Deviations from original protocol

Original plans

When the study was designed and commissioned in 2018 the intention had been that two half-day face-to-face KE workshops would be hosted. They would be run between January and March 2021. There was to be 40–50 representatives at each.

The events were to start with a presentation of the project's findings. A version of the Nominal Group Technique (NGT) would then be used to organise proceedings and manage break-out groups. NGT – used by the James Lind Alliance for their priority setting exercises 214 – is a well-established and adaptable technique that can help ensure all delegates have the opportunity to articulate their views on the topic being discussed.

Need to deviate from original plan

It was not possible to complete the workshops as planned. The COVID-19 pandemic, government regulations and the project's Sponsor stated face-to-face meetings and non-essential travel was not permitted. The Sponsor asked that the workshops be completed remotely using video-conference technology. This change was done with the agreement of the HS&DR and the project's Steering Committee.

KE events had been completed online before, as had NGTs (e.g., ²¹⁵) (albeit to a lesser extent). Nevertheless, we needed to deviate from the original plan in terms of how the workshops were run. Firstly, the number of workshop participants needed to be smaller to ensure high quality data. ^{216, 217} Moreover, to minimise participant burden the workshops

needed to be shorter. Three smaller workshops of around 2 hours in duration each were therefore run.

Each workshop was limited to 6-8 participants. To enable this, participation was restricted to ambulance and neuroscience clinicians, commissioners, and service user representatives. The justification for excluding emergency medicine and general practice representatives was Work Package (WP) 1a indicated they were less likely to be the clinicians delivering an alternative CP.

To maximise participation by what were often frontline clinicians, we also decided to run the workshops in the spring, rather than winter of 2021. The median for COVID-19 daily infections in England in April and May 2021 was down to 2490 (interquartile range= 2155 to 2796) (Supplementary File 14).

Recruitment

Clinical representatives were recruited from organisations participating in the WP1a survey of service providers. Commissioning and managerial representation was secured by asking the National Ambulance Commissioners Network and the Association of Ambulance Chief Executives National Ambulance Strategy and Transformation group (NASAT) to circulate an advert to appropriate members. NASAT comprises strategy and transformation directors with senior clinicians from each ambulance service being represented. Service user representation was secured by inviting members from the project's PPI group.

Fifty people were ultimately selected and sent invitations packs that included a Participant Information Sheet. A sampling matrix was used to facilitate broadly equal recruitment of persons from the different target groups. We intentionally sought to over-recruit by $\sim 30\%$ with the anticipation that some would not attend workshops they were scheduled to attend. 218

Persons receiving the invites could pass on the invitation to someone else if they themselves were not able, willing or suitable to take part. Repeat invites were sent if no response was received from them within 2 weeks. Those willing to participate were asked to inform the research team who sent them a link to an e-consent form.

To promote transparency, records of the workshops were kept and they were audiorecorded and subsequently transcribed verbatim.

The KE workshops received Health Research Authority approval and approval opinion from NRES Committee West Midlands–Solihull (19/ WM/0012).

Service user representatives were offered a shopping voucher of £20 as an acknowledgement of their time.

Procedure

Overview of structure and facilitation

Figure 12 illustrates the three-part structure of the workshops. Workshops were facilitated by BM, a university-based qualitative research assistant with a specialist interest in health services research but no specialist knowledge of the ambulance service. BM had not had any involvement in any other WP.

Part 1 of KE workshops

Participants were shown two presentations. The first, by AN, briefly outlined the rationale for the project and purpose of the event. The second, by EH, shared detailed, yet distilled evidence from the DCE survey on user preference. Its content is shown in Supplementary File 17.

The presentations were pre-recorded to reduce opportunity for technical difficulties and to standardise the evidence the different groups received. AN and EH were present at each workshop to address questions delegates had.

Extensive consideration was given to how best to share the DCE evidence. In advance of the workshop, participants were sent instructions relating to the purposes of the workshops. They could also view the animation on the DCE seen by WP2 participants and could complete a shortened version of the WP2 DCE.

Part 2 of KE workshops

NGTs were used here to secure participants views on the findings. Firstly, there was a period of 'reflection'. It comprised of 2 minutes of silence and ensured each participant was given some dedicated time to consider the items for discussion. This was followed by a 'round robin' phase. It provided each participant with a protected opportunity to give their views. Participants were asked to feedback on their reactions to the DCE evidence and on potential barriers and facilitators to change for the different CP configurations. They were encouraged to consider factors such as supply constraints, acceptability to staff, possible cost, geographical considerations and the potential of the different CPs to redress health care inequalities. When considering the feasibility of the different attribute levels, participants were asked to have a time-frame of the next 5-10 years in mind.

Once all participants had spoken via the 'round robin' phase, a 'clarification' phase occurred during which participants could discuss matters openly and respond to each other.

All discussions during Part 2 were supported by a piloted topic guide (Supplementary File 18).

Figure 12. Structure of WP3 Knowledge Exchange workshops

balance between feasibility and user preference.

Notes: CP, care pathway; DCE, Discrete Choice Experiment, WP, Work Package.

Part 3 of the KE workshops

This final part sought to identify participants' views on the optimal CP configuration. Each workshop group was asked whether they as a group would recommend the development of one or more CPs for use with the different seizure presentations. To support their decision making they were shown a summary slide of the DCE evidence on the extent of variation in preference by seizure context. During this stage of specifying CP configuration, the group were prompted to discuss any interdependence between attributes, and scenarios in which the CP configuration may require more flexibility.

If a group ultimately recommended a single CP be developed, they were asked to identify for each attribute what level was considered to represent the optimal balance between NHS feasibility and service user preference. In doing so, they would create a CP configuration. If participants recommended more than one CP be developed for different seizure scenarios, then they repeated the attribute level specification process for each.

Analysis

The CP configuration/s specified as representing the optimum by the different workshop groups were recorded and are presented in a matrix, alongside the DCE evidence.

The qualitative data from Parts 1, 2 and 3 was thematically analysed using an approach informed by the work of Braun and Clarke.²¹⁹ It enabled scrutiny of the data to capture delegates' views and justifications for their preferences. It was conducted deductively (with the identification of pre-existing themes underpinned by previous research) and inductively (with the identification of themes grounded in the data to identify patterns and themes related to the study objectives).

BM led the qualitative analysis and was supported by AN. Familiarity with the data was developed by them independently listening to the audio-recordings and reading the transcripts. BM generated codes through open coding and categorized these thematically. AN reviewed the codes and their application and suggested alternative interpretations until consensus was reached about the interpretation that best fitted the data.

Quotations are presented within the body of the results section to illustrate themes. There has been minor editing to preserve anonymity and ensure clarity of meaning.

When presenting quotes from neuroscience representatives, those from epilepsy nurse specialists (ENSs) are presented separately to those of neuroscience doctors (i.e., neurologists and neuropsychiatrist). This is to preserve potentially different views. The merging of comments from neurology and neuropsychiatry was required to help maintain anonymity.

When describing participants' views on the feasibility of different attribute levels a brief reminder is given each time as to the preferences of service users (as determined by the DCE).

Findings from Part 3 of the workshop were used to refine the list of possible attribute levels that a CP for this target population would be recommended to assume. This would reduce the number of CP configurations for consideration from the possible to 288 (presented in Chapter 7) to only those which stakeholders considered optimal and feasible. Descriptive statistics were used to describe the expected utility of these remaining configurations.

Results

Participants

From the n=50 representatives invited, n=35 confirmed a willingness to take part and were booked to attend a workshop. Twenty-seven of these ultimately attended a workshop; 14 females and 13 males. They included: 10 ambulance clinicians (from 7 different regional services); 8 neuroscience representatives (from 5 different ambulance regions [3 neurologists, 1 neuropsychiatrist, 4 ENSs]); 5 commissioners (from 4 different ambulance regions); and 4 PPI representatives (from 4 different ambulance regions).

Two of the workshops lasted 2 hours, whilst one lasted 2.5 hours. One had 8 participants, one 10 and the other 9.

Themes

Analysis of the transcripts provided insights into the extent to which the DCE evidence aligned with the representatives' clinical, professional or lived experience and the perceived feasibility of the preferred attribute levels. These shall be expanded upon in the following sections (with additional illustrative quotes for the themes being provided in Supplementary File 19).

Reactions to DCE survey findings

Some participants said the DCE evidence aligned with their clinical or lived experience. For others, the evidence was revealing. Either way, both sections welcomed users' preferences being formally documented for the first time and said it represented important evidence for ambulance services to change their provision:

"I thought it was...quite sobering that... patients...presenting to us with epilepsy don't, don't really kind of want what we're currently doing. So, there's, there is clearly a burning platform I think for us to erm to change and do something different." (Paramedic, Female 1)

Participants were keen to highlight that, as for CPs already used for other presentations, whether and the extent to which a CP is used by a clinician will be ultimately based on clinical judgement at the time. It would not be appropriate to mandate use based on the case description alone. To illustrate this, participants highlighted hypothetical examples of how factors beyond immediate case description might need accounting for:

"...crews are going to be faced with not just the clinical condition in front of them you know, but [also potentially unforeseen] patient safety and dignity issues that might also impact on what care provision is appropriate." (Commissioner, Female 2)

Feasibility of attribute levels and number of care package configurations required for seizure scenarios

Participants believed the different attribute levels preferred by participants would broadly speaking be feasible to implement in the NHS in the next 5-10 years. Moreover, they believed that a single CP for all the seizure scenarios was preferable and justifiable. They were of the view that there was sufficient commonality in service user preferences across the seizure contexts for this to occur. They considered a single CP would also be preferable from an administrative and commissioning perspective:

"There are some challenges for ambulance staff in terms of quality versus performance...but er, I think for a lot of ambulance services it's [preferred CP configurations] probably not that, that far of a stretch actually." (Paramedic, Male 1)

As shown in Figure 13 the three workshop groups were of the same view as to which configuration represented the optimum. It comprised ambulance clinicians having access to medical records, the person typically staying where they were, the time taken being less than 6 hours (be it 1, 2 or 3 hours), for crews to be able to be advised by a specialist on the day, for the GP to be notified and for the incident to result in an appointment being made for the patient to subsequently have a follow-up appointment with an epilepsy specialist (be it within 1 or 2-3 weeks).

Whilst the groups considered it to be NHS feasible, they did note some instances when some of its preferred attribute levels might not be achievable and so some flexibility in permitted attribute levels would be required. These instances, mainly centred around periods of 'winter pressure' and when a specialist who knew the PWE being attended to was not available to advise paramedics. Their qualifying statements are noted in Figure 13.

	Sı	ımmary of evi	dence from D	CE on service	user preferen	ce		Evide	ence from KE	groups	
Characteristics of care	Atypica	l seizure	Home typi	cal seizure	Public typical seizure			Delive	erable CP judg	gements	
pathway	PWE	Sig. others	PWE	Sig. others	PWE	Sig. others	Group 1	Group 2	Group 3	Notes	
The paramedic has access to medical records or a care	× No	* No	Preferred level deliverable.								
plan. They can read about what you require when you have a seizure.	✓ Yes	✓ Yes									
What happens next. Where	A&E	A&E	Preferred level								
you go once the paramedic	UTC	UTC	<i>deliverable.</i> Most								
has assessed you.	Stay	Stay	challenging if in 'public'. Suitability for 'atypical' seizures restricted to version represented in scenario.								
Time. How long it takes to be	6- hours	6 hours	6 hours	6 hours	6 hours	6 hours	6 hours	6 hours	6 hours	Preferred level	
assessed, monitored and	3 hours	3 hours	deliverable. 'Winter-								
treated by emergency healthcare professionals	2 hours	2 hours	pressure' periods might cause some exceptions.								
today.	1 hour	1 hour									
Epilepsy specialists today. A	× No	No	No	× No	Preferred level						
health professional with specialist training in neurology is available to advise emergency healthcare professionals	✓ Yes	√ Yes	deliverable. Unlikely to be patients' 'usual' specialist. Access to patient's records key to helpful advice.								
GP told. Your GP will receive	✓ Yes	✓ Yes	Preferred level								
a written report from the ambulance service.	× No	* No	× No	× No	× No	deliverable. Already happening in many regions.					
Additional contact with an	× No	* No	× No	× No	Preferred level						
epilepsy specialist. The emergency healthcare professionals treating you	√within a week √2-3 wks	✓within a week ✓2-3 wks	√within a week √2-3 wks	√within a week √2-3 wks	√within a week √2-3 wks	✓within a week ✓2-3 wks	√within a week √2-3 wks	✓within a week ✓2-3 wks	✓within a week ✓2-3 wks	deliverable. Will require workforce growth or	

today arrange for you to have					change to how current
an appointment with an					capacity deployed.
epilepsy specialist.					

Figure 13. Attributes levels specified by KE groups as representing optimal balance between NHS feasibility and service user preference

Notes: A&E, Accident and Emergency department; CP, care pathway; PWE, people with epilepsy; UTC, Urgent Treatment Centre; Sig. others, significant others; For columns presenting 'Summary of evidence from DCE': a green cell indicates an attribute level the respondents significantly preferred for the care pathway to have in that scenario; a red cell means an attribute level that respondents significantly preferred to not have in the care pathway for the scenario; white cells indicate those that did not reach statistical significance.

The specific feedback that the participants had for the feasibility of the different attribute levels is as follows. Their comments informed why they believed a CP could, in due course, be offered that was largely in line with service users' preference.

Attribute 1: The ambulance clinician has access to medical records or a care plan Reminder of DCE findings: Service user representatives wanted ambulance clinicians to have access to their medical records or a care plan across the seizure scenarios.

The consensus was this was achievable in the next 5-10 years. Indeed, some stated that it could happen sooner. Their justification being that in some regions, mechanisms were in place for the sharing of more rudimentary medical records (e.g., NHS Summary Care Records) with crews:

"we've got access to Summary Care Records, and we've got access to a system called 'Coordinate my Care' ... a purpose-built platform for er sharing care plans. [So implementing medical record or care plan access is] Very doable. You could do it tomorrow." (Paramedic, Female 1)

Participants believed the key benefit of ambulance clinicians having access to such information was it could help them identify persons suitable for consideration of non-conveyance and increase their confidence:

"[It could] give them that bit of reassurance...[paramedics] don't work in an ED department where there's somebody on hand to ask the question and get that second opinion ... for me, it doesn't have to be that physical person, it can be that well documented care plan that will give them the confidence to make that decision." (Paramedic, Male 3)

In the future, the information was seen as also holding the potential to positively influence the vehicle/ crew type that was dispatched:

"...if this person's preferred place of care is at home and...they have a history of epilepsy, you may well think actually we need to send a response vehicle with a senior clinician on it to this patient rather than a double crewed ambulance erm, to make sure that we're providing exactly the right response..." (Paramedic, Male 6)

All participants were united in stating the information from the medical record that crews were given access to needed to be pertinent and concise:

"...in the heat of the moment to kind of trawl...years of clinic letters or hand-written medical notes is you know, only half useful... the development of a very specific document...a care plan is where er, significant gains can be had." (Neuroscience doctor, Male1)

In terms of what was pertinent, participants said it should cover "the baseline for that patient as an absolute minimum" and have "some representation of that patient's wishes" (Paramedic, Male 6).

Ambulance clinicians can differ widely in terms of their training and experience.^{62, 110} For this reason, participants emphasized the information needed to be in a format and language accessible to all. Participants also reflected on some limitations of what is already being made available to crews for other presentations. They said lessons should be learned to ensure the information provided is consistent and easy to use:

"We cover over 30 CCG [clinical commissioning group] footprints, so we've got er over 30 variations in documentation that we may see on scene." (Paramedic, Male 6)

Attribute 2: What happens next – are patients conveyed and, if so, where to? Reminder of DCE findings: Service user representatives expressed a tendency to prefer being cared for 'where they were' and avoid ED. For typical seizures at home, PWE and significant others had a statistically significant preference to remain where they were. PWE also significantly preferred avoiding ED and UTCs for seizures occurring at home and to avoid ED for typical seizures in public.

Workshop participants were mostly in agreement that it was feasible to follow service users' preferences to stay where they were following a typical seizure and that this is becoming more common practice:

"...do we think this is feasible... patients with diagnosed epilepsy with a typical seizure presentation 100%. We would engage with this...I think that's absolutely been the best option for a while [stay at home] and paramedics are gaining confidence in that in their current practice." (Paramedic, Female 2)

Participants were more circumspect in their support for the preference of PWE to: i) stay where they were following typical seizures in public; and ii) to not be conveyed to ED following an atypical seizure. It was noted how caring for patients where they are after an

atypical presentation, rather than conveying them to ED, would represent a major change in practice for many clinicians:

"...with atypical seizure presentations, most of us have quite low thresholds to take patients to ED." (Paramedic, Female 2)

Much discussion was also had about the range of possible presentations that can be captured by the term 'atypical'. They stated the CP preferred by services users might be suitable for some, but not all of them. They acknowledged the parameters of the atypical seizure scenario used in the DCE and agreed that for this specific variation the patient staying where they were should be feasible.

"The difficulty with referring to 'atypical' is it's a wide term. If a patient's seizure lasted 30 seconds longer than normal that may be construed as atypical, but they are probably still safe to stay at home..." (Paramedic, Male 4)

Because of the potential elevated risk of atypical seizure presentations, participants highlighted how consideration might need to be given as to which grades of ambulance clinician would be permitted to use the CP for them. They highlighted this was already done for some CPs used for other presentations. They also noted that the issue would become most pertinent during periods of high demand when ambulance services are sometimes supported by voluntary staff and private services.

"...there aren't just paramedics throughout ambulance trusts, there are nonregistrants that go out to patients on their own as well..." (Paramedic, Female 3)

Attribute 3: Time taken to be assessed monitored and treated

Reminder of DCE findings: Service users, across all seizure scenarios, expressed a statistically significant preference to avoid being assessed, monitored and treated by an emergency health care professional for more than six hours. Significant others also had a significant preference, following a typical seizure at home, for the time to be two hours.

Workshop participants believed a CP that reflected patient preferences for time would be feasible:

"...absolutely achievable and probably for the most part er, that is something that we achieve with... cases already." (Paramedic, Male 4)

They also highlighted how this could theoretically be achieved if the seizure occurred in public:

"where would you allow them to recover safely... One thought was in the back of an ambulance..." (ENS, Female 3)

Nonetheless, participants did highlight how feasibility might reduce during periods of high demand and that there might be operational challenges if crews stay with persons for long-recovery times (rather than being available to respond to other incidents):

"... there will always be tensions between you know, call volumes... some days it would be possible to, to maintain that kind of stance [two-hour timeframe] but on other days... It just may not always be possible..." (Commissioner, Female 2)

Attribute 4: Paramedic access to specialist advice on the day of seizure presentation *Reminder of DCE findings:* Across all seizure scenarios, service user participants expressed a statistically significant preference for their emergency health care professional to have access to a health care professional with specialist training in neurology for advice. The attribute did not specify that the professional would be someone they had previously received care from.

Whilst workshop participants believed this to be feasible within the next 5-10 years, they were not in consensus as to *who* should be providing the advice. Some epilepsy service representatives believed that for the specialist – be it an epilepsy nurse or neurologist – to offer meaningful support they needed to be *personally* familiar with the patient. With existing capacity, they stated this would not be likely to happen:

"...if it's not someone who knows them or who really understands their epilepsy and their background then actually the value of that specialist advice I think is massively diminished."

(Neuroscience doctor, Female 1)

They were of the view that access to medical records that include high-quality emergency seizure care plans would be more helpful than specialist advice:

"...if they've got a seizure care plan, if they know their treatment plans and it's all written out, actually they [crews] won't need this...they don't need the specialist advice."

(Neuroscience doctor, Male 1)

However, it was acknowledged that not all PWE being attended to by the ambulance service are 'known' to a specialist. They might not have been seen by them for a substantial period, or indeed ever, in some instances. Moreover, as reflected by a service user representative at the workshop, even some of those that are 'known' to specialist services do not currently have emergency seizure care plans:

"I don't have a care plan, and I do wonder how many other people with epilepsy don't really have a care plan." (PPI, Female 2)

In contrast, ambulance clinicians were keen to emphasise any sort of advice from an epilepsy specialist would be welcomed – be it from a health care professional that knew the patient or not. They emphasised how they work in a largely isolated way and so would value access to any sort of additional expertise to decisions:

"...when you're working in the ambulance setting... you can't just kind of pop out to like the, the cubicle and catch your colleague..." (Paramedic, Female 1)

They felt access could be particularly helpful when crews were managing atypical seizure presentations and for newly qualified paramedics. Whoever it is that provides the specialist advice, it was agreed that any scaled system of support would need to be robust for ambulance clinicians to have confidence utilising it:

"...there's got to be a reaction, there's got to be someone picking up that phone [when you call for advice]... otherwise you get a couple of er hangings on or no pick up and very quickly that can...lead to lack of confidence... crews...saying... you know don't bother... it's never working and we just end up conveying anyway..." (Commissioner, Male 1)

In terms of how access would occur, ambulance participants explained the infrastructure is already in place in many areas as they use it to access advice from different specialities for other presentations.

Attribute 5: GP informed of seizure presentation via report from ambulance clinician *Reminder of DCE findings*: Service user representatives for all seizure scenarios expressed a significant preference for the patient's GP to receive a written report from the ambulance service.

There was a consensus at the workshops that this would be feasible in the next 5-10 years. In fact, participants pointed out that in those regions where crew members complete patient report records electronically, it was already happening:

"When we discharge someone on the scene, the GP is automatically emailed...as long as we can trace the patient on the [system] a...record from us of our attendance. So yeah absolutely, easily achievable..." (Paramedic, Male 3)

"...we're a little bit behind the curve on erm, electronic er report forms, but I, I don't think that would hold us back in the, the timescales that we're talking about." (Paramedic, Female 1)

Attribute 6: Additional contact with an epilepsy specialist arranged by ambulance service

Reminder of DCE findings: Service user representatives had a statistically significant preference for the emergency health care professional treating them on the day to arrange for them to have a follow-up appointment with an epilepsy specialist. They did not have a significant preference for whether the appointment occurred within one or within 2-3 weeks.

Overall, workshop participants believed this attribute level was feasible to achieve in the next 5-10 years.

Neuroscience representatives highlighted how other parts of the urgent and emergency care system – particularly emergency department staff – can already arrange follow-up clinic appointments for the patients they see. Extending this to ambulance crews was considered viable.

Ambulance clinicians said they already arrange follow-up appointments for other presentations with different specialities. They stated they would prefer for the referral process to be via an online service. If telephone calls were required to arrange it, the wanted this be delegated to another part of the service, such as to those within the ambulance service's central hub, NHS 111 or primary care:

"Yeah, it's absolutely doable and we do it for other areas and er other clinical conditions."

(Paramedic, Male 3)

"what we don't want to do is leave our crew on scene... chasing telephone numbers and referrals and doing lots in the back of an ambulance." (Paramedic, Male 6)

Neuroscience representatives wanted to note that the feasibility of the patient having an appointment with a specialist could vary between regions and potential inequities in access existed. It was highlighted how some services were already struggling to meet wait time standards for the referrals they were receiving from more traditional referral routes. This issue was not, however, deemed to be an insurmountable barrier. Participants believed that with expansion in capacity and/or a change in how existing resources were utilised, that providing the desired follow up would be feasible:

"Where there isn't a larger group of epilepsy nurses or epilepsy specialists, then they would have to look at investing and training and setting up services. But I think that would be possible..." (ENS, Female 3).

"...we've looked at the way we run our services and made quite a radical change... we're not booking routine follow up appointments... they can contact us. ... that's allowing more capacity...that's now our mission – that we get back to calls within the day because they're, they're patients or health care professionals that really need to speak to us." (ENS, Female 2).

Optimal and feasible configurations

In the last section we reported on how stakeholders advised on which attribute levels were *optimal*. We used their feedback to restrict the levels that the attributes could take and understand how many CP could be generated and their expected utility.

With the restrictions applied, the number of CP that could be constructed reduced from 288 to 18. Table 15 – under the column titled 'Base case' – shows the expected utility of the 18 configurations in the different seizure contexts (i.e., seizure scenario x participant type). The descriptive statistics relating to where these configurations would be expected to rank based on their utility shows that for each scenario the 18 configurations include the configuration expected to be most preferred by service providers in each seizure context (i.e., rank 1). Moreover, all 18 configurations would be expected to hold more utility for service users than current care does.

Stakeholders also identified two specific situations in which some attributes might need to assume less than optimal levels to ensure *feasibility*. Namely: i) during periods of "winter

Table 15 Restricted attribute levels based on stakeholders' feedback, the number of care pathway configuration that could be constructed using them and descriptive statistics of their expected utility

	Base case	Situation one	Situation two	
	Optimal &	Specialist	'winter pressures'	
	Feasible	advice not	/ times of strain of	
		available today,	NHS resources.	
		assumed to be		
		contained in		
		care plan		
Attributes				
The paramedic has access to	Yes	Yes	Yes	
medical records or a care plan				
What happens next	Stay, UTC, ED	Stay, UTC, ED	Stay, UTC, ED	
Time	1,2,3	1,2,3	1,2,3, 6+	
Epilepsy specialists today	Yes	No	Yes, No	
GP told	Yes	Yes	Yes	
Additional contact with an epilepsy	2-3 weeks, 1-	2-3 weeks, 1-	2-3 weeks, 1-	
specialist	week	week	week	
Count of CP configurations	18	18	12	
	Median rank	Median rank	Median rank	Current care
	(range)	(range)	(range)	configuration
				rank
People with epilepsy				
Atypical seizure	9.5 (1 to 19)	66.5 (34 to 99)	139.5 (70 to 210)	248
Home typical seizure	42.5 (1 to 60)	86 (10 to 107)	183.5 (59 to 236)	247
Public typical seizure	30.5 (1 to 71)	74 (10 to 136)	158.5 (49 to 240)	230
Significant other				
Atypical seizure	28 (1 to 138)	97 (15 to 231)	167.5 (67 to 261)	253
Home typical seizure	47.5 (1 to 162)	79 (4 to 205)	219.5 (91 to 264)	220
Public typical seizure	15 (1 to 61)	64.5 (12 to 144)	180 (88 to 247)	239

pressures" (or strains on NHS resources) when the optimal level for 'Time' might not be feasible and preferences for conveyance might not be possible due to the person attending the scene not being a qualified paramedic; and ii) when advice contained in the care plan might be considered appropriate/ or sufficient to negate the need for advice for paramedics on the day from an epilepsy specialist.

When CP configurations were generated without allowing them to include specialist advice being provided to paramedics on the day (situation one), overall utility of the CPs reduced (as indicated by change in median rank) (Table 15, column 'Situation one'). Nevertheless, in all the seizure scenarios each of the CP configurations remained preferable to current practice (as indicated by the range of rank scores relative to the rank for the current care configuration).

An even greater reduction in utility was seen when CP configurations were generated using the CP attribute levels that might be necessary during periods of 'winter pressure' (situation two). In some instances, the CP configurations that were possible remained preferable to current practice. However, for three of the seizure scenarios (as indicated by the range of rank scores) the reduction in utility was sufficient to mean some of the configurations generated using the restricted attribute levels would result in a CP worse than current care in expected utility. Specifically, 7 CPs configuration were found to rank lower than current practice for at least one seizure scenario/group (Table 15, column 'Situation two).

Discussion

Three constructive KE workshops were conducted with key stakeholder groups. Stakeholders were found to be broadly of the view that the attribute levels favoured by service users for the different seizure scenarios were largely feasible within 5-10 years, if not sooner. Importantly, there was also consensus amongst workshop participants that there was sufficient consistency in the preferences of service users to endeavour to implement and evaluate a single CP for epilepsy.

Across the workshops, the CP configuration they said should be prioritised for implementation comprised of: ambulance clinicians having access to medical records; the person staying where they are; the time taken being less than 6 hours (be it 1, 2 or 3 hours); for crews to be able to be advised by a specialist on the day; for the GP to be notified; and for the incident to result in an appointment being made for the patient to subsequently have a follow-up appointment with specialist (either within 1 or 2-3 weeks).

Having said this, stakeholders did highlight instances when the optimal CP configuration identified for implementation might not be feasible in its entirety and result in a CP being offered that did not fully align with service users' preferences. The stakeholders helped surfaced two possible scenarios in which this might occur and said attribute levels would need to be permitted to flex in these instances. Specifically, during periods of 'winter pressure' crews might not always be able to wait with patients for as long as preferred, or there might not be crew members available who would be qualified to use the CP. Moreover, in instances in which some neuroscience representatives would want the specialist advice offered to crews to only be given by a health care professional that knew the patient (which might not always be possible) and who consider a well-developed 'care plan' to be sufficient to negate the need for specialist advice on the day.

In the next, and final, chapter we discuss and seek to integrate the findings from the different WPs. We discuss strength and weakness of the approaches used and highlight potential clinical and research implications of the project's findings.

Chapter 9 Discussion

Principal findings

Survey of service providers

The cross-sectional survey – to which over 72 services responded – confirmed the impressions that instigated the 'Collaborate' project. Specifically, nearly all responding ambulance services were considering, or were working towards implementing an alternative care pathway (CP) for crews to use for epilepsy. Moreover, there was a lack of consistency and equity in the nature of the CPs being considered.

The CP configurations being considered differed in terms of where the non-conveyed person would be taken. In some instances, they would remain at home, in some 'on scene' or in others taken to an urgent treatment centre (UTC). The CPs also differed in the extent to which they would help potentially stimulate improvements in the person's subsequent ambulatory care and potentially address known health inequalities. Only a few included a mechanism by which the patients would be referred for a review of their epilepsy, and then they differed in terms of eligibility, timing and who conducted the review.

A final important finding was that, despite being a statutory obligation, almost none of the responding services had consulted service users on the proposed or intended changes. Thus, even having surveyed providers, it remained unclear which CP configuration was best positioned to deliver benefits since the extent to which they were acceptable to service users was unknown. This underscored the need for the subsequent Work Package (WP) elements.

In helping clarify the characteristics of the CP configuration being considered, the survey provided the evidence needed to help us to ensure that the CP options presented to people with epilepsy (PWE) and significant others within the Discrete Choice Experiments (DCEs) were plausible options. This ensure were therefore modelling preference for realistic CP configurations.

Qualitative interviews with service users and ranking exercise

In-depth interviews were completed with 30 service users. They provided important insights into some of the challenges PWE continue to experience, how disruptive seizures can be and how a lack of information transfer and coordination among services poses challenges for this population.

The interviews also highlighted some concerns that service user would have with some potential CP configurations. These would be important to address, even if it were simply addressing possible misunderstandings on their behalf (e.g., that the opening times of UTCs should be sufficient to capture most seizure incidents in people with established epilepsy).

One of the additional purposes of the interviews was to help identify attributes of care that were important to service users and which would need to be used to describe the CP options presented within the DCE. To do this, the interviewer worked with participants to complete a ranking exercise, towards the end of the interview. The approach helped us manage the tension that can exist between the complex and nuanced findings produced by qualitative research and the reductive nature of attribute development. The exercise was important as service users identified attributes of potential importance that the research team and literature had not initially considered.

What emerged from the interviews and ranking exercise was an approximation of the factors contributing to the 'decision calculus' that service users use when considering post-seizure care options. At this stage, whilst their relative weight of importance was not known, it was becoming apparent that service users would likely: want to know where the CP would take them (or not, in the case of non-conveyance); whether the ambulance crew would have access to their medical records or care plan; how long it would take for them to be assessed, monitored and treated during the emergency episode; the extent to which the emergency care provider could request advice from an epilepsy specialist (e.g., epilepsy nurse, consultant); to what extent the CP would mean their usual care providers would be informed of the incident; and, finally, whether any follow-up from a epilepsy specialist would be instigated.

Discrete Choice Experiment survey

Aided by the evidence from the survey and qualitative interviews, a DCE survey was developed and completed by almost 600 service user participants. It elicited care preferences for 3 hypothetical seizure scenarios ('Home typical seizure', 'Public typical seizure' and 'Atypical seizure'). The findings were illuminating.

For all seizure scenarios, both PWE and significant others (i.e., close family and friends) were found to want a CP configuration that differed markedly from what they are currently offered. Specifically, in all instances, they preferred: for the paramedic to have access to their medical records or a care plan; for a health professional with specialist training in neurology (be it an epilepsy nurse, neurologist and not someone necessarily known the patient) to be available to advise paramedics; for their GP to receive a report from the ambulance service; and for the incident to result in an appointment being arranged for them with an epilepsy specialist in the future. Whether an appointment occurred within 1 week or within two to three weeks was not found to be a significant determinant of preference. In terms of 'What happens next', there was a pattern of preferring to avoid conveyance to ED and to remain where they were, or in one instance to go to a UTC. With regards to 'Time' (i.e., how long the CP involved the person being assessed, monitored and treated), everyone wanted to avoid the longest duration of 6-hours in all seizure scenarios.

That service users want something clearly different to what is currently offered was most starkly illustrated when we ranked 288 different CP configurations according to their expected utility to service users. The configuration representing current care was amongst the least favoured in all scenarios.

Perhaps more positively, the DCE indicate the improvement in CP utility that would be expected to result from specific attribute changes for each seizure scenario. If only limited changes are considered possible, these could help service providers identify which changes to prioritise. The attribute levels with the most consistent and largest impact on preference across the scenarios were: i) providing the crews with access to medical records or a care plan; and, ii) having a specialist who is able to advise the ambulance crew during the episode. Table 16 shows the expected utility for each individual configuration.

There were instances of variation between seizure scenarios and participant types in terms of exact preference. These are important to note and will be discussed shortly. However, what was most apparent was the sizeable similarity across and between them in terms of what care attributes were important. This raised the possibility that a single CP configuration might be possible to deploy for all target seizure scenarios. This was something explored with stakeholders in the WP3 workshops.

Interestingly, the slight differences that did exist between seizure scenarios and participant types in terms of the direction and strength of effect different attributes appeared to hold face validity. For instance, in terms of the different seizure scenarios, participants ascribed most value to paramedics having access to a patient's medical records or a care plan when a seizure occurred in public. Our PPI group helped the research team interpret this. They said it was likely because, in public, a PWE is more likely to be unaccompanied by a significant other who could share medical history information. Also, it is in these instances that the call for an ambulance would often have been made by a concerned member of the public and the presence of the medical record would provide important context for the incident. Indeed, it could help avoid misinterpretation of the episode. There is the risk that unusual behaviour associated with some seizures can be misinterpreted (e.g., as stemming from intoxication, mental illness or representing disorderly conduct). 220-222

Participants also expressed a stronger preference for an epilepsy specialist to be able to advise the paramedics on the day and for their GP to notified of the event when the seizure presentation was atypical. Our PPI group again helped the research team interpret this. They were of the view that this made intuitive sense. They stated that whilst still potentially distressing, typical seizures are the manifestations PWE and significant others would have most knowledge of. Consequently, they are the ones they might feel most comfortable in managing. Atypical seizures, however, were the manifestations they would be most concerned

Table 16 Expected utility and rank of individual care pathway configurations that could be constructed on basis of refined list of attribute levels

Context					PV	VE		Significant Other						
		Aty	Atypical		typical	Public	typical	Atypical		Home	typical	Public	typical	
		Seizure		seizure		seizure		Seizure		seizure		seizure		
	ID number	Brief description of configuration*	Utility	Rank	Utility	Rank	Utility	Rank	Utility	Rank	Utility	Rank	Utility	Rank
	14	Plan, Stay, 2-hours, Specialist, GP, 2-3wks	1.992	1	2.060	3	1.855	3	1.950	33	2.751	1	2.452	1
	62	Plan, UTC, 2-hours, Specialist, GP, 2-3wks	1.968	2	1.257	45	1.352	30	2.602	7	1.828	22	2.118	4
vels	15	Plan, Stay, 2-hours, Specialist, GP, 1-wk	1.942	3	2.044	4	1.788	5	1.542	66	2.628	2	2.390	2
oute le	63	Plan, UTC, 2-hours, Specialist, GP, 1-wk	1.919	4	1.242	50	1.285	34	2.193	20	1.705	29	2.056	7
l attril	2	Plan, Stay, 1-hour, Specialist, GP, 2-3wks	1.871	5	2.163	1	1.800	4	2.499	10	1.744	27	2.004	10
otima	50	Plan, UTC, 1-hour, Specialist, GP, 2-3wks	1.848	6	1.361	36	1.297	32	3.150	1	0.821	105	1.670	27
o uo p	3	Plan, Stay, 1-hour, Specialist, GP, 1-wk	1.822	7	2.148	2	1.733	8	2.091	26	1.622	35	1.941	11
s base	110	Plan, ED, 2-hours, Specialist, GP, 2-3wks	1.814	8	1.233	53	1.138	54	2.427	11	1.487	41	1.853	14
rations	51	Plan, UTC, 1-hour, Specialist, GP, 1-wk	1.798	9	1.345	40	1.230	41	2.742	4	0.699	121	1.608	30
CP configurations based on optimal attribute levels	26	Plan, Stay, 3-hours, Specialist, GP, 2-3wks	1.786	10	2.043	5	2.051	1	1.285	91	2.182	10	2.172	3
CP CO	111	Plan, ED, 2-hours, Specialist, GP, 1-wk	1.764	11	1.218	57	1.071	63	2.019	30	1.365	54	1.791	19
	74	Plan, UTC, 3-hours, Specialist, GP, 2-3wks	1.763	12	1.240	51	1.548	13	1.937	34	1.259	63	1.838	16
	27	Plan, Stay, 3-hours, Specialist, GP, 1-wk	1.737	13	2.027	6	1.984	2	0.877	138	2.060	13	2.109	6

	75	Plan, UTC, 3-hours, Specialist, GP, 1-wk	1.713	14	1.225	56	1.481	20	1.529	68	1.137	68	1.776	21
	98	Plan, ED, 1-hour, Specialist, GP, 2-3wks	1.694	15	1.336	42	1.083	62	2.975	2	0.481	147	1.405	57
	99	Plan, ED, 1-hour, Specialist, GP, 1-wk	1.644	16	1.321	43	1.016	71	2.567	8	0.358	162	1.343	61
	122	Plan, ED, 3-hours, Specialist, GP, 2-3wks	1.608	17	1.216	58	1.334	31	1.762	45	0.919	96	1.573	34
	123	Plan, ED, 3-hours, Specialist, GP, 1-wk	1.559	19	1.201	60	1.267	37	1.354	84	0.797	107	1.511	42
	20	Plan, Stay, 2-hours, GP, 2- 3wks	1.401	34	1.688	16	1.502	17	1.124	110	2.395	4	1.901	12
7	68	Plan, UTC, 2-hours, GP, 2- 3wks	1.377	38	0.885	96	0.999	72	1.776	44	1.472	42	1.568	35
mitte	21	Plan, Stay, 2-hours, GP, 1- wk	1.351	44	1.672	17	1.435	24	0.716	158	2.272	8	1.839	15
ıad beı	69	Plan, UTC, 2-hours, GP, 1- wk	1.328	49	0.870	99	0.932	84	1.368	82	1.349	56	1.505	43
ay bei	8	Plan, Stay, 1-hour, GP, 2- 3wks	1.280	56	1.791	10	1.447	23	1.673	54	1.388	52	1.453	50
ce tod	56	Plan, UTC, 1-hour, GP, 2- 3wks	1.257	59	0.989	76	0.944	82	2.324	15	0.465	151	1.119	92
t advii	9	Plan, Stay, 1-hour, GP, 1- wk	1.231	63	1.776	13	1.380	28	1.265	94	1.265	61	1.391	58
ecialis	116	Plan, ED, 2-hours, GP, 2- 3wks	1.223	64	0.861	101	0.785	111	1.601	59	1.131	71	1.303	64
out Sp	57	Plan, UTC, 1-hour, GP, 1- wk	1.208	66	0.973	81	0.877	95	1.916	37	0.343	164	1.057	102
CP configurations without Specialist advice today being permitted	32	Plan, Stay, 3-hours, GP, 2- 3wks	1.195	67	1.671	18	1.698	10	0.459	187	1.826	23	1.621	29
ration	117	Plan, ED, 2-hours, GP, 1- wk	1.174	71	0.845	104	0.718	122	1.193	100	1.009	87	1.240	74
onfigu	80	Plan, UTC, 3-hours, GP, 2- 3wks	1.172	72	0.868	100	1.195	46	1.111	111	0.903	98	1.287	65
CP CC	33	Plan, Stay, 3-hours, GP, 1-wk	1.146	76	1.655	19	1.631	11	0.051	231	1.704	30	1.559	37

83	81	Plan, UTC, 3-hours, GP, 1- wk	1.122	80	0.853	103	1.128	57	0.703	161	0.781	109	1.225	77
:	104	Plan, ED, 1-hour, GP, 2- 3wks	1.103	83	0.964	84	0.730	120	2.149	22	0.125	192	0.854	134
:	105	Plan, ED, 1-hour, GP, 1- wk	1.053	90	0.949	88	0.663	136	1.741	48	0.002	205	0.792	144
:	128	Plan, ED, 3-hours, GP, 2- 3wks	1.018	92	0.844	105	0.981	76	0.936	127	0.563	137	1.022	107
-	129	Plan, ED, 3-hours, GP, 1- wk	0.968	99	0.829	107	0.914	89	0.528	179	0.440	153	0.960	117
1	38	Plan, Stay, 6-hours, Specialist, GP, 2-3wks	1.181	70	1.206	59	1.175	49	0.885	137	0.993	91	1.146	88
8	86	Plan, UTC, 6-hours, Specialist, GP, 2-3wks	1.158	74	0.404	178	0.672	130	1.536	67	0.070	201	0.812	139
3	39	Plan, Stay, 6-hours, Specialist, GP, 1-wk	1.132	78	1.191	61	1.108	60	0.477	184	0.871	100	1.084	99
8	87	Plan, UTC, 6-hours, Specialist, GP, 1-wk	1.108	81	0.388	183	0.605	147	1.128	108	-0.052	209	0.750	149
	134	^^Plan, ED, 6-hours, Specialist, GP, 2-3wks	1.004	94	0.380	184	0.458	170	1.361	83	-0.270	230^	0.547	178
	135	^^Plan, ED, 6-hours, Specialist, GP, 1-wk	0.954	102	0.364	186	0.391	186	0.953	125	-0.392	240^	0.485	189
4	44	Plan, Stay, 6-hours, GP, 2- 3wks	0.590	177	0.834	106	0.822	104	0.059	229	0.637	128	0.596	171
9	92	^^Plan, UTC, 6-hours, GP, 2-3wks	0.567	180	0.032	228	0.319	196	0.710	159	-0.286	232^	0.262	213
4	45	^^Plan, Stay, 6-hours, GP, 1-wk	0.541	186	0.819	109	0.755	115	-0.349	261^	0.515	142	0.533	182
9	93	^^Plan, UTC, 6-hours, GP, 1-wk	0.518	190	0.016	231	0.252	206	0.302	205	-0.408	241^	0.199	223
:	140	^^Plan, ED, 6-hours, GP, 2-3wks	0.413	204	0.007	233	0.105	229	0.535	176	-0.626	254^	-0.003	241^
[141	^^Plan, ED, 6-hours, GP, 1-wk	0.363	210	-0.008	236	0.038	240^	0.127	219	-0.749	264^	-0.066	247^

Notes: ED, emergency department; GP, general practitioner; PWE, people with epilepsy; UTC, urgent treatment centre; Utility = total utility score for the CP described; Rank = rank of the CP out of 288 for the sample and seizure scenario described; ^ranked lower than current practice for at least one model ^=

ranked lower than current practice; * Brief description of configuration indicates the levels it assumes according to the attribute 'The paramedic has access to medical records or a care plan', 'What happens next'; 'Time'; 'Epilepsy specialists today', 'GP told', 'Additional contact with an epilepsy specialist'

about and thus would likely most value specialists guiding paramedics on. The PPI members said the need for attention from an epilepsy specialist after an atypical seizure was a key message frequently relayed to them by their own usual care providers and by seizure first aid resources.

Responsibility for care decisions after a seizure is often delegated to significant others and so it was important to capture their preferences. We found few differences existed between PWE and significant others. The degree of similarity in their preferences lends further support to the possible deployment of a single CP configuration for the target population.

The similarity for the most part in the views of PWE and significant others is perhaps remarkable. Significant others were after all instructed to express via the DCE *their* preferences for the care of the PWE they knew (even if it was different to what they expect the PWE they knew would say). Also, significant others were (as we had anticipated) often 'representing' a different part of the target population.

One of the areas of divergence that did exist between PWE and significant others in their preferences related to the attribute 'Time' for a 'Home typical' seizure. Like PWE, significant others wanted the 'Time' it took to be assessed monitored and treated to be less than six hours. Uniquely though, significant others also expressed a preference for the time to be 2 hours, rather than 1.

This desire for a longer time period in the presence of a paramedic may be explained by the different epilepsy profile of the PWE known by the significant others. For example, they were more likely to have an intellectual disability. This may lead to slightly different care preferences since some epilepsy sydnromes with unique presentations are more common in those with an intellectual disability (e.g., Lennox-Gastaut syndrome).²²³ The presence of an intellectual disability may also be important because it can take more time to be confident if a person with one is beginning to recover to their baseline health following a seizure (e.g., due to possible communication difficulites).²²⁴ Another charateristic of the PWE known by the significant others that may also be important is they were more likely to be prescribed a rescue medication. Administration of benzodiazepines following a seizure is associated with longer recovery times.^{225, 226} The aforementioned explainations do, however, remain speculative since we did not have the sample size to formally test them (see 'Strenghts and weaknesess').

The other notable difference between PWE and significant others in their preferences was for the attribute 'What happens next' when imagining an 'Atypical seizure'. PWE preferred to 'Stay where they were', with going to an UTC or an ED associated with increasing reductions in utility from their perspective. For significant others, staying at home was associated with disutility (i.e., preference to avoid). They instead preferred conveyance to a UTC, followed by ED.

This may again be explained by the different epilepsy profiles of the PWE they knew. Rescue medication was more highly prescribed amongst this group and they reported having had more contact with the ambulance service in the prior 12 months. Ambulance guidelines ⁴¹ recommend conveyance to a health facility for all those treated with benzodiazepines (unless they have care plan that states otherwise). Awareness of this amongst the significant others might explain their preference for a UTC.

Knowledge Exchange event

Three Knowledge Exchange (KE) events were run with 27 stakeholder representatives (ambulance clinicians, neurologists, epilepsy nurses, commissioners). Having shared the key DCE findings with them we asked the stakeholders to reflect on which attribute levels represented the optimum balance between service user preference and NHS feasibility.

Stakeholders were found to be broadly of the view that the attribute levels favoured by service users for the different seizure scenarios were largely feasible. Importantly, there was also consensus amongst workshop participants that there was sufficient consistency in the preferences of service users across the seizure scenarios to focus on developing a single CP for epilepsy.

That workshop participants considered service users preferences to be largely feasible may be attributable to the detailed formative work we completed for the DCE survey. WP1c helped ensure the attribute levels and combinations of them presented within the DCE were anticipated to all be within the bounds of realism and likely to be safe.

Across the three KE events, the CP configuration which stakeholders said should be prioritised for implementation was comprised of: ambulance clinicians having access to medical records; the person largely staying where they are (if judged to be clinically appropriate); the time being less than 6 hours (be it 1, 2 or 3 hours); for crews to have access to specialist advice during the episode; for the GP to be notified of the incident; and for the episode to generate a follow-up appointment with an epilepsy specialist (either within 1 or 2-3 weeks).

Based on stakeholders' judgement regarding the optimal attribute levels, 18 possible CP configurations can be constructed. The DCE evidence permitted us to estimate their utility and where they would rank out of 288 possible CP configurations (with rank 1 being the one best aligned with service users' preferences). It was found all 18 of the CPs would be expected to carry high utility. The configurations would be estimated to have a median rank for PWE of 9.5 (range 1 to 19) for an 'Atypical seizure', 30.5 (range 1 to 71) for a 'Public typical seizure' and 42.5 (range 1 to 60) for 'Home typical seizure'. The configuration representing current care was ranked by PWE as low as 230/288 for a 'Public typical seizure', 247/288 for a 'Home

typical seizure' and 248/288 for an 'Atypical seizure'. Thus, any of the 18 CPs should mean that users would be being offered a preferable CP.

Stakeholders also offered other important insights which further underlined the value of the KE exercise. One of these was that whilst they said the attribute levels so far noted were optimal and, on the whole, would be NHS-feasible, there were circumstances during a calendar year or location when these targets might not be achievable. Thus, flexibility for some of the attributes might be required to maintain deliverability. Namely, during periods of intense pressure on the NHS and if a specialist known to the patient being cared for is not available to provide advice to crews.

To support subsequent discussions about what to do during these periods and what impact the changes could have, we estimated the utility and rankings of the amended CP configurations. The changes to attribute levels did reduce expected utility and as the DCE findings discussed earlier would suggest, the impact of these changes was not equal.

Of most concern was the reduction in utility of the CPs seen when restrictions were placed on attributes so they assumed the levels expected to be needed during periods of 'winter pressure'. One of these related to increased 'Time' for assessment, monitoring and treatment. The change in attribute levels in this circumstance were sufficient to mean 7 of the CPs that could be generated could be perceived as 'worse' than current practice by service users. This finding highlights the disutility (utility loss) attributable to the increase in time (6+ hrs) experienced during 'winter pressures'. The reduction in utility was less pronounced if the only attribute restriction was that the CP was not permitted to involve a specialist being available to advise attending paramedics.

As well as helping understand optimal attribute levels, stakeholders also provided granular information that could be helpful for implementation of a new CP configuration (e.g., how best to 'brand' it to ambulance crews, what grades of clinicians could to use it, which ambulance performance measures might need to evolve to ensure they support CP use). They also identified which attribute levels likely require the most attention in terms of work and investment to make them a reality. Namely, seizure care plans/ access to information about the person's medical history and how best to use existing specialist capacity.

Strengths and limitations

Survey of service providers

This survey received an excellent response rate of 82%. This is likely attributable to the importance of the problem and concern about the inadequacy of current practice. What also might be important was the survey's short duration, the manner of invitation and that the survey was carefully piloted. Another strength of the survey is that we asked responding services who reported no planned or recent CP changes about what 'usual care' looked like

for them. This helped ensure we identified already embedded changes made by the more innovative service providers prior to the 5-year period asked about.

The survey also asked respondents to report on changes their service *or* ones they work with had or were planning to make. We took this comprehensive approach since we were aware some of the CP changes might lead to service providers other than those primarily responsible for instigating the CP change being asked to deliver them or support it (e.g., for epilepsy specialists to receive referrals from the ambulance service). A potential limitation to this approach is that we cannot rule out 'double-counting' of changes (e.g., multiple neurology centres or EDs might report a change being instigated by one regional ambulance service). If this did occur, our estimate on the number of services making or considering a CP change might be exaggerated.

Qualitative interviews with service users and ranking exercise

Going into the DCE phase, the qualitative interviews presented the best available evidence on attributes of importance to service users. This was preferable to relying on expert judgement or researcher opinion.

For the interviews a purposive sample was sought to try to obtain the full range of views about the topic. It is probable that the sample we eventually recruited did not include the full range of views about the topic. Not only were participants drawn from only one English region, but they were also well educated (72% had post-secondary level qualifications compared to ~44% in the UK general population ¹⁸⁰). This may explain why our findings showed participants decision-making was mostly concordant with medical guidelines.

Discrete Choice Experiment survey

A key strength of the DCE was its rigorous development and thorough description. 186

The strengths of the formative work include the: (i) systematic approach to attribute development and refinement that ensured those selected were important to service users, but also NHS feasible and capable of experimental manipulation; (ii) a mixed methods approach to attribute selection and scenario development, that enabled greater interpretation of the relationship between attributes and the decision-making process and maximised face validity of the vignettes; and (iii) that its conduct aligned with good practice guidelines. ^{155, 186}

An indicator of the strength of the formative work is that having read the seizure scenarios vignettes, ~70% of the PWE said they were familiar them. A potential limitation of the formative work was that the sampling frames used to recruit PWE and significant others for the qualitative interviews was subject to bias.

When the COVID-19 pandemic began to impact the UK, rapid revisions to the recruitment methods for the formal DCE were required to ensure it could continue. We

described in detail what changes were made, their rationale and how the DCE survey was ultimately administered. In providing this information we conform to reporting guidelines.²⁰⁷

Our revised approach enabled us to secure usable stated preference data from approximately 600 PWE who had recent contact with the ambulance service and their significant others – a population that is challenging to identify and potentially vulnerable. The sample size was sufficient to examine preferences for all seizure scenarios and for all participant types. It was though insufficient to allow us to complete all the subgroup analyses of interest.

A key strength to our DCE was the representativeness of the sample we recruited. This is likely in part because significant others could still participate in the DCE even if the PWE they knew could not (e.g., due to a lack of capacity). When we compared our sample's headline characteristics to the target population we found limited differences. Nevertheless, given how important sample representativeness is to the generalisability of our findings, in the subsequent paragraphs we consider ways in which our methods might have led it to differ from the parent population.

Firstly, under the revised recruitment and survey approach all participants were asked to complete the DCE online by themselves. Online self-completion is the most common approach used for DCEs. 140 Ninety-six percent of households in Great Britain report internet access. 227 Nevertheless, there is the possibility that the revised approach could have excluded from participation a minority of people who could not or did not want to participate in this way. Digital exclusion is linked to wider inequalities in society, and is more likely to be faced by people over 65, those on low incomes, and disabled people. 228 Our sample was certainly 8 years younger than the target population and this could be due to the manner of DCE completion. It is hard to know how the slightly younger age of our participants impacts on preferences. With regards to the other factors that can be associated with digital exclusion it is pleasing to note our sample was at least comparable to the target population in terms of social deprivation.

Secondly, rather than recruiting most participants directly from the ambulance service, we, in the end, recruited most of our DCE participants by public advertisement. This included the adverts being circulated by epilepsy user groups to their affiliates. The approach enabled recruitment of a sufficient number of participants during the COVID-19 pandemic and permitted us to capture the views of people from across England. Nevertheless, it has been contended that people affiliated with user groups might differ in important ways from those who are not. It is important to note that our DCE subgroup analyses did not detect any significant differences in the care preferences of participants recruited by public advert and those recruited directly from the ambulance service.

Thirdly, participants completed the DCE within the pandemic. Concerns regarding acquiring an infection and requests to 'socially distance' could have influenced the preferences people expressed. Our results do not support this possibility. Whilst the pandemic had changed some participants willingness to access certain NHS services at the time, this did not for the most part alter their preferences for post-seizure care during 'normal times'.

Finally, one notable difference between our sample and the target population was the large proportion (86%) of our participants that reported contact with an epilepsy specialist in the 12 months prior to recruitment. The NASH-3 initiative reported only 52% of PWE attending ED would be expected to have had such contact.⁴⁵ This may suggest those who took part in our study represented those who are more supported from the target population. However, it may also reflect a difference in methods.

Specifically, we asked participants whether "they had seen or spoken to a doctor or nurse that specialises in epilepsy? (such as a neurologist or epilepsy nurse specialist)". NASH, in contrast, relied on what, if anything, was recorded within the ED records regarding the extent of contact the person had had. It is also possible that during the period of recruitment, specialist services were initiating more contact with PWE in the communities they served due to the pandemic (e.g., to inform them as to how get in contact during periods of COVID-19 related restrictions, to rearrange booked appointments or offer more general advice regarding how to manage epilepsy in the context of the pandemic). We know some services were doing this.

Knowledge Exchange events

For WP3 we developed and then used a novel approach that allowed us to work, during a global pandemic, efficiently and collaboratively with representatives from key stakeholder groups.

Strengths include the standardised approach used to share the DCE evidence and the efforts given to ensuring the information was presented in an accessible way. The composition of the groups at the events was also a strength. Different stakeholder groups and persons from different regions of the country sometimes expressed different priorities and experiences. It was important that other stakeholders were aware of these prior to the group making their judgements as to which CP/s represented the optimal configuration.

The use of well-established nominal group techniques (NGT) was also a strength. Despite the short duration of the events and that participants were not familiar with one another, each participant shared and discuss their views openly and constructively. Moreover, there were no instances of particular participants dominating the conversation.²¹⁷

It was reassuring that the stakeholders at the event largely identified the attribute levels preferred by service users as all being deliverable and realistic. This is likely to be attributable to the robust formative works that informed the DCE.

The Knowledge Exchange (KE) workshops built on the evidence obtained by the preceding WPs. They enabled the project to identify the configuration/s that appear to strike the optimal balance between service user preference and NHS feasibility and are the strongest candidates for implementation and evaluation. This addressed an important information gap which determined the need for the current project. It is important to acknowledge though, that their identification is ultimately based on an informed judgement made by stakeholders. It remains to be determined how well they will work in practice. Evidence from the different WPs emphasized how a range of contextual factors might influence whether a CP would operate effectively. Realist evaluation methods could ultimately help understand for whom the candidate CPs do work, to what extent, in which circumstances and how and why. A final, potential limitation of WP3 is that due to the need to restrict participant numbers, there were no representatives at the events from general practice or emergency medicine. They might have shared views and experiences that could have changed the judgement of the group with regards optimal CP.

Conclusions

By working collaboratively with service users from the target population and with ambulance clinicians, epilepsy specialists and commissioners from around the country, this project has provided clear answers to pressing service delivery questions.

It has shown that for three common seizure scenarios, people with epilepsy appear open to paramedics not conveying them to ED. The project also showed in stark terms just how poorly current care aligns with service users' actual preferences. This, together with existing evidence on how current care is not addressing health inequalities in the target population, helps makes a convincing case for change.

What our project has also signalled is what sort of post-seizure care service users *do* want. It also shows there appear to be limited differences in their preferences for different seizure scenarios. This supports the deployment of a single CP configuration. Broadly speaking, service users want a CP where: ambulance clinicians have access to their medical records; they largely prefer to stay where they are rather than being conveyed to ED or a UTC; the time taken for them to be monitored, evaluated and treated is less than 6 hours; where crews can be advised by a specialist on the day; their GP is notified of the incident; and the episode results in an appointment being made for them to have a follow-up appointment with an epilepsy specialist (be it within 1 or 2-3 weeks).

Service providers and commissioners were found to be of the view that such a CP configuration could be NHS feasible within 5-10 years. They identified which attribute levels require the most work for the CP to become a reality.

Not all organisations will be able immediately deliver the whole CP preferred by service users. Our findings allowed us to infer the expected improvements in utility to service users that individual attribute changes could generate. These inferred estimates could help organisations determine which aspects of the CP to prioritise for development and/or delivery. The attribute levels which had the most consistently strong, positive patterns of influence on stated preference were: providing crews with access to the medical records of the PWE being attended to or a care plan; and having a specialist be able to advise the emergency clinicians on the day. What had one of the strongest negative impacts on preference and could create disutility was when the time the CP required for the patient to be assessed, monitored and treated was 6 or more hours.

Implications for NHS service commissioning, policy and practice

- The project has identified what appears to be the optimal CP configuration namely, acceptable to service users in principle and likely NHS-feasible. To our knowledge, no CP that aligns with this configuration is currently being offered by the NHS. The configuration represents the most promising candidate for ultimate implementation.
- Our project was not designed to formally test the efficacy of this or any other CP configuration. Our project thus provides limited justification to formally commission a service to offer it. An evaluation of the CP's efficacy would first be recommended.
- Pressures on EDs ²²⁹ and ambulance services ²³⁰ have intensified since the final KE element our project was completed. This may incentivize ambulance services to implement an alternative CP before an evaluation has been undertaken.
- The pressures on acute services are likely to garner further support from service users for an alternative CP. Service users had a consistent preference for a CP in which care is completed within 6 hours. This might now only be consistently achievable if conveyance to the ED is avoided.
- Should service providers and commissioners be minded to use our findings to inform their choice on which CP configuration to offer, we recommend they factor in an element of evaluation themselves to help understand the CP's benefits and risks.
- Not all ambulance services would have access to the infrastructure and relationships with partner organisations to immediately implement the CP configuration considered optimal. Our findings on the extent to which attributes have different degrees of

- influence on service users' preference could help stakeholders determine which areas requiring development should be prioritized.
- The attribute levels which had the most consistently strong pattern of influence on preference and support non-conveyance choices were having a specialist available to advise the emergency clinicians on the day, providing crews with access to the medical records or a care plan for the person they were attending and keeping the time required for the person to be assessed, monitored and treated below 6 hours. Commissioners, policy and service providers could support the development of the systems such as shared record initiatives to permit these attribute levels to be offered. The time and effort that would be needed to develop such systems should not be underestimated.
- Secondary findings from the project provide evidence on how to 'brand' a CP to ambulance clinicians to maximise engagement and which ambulance performance measures might need to continue to evolve to facilitate use (i.e., increasing focus on care and outcomes, rather than time targets). They also highlight areas where additional investment might be needed to help ensure service delivery is resilient to 'winter pressures' and do not mean the attribute levels change to mean the CP offered now provides 'disutility' from the service users' perspective (i.e., is worse than the current CP being offered to service users).
- Identifying eligible people for the DCE survey via the NHS ambulance service directly was a time-consuming process. It required clinical staff from the ambulance service to be trained and then spend substantial time reviewing ambulance records to determine persons eligible for invitation. One reason why was that much of the key data on the ambulance records (Patient Report Forms, PRFs) regarding the patients' eligibility/characteristics was contained within scanned, 'hand-written' free-text. This was frequently challenging to decipher and precluded 'key word' searches to support the screening process. The ambulance trust we recruited via has since started utilizing electronic PRFs. This could speed up identification. Our experience indicates commissioners and services should support the continued implementation, development and use of such systems.
- There are additional steps service providers and policy makers could take to support research activity to occur within the ambulance service in a timely way and reduce bureaucracy. Even with an electronic PRF system our project would still need clinical staff from the ambulance service to review the ePRFs. What could be more efficient would be to embed processes within the records system that 'strip' records of confidential data (e.g., names, addresses). This would enable trained individuals not involved in a person's care to have access to now anonymised records and complete

the screening. The Pandemic Respiratory Infection Emergency System Triage (PRIEST) study ²³¹ offers important insights on how to do this.

Recommendations for research

- Using the attribute levels specified by stakeholders as representing the optimum, one
 of the possible (18) CPs configurations should be developed and evaluated for its
 efficacy.
- A cluster-randomised controlled trial would be likely to provide the most rigorous evaluation of its efficacy. However, it might not provide evidence soon enough to affect service developments.²³² Alternative evaluation approaches may thus be needed.
- Evidence from the different elements of the project also emphasizes how a range of contextual factors might influence whether a CP would operate effectively. Realist evaluation methods could help understand for whom it does work, to what extent, in which circumstances and how and why.
- Any evaluation should consider the effects of the CP on short term (e.g., rates of recontact with urgent and emergency care services, death) and longer-term outcomes (e.g., PWE 'unknown' to specialists brought to their attention, improvements in epilepsy outcomes, cost-effectiveness).
- Data-sets that link routine emergency care records with wider care records are beginning to emerge in some English regions.²³³ These might enable an efficient evaluation of a CP.
- This project has considered one important barrier to increased safe non-conveyance. There are other factors that warrant research attention. One is how to address crews' requests for additional support to allow them to identify persons suitable for non-conveyance. There is also potential to intervene earlier by ensuring PWE and their supporters have the knowledge and confidence to manage certain seizures by themselves, without calling an ambulance.

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Patient and Public Involvement

People with epilepsy (PWE) and their family and friends were at the centre of this project as participants, but also as Patient and Public Involvement (PPI) representatives. As shown below PPI has been embedded in this project from start to finish.

Design of the research

The project arose as the research team heard of moves towards alternative care pathways for ambulance users and were aware that the views of PWE were not being considered. Epilepsy Action – the largest UK user group associated with epilepsy - were also aware and concerned. We thus held a PPI event with the support of Epilepsy Action and the 'Brain & Spine Foundation'. The context and proposed study was shared with 23 PWE and their significant others (family, friends). Ten of the representatives had had seizures in the prior year and 8 had visited a hospital emergency department. They gave feedback on a draft of the project, suggested changes and ways to ensure it would answer the questions they had, including on ways to capture some indication of the views of PWE who could not themselves due to a severe learning disability. Users were disappointed by the current trajectory and welcomed the current study. Asked how important the proposed project was on a scale from 1 to 10 (10=Extremely important) the average rating was 9. After the project was commissioned, PWE and significant others continued to be actively involved at every stage of its completion.

Developing participant information resources

In the study development stages, we worked with PPI users from Epilepsy Action to develop recruitment materials.

Management of the research

The study was supported and directed by an Independent Steering Committee and a Discrete Choice Experiment (DCE) development panel. Both included 2 service users. A study PPI group of 15 volunteers who lives were impacted in some way by epilepsy was also informed. They were all supported in their role by Epilepsy Action who have an active PPI scheme. Service users were reimbursed for travel and time according to the INVOLVE framework. One of the key roles of the PPI group was scrutinising the draft version of the DCE survey and sharing their views on its ease of understanding.

Analysing the research and dissemination of research findings

As the results of the study were secured the service users on the study Steering Group and PPI group were all actively engaged with and helped with our interpretation of the results. Having now finished the study and as we moving towards dissemination we shall be seeking to work with users to help us share the findings, including co-presentation at conferences and meetings.

Ethical Standards

Ethics approval for WP1b was received from the King's College London Psychiatry, Nursing and Midwifery Ethics Committee (LRS-18/19-10353). Approval for WP components 1c, 2a, 2b (recruitment via the North-West Ambulance Service) and 3 was provided by the Health Research Authority and the National Research Ethics Service Committee West Midlands—Solihull (19/WM/0012). Approval for WP2b's recruitment via public advert was provided by the University of Liverpool's Health and Life Sciences Research Ethics Committee (Ref: 7766). Informed consent was obtained from all participants.

Acknowledging the use of patient data

This work uses data provided by patients and collected by the NHS as part of their care and support. Using patient data is vital to improve health and care for everyone. There is huge potential to make better use of information from people's patient records, to understand more about disease, develop new treatments, monitor safety, and plan NHS services. Patient data should be kept safe and secure, to protect everyone's privacy, and it's important that there are safeguards to make sure that it is stored and used responsibly. Everyone should be able to find out about how patient data is used. #datasaveslives You can find out more about the background to this citation here: https://understandingpatientdata.org.uk/data-citation

Data-sharing statement

All data requests should be submitted to the corresponding author for consideration. Access to anonymised data may be granted following review.

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Contributions of authors

Adam J. Noble (https://orcid.org/0000-0002-8070-4352) (Senior Lecturer in Health Services Research) was chief investigator, conceived of the study, led its design, supervised and coordinated the study, the interpretation of the data and, with Emily Holmes, the writing of the final report.

Pete Dixon (https://orcid.org/0000-0002-2150-5580) (Research Associate, Public Health, Policy & Systems) contributed to the running of, and recruitment for, the Discrete Choice Experiment survey, data curation, the description of the participants, and reviewed the final report.

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Leone Ridsdale (https://orcid.org/0000-0002-2234-2859) (Professor of Neurology and General Practice) helped in the design of the study, oversaw the running of the Work Package 1 qualitative interviews and reviewed the final report.

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Alison McKinlay (http://orcid.org/0000-0002-3271-3502) (Research Associate) was responsible for the day-to-day conduct of the Work Package 1 qualitative interviews, analysis and helped write the final report.

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Tony Marson (https://orcid.org/0000-0002-6861-8806) (Professor of Neurology) contributed to the design of the research, its conduct, particularly the involvement of stakeholders, interpretation and reviewed the final report.

Emily Holmes (https://orcid.org/0000-0002-0479-5336) (Research Fellow, Pharmacoeconomics), with Adam Noble, led the design of the study, the development of the Discrete Choice Experiments, analysed the data from them and helped write the final report.

Publications

Noble, A. J., Mathieson, A., Ridsdale, L., Holmes, E. A., Morgan, M., McKinlay, A., Dickson, J. M., Jackson, M., Hughes, D. A., Goodacre, S., & Marson, A. G. (2019). Developing patient-centred, feasible alternative care for adult emergency department users with epilepsy: protocol for the mixed-methods observational 'Collaborate' project. BMJ open, 9(11), e031696.

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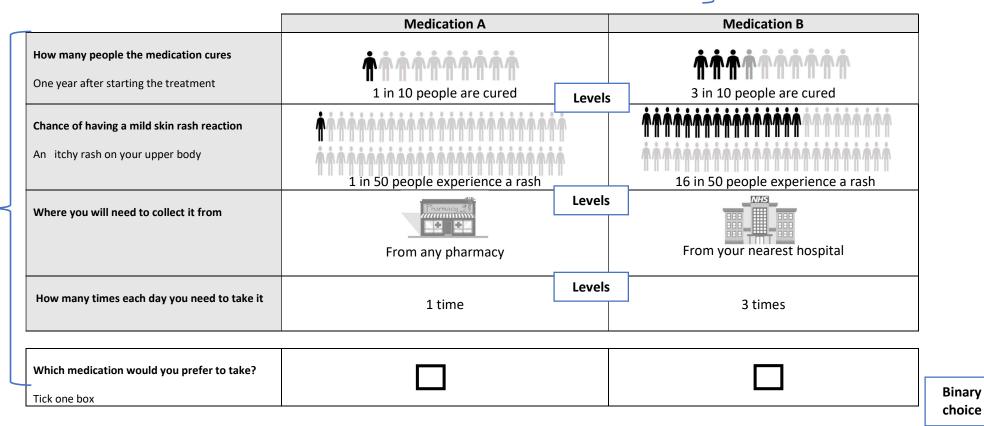
Appendices

Appendix 1 Annotated example of a Discrete choice experiment binary choice task

Imagine you have recently been diagnosed with a condition called 'XXXXX'. Its symptoms include X, Y and Z.

Which of the following medication would you prefer to take for it?

Scenario



Notes: Annotations are in blue boxes. Identified components of the hypothetical DCE include the scenario, attributes, levels and binary choice

Appendix 2 Questions included in survey of services

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Purpose		Questions	Answer				
Priority		How much of a priority	1=Not a priority, 2=Low priority,				
		would you say reducing	3=Moderate priority, 4=High priority,				
		unplanned hospitalisation	5=Very high priority				
		for chronic ambulatory care					
		sensitive conditions is for					
		your service? ^a					
		Order these conditions in	(Position 1= most important; position 8=				
		terms of how much priority	least				
		the urgent and emergency	important)				
		care system should be	Iron deficiency anaemia				
		giving each of them, so as to	Congestive heart failure				
		reduce associated	Convulsions and epilepsy				
		emergency admissions ^b	Asthma				
			 Diabetes complications 				
			Chronic obstructive pulmonary				
			disease				
			Hypertension				
			Angina				
Changes	Past	Has your service (or any	Yes/ No/ Don't know				
		local service you may work	If Yes				
		with) made changes (within	Provide details: (Free-text)				
		the last 5 years) to how	response; can append any relevant				
		people with suspected	documentation, such as treatment				
		seizures/epilepsy are cared	protocols, to support answers).				
		for that could reduce	Describe how it was anticipated the				
		clinically unnecessary	change(s) might reduce clinically				
		and/or avoidable	unnecessary and/or avoidable				
		unplanned health service	unplanned health service use?				
		use?					

Purpose	Questions	Answer
Future	Is your service (or any local	Yes/ No/ Don't know
	service you may work with)	If Yes
	considering or planning to	Provide details (Free-text)
	implement any changes	response):
	(within the next 12 months)	Describe how it is anticipated
	to how people with	that the change(s) might reduce
	suspected	clinically unnecessary and/or
	seizures/epilepsy are cared	avoidable unplanned health
	for?	service use? (Free-text
		response)
	W	Weed No d Deeds Lee
Service use		Yes/ No/ Don't know
involvement ^c	in any way in informing this	If Yes, how:
	service change?	• Survey?
	D " ' "	Focus group?
	By "service users" we mean	Attending service redesign
	representatives from the	workshops?
	target population, e.g.	Discussions with local support
	patients, carers, persons	group members?
	from relevant user groups	Other, please specify
Barriers ^d	If your service has not	Free-text response.
	recently made, nor is	
	planning to make, any	
	service changes to reduce	
	clinically unnecessary	
	and/or avoidable visits for	
	suspected	
	seizures/epilepsy, why	
	might this be?	
Usual practice questions ^e	What some services have	Introduced a pathway or
	recently introduced to	protocol that means patients
	reduce clinically	with established epilepsy who
	unnecessary and/or	present with an uncomplicated

Purpose	Questions	Answer
Purpose	avoidable visits for suspected seizures/epilepsy might already be part of usual practice in your service. Please indicate whether any of these are usual practice within your service or local area.	seizure are always redirected away from ED (e.g. to an Urgent Treatment Centre, taken home, left at scene) • Specialist epilepsy services are automatically informed of patients accessing urgent and emergency care services for suspected seizures, including 'first seizures'. • Medical records (potentially including 'care plans') for people with epilepsy have been made accessible to ambulance service staff on-scene, to help them interpret normality of presentation and care needs.

Notes: ^a Following definition provided: "Chronic ambulatory care sensitive conditions are defined as conditions for which effective management and outpatient or community care treatment could prevent admission to hospital"; ^b These are the 8 most common chronic ACSs²⁷ and associated with the following number of unplanned admissions in 2010/11: chronic obstructive pulmonary disease n=1,117,248, convulsions and epilepsy n=77,165, asthma n=61,151, angina n=61,125, congestive heart failure n=54,728, diabetes complications n=53,693, iron deficiency anaemia n=11,425, and hypertension n=6,320; ^c"Service users" were defined as representatives from the target population, e.g. patients, carers, persons from relevant user groups; ^d Findings relating to barriers to change are not presented in this report and can be found within McKinlay et al.¹; ^e Question asked of services not reporting any recent or planned changes. Options presented based on the team's knowledge.

Appendix 3 Organisations reporting of implemented or planned service changes to how people with suspected seizures/epilepsy are cared for that could reduce clinically unnecessary and/or avoidable unplanned health service use

Service	"Has your service (or any local service			"Is	your servic	e (or any loc	al service	Die	d the service	report an	Dic	I the service	report that	Die	d the service	report an	
type	you may work with) made changes?"		you may work with) considering or		implemented and/or		usual practice included ≥1		implemented and/or								
						planning t	o implemen	t any	planned change?		of the noted service		planned change or usual				
					changes?"				changes? b		practice as including ≥1 of						
											the noted service changes?						
	N	Yes	No	Don't	N	Yes	No	Don't	N	Yes	No ^a	N	Yes	No	N	Yes	No ^a
				know				know									
		(n, %)	(n, %)	(n, %)		(n, %)	(n, %)	(n, %)		(n, %)	(n, %)		(n, %)	(n, %)		(n, %)	(n, %)
	10	7 (70.0)	3 (30.0)	-	10	1 (10.0)	5 (50.0)	4 (40.0)	10	7 (70.0)	3 (30.0)	3	2 (66.7)	1 (33.3)	10	9 (90.0)	1 (10.0)
Ambulance																	
	26	4 (15.4)	16 (61.5)	6 (23.1)	26	-	13 (50.0)	13 (50.0)	26	4 (15.4)	22 (84.6)	22	7 (31.8)	15 (68.2)	26	11 (42.3)	15 (57.7)
ED																	
Neuro	32	23 (71.9)	6 (18.8)	3 (9.4)	32	20 (62.5)	8 (25.0)	4 (12.5)	32	30 (93.8)	2 (6.3)	2	-	2 (100)	32	30 (93.8)	2 (6.3)
	68	34 (50.0)	25 (36.8)	9 (13.2)	68	21 (30.9)	26 (38.2)	21 (30.9)	68	41 (60.3)	27 (39.7)	27	9 (33.3)	18 (66.7)	68	50 (73.5)	18 (26.5)
Total	Uo	34 (30.0)	23 (30.8)	3 (13.2)	00	21 (30.9)	20 (30.2)	21 (30.9)	UO	41 (00.3)	27 (33.7)	21	<i>э</i> (33.3)	10 (00.7)	00	30 (73.3)	10 (20.3)

Notes: a "No" and "Don't' know" responses collapsed to form one category here; b Question presented to those services that had not implemented any relevant changes and were not planning any; ED, emergency department; Neuro, regional neuroscience centre or neurology centre.

Appendix 4 Topic Guide for WP1 interviews

Please note sections of this appendix have been reproduced from McKinlay et al. ¹ under licence CC-BY-4.0, whilst the ranking exercise task used an approach previously deployed by the investigative team¹⁸⁷ and is reproduced under licence CC-BY-4.0.

Topics	Questions
Introduction	 Thank you very much for participating in this study. We are trying to find out more about how people with epilepsy would like to be cared for when they have a seizure and their views of the emergency services to contribute to the development of services. So I would very much like to hear about your own experiences. I wondered if you'd share with me your experiences with emergency services that may have led you to being interested in this study?
Carers	 Do you have a someone who helps with your epilepsy? (If yes, move on to support person questions. If no, skip to next section.) (Prompts if needed: What is their relationship to you? i.e., family member, friend, paid carer? Do they live with you or somewhere else? How long have you known each other? How often would you usually see each other or have contact?) How often have they been with you when you've had seizure in last 12 months? How confident do they feel in knowing what to do when a seizure happens? Prompts if needed: Motives for contacting emergency services? Do you contact them every time after a seizure? What makes you feel more confident?
Seizures	 Perhaps first you could tell me about your seizures What is your impression of how many seizures you have? (Prompt: i.e., in the last year, month, year?) How would you describe your seizures? (Prompt: what kind do you usually have?) How long have you been diagnosed with epilepsy? Medication for seizures: What do you take for your seizures? Are there any barriers to taking them regularly? Are they helpful? How do you feel about managing your seizures? (Prompt: do you have any strategies for managing your seizures?) Are there any triggers or warnings before the onset of your seizures? (Prompt: like an aura?)

- How many times have emergency services been called in the past 12 months? How
 many of those times have you gone to A&E?
 - I'm interested in your thoughts about the decisions that are made about your care following a seizure.
 - Firstly, how often would you have seizures in **public** versus at **home**?

Public place:

- Can you think of a recent example and tell me where this was?
- Were you by yourself or with others (who?)
- What type of seizure did you have on that occasion? Were you unconscious at any point?
- Was an ambulance called (If so, by whom?)? What did the paramedics do? (i.e., assess, take to A&E) Did you have any chance to discuss where you would like to go?
- Have you ever not been taken to A&E after seizure in a public place? (Prompt: tell me more about what happened then. i.e., who was present, was this what you wanted?)
- Have you ever found that paramedics were aware of your care plan and/or medication history at the time of the event? If yes, can you tell me more about that?
- Do you have any emergency devices, or a medic alert jewelry?

Home:

- What do you do if a seizure happens when you are alone and no one else is around?
- Have you called an ambulance for yourself when you've had a seizure? If so, can you tell me a bit more about how you found this? How do you feel about the decision on whether or not to go to A&E? When someone else has called an ambulance after you've had a seizure, who typically makes the decision to call? Do you know if any alternatives to A&E were discussed? Who would typically make the decision for you to go to A&E?

Decision Making

Emergency Services / A&E

- Can you tell me more about what your general experiences of <u>Emergency</u>
 <u>Services</u> for your epilepsy?
 - (Prompts if needed: Where are you when the seizure(s) happen (situation and circumstances)? Do you go usually go to A&E? Who makes the decisions? E.g., carer/relative, other lay people, ambulance staff, police, etc. Is this usually what you would want?)
- When was the last time you used emergency services and didn't use A&E? What happened?
- What kinds of things influence whether or not you would like to receive care by emergency services? (i.e., injury, location, seizure type)
- Can you tell me about the last time you went to **A&E** for your epilepsy?
 - Prompts if needed: Why did you go to A&E? Who made the decisions? E.g., carer/relative, other lay people, ambulance staff, police, etc.
- Would you say this is typical for you?
- Was this what you would have wanted?

If you had to use emergency services again, are there any changes that you would like to see in the way this service is provided? (Prompt if needed: and how about A&E?)

- What do you believe is most helpful about going to A&E? E.g., Reassurance, confidence, treatments available, reduce burden on others. (write down/ probe)
- If/when patients mention reassurance, ask about factors that they perceive to provide
 this, so we can see how these overlap with other, more concrete attributes (e.g., type
 of care provider, tests available etc.)
- Which aspects of the care you receive are the most important to you?
- Do you see there being anything negative about going to A&E? E.g., Time, not necessary, unnecessary tests and examinations, disrupted rest, don't like hospitals/being patient, etc. (write down/ probe)
- What has been your experience of the link-up/ communication between A&E and your usual care provider? (probe for clarification)
- Have your usual care providers been informed of A&E visits?
- Have you been contacted and offered any extra support because you had been to A&E?

When you have had a seizure and contact has been made with emergency services (i.e., 999/paramedics/111), have you ever been offered an alternative to A&E? If so, what?

Views of A&E

Alternatives to

- If you weren't taken to A&E, where would you like to be taken once your seizure had finished?
- What health professional would you like to see at the time?
- Are there any specific tests and equipment you would want to see or is it just the
 possibility of being able to access what is needed, just in case?
- What kind of follow-up would you like to have?

Are you familiar with something called an Urgent Treatment Centre?

Extra Explanation, only if needed:

The term Urgent Treatment Centres is a relatively new one, but it has been suggested as a potential alternative to A&E. To give you a feel of what they are, the idea is that: -They will be open at least 12 hours a day, 7 days a week. Staffed by GPs and nurses. -Be able to issue prescriptions and have access to some common, but basic equipment, such as ECGs to test heart function and in some cases X-ray machines.

If yes, have you ever been to one before?

If no, you might be more familiar with terms like 'walk-in centres' and 'minor injury units'. These are to be relabelled urgent treatment centres. -How many there are located near you, and where they are, varies. Some are located next to GP practices, some are on hospital sites

What might be your expectations of such a centre be?

Would you have any concerns about this? If so, what kind?

Would anything change how you felt about this CP? I.e.., seizure type, recent changes in meds

Another option that is being considered instead of always taking people with epilepsy to A&E following a seizure, is for the person to be left at home or taken home if they were out. They would then be telephoned within say 24 hours by an epilepsy nurse specialist. The nurse would be phoning to see how the person was recovering and whether needed any additional support, such as a change in medication, advice or to be booked in to see a neurologist.

Extra Explanation, only if needed/not seen an ENS before:

-An epilepsy nurse is a registered nurse who typically has extra experience or qualifications in neurology. Their role varies but they can provide information regarding epilepsy and its management, they can help monitor and change medication, order tests and act as a first point of contact for patients and GPs. They advise people in a variety of settings, including in outpatient clinics and over the phone.

What might be your expectations be over this sort of alternative to being taken to A&E?

Would you have any concerns about this? If so, what kind?

Would anything change how you felt about this CP? I.e., seizure type, recent changes in meds

	Complete Ranking Exercise*
Rank	
	Now I have some final short-answer questions to run through about you
	What is your Date of birth?
ics	• Highest level of completed education? (no formal qualification, 1-4GSCE, 5 or
rist	more GSCE, Apprenticeship, 2 or more A-levels, First of higher degree/professional
Characteristics	qualification/equivalent higher education, vocational/work-related training).
har	• Ethnicity? (i.e., white, mixed, Asian/Asian British, Black or Black British, Chinese or
	other ethnic group).
	Household: What are your living arrangements? (living with others, living alone)
	Other conditions: Have you ever been diagnosed with a learning disability? Do you
	have any mobility difficulties?
	Healthcare Professionals: Who would you contact if anything changes with your
	epilepsy? Have you seen them in the past 12 months?
	Have you seen any other people for help with your epilepsy within the last 12
	months? E.g., neurologist, epilepsy nurse, GP with specialist interest in epilepsy,
	learning disability psychiatrist, paediatrician, neurosurgeon.
	Is there anything you'd like to mention about your experience of emergency services
20	for seizure care that we haven't already discussed?
Closing	Thank you very much for your time and for answering my questions. There will be a
ם	results report available at the end of the study – would you like to receive a copy?
	Do you have any final questions?

We are keen to understand what type of care people would prefer when they have a seizure.

Here are some factors** that you have mentioned / or we think may be important ...

Interviewer displays show cards in a random order in front of the participant.

Looking at these cards:

1. Is there anything missing? Are there any other factors what would affect your choice?

Interviewer writes additional factors on blank cards and places them alongside the pre-defined cards in front of the participant. **Record any self-nominated factors on the interview record sheet**

2. Which are the most important factors in your opinion? Can you pick up all the cards that would most likely affect your decision?

Explain that these factors can have been experienced, or not; and include any that were self-nominated in this exercise. Clear the remaining cards from the table.

3. Now, can you rank these in order of most important to least important?

Check the order the interviewer places the cards is i.e. So, you think 'X' at the top is the most important? Encourage the participant to "think aloud" and explain their ranking. If participants find it hard to rank certain factors, or align them side by side, explore why. **Record the rank scores on the interview record sheet.**

Show cards for ranking exercise

Where the ambulance takes you

Where the ambulance takes you (e.g. A&E, Urgent treatment centre).

Care provider

The healthcare professional responsible for your care when you get there.

Waiting time

How long you have to wait before you see the healthcare professional.

Tests

The type of tests the health professional could carry out immediately if needed

Follow-up

Referral to see a health professional with specialist training in epilepsy

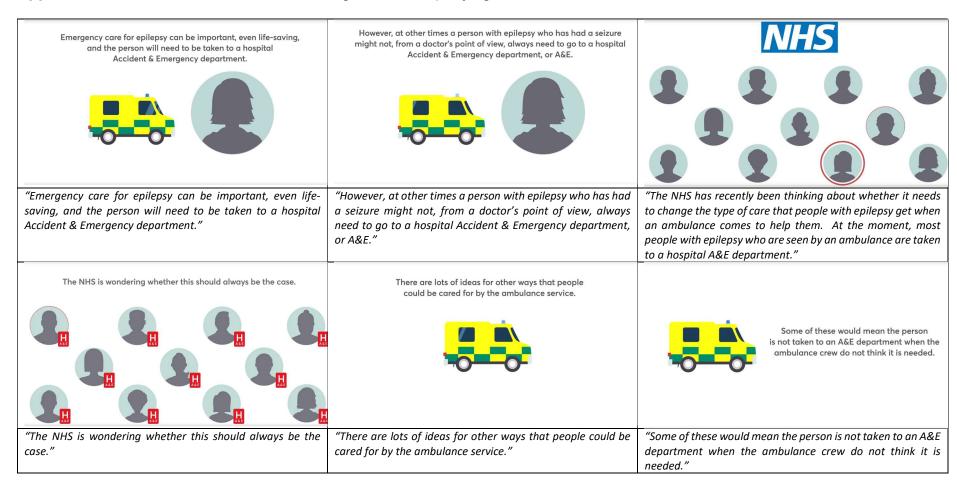
Ranking exercise interview record sheet

Participant ID: _.	/_/
Interviewer ID _	

Factor*	Rank Results (insert 1-5)
	1 = most important
	5 = least important
	X = not selected
Anything Else? Write here:	
Where the ambulance takes	
you	
Care provider	
Waiting time	
Tests	
Follow-up	

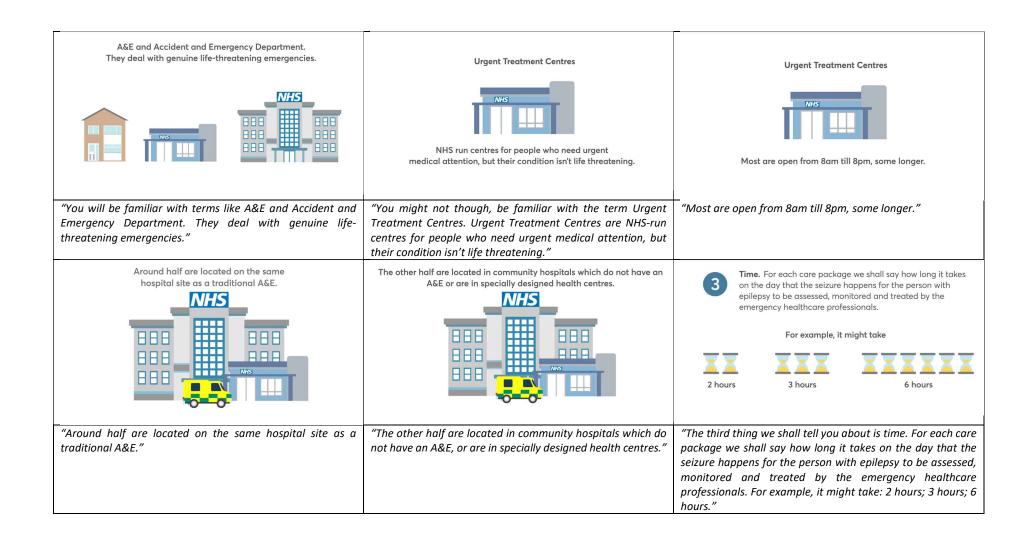
Notes: In study documentation and interview guides, we used the term "Accident and Emergency", as it is often the term used to describe EDs in the UK. Similarly, the term "paramedic" is often used interchangeably to describe ambulance staff, including advanced paramedics and first responders Where possible, we used participants' own description of ambulance staff.

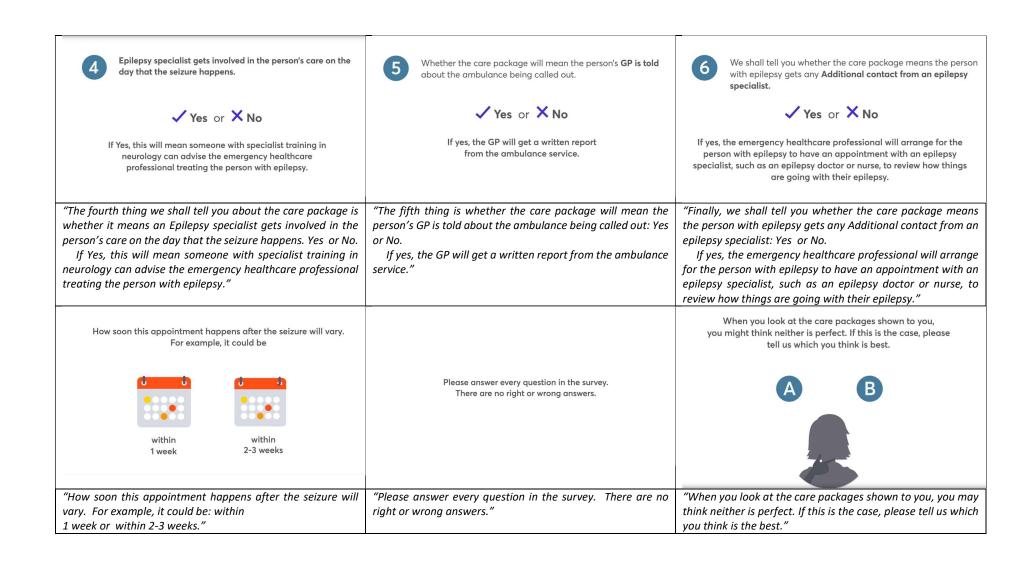
Appendix 5 Screenshots from animation along with accompanying narration



<u> </u>	_	_
It is important to find out if people with epilepsy think any of these ideas might be helpful.	Because of this, our project is asking people with epilepsy to complete a survey to tell us what they think about the different ideas.	We are also asking close family members and friends of people with epilepsy to complete the survey.
We can then share this information with the NHS to make sure the views of people with epilepsy are heard.		2233
"It is important to find out if people with epilepsy think any of these ideas might be helpful. We can then share this information with the NHS to make sure the views of people with epilepsy are heard."	"Because of this, our project is asking people with epilepsy to complete a survey to tell us what they think about the different ideas."	"We are also asking close family members and friends of people with epilepsy to complete the survey."
Our survey will involve you being shown some stories about different seizures.	The story will ask you to imagine that you, or the person with epilepsy that you know, has had a certain type of seizure. You will be told the paramedic has arrived and done an assessment.	We shall show you two possible options each time. You will be asked which of these so-called 'care packages' you prefer.
	THE PARTY OF THE P	A?B
"Our survey will involve you being shown some stories about different seizures."	"The story will ask you to imagine that you, or the person with epilepsy that you know, has had a certain type of seizure. You will be told the paramedic has arrived and done an assessment."	"The survey will then show you some possible ways that you, or the person with epilepsy that you know, could be cared for. We shall show you two possible options each time. You will be asked which of these so-called 'care packages' you prefer."

When we show you the possible ideas about how Firstly, whether the paramedic has access to the someone might be cared for after a seizure, medical records or care plan of the person who has had You will be asked to make a number of these choices. Each time you will tell us which care package you prefer by ticking a box. that might be important for you to know. "You will be asked to make a number of these choices. Each "When we show you the possible ideas about how someone "Firstly, whether the paramedic has access to the medical time you will tell us which care package you prefer by ticking might be cared for after a seizure, we shall describe them records or care plan of the person who has had the seizure. a box." according to 6 things that might be important for you to Yes or No." know." Firstly, whether the paramedic has access to the The second thing we shall always tell you about the care The care package might mean the person with epilepsy: medical records or care plan of the person who has had package is What happens next, or in other words, where it the seizure will mean the person with epilepsy goes once the paramedic has assessed them. If they do have access, this could give them important information, such as: · The type of epilepsy the person with epilepsy has • The medicines they are taking How long their seizures usually last This could help the paramedic know what · stays where · that they are taken to an · or that they are taken to an **Urgent Treatment Centre** A&E department the person requires when they have a seizure. they are "If they do have access, this could give them important "The second thing we shall always tell you about the care "The care package might mean the person with epilepsy: information, such as: the type of epilepsy the person with package is what happens next, or in other words, where it will stays where they are; that they are taken to an Urgent epilepsy has; the medicines they are taking; and, how long mean the person with epilepsy goes once the paramedic has Treatment Centre; or that they are taken to an A&E assessed them." department." their seizures usually last. This could help the paramedic know what the person requires when they have a seizure."





You might not have found yourself in the situation described by the seizure story.	If this is the case, we would ask you to use your imagination.	If you are doing the survey because you have a family member or friend with epilepsy, please answer the questions so that you are telling us how you would prefer them to be cared for.
"You might not have found yourself in the situation described by the seizure story."	"If this is the case, we would ask you to use your imagination."	"If you are doing the survey because you have a family member or friend with epilepsy, please answer the questions so that you are telling us how you would prefer them to be cared for. It is possible that what you would prefer to happen might be different to what they would say themselves."
It is important to also recognise that the world has been dealing with the Coronavirus, COVID-19.	This has led to some restrictions on NHS services and people's movements and requests for us to distance ourselves from one another.	When we ask you to tell us about your preferences for the care of people with epilepsy by the ambulance service,
***	****	
"It is important to also recognise that the world has been dealing with the Coronavirus, COVID-19."	"This has led to some restrictions on NHS services and people's movements and requests for us to distance ourselves from one another."	"When we ask you to tell us about your preferences for the care of people with epilepsy by the ambulance service"

we would like you to try to tell us about your preferences for when things have returned to normal - or in other words "during normal times"	All the information you provide on this survey will be kept confidential.	Please also note that we are here simply finding out what people think about ways of being cared for after seizures.
"we would like you to try to tell us about your preferences for when things have returned to normal - or in other words 'during normal times'"	"All the information you provide on this survey will be kept confidential."	"Please also note that we are here simply finding out what people think about ways of being cared for after seizures."
We are not recommending them. Please follow the advice of your health professionals when it comes to managing seizures.	National Institute for Health Research This project is supported by; Project is supported by; Project is supported by; Project is supported by; Project is supported by;	
"We are not recommending them. Please follow the advice of your health professionals when it comes to managing seizures."	"This project is supported by the National Institute for Health Research and by the charity, Epilepsy Action."	

Notes: For full animation see https://www.youtube.com/watch?v=T3TU4tZ46lk

Appendix 6 Non-DCE questions asked of participants by survey in order of appearance

Nun	nber	Question	Answer Options
People with epilepsy	Significant others		
1		Are you doing this survey because you have epilepsy or because you know someone who has epilepsy?	I am a person with epilepsy; I know someone with epilepsy
2	2	Please tell us your date of birth	• Free text
3	3	Are you male or female?	Male; Female
4		For PWE: Here are some types of epileptic seizure. Which have you ever experienced? (You can select more than one. Please select the one(s) that come closest to what you have experienced) For 'significant other': Below are some different types of epileptic seizures. Which type(s) do you think the person with epilepsy that you know has ever experienced. (You can select more than one. Please select the one(s) that come closest to what you believe they have experienced)	 Seizures where I am/they are aware of what is happening (such as focal seizures); Seizures where I am/they are confused or only partially aware (such as complex focal seizures); Seizures where I/ they briefly lose consciousness (such as absences; tonic; atonic seizures); Seizures where I/ they lose consciousness and jerk or convulse (such as tonic clonic seizures)
5	5	Presented if >1 type selected for Q4) For PWE:	Seizures where I am/they are aware of what is happening (such as focal seizures);

Number		Question	Answer Options
People with epilepsy	Significant others		
		In the past 2 years, which of these types of epileptic seizures would you say is your usual type(s)? By usual, we mean what some people call their "normal", "run of the mill" type of seizure (You can select more than one.) For 'significant other': In the past 2 years, which of these types of seizure would you say is their usual type(s)? By usual, we mean their "normal", "run of the mill" type of seizure of seizure. (You can select more than one)	 Seizures where I am/they are confused or only partially aware (such as complex focal seizures); Seizures where I/ they briefly lose consciousness (such as absences; tonic; atonic seizures); Seizures where I/ they lose consciousness and jerk or convulse (such as tonic clonic seizures)
6		(Presented if >1 type also selected for Q5) For PWE: Which one of these types is mostly likely to lead you to have contact with the emergency health services? (Select just one) For 'significant other': Which one of these seizure types would mostly likely lead the person you know with epilepsy to have contact with the emergency health services? (Please select only one)	 Seizures where I am/they are aware of what is happening (such as focal seizures); Seizures where I am/they are confused or only partially aware (such as complex focal seizures); Seizures where I/ they briefly lose consciousness (such as absences; tonic; atonic seizures); Seizures where I/ they lose consciousness and jerk or convulse (such as tonic clonic seizures)
7-18		DCE questions for first scenario randomised to (see Table 8 for scenarios)	12 DCE binary choice questions

Number		Question	Answer Options
People with epilepsy	Significant others		
19-30	1	DCE questions for second scenario randomised to (see Table 8 for scenarios)	12 DCE binary choice questions
31		What is your home postcode? (If you do not know it, please type in your address, including the area, village or town name. You do not need to tell us your house or flat name or number.)	• Free text
-		For 'significant other': How do you know the person with epilepsy that led you to take part in this study? The person I know is my	 Brother or Sister; Daughter or Son; Wife, Husband or Partner; Other, please specify
-	1	For 'significant other': How old is the person with epilepsy that you know? (If you do not know exactly, please give us your best guess)	• Free text
	1	For 'significant other': Are they male or female?	• Male; • Female
32		For PWE: Do you have a learning disability? For 'significant other': Do they have a learning disability?	• Yes; • No
33		For PWE: How old were you when you were first diagnosed with epilepsy? (This might be different to when you had your first seizure)	• Free text (- years old)

Number		Question	Answer Options
People with epilepsy	Significant others		
		For 'significant other': How old were they when they were first diagnosed with epilepsy? (If you do not know exactly, please give us your best guess. The answer might be different to when they had their first seizure)	
34		For PWE: Have you ever been diagnosed with non-epileptic attack disorder (NEAD)? (even if the diagnosis might have proved to be wrong). (Other names used are non-epileptic seizures (NES), non-epileptic events, psychogenic seizures, functional seizures, dissociative seizures, pseudoseizures or pseudoepileptic seizures)	• No;
		For 'significant other': Have they ever been diagnosed with non-epileptic attack disorder (NEAD)? (even if the diagnosis might have proved to be wrong). (Other names used are non-epileptic seizures)	
35		For PWE: Are you prescribed an emergency rescue medicine for your epilepsy? (This would be a medicine that you or someone close to you carries around and uses during or straight after a seizure) For 'significant other': Are they prescribed an emergency rescue medicine for their epilepsy? (This would be a medicine that they or someone close to them carries	Yes;No;I don't know
36	39	around and uses during or straight after a seizure) For PWE: In an emergency situation, do you have some way of letting health care professionals know what care and support you need? (For example, you might have a "care plan" that they can see, have a way of sharing your	•Yes; •No;

Number		Question	Answer Options
People with epilepsy	Significant others		
		medical records with them or you might carry instructions personal to you) For 'significant other': In an emergency situation, do they have some way of letting health care professionals know how to care and support them? (For example, they might have a "care plan" that they can see, have a way of sharing their medical records with them or carry instructions personal to them)	• I don't know
27		For PWE: How many epileptic seizures (of any type) have you had in the past 12 months? (If you are unsure, please give us your best guess) For 'significant other': How many epileptic seizures (of any type) would you say they have had in the past 12 months? (If you do not know exactly, please give us your best guess)	• None, 1, 2, 3, 4, 5, 6, 7, 8, 9, Ten or more
28	41	For PWE: In the past 12 months, how many times have you been to a hospital emergency department because of your epilepsy? (If you are unsure, please give your best guess) For 'significant other': In the past 12 months, how many times have they have been to a hospital emergency department because of epilepsy? (If you are unsure, please give your best guess)	• None, 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, Other, please specify
29		For PWE:	

Number		Question	Answer Options
People with epilepsy	Significant others		
		In the past 12 months, how many times has an emergency ambulance come to you because of epilepsy? (Please include even those times when the ambulance was not called by you or someone you know) For 'significant other': In the past 12 months, how many times has an emergency ambulance	• None, 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, Other, please specify
		come to them because of epilepsy? (If you are not sure, please give us your best guess. Please do include any times as well when an ambulance might have been called for by someone else)	
30	43	For PWE: In the past 12 months, have you seen or spoken to a doctor or nurse that specialises in epilepsy? (such as a neurologist or epilepsy nurse specialist)	Yes;No;I don't know
		For 'significant other': In the past 12 months, have you or the person you know with epilepsy seen or spoken to a doctor or nurse that specialises in epilepsy? (such as a neurologist or epilepsy nurse specialist)	
31		For PWE: Do you ever have problems accessing the epilepsy specialist services in your area?	Yes;No;I don't know
		For 'significant other': Do you know whether they ever have problems accessing the epilepsy specialist service in their area?	● I don't know
32		For PWE: Do you believe you have had enough support so you and those close to you know what to do when a seizure happens?	•Yes;

Nun	nber	Question	Answer Options
People with epilepsy	Significant others		
		For 'significant other': Do you believe they have had enough support so that they and those close to them know what to do when a seizure happens?	• No
33		For PWE: How long would you be prepared to wait to see a doctor in an NHS Urgent Treatment Centre? For 'significant other': How long would you yourself be prepared to wait with the person you know with epilepsy to see a doctor in an NHS Urgent Treatment Centre?	• 1 hour, 2, 3, 4, 5, 6, More than 6 hours
34	47	For PWE: How long would you be prepared to wait to see a doctor in a NHS hospital Emergency Department? For 'significant other': How long would you yourself be prepared to wait with the person you know with epilepsy to see a doctor in the NHS hospital Emergency Department?	• 1 hour, 2, 3, 4, 5, 6, More than 6 hours
34	48	When it comes to caring for someone after a seizure, do you think the following sentence is true or false": "If a person with epilepsy has a simple, uncomplicated seizure, there is no need to call a doctor or ambulance"	• True; • False
35		For PWE: How often have you found yourself in the situations below"	Never been in this situation;Often been in this situation;

Nur	mber	Question	Answer Options
People with epilepsy	Significant others		
		"You have an epileptic seizure in a public place and an ambulance comes. The seizure lasts no longer than usual and you recover as usual. You have NOT experienced an injury that requires urgent or emergency treatment" For 'significant other': How often would you say the person you know with epilepsy has found themselves in the situations below? (If you are not sure, please give us your best guess" "They have an epileptic seizure in a public place and an ambulance comes. Their seizure lasts no longer than usual and they recover as usual. They have NOT experienced an injury that requires urgent or emergency treatment"	Sometimes been in this situation
36		For PWE: "You have an epileptic seizure at home and an ambulance comes, The seizure lasts no longer than usual and you recover as usual. You have NOT experienced an injury that requires urgent or emergency treatment" For 'significant other': "They have an epileptic seizure at home and an ambulance comes, Their seizure lasts no longer than usual and they recover as usual. They have NOT experienced an injury that requires urgent or emergency treatment"	 Never been in this situation; Often been in this situation; Sometimes been in this situation
37	51	For PWE:	Never been in this situation;

Nur	mber	Question	Answer Options
People with epilepsy	Significant others		
		"You have an epileptic seizure (or seizures) that is different to what you usually experience. An ambulance comes. The seizure (or seizures) has stopped. You have NOT experienced an injury that requires urgent or emergency treatment" For 'significant other': "They have an epileptic seizure (or seizures) that is different to what they usually experience. An ambulance comes. The seizure (or seizures) has stopped. They have NOT experienced an injury that requires urgent or emergency treatment"	Often been in this situation; Sometimes been in this situation
38	52	For PWE: Thinking about all the times an emergency ambulance has come to you for epilepsy, how often have you been with someone you know who could help? For 'significant other': Thinking about all the times an emergency ambulance has come to them for epilepsy, how often have they been with someone they know who could help? (If you are unsure, please give your best guess)	 Never; Rarely; About half the time; Most of the time; Always
39	53	For PWE: When an emergency ambulance has come to you for epilepsy, who has been most likely to call for it? For 'significant other': When an emergency ambulance has come to them for epilepsy, who has been most likely to call for it?	 Me/ Themselves; A family member or friend/ A family member or friend (this might be you); A member of the public; Other
40		Do you think the Coronavirus (COVID-19) has changed your willingness to access/your willingness for the person with epilepsy to access NHS	

Nur	mber	Question	Answer Options
People with epilepsy	Significant others		
		services? Please read each of the statements below and indicate to what extent you agree or disagree.	
		For PWE: I am less willing to go to A&E following a seizure, due to the Coronavirus. For 'significant other': I am less willing for them to go to A&E following a seizure, due to the Coronavirus.	Strongly agree;Somewhat agree;Neither agree nor disagree;Disagree;Strongly disagree
41		For PWE: I am less willing to go to an Urgent Treatment Centre following a seizure, due to the Coronavirus. For 'significant other': I am less willing for them to go to an Urgent Treatment Centre following a seizure, due to the Coronavirus.	 Strongly agree; Somewhat agree; Neither agree nor disagree; Disagree; Strongly disagree
42		For PWE: I am less willing to go to an outpatient appointment, to see an epilepsy specialist, due to the Coronavirus. For 'significant other': I am less willing for them to go to an outpatient appointment, to see an epilepsy specialist, due to the Coronavirus.	 Strongly agree; Somewhat agree; Neither agree nor disagree; Disagree; Strongly disagree
43	57	For PWE: I am less willing to go to see my GP following a seizure, due to the Coronavirus.	Strongly agree;Somewhat agree;Neither agree nor disagree;

Nui	mber	Question	Answer Options
People with epilepsy	Significant others		
		For 'significant other': I am less willing for them to go to see my GP following a seizure, due to the Coronavirus.	Disagree; Strongly disagree
44	58	Do you believe you have had the Coronavirus (COVID-19)?	Yes;No;Don't know
45	59	Do you believe someone close to you has had the Coronavirus (COVID- 19)?	Yes;No;Don't know

Notes: PWE, people/person with epilepsy; Table excludes introductory text, staging text and 'debrief' materials.

Appendix 7 Detailed description of participants' demographics and epilepsy characteristics by recruitment route and when combined

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Participant type, n (%)			
Person with epilepsy (PWE)	69 (61.6%)	358 (74.3%)	427 (71.9%)
Significant other	43 (38.4%)	124 (25.7%)	167 (28.1%)
Age of PWE, Median (range)			
Reported by people with epilepsy	36 (26-51)	37 (27-49)	37 (27-49)
Reported by significant others	32.5 (26-46)	28 (23-39)	29 (24-41)
Combined	34 (26-49)	35 (26-48)	35 (26-48)
Missing	1	45	46
Sex of PWE, Female n (%)			
Reported by people with epilepsy	37 (53.6%)	280 (78.2%)	317 (74.2%)
Reported by significant others	20 (47.6%)	30 (37.0%)	50 (40.7%)
Combined	57 (51.4%)	310 (70.6%)	367 (66.7%)
Missing	1	43	44
Significant others relation to PWE, PWE is n (%)			
Partner/spouse	15 (35.7%)	15 (18.5%)	30 (24.4%)
Sibling	1 (2.4%)	7 (8.6%)	8 (6.5%)
Child	21 (50.0%)	52 (64.2%)	73 (59.4%)
Other	5 (11.9%)	7 (8.6%)	12 (9.8%)
Missing	1	43	44
Intellectual disability in PWE, n (%)			

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Reported with people with epilepsy	7 (11.1%)	27 (11.4%)	34 (11.4%)
Reported by significant others	18 (42.9%)	19 (23.5%)	37 (30.1%)
Combined	25 (23.8%)	46 (14.5%)	71 (16.8%)
Missing	7	165	172
Years since PWE' diagnosis, Median (range)			
Reported with people with epilepsy	12 (4-23)	12 (4-28)	12 (4-27)
Reported by significant others	12 (4-25)	13 (6-23)	12 (6-25)
Combined	12 (4-24)	12 (4.5-27)	12 (4-26)
Missing	7	166	173
PWE' Index of Multiple Deprivation, n (%)			
Reported with people with epilepsy			
Quintile 1	24 (38.1%)	60 (25.5%)	84 (28.2%)
Quintile 2	12 (19.1%)	56 (23.8%)	68 (22.8%)
Quintile 3	11 (17.5%)	40 (17.0%)	51 (17.1%)
Quintile 4	13 (20.6%)	44 (18.7%)	57 (19.1%)
Quintile 5	3 (4.8%)	35 (14.9%)	38 (12.8%)
Missing	6	123	129
Significant other' Index of Multiple Deprivation, n (%)			
Quintile 1	16 (38.1%)	16 (20.0%)	32 (26.2%)
Quintile 2	6 (14.3%)	16 (20.0%)	22 (18.0%)
Quintile 3	9 (21.4%)	13 (16.3%)	22 (18.0%)
Quintile 4	6 (14.3%)	21 (26.3%)	27 (22.1%)
Quintile 5	5 (11.9%)	14 (17.5%)	19 (15.6%)
Missing	1	44	45
Seizures in prior 12 months			

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Reported by people with epilepsy			
0-3	18 (28.6%)	66 (28.1%)	84 (28.2%)
4-6	10 (15.9%)	28 (11.9%)	38 (12.8%)
7-9	10 (15.9%)	11 (4.7%)	21 (7.1%)
10 or more	25 (39.7%)	130 (55.3%)	155 (52.0%)
Missing	6	123	130
Reported by significant other participants			
0-3	9 (21.4%)	17 (21.0%)	26 (21.1%)
4-6	5 (11.9%)	14 (17.3%)	19 (15.5%)
7-9	5 (11.9%)	11 (13.6%)	16 (13.0%)
10 or more	23 (54.8%)	39 (48.2%)	62 (50.4%)
Missing	1	43	44
Combined			
0-3	27 (25.7%)	83 (26.3%)	110 (26.1%)
4-6	15 (14.3%)	42 (13.3%)	57 (13.5%)
7-9	15 (14.3%)	22 (7.0%)	37 (8.8%)
10 or more	48 (45.7%)	169 (53.5%)	217 (51.5%)
Missing	7	166	173
Types of seizures PWE had ever experienced, n (%)			
Reported by people with epilepsy			
One type only	29 (42.0%)	113 (31.6%)	142 (33.3%)
Multiple types	40 (58.0%)	245 (68.4%)	285 (66.7%)
Reported by significant other	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, - · /	X /
One type only	20 (46.5%)	47 (37.9%)	67 (40.1%)
Multiple types	23 (53.5%)	77 (62.1%)	100 (59.9%)
Combined		, ,	

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Multiple types	63 (56.3%)	322 (66.8%)	385 (64.8%)
Missing	0	0	0
'Usual ED' seizure type p/2 years**, n (%)			
Reported by people with epilepsy			
Focal type (aware of what is happening)	5 (7.3%)	12 (3.4%)	17 (4.0%)
Complex partial type (confused or partially aware)	7 (10.1%)	31 (8.7%)	38 (8.9%)
Absences, tonic, atonic (briefly lose consciousness)	5 (7.3%)	39 (10.9%)	44 (10.3%)
Tonic clonic (lose consciousness & jerk or convulse)	52 (75.4%)	276 (77.1%)	328 (76.8%)
Reported by significant other participants			· · · · · · · · · · · · · · · · · · ·
Focal type (aware of what is happening)	1 (2.3%)	2 (1.6%)	3 (1.8%)
Complex partial type (confused or partially aware)	0 (0.0%)	8 (6.5%)	8 (4.8%)
Absences, tonic, atonic (briefly lose consciousness)	0 (0.0%)	11 (8.9%)	11 (6.6%)
Tonic clonic (lose consciousness & jerk or convulse)	42 (97.7%)	103 (83.1%)	145 (86.8%)
Combined			
Tonic clonic	94 (83.9%)	379 (78.6%)	473 (79.6%)
Missing	0	0	0
PWE seen epilepsy specialist in p/12 months, Yes n (%)			
Reported with people with epilepsy	48 (76.2%)	205 (87.2%)	253 (84.9%)
Reported by significant other participants	36 (85.7%)	76 (93.8%)	112 (91.1%)
Combined	84 (80.0%)	281 (88.9%)	365 (86.7%)
Missing	7	166	173
Rescue medication prescribed, Yes n (%)*			
Reported by people with epilepsy	17 (27.0%)	62 (26.4%)	79 (26.5%)
Reported by significant other participants	16 (38.1%)	33 (40.7%)	49 (39.8%)
Combined	33 (31.4%)	95 (30.1%)	128 (30.4%)
Missing	7	166	173

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Ever diagnosed with NEAD, Yes n (%)*			
Reported by people with epilepsy	14 (22.2%)	51 (21.7%)	65 (21.8%)
Reported by significant other participants	8 (19.1%)	13 (16.1%)	21 (17.1%)
Combined	22 (21.0%)	64 (20.3%)	86 (20.4%)
Missing	7	166	173
Ambulance contacts in p/12 months, Median (range)			
Reported by people with epilepsy			
1-3	43 (68.3%)	187 (79.6%)	230 (77.2%)
4-6	15 (23.8%)	26 (11.1%)	41 (13.8%)
7-9	5 (7.9%)	8 (3.4%)	13 (4.4%)
10 or more	0 (0.0%)	14 (6.0%)	14 (4.7%)
Missing	6	124	130
Reported by significant other participants			
1-3	29 (69.1%)	54 (66.7%)	83 (67.5%)
4-6	5 (11.9%)	16 (19.8%)	21 (17.1%)
7-9	4 (9.5%)	4 (4.9%)	8 (6.5%)
10 or more	4 (9.5%)	7 (8.6%)	11 (8.9%)
Missing	1	43	44
Combined			
1-3	72 (68.6%)	241 (76.3%)	313 (74.4%)
4-6	20 (19.1%)	42 (13.3%)	62 (14.7%)
7-9	9 (8.6%)	12 (3.8%)	21 (5.0%)
10 or more	4 (3.8%)	21 (6.7%)	25 (5.9%)
Missing	7	166	174

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
ED contacts in p/12 months, Median (range)			
Reported by people with epilepsy			
0-3	50 (79.4%)	187 (79.6%)	237 (79.5%)
4-6	12 (19.1%)	29 (12.3%)	41 (13.8%)
7-9	1 (1.6%)	10 (4.3%)	11 (3.7%)
10 or more	0 (0.0%)	9 (3.8%)	9 (3.0%)
Missing	6	124	130
Reported by significant other participants			
0-3	33 (78.6%)	60 (74.1%)	93 (75.6%)
4-6	4 (9.5%)	11 (13.6%)	15 (12.2%)
7-9	1 (2.4%)	4 (4.9%)	5 (4.1%)
10 or more	4 (9.5%)	6 (7.4%)	10 (8.1%)
Missing	1	43	44
Combined			
0-3	83 (79.1%)	247 (78.2%)	330 (78.4%)
4-6	16 (15.2%)	40 (12.7%)	56 (13.3%)
7-9	2 (1.9%)	14 (4.4%)	16 (3.8%)
10 or more	4 (3.8%)	15 (4.8%)	19 (4.5%)
Missing	7	166	173
PWE correctly answering seizure first aid question, Yes n (%)	47 (74.6%)	192 (82.1%)	239 (80.5%)
Missing	6	124	130
Significant other participants correctly answering seizure first aid question, Yes n (%)	39 (92.9%)	71 (87.7%)	110 (89.4%)
Missing	1	43	44

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
When ambulance comes, how often is PWE with someone			
who could help, n (%)			
Reported by people with epilepsy			
Never	1 (1.6%)	21 (9.0%)	22 (7.4%)
Rarely	10 (15.9%)	40 (17.1%)	50 (16.8%)
About half the time	12 (19.1%)	49 (20.9%)	61 (20.5%)
Most of the time	27 (42.9%)	78 (33.3%)	105 (35.4%)
Always	13 (20.6%)	46 (19.7%)	59 (19.9%)
Missing	6	124	130
Reported by significant other participants			
Never	1 (2.4%)	1 (1.3%)	2 (1.7%)
Rarely	4 (9.5%)	8 (10.1%)	12 (9.9%)
About half the time	7 (16.7%)	11 (13.9%)	18 (14.9%)
Most of the time	10 (23.8%)	29 (36.7%)	39 (32.2%)
Always	20 (47.6%)	30 (38.0%)	50 (41.3%)
Missing	1	45	46
Mostly likely to call for ambulance, n (%)			
Reported by people with epilepsy			
PWE themselves	2 (3.2%)	9 (3.9%)	11 (3.7%)
Family or friend	47 (74.6%)	149 (63.7%)	196 (66.0%)
Member of public	9 (14.3%)	61 (26.1%)	70 (23.6%)
Other	5 (7.9%)	15 (6.4%)	20 (6.7%)
Missing	6	124	130
Reported by significant other participants			
PWE themselves	0 (0.0%)	2 (2.5%)	2 (1.7%)
Family or friend	33 (78.6%)	57 (72.2%)	90 (74.4%)

	Via	Via	Combined
	ambulance service	public adverts	
Analysis dataset	N=112	N=482	N=594
Member of public	5 (11.9%)	14 (17.7%)	19 (15.7%)
Other	4 (9.5%)	6 (7.6%)	10 (8.3%)
Missing	1	45	46

Notes: ED, emergency department; n, number; NEAD, non-epileptic attack disorder; PWE, person with epilepsy; **Seizures description and labels presented to participant to choose from were as follows: "Seizures where you/they are aware of what is happening (such as focal seizures)", "Seizures where you/they are confused or only partially aware (such as complex focal seizures)", "Seizures where you/they briefly lose consciousness (such as absences, tonic, atonic seizures)", and "Seizures where you/they lose consciousness and jerk or convulse (such as tonic clonic seizures)". If multiple types were reported, the one listed is the one the person identified as typically leading to emergency health service contact; Please note that the n=594 participants did not all fully complete the non-DCE questions. Moreover, the order in which the non-DCE questions appeared in the surveys for PWE and significant others differed.

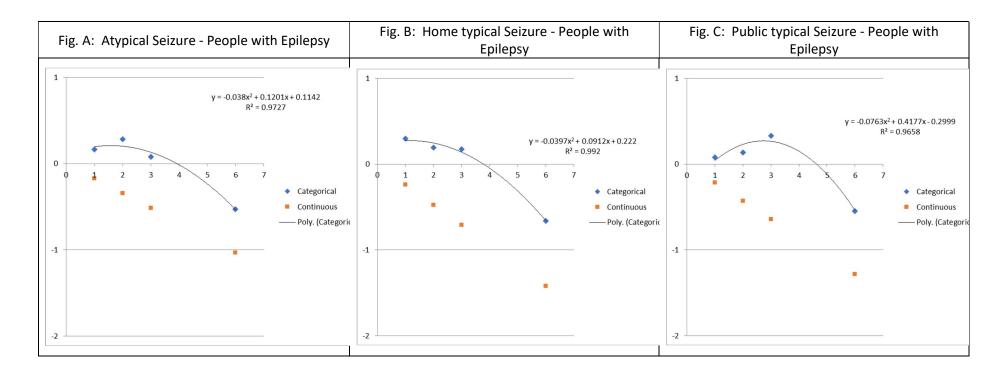
Appendix 8 Familiarity to participants of seizure scenarios used within DCEs

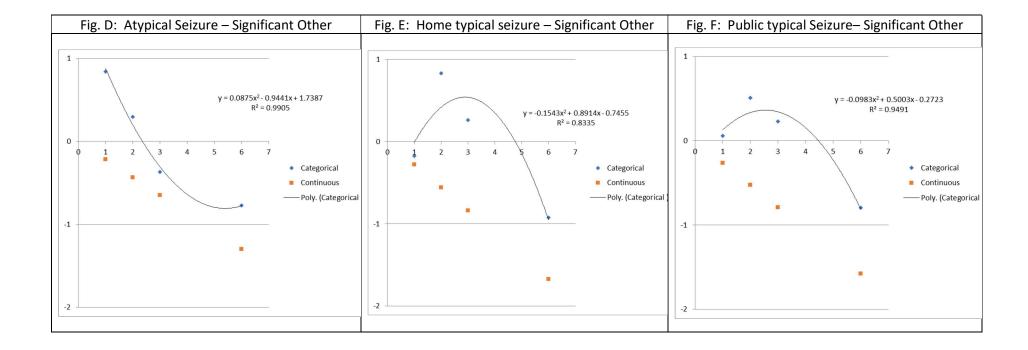
	Rec	ruitment route	
	Via ambulance service	Via public adverts	Combined
People with epilepsy participants	n=69	n=358	n=427
Public typical seizure scenario, n (%)			
Never been in this situation	14 (22.2%)	70 (29.9%)	84 (28.3%)
Often/ sometimes been in this situation*	49 (77.80%)	164 (70.1%)	213 (71.7%)
Home typical seizure scenario, n (%)			
Never been in this situation	19 (30.2%)	73 (31.2%)	92 (31.0%)
Often/ sometimes been in this situation*	44 (69.8%)	161 (68.8%)	205 (69.0%)
Atypical seizure scenario, n (%)			
Never been in this situation	14 (22.2%)	65 (27.8%)	79 (26.6%)
Often/ sometimes been in this situation*	49 (77.80%)	169 (72.2%)	218 (73.4%)
Missing	6	124	130
Significant other participants	n=43	n=124	n=167
Public typical seizure scenario, n (%)			
PWE I know has never been in this situation	17 (40.5%)	25 (31.3%)	42 (34.4%)
PWE I know has often/ sometimes been in this situation*	25 (59.5%)	55 (68.8%)	80 (65.6%)
Home typical seizure scenario, n (%)			
PWE I know has never been in this situation	11 (26.2%)	29 (36.3%)	40 (32.8%)
PWE I know has often/ sometimes been in this situation*	31 (73.8%)	51 (63.8%)	82 (67.2%)
Atypical seizure scenario, n (%)			

PWE I know has never been in this situation	11 (26.2%)	11 (13.8%)	22 (18.0%)
PWE I know has often/ sometimes been in this situation*	31 (73.8%)	69 (86.3%)	100 (82.0%)
Missing	1	44	45

Notes: n, number; DCE, Discrete choice experiment; PWE, person with epilepsy; * Answer options were "Never been in this situation", "Sometimes been in this situation", and "Often been in this situation".

Appendix 9 Testing for non-linear effects of time: plot estimated coefficients for time by scenario and sample





Appendix 10 Results from DCE subgroup analyses

Summary of subgroup analysis to explore preference heterogeneity

			Atypic	al Seiz	ure	F	lome t	ypical se	eizure	Pı	ublic ty	pical s	eizure
		m1	m2	m3	LLR	m1	m2	m3	LLR	m1	m2	m3	LLR
		n	n	n	p-value	n	n	n	p-value	n	n	n	p-value
Planned subgroup analysis (PWE)													
(1) Any visits to ED in past 12-months		204	32	172	0.3102	198	31	167	0.0030*	194	29	165	N/A
(No=m2; Yes=m3)													
(2) Social deprivation		205	101	104	0.5308	198	97	101	0.3708	193	94	99	0.4478
(IMD decile 1-4=m2; IMD decile 5-10=m3)													
(3) Contact with epilepsy specialist in past 12-	mths	204	22	182	N/A	198	37	161	0.0476	194	31	163	0.0552
(No=m2; Yes=m3)		205	102	22	N1 / A	100	160	20	0.0424	101	170	4.5	N1 / A
(4) Intellectual disability (No=m2; Yes=m3)		205	182	23	N/A	199	169	30	0.0434	194	179	15	N/A
(5) Problems accessing specialist services		204	106	98	0.0033*	198	111	87	0.1221	194	111	83	0.0056*
(No or don't know=m2; Yes=m3)		204	422	74	0.0565	400	404	67	0.4404	101	400	70	0.4044
(6) Care plan (No or don't know=m2; Yes=m3))	204	133	71	0.8565	198	131	67	0.4481	194	122	72	0.1814
(7) Experience of scenario		2	56	147	0.5956	197	60	137	0.1244	194	50	144	0.0164
(Never=m2; Often or sometimes=m3)													
Post-hoc analysis (PWE)													
(i) Sampling frame (NWAS=m2; Public advert=	-m3)	258	48	210	0.3575	239	40	199	0.1393	252	44	208	0.6919
(ii) Willingness to access healthcare during	A&E	170	104	66	0.8947	171	109	62	0.4294	163	103	60	0.4605
coronavirus pandemic (Strongly	UTC	168	93	75	0.7671	165	100	65	0.007*	161	95	66	0.9519
agree/somewhat agree =m2; Neutral,	OPD	143	58	85	0.7459	143	62	81	0.5417	142	54	88	0.817
Disagree/Strongly disagree=m3)	GP	157	61	96	0.7105	149	58	91	0.3456	153	55	97	0.7544
Post-hoc analysis (Significant Other)													
(i) Sampling frame (NWAS=m2; Public advert=	-m3)	105	30	75	0.2474	97	28	69	N/A	96	28	68	N/A
(ii) Willingness to access healthcare during	A&E	75	50	25	N/A	66	47	19	N/A	65	39	26	N/A
coronavirus pandemic (Strongly	UTC	75	43	32	0.0298	66	43	23	N/A	66	36	29	N/A
agree/somewhat agree =m2; Neutral,	OPD	64	26	38	N/A	60	22	38	N/A	54	22	32	N/A
Disagree/Strongly disagree=m3)	GP	66	21	45	N/A	59	19	40	N/A	57	20	37	N/A

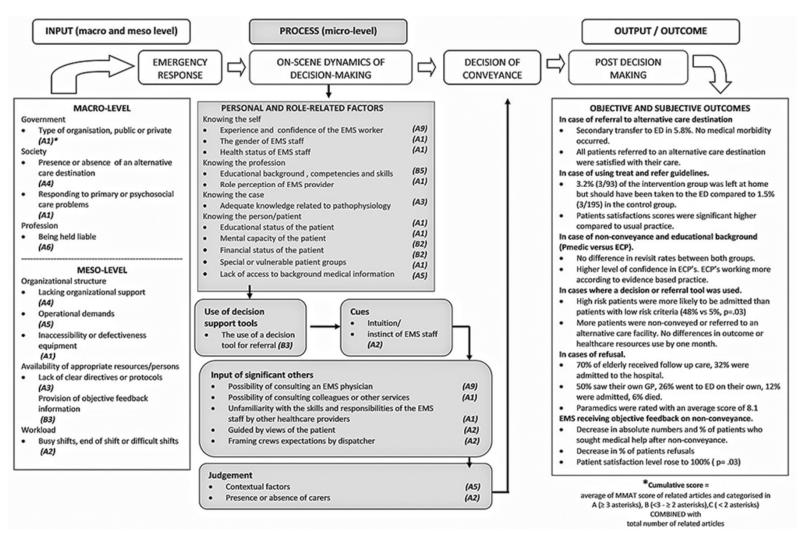
Note. m:model; m1: restricted, m2: subgroup=0, m3:subgroup=1; N/A, Not applicable i.e. not LLR test performed due to n<30; IMD, Index of Multiple Deprivation; NWAS, North-West Ambulance Service; A&E, Accident and emergency department; UTC, Urgent treatment centre; OPD, outpatient department; GP, General Practice Bonferroni correction for post-hoc analysis. Significance level p< 0.001.

Summary of regression models for subgroups reaching statistical significance

	Home	typical :	seizure -	PWE	Aty	pical sei	zure - P\	VΕ	Р	ublic typi	cal - PW	Έ	Home	e typical	seizure -	PWE
	(1) Any	,	ED in pa	ast 12-		(5) Problems accessing specialist services			` '	Problem		_	· · ·	_	to acces	
		mor	nths			specialisi	services	5	specialist services			during corona		Neural/disagre		
	N	lo	Ye	es	No/don	't know	Ye	es	No/don	't know	Y	es	Agı	ree	Noaran	e
Attribute [level]	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value	β- coeff	p- value
Access to medical records / care plan	0.770	0.060	0.499	0.000	0.440	0.000	0.600	0.000	0.587	0.000	0.559	0.000	0.464	0.003	0.531	0.002
Convey [UTC]	- 11.22	0.992	- 0.152	0.189	0.220	0.187	0.371	0.013	- 0.050	0.726	- 0.067	0.655	- 0.188	0.247	- 0.460	0.023
Convey [ED]	7.726	0.991	- 0.244	0.032	0.335	0.016	0.013	0.923	0.378	0.004	- 0.149	0.297	- 0.227	0.188	- 0.525	0.004
Time [1 hour]^	41.02		0.507		- 0.847		1.114		0.256		0.180					
Time [2 hours]	16.42	0.992	0.203	0.381	0.722	0.032	0.136	0.614	0.207	0.453	0.129	0.667	0.116	0.724	0.597	0.151
Time [3 hours]	24.78	0.992	0.011	0.968	0.689	0.077	0.411	0.225	0.196	0.569	0.280	0.440	0.333	0.433	0.889	0.069
Time [6 hours]	- 0.188	0.487	0.721	0.000	- 0.564	0.000	- 0.567	0.000	- 0.659	0.000	- 0.589	0.000	0.884	0.000	0.513	0.001
Epilepsy specialist advises today	2.398	0.990	0.402	0.000	0.547	0.000	0.771	0.000	0.331	0.000	0.448	0.000	0.471	0.000	0.315	0.001
GP told	2.226	0.990	0.306	0.000	0.530	0.000	0.395	0.000	0.277	0.000	0.341	0.000	0.241	0.003	0.344	0.000
Epilepsy specialist in future [2-3 weeks]	- 14.60	0.992	0.226	0.172	0.190	0.423	0.536	0.006	0.184	0.360	0.165	0.436	0.400	0.092	0.256	0.385

Epilepsy specialist in future [within 1 week]	14.95	0.992	0.084	0.539	0.433	0.039	- 0.221	0.166	0.041	0.803	0.076	0.658	0.029	0.882	0.425	0.095
Constant	1.750	0.992	- 0.154	0.006	0.007	0.917	0.113	0.101	0.096	0.152	0.007	0.919	0.212	0.011	0.079	0.392
Number of																
observations	372		2004		1272		1176		1332		996		1200		780	
Number of respondents	31		167		106		98		111		83		100		65	

Supplementary File 1 Oosterwold et al.'s Conceptual framework of factors affecting the decision of ambulance service personnel regarding conveying adult patients to an emergency department



Notes: ED, emergency department. Reproduced with permission. (ECP, emergency care practitioner; EMS, emergency medical service; GP, general practitioner; MMAT, mixed-methods appraisal tool; Pmedic, paramedic)

Supplementary File 2 Further information on urgent treatment centres

'Urgent Treatment Centre' (UTC) is the label that, following the Urgent and Emergency Care Review, has been given to most English walk-in centres, minor injuries units and urgent care centres to reduce confusion.

UTCs are part of NHS England's vision to standardise urgent care and provide a consistent [235] and understandable alternative to ED when it is clinically appropriate.

Those with the label are expected to have similar operating standards – namely, be open at least 12 hours a day, 7 days a week, be GP-led, staffed by nurses, GPs and other clinicians, have access to simple diagnostics (electrocardiogram, urinalysis, and in some cases X-ray.), have a full resuscitation trolley and equipment, and be able to issue prescriptions).^[64] Patients should be clinically assessed within 15 minutes of arrival and seen within 2 hours.

There is less restriction in terms of their necessary location and the symptoms and presentations they could manage. Only suggestions and recommendations were made, [236] with responsibility for the commissioning of services having been devolved to commissioning groups.

For the present project, information was required on the extent to which UTCs were operating (i.e., their number) and their exact locations. This information was necessary to inform elements of the study (e.g., qualitative interviews and DCE design). This information was not publicly available. A Freedom of Information request was thus submitted to NHS England (Official case reference number: 060240; 28 May 2019). A response was not received. Following a ruling in favour of the applicants by the Information Commissioner's Office (Official case reference number: FS50858980; 15 August 2019), the required information was provided by NHS England (Official case reference number: 059338; 8 October 2019). It permitted the number of UTCs to be determined, their locations to be mapped (see Figure below) and their location relative to adult Type 1 hospital EDs to be determined. Note that this account of proceedings reflects that of the applicants. NHS England was not offered a right of reply.

As of 18th September 2019, NHS England confirmed there were 120 UTCs in England that met the operating standards described in paragraph three above(with further to follow). Of these, 55% were based on the same site as a Type 1 adult ED.



Figure Geographic location of Urgent Treatment Centres within England as of (18th September 2019) Map reproduced with permission <a href="https://www.google.com/intl/england-scom/intl/engl

Supplementary File 3 Characteristics of services that did and did not respond to service evaluation survey (based on reports focusing on varied time periods; range 2004 to 2018)

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Characteristics of regional ambulance services and their participation status

Service	Population covered ^a	Square miles covered ^a	FTE qualified ambulance staff ^b	Calls to which an emergency response was dispatched ^{c, d}	Proportion seen, but not conveyed to ED ^{d, e}
London Ambulance Service NHS Trust	8.8 million	970	2,597	1,047,357	34.4
2. North West Ambulance Service NHS Trust	7.3 million	8,900	2,852	878,352	30.9
3. East of England Ambulance Service NHS Trust	6.1 million	12,000	1,688	697,901	41.6
4. West Midlands Ambulance Service NHS Foundation Trust	5.8 million	8,000	2,201	838,069	37.3
5. Yorkshire Ambulance Service NHS Trust	5.1 million	8,800	1,540	521,331	31.1
6. East Midlands Ambulance Service NHS Trust	5 million	10,000	1,484	542,325	33.6
7. South East Coast Ambulance Service NHS Foundation Trust	4.8 million	5,800	1,592	656,338	45.3
8. North East Ambulance Service NHS Foundation Trust	2.6 million	5,300	642	297,826	32.5
9. South Western Ambulance Service NHS Foundation Trust	5.5 million	14,800	1,875	599,189	52.4
10. Isle of Wight NHS Trust	140,000	147	60	19,683	51.8
Acceptance rate (10/11)= 90.9% Summary for services participating (n=10)				M= 627,763	M= 36

Service	Population covered ^a	Square miles covered ^a	FTE qualified ambulance staff ^b	Calls to which an emergency response was dispatched ^{c, d}	Proportion seen, but not conveyed to ED d, e
	M= 5.3	M= 8,400	M= 1,640	(IQR=465454,	(IQR=31.8,
	(IQR=4.3,6.4	(IQR=4218,105	(IQR=1273,23	848139)	47)
)	00)	00)		
Summary of services not participating (1)	4 million	5,800	1,041	445,798	42.0

Notes: a With the exception of the Isle of Wight, this information was from Lord Carter's (2018) report 'Operational productivity and performance in English NHS Ambulance Trusts: Unwarranted variations' (https://www.england.nhs.uk/wp-content/uploads/2019/09/Operational productivity and performance NHS Ambulance Trusts final.pdf). Data relating to the Isle of Wight was from the Isle of Wight's (2015) NHS Clinical Commissioning Group. Annual Report and Accounts 2014–15 (http://www.isleofwightccg.nhs.uk/Downloads/Annual%20Report/FINAL%20IOW%20CCG%20annual%20report%202014-15.v6.pdf) and the Care Quality Commission's (2014) report 'Isle of Wight NHS Trust. Quality Report 2014 (http://www.cqc.org.uk/sites/default/files/new reports/AAAA1882.pdf); b Information from NHS Digital's (2015) report 'NHS Workforce Statistics in England, Non-medical—staff - 2004-2014, As at 30 September' (http://www.cqc.org.uk/sites/default/files/new reports/AAAA1882.pdf); b Information from NHS Digital's (2015) report 'NHS Workforce Statistics in England, Non-medical—staff - 2004-2014, As at 30 September' (<a href="https://www.england.nhs.uk/statistics/bula.nhs.uk/s

Characteristics of regional neurosciences centres and neurology services and their participation status

Name of service	Region	Туре	Trust's	s workforce inclu	des ^a
			'Adults' neurologists	With epilepsy as a specialism	'Adults' epilepsy nurse specialists
1. Barts Health NHS Trust	London	Regional Neuroscience Centre	-	3	1
2. Imperial College Healthcare NHS Trust	London	Regional Neuroscience Centre	44	4	,
3. King's College Hospital NHS Foundation	London	Regional Neuroscience Centre	-	5	2
4. Royal Free London NHS Foundation Trust	London	Regional Neuroscience Centre	-	7	2
5. St. George's University Hospitals NHS Foundation Trust	London	Regional Neuroscience Centre	19	5	1
6. Cambridge University Hospitals NHS Foundation Trust	Midlands and East	Regional Neuroscience Centre	8	2	1
7. East Suffolk and North Essex NHS Foundation Trust	Midlands and East	Neurology centre	5	1	3
8. Norfolk and Norwich University Hospitals NHS Foundation Trust	Midlands and East	Neurology centre	10	-	-

Name of service	Region	Туре	Trust's	s workforce inclu	des ^a
			'Adults' neurologists	With epilepsy as a specialism	'Adults' epilepsy nurse specialists
9. Nottingham University Hospitals NHS Trust	Midlands and East	Regional Neuroscience Centre	16	-	-
10.Sandwell and West Birmingham NHS Trust	Midlands and East	Neurology centre	5	1	-
11.The Shrewsbury and Telford Hospital NHS Trust	Midlands and East	Neurology centre	2	1	1
12. University Hospitals Birmingham NHS Foundation Trust	Midlands and East	Regional Neuroscience Centre	17	5	2
13. University Hospitals of North Midlands NHS Trust	Midlands and East	Regional Neuroscience Centre	12	2	4
14. University Hospitals Coventry and Warwickshire NHS Trust	Midlands and East	Regional Neuroscience Centre	8	2	1
15. South Tyneside and Sunderland NHS Foundation Trust	North	Neurology centre	-	-	-
16. Hull University Teaching Hospitals NHS Trust	North	Regional Neuroscience Centre	7	-	-
17. Lancashire Teaching Hospitals NHS Foundation Trust	North	Regional Neuroscience Centre	11	1	2

Name of service	Region	Туре	Trust's	s workforce inclu	des ^a
			'Adults' neurologists	With epilepsy as a specialism	'Adults' epilepsy nurse specialists
18.The Leeds Teaching Hospitals NHS Trust	North	Regional Neuroscience Centre	19	3	2
19.Salford Royal NHS Foundation Trust	North	Regional Neuroscience Centre	36	4	3
20.Sheffield Teaching Hospitals NHS Foundation Trust	North	Regional Neuroscience Centre	28	5	10
21. South Tees Hospitals NHS Foundation Trust	North	Regional Neuroscience Centre	9	2	1
22.The Newcastle upon Tyne Hospitals NHS Foundation Trust	North	Regional Neuroscience Centre	12	2	2
23.The Walton Centre NHS Foundation Trust	North	Regional Neuroscience Centre	36	10	3
24. York Teaching Hospital NHS Foundation Trust	North	Neurology centre	9	-	-
25.Brighton and Sussex University Hospitals NHS Trust	South East	Regional Neuroscience Centre	2	3	0
26.Oxford University Hospitals NHS Foundation Trust	South East	Regional Neuroscience Centre	43	3	2

Name of service	Region	Туре	Trust's	s workforce inclu	des ^a
			'Adults' neurologists	With epilepsy as a specialism	'Adults' epilepsy nurse specialists
27. University Hospital Southampton NHS Foundation Trust	South East	Regional Neuroscience Centre	24	5	3
28. North Bristol NHS Trust	South West	Regional Neuroscience Centre	24	3	2
29.Royal Cornwall Hospitals NHS Trust	South West	Neurology centre	-	3	2
30. Royal United Hospitals Bath NHS Foundation Trust	South West	Neurology centre	3	1	1
31. Frimley Health NHS Foundation Trust	South-East	Neurology centre	5	3	2
32.University Hospitals Plymouth NHS Trust	South-West	Regional Neuroscience Centre	10	1	2
33. Poole Hospital NHS Foundation Trust	South-West	Neurology centre	6	1	2
34. Royal Devon and Exeter NHS Foundation Trust *	South-West	Neurology centre	7	-	-
35. Taunton and Somerset NHS Foundation Trust	South-West	Neurology centre	4	1	1
Acceptance rate (35/41) 87.8%)					
Summary for services participating (n=35)		Regional Neuroscience Centre=23;	M= 10 (IQR=6, 19)	M= 3 (IQR=1, 4.25)	M= 2 (IQR= 1, 2)

Name of service	Region	Туре	Trust's	's workforce includes ^a	
			'Adults' neurologists	With epilepsy as a specialism	'Adults' epilepsy nurse specialists
		Neurology centres=12			•
Summary for services not participating (n=6)		Regional Neuroscience Centre=2; Neurology centres=4	M= 13.5 (IQR=6.25, 22.5)		·

Notes: aData from a 2017 Freedom of Information request to hospital Trust's carried out and published by Epilepsy Action (https://www.epilepsy.org.uk/professional/epilepsy-data-visualisation/services-by-hospital-trust). If a Trust did not respond to the request or it was not possible to reconcile a Trust's name with the results, then workforce data was sought from NHS Choices (https://www.nhs.uk/service-search). In some instances it could not be obtained, indicated by a "-". A consultant with epilepsy as a specialism was defined as someone with demonstrable training and continuing education in epilepsy, peer review of practice and regular audit of diagnosis. Epilepsy must have been a significant part of their clinical workload (equivalent to at least one session a week). "."=Not calculable due to data not being available; M, median; IQR, interquartile range.

Characteristics of emergency departments that did and did not participate in survey ^a

Provider	Region	Number of 'Type 1' EDs within Trust ^b	Attendances 2017/18		Consultants FTE	Doctors FTE	Nurses FTE
			Number	Quartile ^c			
Burton Hospitals NHS Foundation Trust	London	2	128,520	3	-	12	'9
2. Guy's and St. Thomas' NHS Foundation Trust	London	1	181,325	4	25	74	177
3. Imperial College Healthcare NHS Trust	London	2	240,565	4	26	71	165
4. Kingston Hospital NHS Foundation Trust	London	1	118,080	2	11	22	77
5. Colchester Hospital University NHS Foundation Trust	Midlands and East	2	92,200	2	13	28	119
6. East and North Hertfordshire NHS Trust	Midlands and East	1	140,145	3	8	32	133
7. James Paget University Hospitals NHS Foundation Trust	Midlands and East	1	77,675	1	7	13	55
8. The Royal Wolverhampton NHS Trust	Midlands and East	1	181,775	4	19	35	95
9. United Lincolnshire Hospitals NHS Trust	Midlands and East	2	148,540	3	14	36	181
10.Worcestershire Acute Hospitals NHS Trust	Midlands and East	2	188,545	4	9	27	129
11.Calderdale and Huddersfield NHS Foundation Trust	North	2	148,445	3	10	23	106
12.City Hospitals Sunderland NHS Foundation Trust	North	1	159,420	3	10	26	117
13.Countess of Chester Hospital NHS Foundation Trust	North	1	82,785	1	7	23	69
14.County Durham and Darlington NHS Foundation Trust	North	2	210,460	4	11	37	108
15.Mid Cheshire Hospitals NHS Foundation Trust	North	1	89,300	2	8	13	97

Provider	Region	Number of 'Type 1' EDs	e		Consultants FTE	Doctors FTE	Nurses FTE
		within Trust ^b	Number	Quartile ^c			
16.Mid Yorkshire Hospitals NHS Trust	North	2	245,840	4	18	43	131
17.Northumbria Healthcare NHS Foundation Trust	North	1	194,495	4	24	57	84
18.Salford Royal NHS Foundation Trust	North	1	100,470	2	36	21	212
19.Tameside and Glossop Integrated Care NHS Foundation Trust	North	1	87,715	1	10	15	70
20. Warrington and Halton Hospitals NHS Foundation Trust	North	1	113,645	2	7	22	95
21.East Sussex Healthcare NHS Trust	South	2	119,400	3	8	36	94
22.Maidstone and Tunbridge Wells NHS Trust	South	2	174,060	4	13	41	135
23.Royal Surrey County Hospital NHS Foundation Trust	South	1	70,970	1	11	14	85
24.Surrey and Sussex Healthcare NHS Trust	South	1	98,840	2	9	39	82
25.University Hospitals Bristol NHS Foundation Trust	South	1	135,305	3	21	32	135
26.Western Sussex Hospitals NHS Foundation Trust	South	2	139,490	3	16	16	110
Acceptance rate (26/35) 74.3%)							
Summary for services participating (n=26)				37,398 80, 181438)	M= 11 (IQR=8.5, 18.5)*	M= 27.5 (IQR=19.75, 37.5)	M= 107 (IQR=83.5, 133.5)
Summary for services not-participating, including those not invited (n=111)		M= 115, 665 (IQR=85,585, 156,420)		M= 10 (IQR=8, 17)	M= 28 (IQR=18.5, 38)	M= 86 (IQR=61, 118.5)	

Digital (2018) Hospital Accident and Emergency Activity, 2017-18 (https://digital.nhs.uk/data-and-Notes: aData based on NHS information/publications/statistical/hospital-a-ident--emergency-activity/2017-18; Data was available for 25/26 of the participating sites. Staff data was current as of March 2018; Please also note that some of the provider names have since changed; b 'Type 1' EDs are consultant led 24 hour services with full resuscitation facilities and designated accommodation the reception and emergency patients for of accident

(https://www.datadictionary.nhs.uk/data_dictionary/attributes/a/acc/accident_and_emergency_department_type_de.asp); c Lower quartile equates to fewer attendances; d Excludes consultants; M, median; IQR, interquartile range.

References

1.	Mathieson A, Marson AG, Jackson M, Ridsdale L, Goodacre S, Dickson JM, et al. Clinically
unnece	ssary and avoidable emergency health service use for epilepsy: A survey of what English
services	s are doing to reduce it. <i>Seizure</i> 2020; 76 :156–60.

Supplementary File 4 Characteristics of interview participants

Characteristics	Sample n = 25
Age bands (years) Mean (range)	37 (18-73)
18-26	5
27-31	7
32-50	6
51-75	6
Female/ Male	15/10
Ethnicity	22
White British	2
White Other	1
Black Caribbean	
Education	
Other	3
GCSC/o-level	4
A-level	9
Degree	5
Postgraduate	4
Appointments with epilepsy specialist in p/12 mo.	
1	9
2	12
3	3
4	1
Living situation	
Alone	5
With others	20
Self-reported tonic-clonic seizure frequency (per year)	
Unclear	5
0	2
1-2	5
3-6	7
12+	6
Self-reported ambulance use (p/12 mo.)*	4
0	1
1-2	15
3-4	5
5-7 13	3 1
Self-reported ED attendances (p/12 mo.)*	I
0	4
1-2	13
3-4	5
5-7	2
12	1
Strategy used to communicate care needs and/or preferences	•
Medic Alert style bracelet	11
Wallet ID card	7
Mobile App	5

LinkLine device	2	
Wearable technology	1	

Notes: ED, emergency department. N, number.

Supplementary File 5 Further details relating to NWAS and the management of calls relating to seizures

The North-West Ambulance Service NHS Trust (NWAS) has responsibility for ~7 million people and covers a geographic region of ~14000 square miles that includes a mix of urban and rural areas. It employs ~2800 full-time equivalent qualified ambulance staff and has demonstrated a non-conveyance rate comparable to the average. [1] At the time of the project, when crews were 'on scene' they did not use an electronic recording system, rather they completed standardised 'Patient Report Forms' (PRFs) by hand and these were subsequently 'scanned in'.

Emergency calls to NWAS are handled by an emergency operations centre. Like most English ambulance services, it uses the Advanced Medical Priority Dispatch System (AMPDS) to code the reason for the call based on the presentation that is described.

When a call is received regarding what is described as a suspected seizure then AMPDS Protocol 12 is activated. In 2018/19, NWAS received 12,935 calls for persons aged ≥18 years that were coded as AMPDS Protocol 12. They conveyed ~65% of these to Type 1 EDs (S Bell, North West Ambulance Service, 29/7/2019).

The AMPDS system prompts trained, but non-clinical call handlers to ask standard questions. The callers' responses to questions yields 'determinant descriptors' (such as 'continuous or multiple fitting' or 'effective breathing not verified') which are used to assign a specific subcode to the call, priority, target response times and the type of response.

One of the standard questions that caller handlers are prompted to endeavour to ask when managing a call via AMPDS Protocol 12 is whether the patient for whom the call is about has a diagnosis of epilepsy "i.e., "Is s/he an epileptic?"). As most (~70%) calls for a suspected seizure are made by a relative, friend or carer it is anticipated most callers can answer the question in an accurate way. When a call is for suspected seizure is confirmed to relate to a person with a history of epilepsy then the specific subcode is given an 'e' suffix.

The information that is received by the caller handler results in the AMPDS Protocol 12 incident receiving one of 16 possible subcodes. Persons with 8 of them were eligible for identification (see Table below). The restriction on subcodes was necessary due to ethical concerns about the possibility of inadvertently sending an invitation letter to someone who had died. It was also an attempt to screen out incidents unrelated to epilepsy (e.g., acute symptomatic seizures, preeclampsia, hypoglycaemia). The eligible codes were selected by a consultant neurologist (AM) and consultant paramedic (SB) and captured 79% of the suspected seizure incidents managed by NWAS in 2017/18 that were assigned suffix 'e' (S Bell, North West Ambulance Service, 29/7/2019).

Table. Eligible Advanced Medical Priority Dispatch System Protocol 12 subcodes

AMPDS Protocol 12	Determinant descriptor
subcode	
12-A-01-E	Not fitting now. Effective breathing verified (Epileptic or Previous
	diagnosis of fitting)
12-A-04-E	Focal fit (Alert)- Epileptic or Previous diagnosis of fitting
12-A-05-E	Impending Fit (Aura)- Epileptic or Previous diagnosis of fitting
12-B-00-E	Convulsion/Fitting Bravo Override Epileptic or Previous diagnosis of fitting
12-C-00-E	Convulsion/Fitting Charlie Override Epileptic or Previous diagnosis of
	fitting
12-C-01-E	Focal Fit (not Alert) – Epileptic or Previous diagnosis of fitting
12-C-07-E	Atypical Fit – Epileptic or Previous diagnosis of fitting
12-D-02-E	Continuous or Multiple Fits – Epileptic or Previous diagnosis of fitting

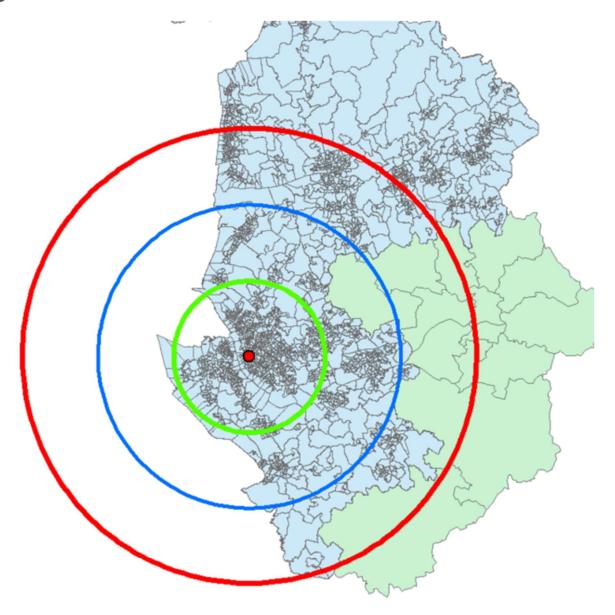
Notes: AMPDS, Advanced Medical Priority Dispatch System. The use of the term 'epileptic' within the table represents the exact language used within the AMPDS system. So-called 'person first language' is largely preferred over approaches like this that label a person by their diagnosis. [2]

References

- 1. Noble, A., et al., Qualitative study of paramedics' experiences of managing seizures: a national perspective from England. BMJ Open, 2016. **6**: p. e014022.
- 2. Noble, A.J., et al., 'Epileptic', 'epileptic person' or 'person with epilepsy'?

 Bringing quantitative and qualitative evidence on the views of UK patients and carers to the terminology debate. Epilepsy & Behavior, 2017. **67**: p. 20–27.

Supplementary File 6 Catchment area for search by NWAS



Notes: Red dot indicates Liverpool city-centre; green circle indicates 10 miles from Liverpool city centre; blue circle indicates 20 miles; red circle indicates 30 miles. Not all persons whose residence was within the red circle were eligible for identification as they did not reside within the footprint of the North West Coast NIHR Clinical Research Network. Those areas that were eligible are those that are coloured light blue and which are contained within the red circle. The areas coloured light green are within the footprint of the Greater Manchester NIHR Clinical Research Network

Supplementary File 7 Examples of materials used for public advert recruitment pathway

Advert embedded in social media notifications and within newsletters

Participant advert V1.0 05.05.2020



How should ambulances care for people with epilepsy? An online survey

University of Liverpool researchers are asking people with epilepsy and their family and friends for their views. Findings could help the NHS offer care to match what people want.

Those taking will be entered into a draw to win one of four £50 shopping vouchers.

Who can take part?

You can take part if you:

- Have a diagnosis of epilepsy
- Have been seen by an ambulance service in the last 12 months for epilepsy
- Are aged 18 years or over
- Are prescribed antiepileptic medication
- Are able to complete a survey in English by yourself
- Do not have a life-threatening illness or severe psychiatric condition
- · Live in England.

You can also take part if you:

- Are a family member or friend of a person with epilepsy who is aged 18 years or over and who has been seen by an ambulance service for epilepsy in the last 12 months
- You are aged over 16, able to complete a survey in English by yourself and live in England.

Interested?

Please click <u>HERE</u> to find out more or take part.. If you have any questions, want to know more, or need help filling in the survey, you also contact a member of the research team: Email: <u>XXXXXXXXX</u> Tel: XXXXXXXX

Example of advert placed within regional newspapers and magazine:





How should ambulances care for people with epilepsy? An online survey

University of Liverpool researchers are asking people with epilepsy and their family and friends for their views.

Participants can win one of four £50 vouchers.

Findings could help the NHS offer care to match what people want.

Interested? Visit:

www.tinyurl.com/ambulance-care

(V1.0 05.05.2020)

Example of social media notifications about study





Supplementary File 8 Ngene syntax for design of DCE

```
; alts = alt1, alt2
; rows = 12
; eff = (mnl, d)
;cond:
If(alt1.Location=0, alt1.Time=[1,2]),
If(alt1.Location=1, alt1.Time=[2,3,6]),
If(alt1.Location =2, alt1.Time=[3,6]),
If (alt2.Location =0, alt2.Time =[1,2]),
If (alt2.Location =1, alt2.Time =[2,3,6]),
If(alt2.Location =2, alt2.Time =[3,6])
; model:
U(alt1) = b1.effects[0]*Plan[1,0]
+ b2.effects[0|0] * Location[0,1,2]
+ b3[-0.001] * Time[1,2,3,6]
+ b4.effects[0] * Specialist[1,0]
+ b5.effects[0] * GP[1,0]
+ b6.effects[0|0]* Follow-up [0,1,2] /
U(alt2) = b1.effects*Plan
+ b2.effects* Location
+ b3* Time
+ b4.effects* Specialist
+ b5.effects* GP
+b6.effects* Follow-up
```

Supplementary File 9 Coding of time attribute

Attribute	Level		Effects coding		Continuous coding
		time_two	time_three	time_six	time_continuous
Time	1 hour	-1	-1	-1	1
	2 hours	1	0	0	2
	3 hours	0	1	0	3
	6 hours	0	0	1	6

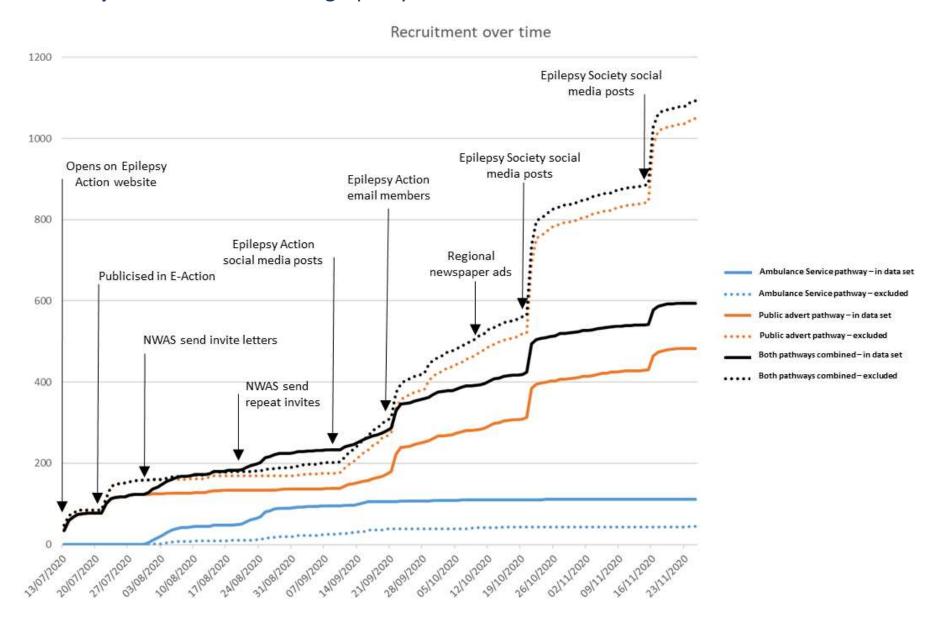
Supplementary File 10 Care package configuration within DCE that was selected for analysis purposes to represent current practice configuration (based on evidence presented in Chapter 1)

	Current Practice
The paramedic has access to medical records or a care plan They can read about what you require when you have a seizure.	× No
What happens next Where you go once the paramedic has assessed you.	A&E Department
Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today.	SSS Nours
Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency healthcare professionals treating you today.	× No
GP told Your GP will receive a written report from the ambulance service.	√ Yes
Additional contact with an epilepsy specialist The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.	× No

Supplementary File 11 Details of regional newspapers public adverts appeared in

Region			Page
	Publication	Date of advert	number
East of England	Cambridge News	09/10/2020	3
East of England	Essex Chronicle	15/10/2020	8
North East	The Chronicle	09/10/2020	20
North East	Evening Gazette	16/10/2020	15
Yorkshire & The			
Humber	Hull Daily Mail	09/10/2020	5
Yorkshire & The			
Humber	Grimsby Telegraph	16/10/2020	4
East Midlands	Leicester Mercury	09/10/2020	8
East Midlands	Derby Telegraph	16/10/2020	31
North West	Liverpool Echo	09/10/2020	12
North West	Manchester Evening		
	News	16/10/2020	9
West Midlands	Stoke Sentinel	09/10/2020	9
West Midlands	Birmingham Mail	16/10/2020	22
South East England	Surrey Advertiser	09/10/2020	18
South West England	Western Morning News	09/10/2020	5
South West England	Western Daily Press	16/10/2020	19

Supplementary File 12 Recruitment graph by time source



Supplementary File 13 Seizure scenario sets and presentation order participants were randomised to and response rates

SF 13 Table 1 Seizure scenario sets participants were randomised to complete DCEs on

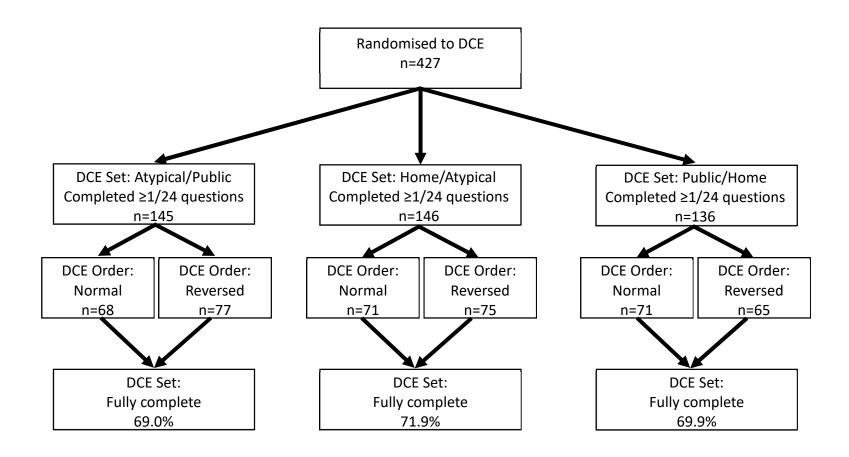
Seizure scenarios	n (%)	Presentation order	n (%)
People with epilepsy (n=427)			
Atypical seizure / Public typical seizure	145 (34.0%)	Standard	68 (15.9%)
		Reverse	77 (18.0%)
Home typical seizure / Atypical seizure	146 (34.2%)	Standard	71 (16.6%)
		Reverse	75 (17.6%)
Public typical seizure / Home typical	136 (31.8%)	Standard	71 (16.7%)
seizure		Reverse	65 (15.2%)
Significant others (n=167)	•		
Atypical seizure / Public typical seizure	54 (32.3%)	Standard	25 (14.9%)
		Reverse	29 (17.4%)
Home typical seizure / Atypical seizure	61 (36.5%)	Standard	31 (18.6%)
		Reverse	30 (17.9%)
Public typical seizure / Home typical	52 (31.2%)	Standard	29 (17.4%)
seizure		Reverse	23 (13.8%)

Notes: DCE, Discrete choice experiment; n, number.

SF 13 Table 2 DCE response rate by participant type and hypothetical seizure scenario

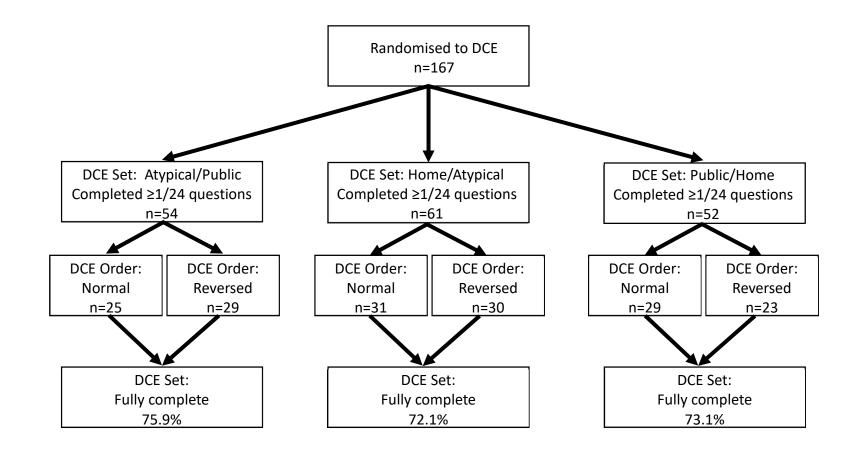
		Participant type	
	PWE	Significant other	Pooled
	(n=427)	(n=167)	(n=594)
Seizure scenario			
Home typical seizure	239/282 [85%]	97/113 [86%]	336/395 [85%]
Public typical seizure	252/281 [90%]	96/106 [91%]	348/387 [90%]
Atypical seizure	258/291 [89%]	105/115 [91%]	363/406 [89%]
	749/854 [88%]	298/334 [89%]	1047/1188 [88%]

Notes: DCE, Discrete choice experiment; n, number; PWE, people with epilepsy; Each participant was randomised to complete DCEs on 2/3 seizure scenarios. Each scenario involved 12 forced, pairwise choice questions.



SF 13 Figure 1. The randomisation of people with epilepsy to the different possible DCE sets and extent of fully complete responses

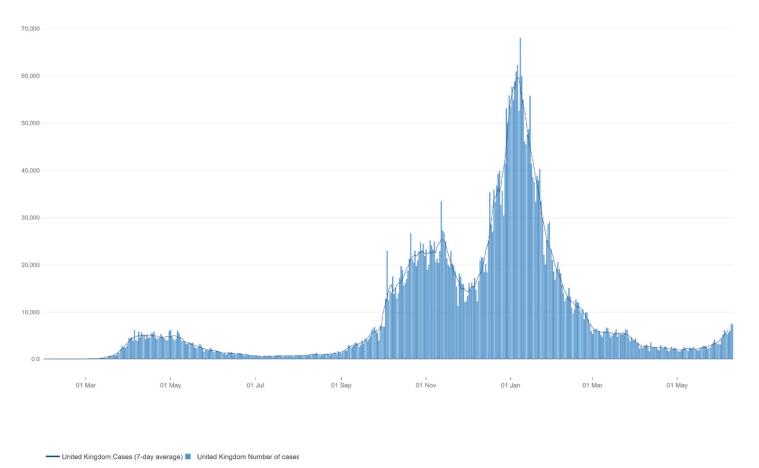
Notes: DCE, Discrete choice experiment; n, number; Each participant was randomised to complete DCEs on 2/3 seizure scenarios. Each scenario involved 12 forced, pairwise choice questions. Thus, a complete DCE set for a participant equated to 24 DCE choice questions being answered.



SF 13 Figure 2. The randomisation of 'significant other' participants to the different possible DCE sets and extent of fully complete responses

Notes: DCE, Discrete choice experiment; n, number; Each participant was randomised to complete DCEs on 2/3 seizure scenarios. Each scenario involved 12 forced, pairwise choice questions. Thus, a complete DCE set for a participant equated to 24 DCE choice questions being answered.

Supplementary File 14 Confirmed COVID-19 confirmed cases in UK by date (31/01/2020 to 10/06/2021)]



Notes: Number of people who have had at least one positive COVID-19 test result either lab-reported or lateral flow device (England only), by date reported. Positive rapid lateral flow test results can be confirmed with PCR tests taken within 72 hours. If the PCR test results are negative, these are not reported as cases. People tested positive more than once are only counted once. Graph reproduced with permission under the Open Government Licence v3.0 (https://coronavirus.data.gov.uk/details/cases)

Supplementary File 15 Feelings towards and experiences related to COVID-19

	R	ecruitment route	
	Via ambulance service	Via public adverts	Combined
Experience of COVID-19			
People with epilepsy participants, Yes n (%)	n=69	n=358	n=427
believe you had COVID-19	7 (11.1%)	24 (10.3%)	31 (10.4%)
believe someone close to you has had COVID-19?	12 (19.1%)	57 (24.3%)	69 (23.2%)
Missing	6	124	131
Significant other participants, Yes n (%)	n=43	n=124	n=167
believe you had COVID-19?	3 (7.1%)	6 (7.6%)	9 (7.4%)
believe someone close to you has had COVID-19?	8 (19.1%)	8 (10.1%)	16 (13.2%)
Missing	1	45	46
COVID-19 impact on willingness to use NHS services*			
People with epilepsy participants, Median (range)	n=43	n=124	n=167
"less willing to go to A&E following a seizure, due to the Coronavirus"	4 (2-5)	4 (2-4)	4 (2-4)
"less willing to go to an Urgent Treatment Centre following a seizure, due to the Coronavirus"	4 (2-5)	3 (2-4)	3 (2-4)
"less willing to go to an outpatient appointment, to see an epilepsy specialist, due to the Coronavirus"	3 (2-4)	2 (1-4)	2 (1-4)
"less willing to go to see GP following a seizure, due to the Coronavirus"	2 (2-4)	2 (2-4)	2 (2-4)
Missing	6	124	130
Significant other participants, Median (range)			

	Re	ecruitment route)
	Via ambulance service	Via public adverts	Combined
"less willing for the person with epilepsy I know to go to A&E following a seizure, due to the Coronavirus"	4 (2-5)	4 (2-5)	4 (2-5)
"less willing for the person with epilepsy I know to go to an Urgent Treatment Centre following a seizure, due to the Coronavirus"	4 (2-4)	3 (2-4)	4 (2-4)
"less willing for the person with epilepsy I know to go to an outpatient appointment, to see an epilepsy specialist, due to the Coronavirus"	4 (2-4)	4 (1-4)	4 (1-4)
"less willing to for the person with epilepsy I know go to see GP following a seizure, due to the Coronavirus"	2 (2-3)	2 (1-4)	2 (1-3)
Missing	1	45	46

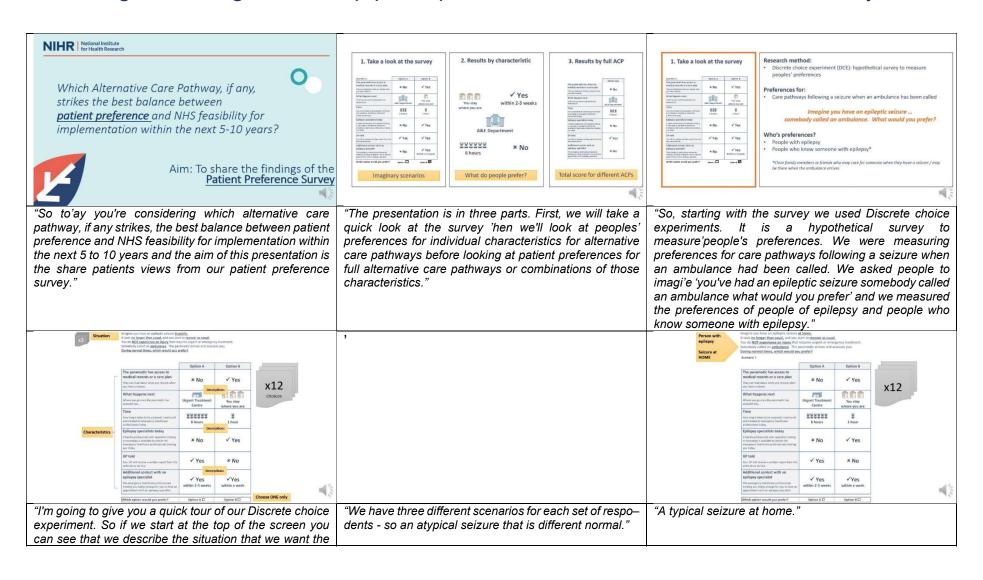
Notes: A&E, accident and emergency department; COVID-19, coronavirus disease 2019; GP, general practitioner, n, number. * 5=Strongly agree, 4=Somewhat, Agree, 3=Neither agree nor disagree, 2=Disagree, 1=Strongly Disagree.

Supplementary File 16 How current practice was ranked across seizure scenarios in terms of preference

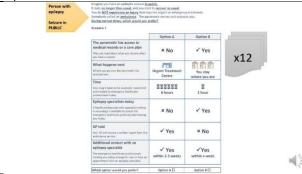
	Current Practice
The paramedic has access to medical records or a care plan They can read about what you require when you have a seizure.	× No
What happens next Where you go once the paramedic has assessed you.	A&E Department
Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today.	ZZZ 3 hours
Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency healthcare professionals treating you today.	× No
GP told Your GP will receive a written report from the ambulance service.	✓ Yes
Additional contact with an epilepsy specialist The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.	× No

Rank position of current practice by scenario	Rank (out of 288)
Significant others Home typical seizure	220
People with epilepsy Public typical seizure	230
Significant others Public typical seizure	239
People with epilepsy Home typical seizure	247
People with epilepsy Atypical seizure	248
Significant others Atypical seizure	253

Supplementary File 17 Screenshots and narration from presentation shown to WP3 Knowledge Exchange workshop participants on the results from the DCE survey



respondent to imagine. So here they are imagining they have an epileptic seizure in public. We give a description and then we ask 'which option would you prefer'. Every option is described in terms of the same 6 characteristics and they vary by their description. The respondent is asked to choose between Option A or Option B and to just choose one option. Each of these choice tasks is repeated 12 times."



"And a typical seizure in public. Friends and family were asked to imagine the person they knew in the same three scenarios."



"The same six characteristics were used in every experiment'and it's important consider the wording of the options for these.

So 'the paramedic has access to medical records or a care—plan' - they can read about what you require when you have a seizure — 'Yes' or 'No'.

'What happens next' – 'where you go once the paramedic has assessed' – 'you stay where you are', conveyed to an 'urgent treatment centre' or conveyed to an A&E department.

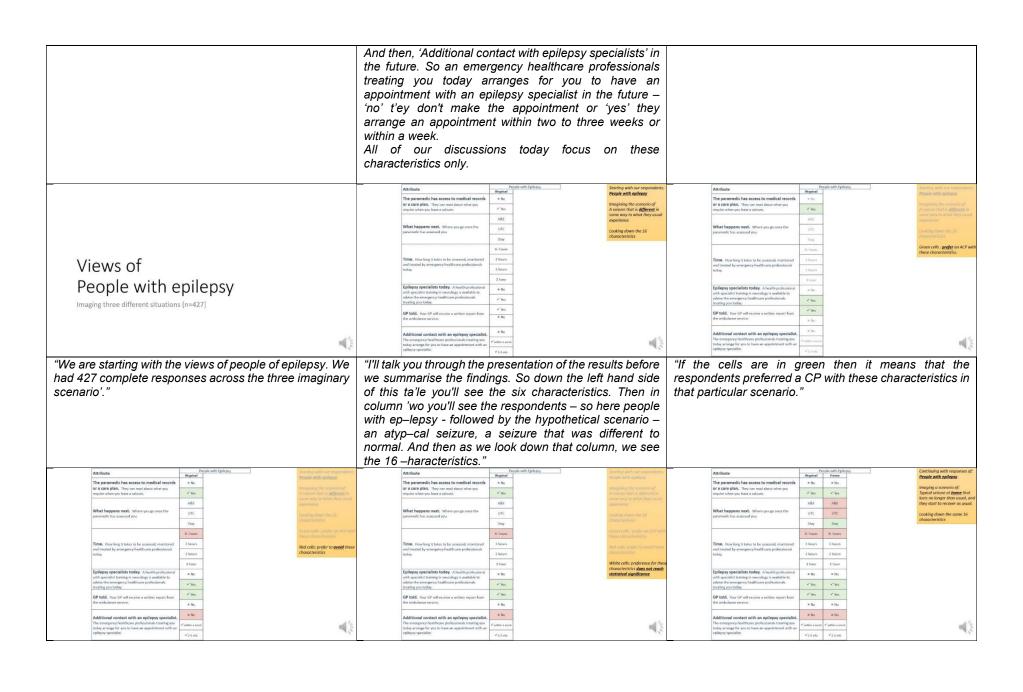
In terms of 'time' we were reflecting on how long it takes to be assessed monitored and treated by emergency healthcare professionals today and that can range from one hour to six hours.

'Epilepsy specialist today' referred to a health professional with specialist training in neurology was available to advise the emergency healthcare professionals that were treating you today so within the current episode — 'yes' or 'no'.

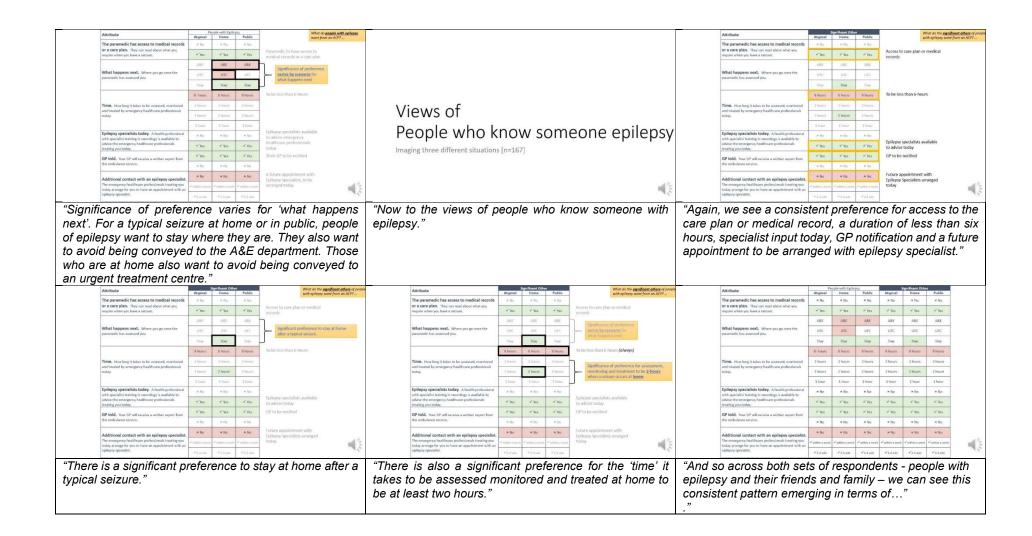
GP notification, so whether your GP will receive a written report from the ambulance service – 'yes' or 'no'.



"So now to move the results of the Discrete choice experiment and we consider which individual characteristics of an alternative CP people preferred."



	Cenario."	Finally responses of:	"And where the cells re characteristics does it so'we can't say with c preferences for a CP each scenario, so here	ertainty that th . These result	ney would influence ts are repeated foi ing at atypical."	e or		Basic	ople with Epile		-
Attribute	Atypical Home Pu	People with epilepsy	Attribute	Atypical Home Public	What do <u>people with epil</u> want from an ACP?	CSEX	Attribute	Atypical	Home	Public	What
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require when you have a seizure.	✓ Yes ✓ Yes ✓	lasts no longer than usual, a	and	✓ Yes ✓ Yes ✓ Yes	medical records or a care plan		require when you have a salzure.	✓ Ves	✓ Yes	≠" Yes	medical records or a care plan
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with specialist training in neurology is available to advise the emergency healthcare professionals	✓ Yes ✓ Yes ✓		with specialist training in neurology is available to advise the emergency healthcare professionals	✓ Yes ✓ Yes ✓ Yes			with specialist training in neurology is available to advise the emergency healthcare professionals	✓ Yes	✓ Yes	√ Yes	
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the ambulance service.	# No # No #	éo .	GP DNG. Your OF will receive a written report has the ambulance service.	# No # No # No			the ambulance service.	= No	# No	# No	
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today.					2 hours	
Epilepsy specialists today. A health professional with specialist training in neurology is available to						
advise the emergency healthcare professionals treating you today.	✓ Yes	✓ Yes	√ Yes	✓ Yes	✓ Yes	✓ Yes
GP told. Your GP will receive a written report from	✓ Yes	✓ Yes	✓ Yes	√ Yes	√ Yes	√ Yes
the ambulance service.						
Additional contact with an epilepsy specialist.	× No	× No	× No	× No	× No	× No
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1. Take a look at the survey

2. Results by characteristic

3. Results by full ACP

No particular results from the survey

1. Take a look at the survey

2. Results by characteristic

3. Results by full ACP

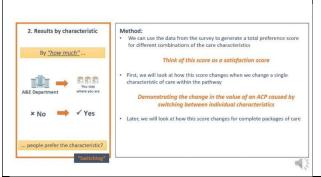
No particular results from the survey

No par

"What they'd prefer and what they'd like to avoid."

"And variation in terms of 'what happens next' and the duration of 'time'."

"Staying with the results by characteristics but we are now going on to look at the strength of preference for each of the characteristics."



The parametic has access to medical records or a care plan. They are rure about which you may be the proper when you have a similar.

Change in preference score if we change a single characteristic.

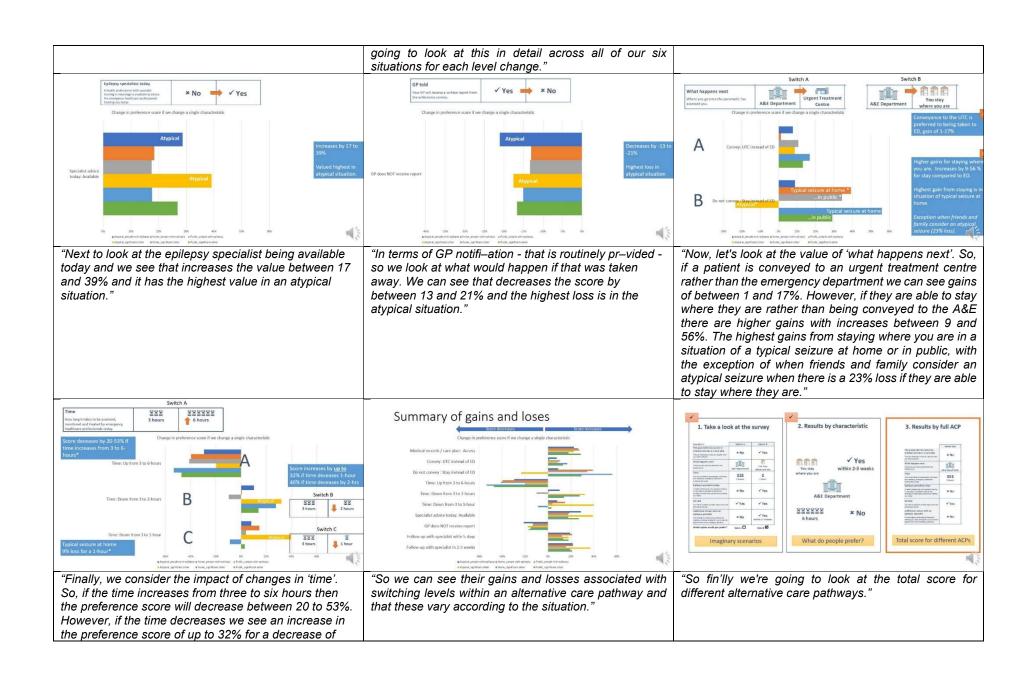
Public

"We did this by using the survey data to generate a total preference score for different combinations of care characteristics. Think of this as a 'satisfaction sco'e'. We're going to look at how this score changes when we change a single characteristic of care within pathway. So essentially we are demonstrating the change in value of an alternative care pathway that's caused by switching between individual characteristics."

"So, to explain how we present this fi'ding I'm starting with an example of people with epilepsy in the atypical scenari' and I'm going to show you the impact of switching between characteristics. So if we look here on the right hand side, the score increases and if we look on the left hand side we can see where the score decreases

Take the top row. This is when there is access to medical records or the care plan. You can see the overall preference would increase by 22% if we were to provide this. However, if the GP did not receive a report and we look at the bottom of the chart we can see the overall preference decreases by around 22%. And, now we're

"So, looking at the value of the paramedic having access to medical records or a care plan we can see this increases the score by 18 to 28% and the highest value is in the scenario of a seizure in public."



one hour or up to 40% for a decrease of two hours.
There are some exceptions, however. If we consider the views of family and friends for example considering a typical seizure at home we can see that there's a 9% loss for a reduction from 3 hours to one hour."

The paramedic has access to medical records or a care plan. They can read about what you require when you have a selaure.	✓ Yes	× No		*288	
What happens next Where you go once the paramedic has assessed you.	You stay where you are	Urgent Treatment Centre	A&E Department	ACP	S
Time How long it takes to be assessed, monitored and treated by emergency healthcare professionals today,	8 1 hour	2 hours	222 3 hours	6 hours	
Epilepsy specialists today A health professional with specialist training in neurology is available to advise the emergency healthcare professionals treating you today.	✓ Yes	× No			
GP told Your GP will receive a written report from the ambulance service.	✓ Yes	× No			
Additional contact with an epilepsy specialist The emergency healthcare professionals treating you today arrange for you to have an appointment with an epilepsy specialist.	× No	✓ Yes within 2-3 weeks	✓Yes within a week		ď

"Considering our six categories and their descriptions in different combinations there are up to 288 alternative care pathways."



Status Quo rank position by situation	Rank
Know someone with epilepsy seizure at home	220
People with epilepsy seizure in public	230
Know someone with epilepsy seizure in public	239
People with epilepsy seizure at home	247
People with epilepsy atypical seizure	248
Know someone with epilepsy atypical seizure	253
	K
Now, lets look at h they compared to	

	STATUS QUO	ACP_A	ACP_R	ACP_C	ACP_D
The paramedic has access to medical records or a care plan. They can read about what you regale when you have a secure.	× No	✓ Yes	✓ Yes	✓ Yes	✓ Yes
What happens next. Where you go cince the parametic has assessed you.	Department	stay urbernyou are	Stay wisere you are	Stay where you are	Urgert Treatment Centre
Time. How long it takes to be assessed, munitimed and treated by emergency feed for any of ession as to offer any or of ession as to offer any or of ession as to offer any or offer any offer and offer any	3 hours	2 hours	2 1 hour	3 hours	2 1 hour
Epilepsy specialists today. A heart professorial with specialist training in neurology is available to educate the eminigrous health air professorials treating you listing.	× No	✓ Yes	✓ Yes	√ Yes	√ Yes
GP told. Your GP with cooke a written report from the ambusines service.	√ Yes	✓ Yes	✓ Yes	✓ Yes	√ Yes
Additional contact with an epilepsy specialist. The emergency heater are professionals treating you shouly an earge for you to three or an appointment with an epilepsy specialist.	× No	✓ Yes within 2-3 wroks	✓ Yes within 2-3 works	✓ Yes within 2-3 weeks	✓ Yes within 2-3 wrots

"We selected one of the CPs to represent current practise so the status quo. We said that the paramedic has no access to medical records or care plan, the patient is conveyed to the A&E department, time is 3 hours, no specialist input today, the GP is notified, but there is no additional contact via a specialist.

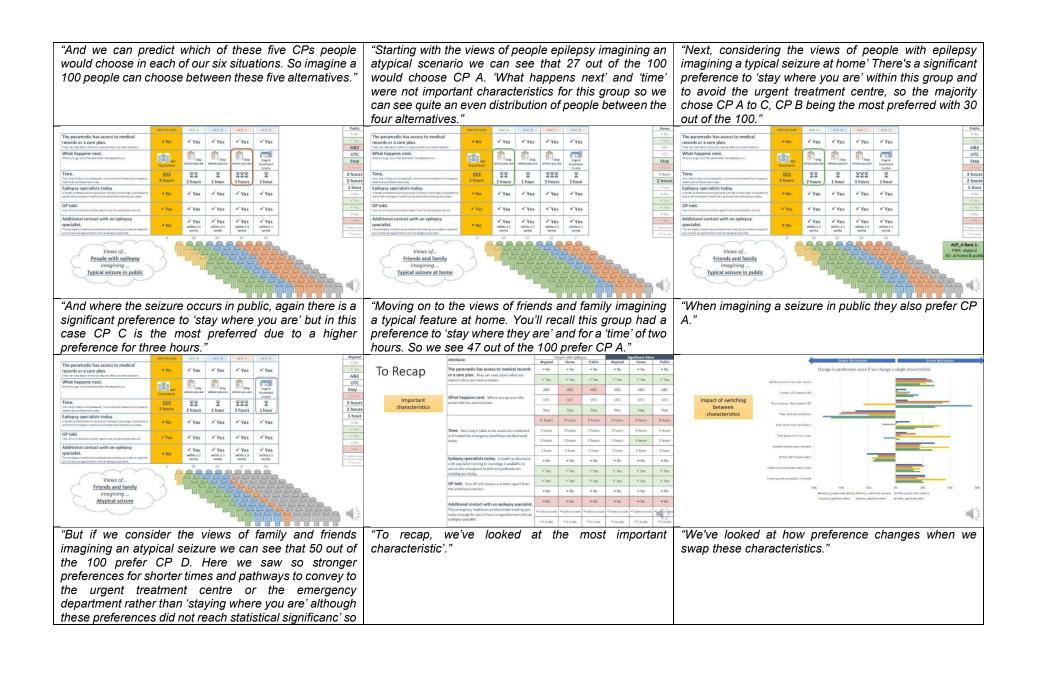
If we consider the highest scoring CP to be number 1 the best and the lowest to be ranked 288 this status quo is towards the bottom of the league. So we can see it ranks between 220 to 253 across our six scenarios. And, 'now we're going to look at how this compares to the highest scoring CPs for each situation."

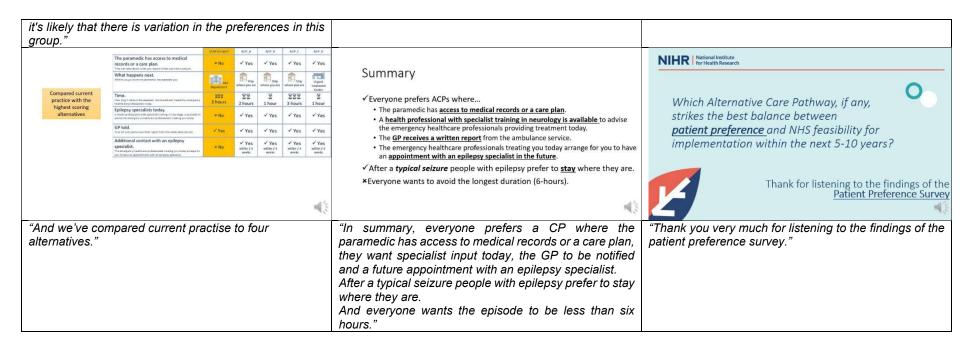
"OK, so here are the highest scoring a CPs. Four of them labelled CP A across CP D. You'll see that the only characteristic that was consistent with current practise is that people want the GP to be notified. The variation within the alternatives is in terms of 'time' and 'what happens next'.





	STATUS QUO	ACP, A	ACP, N	ACP C	ACP II	
The paramedic has access to medical records or a care plan. They can read about what you require when you have a sectore.	× No	✓ Yes	✓ Yes	✓ Yes	✓ Yes	
What happens next. Where you go cruck the parametic has assessed you.	Department	stay urbara you are	Stay vetseen you are	stay where you are	Urgert Treatment Centre	
Time. How ting it takes to be assessed, monitored and treated by emergency freeling any of relationship to de-	3 hours	2 hours	1 hour	3 hours	2 1 hour	1
Epilepsy specialists today. A heart profesorial with specialis training in neurology scayal little to advant the immigency healths and profesionals little ling you tidlay.	× No	√ Yes	√ Yes	√ Yes	√Yes	
GP told. four GP will recove a written report from the ambulance says ice.	√ Yes	✓ Yes	✓ Yes	✓ Yes	√ Yes	
Additional contact with an epilepsy specialist. The emergency heaths are professionals releasing you soday an early file you to have an appointment with an epilepsy specialist.	× No	✓ Yes within 2-3 wroks	✓ Yes within 2-3 wreks	✓ Yes within 2-3 wreks	✓ Yes within 2-3 weeks	-
Views of People with epilepsy imagining Typical seizure at home	3					





Notes: This presentation was pre-recorded and was preceded by another pre-recorded presentation which introduced the project and purpose of the workshop

Supplementary File 18 Topic guide for WP3 Knowledge Exchange workshops

- 1. Which configuration would you back and why?
 - What positive impacts would this configuration have on service users?
 - What affects may this have on specialist clinics?
 - What affects may this have on the ambulance service? e.g. time increased time at patient home
- 2. What factors attract you to any of the configurations?
 - Is there one characteristic of particular interest to you?
 - Does any factor seem essential for the overall success of implementing an alternative CP?
- 3. What factors dissuade you from any of the configurations?
 - Does any factor seem superfluous?
 - Which characteristic would be your lowest priority to include in an alternative CP?
- 4. As a person with epilepsy, what are your thoughts?
 - Would you be satisfied if your care followed one of the alternative CP configurations?
 - Do you think the CP configurations presented would increase satisfaction with care amongst the epilepsy population?
 - What difference would following one of the favoured alternative CP configurations have on your day
 - Imagining that one of the favoured CPs has been implemented, does it change the way you feel about potential seizures in the future? Do they seem more/less daunting?
- 5. How confident would you feel using one of the CP configurations?
 - As a paramedic, would you have any reservations about following one of the CPs
 - As a Neurologist, would you be satisfied that people with epilepsy are still receiving safe and appropriate care if one of the CP configurations was implemented?
 - Do you anticipate that alternative care pathways would be acceptable to your ambulance service?/NHS Trust?
 - What may increase confidence in following a CP? (safeguarding measures?)
- 6. What barriers may the most favoured CP configuration incur?
 - Does the NHS currently have the resources/facilities to implement the most favoured CP? If not, how big is the gulf between current and required resources/facilities?
 - Would you anticipate reluctance or hesitation from HCPs to follow an alternative CP?

- 7. Do any configurations seem unattainable?
 - Are there logistical issues which could prevent a CP working together as a whole?
- 8. Is one alternative CP configuration suitable for all six seizure scenarios?
 - Do different scenarios warrant different CPs? I.e., One for typical, another for atypical, etc.?
- 9. Are the characteristics of care important to service users as you expected?
 - Do any of the characteristics surprise you?
- 10. Would implementing any of the favoured CP configurations serve all people with epilepsy equally?
 - Health inequalities

Supplementary File 19 Additional quotes from WP3 KE workshops groups illustrating some of themes

Theme	Sub-theme	Illustrative quotes
General impressions and reactions to DCE survey findings		"I wasn't overly surprised having worked on an ambulance a few years myself this is broadly probably what they want and, and what you would like to see as well as a paramedic" (Paramedic, Male 1)
		"the ideal care pathway which avoids emergency admission to hospital really has a lot of er, communication between the emergency services, the specialist services and primary care which currently just do not exist." (Neuroscience representative, Male 2)
The ambulance clinician has access to medical records or a care plan	Potential benefits	"it's your medical records, the paramedics should definitely know because it's just pointless going to hospital, wasting hospital time and taking up space in ED when you don't need to be there" (Person with epilepsy, Female 1)
		"what you'll find is erm, paramedics on the road pretty much know the right answer but they wantthat bit of reassuranceif you've got a well-documented care clear plan that supports their already decisionthat would give them the confidence to stick with that" (Paramedic, Male 3)
	Necessary content and presentation	"access to records is really, really important but it has to be meaningful" (Paramedic, Male 4).

Theme	Sub-theme	Illustrative quotes
	Infrastructure for sharing is or will soon be place	"Some of our levels of clinicians can struggle to interpret some of the information that's in there. Er, it's not always very consistent and clear," (Paramedic, Female 3). "some representation of that patient's wishes would be really handy because once they can't communicate to us, we want to then employ a best interest decision, and we'd like that to tally with what that person really wants if possible. Erm, and it takes the pressure off the attending clinician really to make the right decision." (Paramedic, Male 6) "it's great that erm, that that people want us to have access tocare recordsfrom an ambulance point of viewwe've got a lot of structures that are already there for that." (Paramedic, Female 1) "the whole digital agenda for ambulance trusts will continue over the next few years, so I think that's a, a definite that should be possible" (Commissioner 3, Female)
What happens next – are patients conveyed and, if so, where to?	Potential benefits of non- conveyance	"[recalling instance of seizure presentation]I was like no I don't want to go to ED but then they made me go I didn't really need that. I just, er, yeah because I knew there was nothing different or wrong at all if it's totally different then yes, call and go to ED. But the rest of it, all you need is your GP and your neurologist to know about the situation." (Person with epilepsy, Female 1)
	There are some restrictions on which crew	"we're limited in the actions that we can take depending on the skill perhaps of the clinician that goes there." (Paramedic, Female 3)

Theme	Sub-theme	Illustrative quotes
	grades are permitted to not convey	" we might start to change dispatch behaviourto use different responses in terms of, erm, cars or specialistto go out tothat patient cohort. So there may be elements that create some more positive operational benefits" (Paramedic, Male 2)
	Not conveying a person with an atypical seizure would be a significant change in practice	"anything different in the seizure presentation has typically been a red flag for us to warrant more urgent investigation to check there's no underlying illness or somethingwe certainly wouldn't be looking normally to leave people," (Paramedic, Female 2)
	J .	"[I have]slight concerns about atypical. But definitely possible with typical seizures and I think it would be brilliant," (Paramedic, Female 3).
	Not <i>all</i> atypical seizures will be suitable for non-conveyance	"we need to be careful not to drive that message [keeping patients at home] so hard that paramedics are not looking at red flags." (ENS, Male 1)
	Label 'atypical' seizure can mean lots of things	: "a euphemism for an atypical seizure is often a non-epileptic seizure erm, and I just wondered – one, one wonders if there's a big pitfall there which must create a huge headache for our paramedic colleagues" (ENS, Male 1)
	Might need to restrict staff grades that can use CP	"[For pathways for some other presentations] certain skill groups are not allowed to just discharge people on the scene without a signoff from a senior clinician" (Paramedic, Female 2).

Theme	Sub-theme	Illustrative quotes
Time taken to be assessed monitored and treated by an emergency health care professional	Preferred duration is achievable (assuming travel to person is not included)	"if we're looking at discharge from the scene, I think the two hours is absolutely achievable." (Commissioner, Male 1)
	Potential conflict between service user preference and performance measures	"indication that people wanted us to spend a little bit longer assessing and treating thembefore making the decision to go to a hospital my operational management colleagues will be worried about the next patient that they want to send the ambulance to it will be great to have erm sort of some something that we can hang our hat on to kind of persuade our, our colleagues that we need to, to sort of erm, undertake some change." (Paramedic, Female 1)
		"if the pathway's complex, if there's some issues around transporting patients home if they're in a public place and things like thatthose won't deliver performance to the trust – they won't reduce ambulance cycle times come almost directly into conflict with I guess our commissioning and, and how we work operationally" (Paramedic, Male 1)
		"if my operational colleagues were on the call er, they would be saying get it down to less than one-hour if possible," (Paramedic, Male 4).
Epilepsy specialist accessed for advice on the day of seizure presentation	Advice service needs to be responsive	"we know that our clinicians if they speak to a clinician at the end of the phone, immediately that will give them far more confidence. Erm, the minute you put in delaythey'll call you back in an hour or they'll call the patient back in an hour – that createsuncertainty" (Paramedic, Male 2)

Theme	Sub-theme	Illustrative quotes
	Potential variability in skill and availability of who will be able to advise	"there's no one size fits all epilepsy nurse services around the country is therein some areas they don't even have epilepsy nurse specialists sofor the crews it's going to be really difficult to think oh we know we can follow this alternate care pathwaywhere are these specialists and specialist nurses?" (ENS, Female 2)
		"I think the epilepsy specialist access er, you'd have to plan for the future and recruit and train a lot of people if you want 24 hour, seven days a week access." (ENS, Female 3)
		"Often it's [going to be] 'out of hours' and thenthat involves talking to the 'on-call' erm neurology registrar which, you know may be quite junior and, you know I think there's would be a tendency for them to air of the side of caution" (Neuroscience doctor, Male 1)
	Potential advantages of specialist being familiar with the patient/ or having records	"what do you mean by a specialist? I mean there's the on-call neurologist but they're not going to know the actual patients and being rung up in the middle you know without warning and saying Mister So-and-so is here, what can you advise? You're, you know – do I know them well enough to be able to ad-hoc off the cuff give you advice." (ENS, Female 3)
		"the actual advice that you, that you'll get would more useful and perhaps accurate from the care plan than actually speaking to the specialist" (Neuroscience doctor, Male 1).
		" do we know the patient, you know have we got their records in front of us" (ENS, Female 2)

Theme	Sub-theme	Illustrative quotes
	Circumstance in which specialist advice might be particularly helpful	"Sometimes we may well have a crew that are registered newly qualified that's where this specialist referral I think is really, really handy. For myself [as an experienced paramedic], the complex presentation, I'd probably want to speak to a specialist if it was an atypical seizure that's where I'd think actually, I need to speak to someone who knows a lot more about this than I do." (Paramedic, Male 6)
	How specialist advice for crews could be accessed	"the way we offer that is we have what's called [propriety name for a service information search tool]. It can be used by health care professionals to find service informationsomeone else mentioned a directory of service, where if there is specialist phone numbers, specialist advice then that will all be there for the locality that they're in at the time." (Commissioner, Female 3)
GP informed of seizure presentation via report provided by attending ambulance clinicians	Infrastructure for sharing in place	"there should be no reason on electronic records that that, you know the GPs shouldn't be notified. Erm, but I think it's, the question to the GP is what they then do with that." (ENS, Female 2)
Additional contact with an epilepsy specialist arranged by attending ambulance clinicians	Other types of service can already refer Potentially little burden to crews Potential benefits	"fast track epilepsy clinics are in, in existence now and that's, that's the usualSo, I think that, I think that should be achievable yeah" (Neuroscience doctor, Male 1) "If you just have an automated process where these PRFs [patient report forms] go into a caseload and then somebody follows them back into referrals and arranges an appointment[then]there's no add on then to the paramedic workloads"(Paramedic, Male 1)

Theme	Sub-theme	Illustrative quotes
		"[I] speak from experience hereit's a really good laudable erm ambition for crews to book on scene or book into something and really sort of tie that patient off as they leave, because that will give them the confidence that they can." (Commissioner, Male 1)

Notes: DCE, Discrete choice experiment, ENS, epilepsy nurse specialist; GP, general practitioner.